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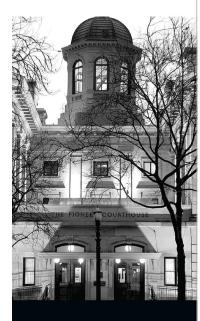
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STATE OF HAWAII LAND USE COMMISSION

Meeting held on November 15, 2023 Commencing at 10:00 a.m. Held at Leiopapa A Kamehameha State Office Tower, Room 405 235 S. Beretania Street, Room 405 Honolulu, HI 96813

I. CALL TO ORDER

- II. ADOPTION OF MINUTES October 18-19, 2023
- III. TENTATIVE MEETING SCHEDULE
- IV. DISCUSSION OF PROPOSED RULE AMENDMENTS TO THE LAND USE COMMISSION ADMINISTRATIVE RULES CHAPTER 15-15

The proposed rule amendments can be viewed online at: https://luc.hawaii.gov/2023admin-rules or in person, by appointment only, at the Land Use Commission office. The LUC offfice is located on Oahu at 235 S. Beretania Street, Room 406, Honolulu, HI 96813 from 8:00 am to 3:30 pm, Monday through Friday, except Holidays. To schedule an appointment to review the proposed rule rule amendments in person, please email dbedt.luc.web@hawaii.gov or call 808-587-3822.

V. REQUEST FOR APPROVAL TO SUBMIT THE PROPOSED RULE AMENDMENTS TO HAWAII ADMINISTRATIVE RULES PROCESSING SITE (HARPS) AND FOR REVIEW/ AUTHORIZATOIN TO PROCEED TO PUBLIC HEARINGS

VI. ADJOURNMENT

BEFORE:

1	LUC COMMISSIONERS:
2	Dan Giovanni, Chairman (Via Zoom)
3	Lee Ohigashi (Via Zoom)
4	Brian Lee (Via Zoom)
5	Gary Okuda
6	George Atta
7	Michael Yamane (Via Zoom)
8	Kuike Kamakea-Ohelo (Via Zoom)
9	Nancy Carr Smith (Via Zoom)
10	
11	LUC STAFF:
12	Daniel Orodenker, Executive Officer
13	Scott Derrickson, Chief Planner
14	Martina Segura, Planner
15	Ariana Kwan, Chief Clerk
16	Daniel Morris, Esquire, Deputy Attorney General
17	(Via Zoom)
18	
19	PUBLIC TESTIMONY:
20	Cal Chipchase
21	David Arakawa (Via Zoom)
22	Mary Alice-Evans (Via Zoom)
23	Zendo Kern (Via Zoom)
24	
25	

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1 CHAIRMAN GIOVANNI: Very good. I like to call the meeting to order. Aloha mai kakou. 2 Good 3 morning, everyone. This is the November 15th, 2023 Land Use Commission meeting. This is a hybrid 4 meeting which is being held using interactive 5 6 conference technology linking videoconference 7 participants and other interested individuals of the public via the Zoom internet conferencing program. 8

9 For all meeting participants, I would like 10 to stress the importance of speaking slowly, 11 clearly, and directly into your microphone. Before 12 speaking, please state your name and identify 13 yourself for the record.

All meeting participants are being 14 15 recorded on the digital record of this Zoom meeting 16 for court reporting purposes. Your continued 17 participation is your implied consent to be part of 18 the public record of this event. If you do not wish 19 to be part of the public record, you should exit the 20 meeting now. Court reporting transcript are being 21 done from the Zoom recording.

Also, please note that due to matters entirely outside of our control, occasional disruptions to connectivity may occur for one or more members of the meeting at any given time. If

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such disruptions occur, please let us know and be
 patient as we try to resolve the audio/visual
 signals to effectively conduct business.

Please note that the Q and A feature of 4 5 Zoom will only be monitored for signing up for 6 public testimony. All other communications will not 7 be addressed or part of the meeting record. Communications can be emailed to our email at 8 9 dbedt.luc.web@hawaii.gov. I will also share with 10 all participants that we will take breaks from time 11 to time, nominally five to ten minutes every hour of 12 the meeting.

13 My name is Dan Giovanni, and I have the 14 pleasure to serve as the LUC Chair. We currently 15 have nine seated Commissioners. Participating with 16 me today are Commissioners Lee Ohigashi from Maui, 17 Commissioner Michael Yamane from Kauai, Commissioner 18 Gary Okuda, Commissioner Kamakea-Ohelo, Commissioner 19 Atta, Commissioner Lee, all attending in Oahu. And 20 Commissioner Carr Smith is attending from Hawaii 21 Island. Commissioner Kahele is excused from today's 22 meeting.

Also participating are the LUC Executive
Director, Daniel Orodenker, LUC Chief Planner, Scott
Derrickson, LUC Staff Planner, Martina Segura, LUC

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1Chief Clerk, Ariana Kwan, and LUC Attorney General2attending by Zoom, Dan Morris.3Our first order of business is the4adoption of the minutes from our meeting of October518/19, 2023.6Ms. Kwan, has there been any written7testimony submitted on the October 18/19, 20238minutes?9MS. KWAN: No, Mr. Chair.10CHAIRMAN GIOVANNI: Thank you, Ms. Kwan.11Are there any members of the public who have signed12up to testify on adoption of the minutes?13MS. KWAN: Lee Ohigashi has his hand14raised.15CHAIRMAN GIOVANNI: Commissioner Ohigashi?16COMMISSIONER OHIGASHI: I was going to17make the motion when it's necessary.18CHAIRMAN GIOVANNI: Okay. Hold on a sec.19Commission, is there any20MS. KWAN: Can we please21CHAIRMAN GIOVANNI: corrections or22Comments on the minutes? If not, is there a motion?23MR. ORODENKER: Mr. Chair, may I24interrupt, please?25We're having a tremendous amount of		
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	23	MR. ORODENKER: Mr. Chair, may I
25 We're having a tremendous amount of	24	interrupt, please?
	25	We're having a tremendous amount of



1	feedback here. Can we hold off for a couple of
2	minutes until we resolve the problem?
3	CHAIRMAN GIOVANNI: Of course. So we'll
4	take a short recess while you try to resolve that.
5	(Recess taken from 10:05 a.m. to 10:07
6	a.m.)
7	CHAIRMAN GIOVANNI: So we were I'm
8	going to go back up a little bit because I think I
9	called on Ms. Kwan to affirm if anyone had signed up
10	for public testimony, and I'm not sure I got a clear
11	message, so I'm going to repeat that.
12	So Ms. Kwan, have any members of the
13	public signed up to testify on the October 18/19,
14	2023 minutes?
15	MS. KWAN: No one signed up to testify on
16	the minutes.
17	CHAIRMAN GIOVANNI: Thank you.
18	Commissioners, are there any corrections
19	or comments on the minutes? Hearing none hearing
20	none
21	COMMISSIONER OKUDA: Yeah. This is Gary
22	Okuda. I'd like to abstain because I don't believe
23	I was at either of the meetings. Thank you.
24	CHAIRMAN GIOVANNI: Very well, Thank you,
25	Commissioner Okuda.

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Do we have a motion to adopt the minutes? 1 2 COMMISSIONER OHIGASHI: so move. 3 CHAIRMAN GIOVANNI: Thank you, Commissioner Ohigashi. Do I have a second? 4 5 COMMISSIONER CARR SMITH: I second. 6 CHAIRMAN GIOVANNI: Thank you, 7 Commissioner Carr Smith. It is noted for the record that I'm going to take a voice vote, but 8 9 Commissioner Okuda is going to be silent. So all in 10 favor of adoption of the minutes, signify by saying, 11 "aye." 12 (All said, "Aye.") 13 CHAIRMAN GIOVANNI: Opposed? Hearing 14 none, the minutes are adopted. 15 Thank you very much. The next agenda item 16 is our tentative meeting schedule, and I'd like to 17 call on Mr. Orodenker to give the schedule. 18 MR. ORODENKER: Thank you, Mr. Chair. 19 Tomorrow, we will be in Kona for 81-525 Y-20 O Limited Partnership motion for reconsideration. 21 We do not -- oh, on December 6 we --22 COMMISSIONER CARR SMITH: Excuse me. We 23 can't hear you very well. 24 MR. ORODENKER: On December 6th, we will 25 be on --DLRsDL

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1 CHAIRMAN GIOVANNI: Mr. Orodenker, would 2 you back up to the beginning with the November 16th? 3 MR. ORODENKER: Okay. Tomorrow we will be on -- in Kona for the Y-O Limited Partnership motion 4 5 for reconsideration. On December 6th, we will be on 6 Oahu for a presentation on the OPSD soil study. On 7 January 24th, we will be on Oahu for the Halekua Development status report. 8 9 On February 7th, we will be in Kona for

10 the Gamrex, Inc. status report. On February 21st, 11 we will be on Maui for the AMFAC and HHFDC status 12 report. We have tentatively penciled in Waimanalo 13 Gulch for March 20th. Thank you very much.

Commissioners, we would appreciate your not -- or keeping the dates for the various other meetings available as we have petitions and special use permits that may come online. Thank you.

18 CHAIRMAN GIOVANNI: Thank you, Mr.

19 Orodenker.

20 Commissioners, do you have any questions 21 or comments on the tentative agenda? Hearing none. 22 Thank you.

Our next agenda item is a discussion of
the proposed rule amendments to the LUC
Administrative Rules, Chapters 15-15. The proposed



1	rule amendments can be viewed online at
2	luc.hawaii.gov/2023-administrative-rules.
3	On November 3rd, 2023, the Land Use
4	Commission staff individual sent the commissioners
5	the draft rule amendments for review and comment.
6	LUC staff edited the proposed rule amendments to
7	reflect Commissioners' suggested edits. On November
8	7th, 2023, the LUC staff posted the draft rules for
9	public review and comment.
10	I'd like to, at this point in time, for
11	purposes of clarity for all participants and those
12	joining us on Zoom, to give an overview of the
13	process so that we're all on the same page and
14	understand the process for from today going
15	forward for the proposed rule amendments and how
16	that will play out. And I'd like to call on Mr.
17	Derrickson to give us that overview, if he would be
18	so inclined.
19	So Mr. Derrickson, can you do that for us?
20	MR. DERRICKSON: Yeah. Can you hear me
21	okay?
22	CHAIRMAN GIOVANNI: Speak up a little.
23	Can you turn your camera on?
24	MR. DERRICKSON: Okay. How's that?
25	CHAIRMAN GIOVANNI: It's better.
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1	MR. DERRICKSON: We're in the process.
2	MS. KWAN: I'm getting the camera now.
3	MR. DERRICKSON: Okay. So there's a
4	number of quite a few steps in moving forward with
5	the rule amendment process, and I've been talking
6	with the deputy several different deputy AGs, the
7	legislative reference bureau, to try to sort out
8	exactly what our steps forward are.
9	Right now, before you today are the
10	proposed rule amendments that are receiving we're
11	receiving comments from different agencies from the
12	public, and we are taking those into consideration
13	at this point. We still need to go to the
14	legislative reference bureau for them to review the
15	rules for formatting.
16	The AG has done a preliminary review and
17	provided some comments, but the AG needs to review
18	as to the form of the rules. We still need to go to
19	the small business regulatory bureau at DBEDT to
20	address any impacts to small business of where we'll
21	have to present at a scheduled small business
22	regulatory hearing.
23	Once we've done that, we will be sending
24	on proposed rules and requesting a public hearing,
25	requesting the ability to go to public hearing from

NAEGELI DEPOSITION & TRIAL 1 the governor where we'll have to put up the rules in 2 the Hawaii Administrative Rules processing site 3 called HARPS, electronically, and then reviews will 4 be done by budget and finance, DBEDT, other state 5 agencies.

We are reaching out to the counties and we will continue to do that. Once we get an okay to go out to public hearing from the governor, then we will need to set a schedule for hearings, notice them in the papers, and electronically we'll start receiving testimony that way. We'll have to conduct hearings and prepare minutes of those hearings.

MR. ORODENKER: To interject. The public hearings are hearings that can be handled by staff. Commissioners are welcome, but we're not planning for those to be full Commission hearings.

MR. DERRICKSON: Yeah. Thank you. I probably say that at this point, if there's any questions, this would be a good point for questions.

21 **CHAIRMAN GIOVANNI:** So two points I'd like 22 you to address, Mr. Derrickson. First of all, the 23 overall timeline that you expect, and I won't hold 24 you to it, but is this a matter of days, weeks, 25 months, or years? Could you clarify?

1 MR. DERRICKSON: Yeah. I'm going to let the Executive Officer field that question. 2 3 MR. ORODENKER: Thank you, Mr. Chair. This is a process that, based on our experience, 4 5 could take anywhere from three to six months. CHAIRMAN GIOVANNI: Okay. So now I have 6 7 two more questions, not just one more. So within that three to six months, other interested parties, 8 including the state agencies, will have a singular 9 10 or multiple opportunities to weigh in with suggested edits and changes, correct or not correct? 11 12 MR. ORODENKER: That is correct, Mr. 13 Chair. During -- once we publish the rules on 14 HARPS, they'll have an opportunity to testify. The 15 state agencies will have an opportunity to testify. 16 But any time during the process, they can also 17 provide testimony, and the same for the counties. Ι 18 mean, we're not anticipating that we will deny 19 anybody the opportunity to testify and submit 20 comments. 21 CHAIRMAN GIOVANNI: Very well. Okay. My 22 final question is, if you can, can you specifically 23 identify in this process the role, the specific role 24 that the Commission has to take, starting with its 25 actions that would be expected, potentially, today,

1 in this meeting and then subsequently along the 2 process, before we finalize new rules, the amended 3 rules.

4 MR. ORODENKER: Thank you, Mr. Chair. 5 This Commission today, what we're asking for is 6 essentially an adoption of a draft. And during this 7 hearing, further amendments can be made to that draft that staff will place into the rules. 8 Then once we've gone to HARPS, gone out to the public 9 10 hearings, and collected all the information with regard to public testimony, we will come back to the 11 Commission to determine whether or not the 12 13 Commission feels that any or all of those comments 14 should be adopted.

15 If the Commission determines that they 16 would like to make substantive changes to the 17 proposed rules, then at that time the process will 18 start all over again. We'll go back out to public 19 hearing, repost on HARPS, and then come back to the 20 Commission again for final approval.

CHAIRMAN GIOVANNI: Okay. So what I heard was that today, you're looking for us to potentially approve a posting of the draft rules, then the process starts with all of the agencies, et cetera, to do the internal review and suggestion of

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1	comments. Eventually, it will come back to this
2	Commission for approval or further amendment.
3	And if on one end of the spectrum we just
4	accept it as presented and it's approved, we're
5	done. Other end of the spectrum, we could start the
6	process all over and continue to evolve and modify
7	the rules until we reach the point where everybody's
8	happy and we can adopt them. Is that correct?
9	MR. ORODENKER: That is correct, Mr.
10	Chair.
11	CHAIRMAN GIOVANNI: Okay. So I just
12	wanted that clarification for all of our Commission,
13	all my fellow Commissioners and myself, so we know
14	what we're dealing with today. So this is not an up
15	and down, we're going to change the rules today.
16	All we're doing is agreeing to move the process
17	forward, in my view.
18	So do any Commissioners have any questions
19	on what was just explained by Mr. Derrickson and Mr.
20	Orodenker at this time?
21	COMMISSIONER OKUDA: Chair, Gary Okuda.
22	CHAIRMAN GIOVANNI: Commissioner Okuda,
23	please.
24	COMMISSIONER OKUDA: Thank you, Mr. Chair.
25	So my question is to either the Executive Officer or
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to Mr. Derrickson. Does our vote, if we were to 1 2 vote to move the process forward, is that taken in 3 any way to be an endorsement about the in favor of the draft of the rules? In other words, is that to 4 5 be construed in any way to say that we agree with 6 the substance of the draft of the rules, or is the 7 vote to move this forward simply just to move it forward? And it's not to be interpreted as an 8 endorsement or agreement to any of the draft rules? 9 10 MR. ORODENKER: Well, that's kind of a 11 loaded response on our part. There has to be 12 something that the Commission adopts as a draft, so 13 that's why this agenda is broken up into two

14 different things, because we have to have a draft 15 that the Commission approves that we can put up on 16 the website. So you are, to a certain extent, 17 approving a document but only as a draft.

18 COMMISSIONER OKUDA: Okay. Thank you.19 That answers my question, actually.

CHAIRMAN GIOVANNI: Yeah. The way I interpreted it, it's a conditional approval, but it's subject to change. And even at this point in time, later in today's hearing, I will be inviting Commissioners to make specific motions, if they so choose, for further modifications of the draft that



1 they'd like to see, even at this point in time. And 2 that modification could be to add something or to 3 remove something as well.

Okay. Commissioner Carr Smith, comment?
COMMISSIONER CARR SMITH: Thank you. Yes.
I was -- I think this is a good time for me to ask
this question. I was wondering why the staff opted
to not consult with the affected agencies prior to
this first draft?

10 MR. ORODENKER: We -- well, first of all, 11 there's plenty of opportunities for the other state 12 agencies to comment. And that was foreseen as a 13 part of the process. With regard to what we're doing today and why, it kind of feeds into that. 14 We 15 didn't even have anything that we felt that the 16 Commission was comfortable with, which is why we're 17 holding this hearing, for other agencies to comment, 18 because this is basically the Commission's draft. 19 **COMMISSIONER CARR SMITH:** Okay. Thank 20 you. 21 CHAIRMAN GIOVANNI: Okay. 22 MS. KWAN: Brian Lee has a comment. 23 CHAIRMAN GIOVANNI: Commissioner Lee? 24 Thank you for pointing that out to me.

Commissioner Lee.

25

1 COMMISSIONER LEE: Thank you, Chair. I 2 had a question for the Executive Officer. You know, 3 in a previous meeting you had mentioned that there 4 would be some admin rules proposals regarding 5 affordable housing. I didn't see anything there. 6 Can you elaborate?

7 MR. ORODENKER: After discussion with 8 several other Commissioners, we could not come to a consensus as to what that change would look like, so 9 10 at this point in time, we have not proposed a change 11 to that section. Of course, during the course of 12 the comment process, that could change, but as of 13 this moment we did not have a consensus on that 14 particular portion of the amendment.

15 **COMMISSIONER LEE:** Great, thank you. You 16 know, I'm just going to state that I'm really 17 uncomfortable with some of the proposals that were I feel that it delegate the authority on some 18 made. 19 of the decisions to one single person or bodies that 20 are not actually prepared to make decisions on some 21 of the issues that should rightly go before us. And 22 if they're able to preempt some decisions, it 23 doesn't give us the opportunity to cross-examine or 24 discuss and question the decision. So I'm going to 25 state that I have some concerns. Especially, I

agree with many of the assertions that were made by 1 2 the OPSD testimony. 3 Thank you, Chair. 4 CHAIRMAN GIOVANNI: Commissioner Lee, I'd 5 like you to -- that was a point well taken, and I 6 think there will be an opportunity during today's 7 hearing for you to expand even further a little later in the hearing. 8 COMMISSIONER LEE: Thank you, Chair. 9 10 CHAIRMAN GIOVANNI: Thank you. Okay. Any other comments before we proceed with public 11 12 testimony? 13 Commissioner Ohigashi? 14 COMMISSIONER OHIGASHI: I just was 15 wondering what the sequence of events that we're 16 going to take up right now. Are we going to --17 we're not discussing any of this part right now. 18 We're going to take public testimony, and then we're 19 going to be able to discuss what we want on this? 20 CHAIRMAN GIOVANNI: That's correct. We'll 21 take public testimony. And in fact, the expectation 22 is entities such as OPSD will be welcome to make on 23 the record any comments they want to make as part of 24 public testimony. Once the public testimony is 25 concluded, we'll revert back to the Commission for

individual comment and suggestions and questions.
 Does that work for you, to answer your question?
 Good. Okay.

Public testimony. If there are any 4 5 individuals on Zoom who wish to provide public 6 testimony, please type your name and organization, 7 if applicable, into the Q and A feature. You will be added to the chronological list. We will then 8 call each testifier by name and then promote you to 9 10 the panel to the provide your testimony. When 11 called upon, please turn on your camera and unmute your microphone. After being sworn in, members of 12 13 the public providing testimony will have two minutes 14 to testify.

Again, the Q and A feature will only be monitored for signing up for public testimony. All other communications will be addressed or in part of the meeting record communications that can be emailed or on our email at dbedt.luc.web@hawaii.gov.

The protocol for testifying today by phone only if you are participating in the Zoom meeting by phone and wish to provide testimony, you may indicate you want to testify by entering -- what is that -- it's printed so small --**MS. KWAN:** Star.



Hawaii LUC Meeting FINAL November 15, 2023 NDT Assgn # 70750 Page 20 CHAIRMAN GIOVANNI: Is it a star? 1 Ms. 2 Kwan, what is that? Is that a star? 3 MS. KWAN: It's a stat like the pound -not the pound. What is the --4 5 CHAIRMAN GIOVANNI: Star key. 6 MS. KWAN: Asterisk, that's the word. 7 CHAIRMAN GIOVANNI: Say again? The 8 asterisk? 9 MS. KWAN: Asterisk, yes. 10 CHAIRMAN GIOVANNI: Okay. So if you want 11 to testify by phone, enter an asterisk and then 9 on 12 your phone keypad. After entering the asterisk and 13 the 9, a voice prompt will let you know that the host in the meeting has been notified. When 14 15 recognized, you may unmute yourself by presenting 16 the asterisk and the 6 on your phone. The voice 17 prompt will tell you -- will let you know that you 18 are unmuted. Once you are finished speaking, please 19 enter an asterisk and the 6 again to mute yourself. I will now acknowledge any written 20 21 testimony. Ms. Kwan, has there been any written 22 testimony submitted on the proposed rule amendments? 23 MS. KWAN: Yes, Mr. Chair. We received 24 one from Office of Planning on November 13, one from 25 Commission on Water and Resource Management on

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1	November 14th, and this morning we received
2	Department of Agriculture and County of Hawaii. All
3	have been posted to the website.
4	CHAIRMAN GIOVANNI: Thank you.
5	So the two that the water resources and
6	the Department of Agriculture, when were those
7	posted?
8	MS. KWAN: Water Resource Management was
9	posted yesterday, and this morning we posted
10	Department of Ag and County of Hawaii.
11	CHAIRMAN GIOVANNI: Okay. Thank you. And
12	OPSD was posted when?
13	MS. KWAN: November 13th.
14	CHAIRMAN GIOVANNI: Thank you.
15	Okay. Ms. Kwan, are there any members of
16	the public at today's meeting that wish to give oral
17	testimony?
18	MS. KWAN: Yes, Mr. Chair. We have Cal
19	Chipchase in the room who would wish to give
20	testimony.
21	CHAIRMAN GIOVANNI: Okay. Can we promote
22	him to the panel, or is that him in the blue shirt?
23	MS. KWAN: That's him in the blue shirt.
24	CHAIRMAN GIOVANNI: Where's his suit and
25	tie? I don't recognize him.
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Okay. Mr. Chipchase, will you please 1 2 identify yourself for the record, and then I'll 3 swear you in. 4 CAL CHIPCHASE: Very good, Chair. Cal 5 Chipchase, not in a suit and tie, considered it but 6 thought that public testimony should be in an aloha 7 shirt. 8 CHAIRMAN GIOVANNI: Appropriate. Mr. 9 Chipchase, do you swear the testimony you're about 10 to give will be the truth? 11 CAL CHIPCHASE: Yes, Chair, I do. 12 CHAIRMAN GIOVANNI: Please proceed. You 13 have two minutes. 14 CAL CHIPCHASE: Thank you. Chair, 15 Members, I appreciate the opportunity to comment on 16 these rules. I'll be brief because I have a brief 17 amount of time. 18 I'm focused on a number of rule sections. 19 I'll begin with Rule 50, and in particular, the 20 provisions related to requiring a petition to 21 receive prior certification from both the Commission 22 of Water Resource Management and OPSD. Those 23 substantive requirements are also repeated in Rule 24 90 with respect to conditions in Rule 94 with 25 respect to modifications and amendments.

1	I do not believe that those requirements
2	are lawful. I believe that they are an improper
3	delegation of this body's authority to other
4	agencies. I believe that the delegation exceeds
5	or the requirement, I should say, to petitioners to
6	include those certifications or approvals exceeds
7	this commission's power as set forth in Chapter 205,
8	in particular Section 17 with respect to the
9	criteria for decision-making.

10 I believe that they impose on other agencies powers that those agencies don't have, as 11 12 set forth in their governing statutes, 174(c) for the Water Commission and 225(m) for the Office of 13 14 Planning and Sustainable Development. I also 15 believe that to the extent the -- the delegation is 16 made, it is currently without any standard for 17 approval. In other words, it does not guard against the arbitrary, capricious, and unreasonable denials, 18 19 or approvals, for that matter, which again is 20 another legal deficiency. 21 And it fails to consider those agencies,

22 in particular Commission of Water Resource
23 Management have their own processes for approval of
24 well or stream division permits, or, in the case of
25 water management area, the approval of existing or

1 new uses. And so it interferes with those separate 2 processes, some of which cannot be engaged in until 3 this body and other land use approving bodies have 4 made their decisions, and so it has that further 5 affirmance.

6 It -- to the extent those comments are 7 necessary, and, indeed, they are, there's already a 8 process for them, namely the hearing on the petition 9 for the district boundary amendment, at which time 10 comments from those agencies and, indeed, testimony 11 related to those issues may be elicited from the 12 agencies and from other representatives.

13 If I may briefly jump to other sections. 14 Section 77, which deals with a change involving 15 dismissal of petitions. I believe that is a 16 violation of due process. A contested case hearing 17 is initiated when the petition's accepted, even if 18 there is no intervention. It should not be subject 19 to dismissal simply because there's a later 20 determination that there's insufficient information. 21 A petitioner has an opportunity to supplement the 22 record.

And if a petitioner still does not carry his or her or its burden, the Commission can always deny the petition. It doesn't need a separate rule

1 for dismissal.

2 With respect to Rule 95 dealing with SUPs, 3 in particular, Section C(4), imposes additional limitations on that criteria which was meant to deal 4 with changes writ broadly in land use conditions and 5 6 trends. This change would focus it on the 7 particular property at issue. I believe that 8 improperly incorporates something akin to a variance 9 standard, which was not the intent of an SUP and 10 makes it virtually impossible that an SUP could be 11 granted under those standards. Finally, Chair and Members, if I may, 12 13 there are a number of minor changes. In particular, I'll note that there are a number of deletions of or 14

15 additions of an "e" in "therefor." In other words, 16 the original word was t-h-e-r-e-f-o-r. The "e" is 17 added in a number of rule sections that 18 fundamentally changes the meaning of the word.

19 "Therefore" with an "e" meaning thus or since,

20 "therefor," without an "e," meaning that is.

And so the original draft is correct, technically, grammatically. The addition makes the rule incomprehensible. I'll point to Rule 63 as an example of that, but it's found elsewhere. Those conclude my comments, Chair and Members, and I



1	appreciate the opportunity.
2	CHAIRMAN GIOVANNI: Thank you, Mr.
3	Chipchase.
4	Commissioners, do you have any questions
5	for Mr. Chipchase?
6	COMMISSIONER OKUDA: Chair, Gary Okuda.
7	CHAIRMAN GIOVANNI: Commissioner Okuda.
8	COMMISSIONER OKUDA: Thank you very much,
9	Mr. Chair.
10	Thank you, Mr. Chipchase. Since you are
11	appearing not as an advocate like you normally do
12	but as a witness, if you
13	And Mr. Chair, if you could just indulge
14	me just for a couple minutes.
15	CHAIRMAN GIOVANNI: Please.
16	COMMISSIONER OKUDA: Mr. Chipchase, so
17	that we can place your testimony in context, first
18	tell us about what your educational background is
19	and, secondly, what your professional experience has
20	been with respect to land use and land use issues?
21	CAL CHIPCHASE: Very good, Commissioner.
22	I'd be happy to. I'm an attorney licensed to
23	practice in Hawaii and Iowa, of all random places.
24	I'm a graduate of the University of Hawaii
25	Richardson School of Law. I'm employed at Cades

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Schutte, where I have been, other than leaves for
 clerkships, since 2001.

3 I'm not here currently representing any particular client. I'm testifying based on my work 4 5 in the land use arena and what I see as good process before the LUC and otherwise. I have been 6 7 practicing in land use and real estate for more than 20 years now, and I have taught land use and real 8 estate, as well as writing courses, at the 9 10 University of Hawaii at different times since 2003.

I've published extensively on the subjects as well. I have appeared before the LUC on special use permits and on district boundary amendments, as well as designations of important agricultural lands, and I've done so many times over many years now.

17 COMMISSIONER OKUDA: And have you spoken
18 at professional seminars or seminars of professional
19 organizations on the topic of land use, land
20 planning, or related matters?

CAL CHIPCHASE: Yes, Commissioner, I have.
I have served both as a moderator and a panel member
on a number of land use panels and other panels in
different fora, whether they are the annual legal
update that I do for the -- for the Hawaii Office of



Planning Officials, Congress Planning Officials, or
 other one-off CLEs. I also host the biannual CLE
 for the seminar group on sea level rise and climate
 change.

5 COMMISSIONER OKUDA: Okay. And the 6 testimony that you just gave, was that based on your 7 education and experience that you've described? CAL CHIPCHASE: Yes, Commissioner, it is. 8 9 COMMISSIONER OKUDA: Can I ask you this 10 process question. Do you agree that the section of 11 the HRS that governs what we are doing is HRS 12 Section 91-3, the procedure for adoption, amendment, 13 or repeal of rules?

14 CAL CHIPCHASE: Yes, Commissioner, I do. 15 COMMISSIONER OKUDA: Are you aware of any 16 other section that we should be looking at 17 specifically as far as what procedure we should 18 follow regarding the adoption of rules?

19 CAL CHIPCHASE: No, Commissioner. I
20 believe this is clearly a rulemaking procedure.

21 **COMMISSIONER OKUDA:** If we moved ahead 22 with the process of adoption of the rules that have 23 been described by staff just immediately prior to 24 your testimony. Do you see an potential violation 25 of HRS Section 91-3 by the Commission?



1	CAL CHIPCHASE: Not pursuant to the
2	process, Chair (sic). And I'll caveat that with one
3	statement. The Commission, of course, has
4	obligations to consider standards that are not
5	specifically set forth in statutes such as Ka
6	Pa'akai and such as other due process
7	considerations. I wouldn't opine as to whether
8	these rules meet or fail to meet those standards. I
9	offer no opinion one way or the other.

But in terms of the rulemaking process 10 that was described at the beginning of the meeting, 11 12 I believe that captures it correctly. I've chosen 13 to testify today because from a public perspective 14 this is early in the process, and I believe that 15 getting the rules as right as possible before they 16 go out to broader review and broader comment is the 17 best process, rather than receiving comments, then 18 making changes, and then sending them back out.

19 If we want to be efficient, and I think we 20 all do, I hope that the Commission takes this 21 opportunity to make those changes that it deems 22 appropriate before the rules go out to broader 23 comment.

24 COMMISSIONER OKUDA: Okay. So your -- and 25 stop me if I'm putting words in your mouth because

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1 that's not my intention.

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CAL CHIPCHASE: Of course.

COMMISSIONER OKUDA: So based on your education and experience, is it your suggestion that we take more input right now with respect to the draft rules, maybe make some changes to the draft, and then engage in the process which staff has explained would be the process going forward?

9 **CAL CHIPCHASE:** With respect, that is my 10 recommendation so that the rules would go out for 11 broader comment, best reflect this Commission's 12 views as to what the correct rule should be and the 13 most input that the Commission can receive at this 14 time in drafting those rules.

15 COMMISSIONER OKUDA: Okay. Let me kind of 16 ask the reverse question for your opinion. What's 17 the harm to the Commission or the public process if we just send the draft rules out as drafted now, 18 19 take in not only your comment but other comments that are made, and then make whatever revisions are 20 21 necessary? I mean, what's the harm in doing that? 22 **CAL CHIPCHASE:** Sure. And to be candid, 23 there may not be a harm in doing that. But what I

24 would see as the potential harm and far greater than 25 the risk the other way where I see no harm in taking

1 public comment now and making those changes that the 2 commission believes are appropriate now. I think 3 there's no downside to that.

The potential downside looking the other way are that if substantive changes are made later in the process, as staff described, the rules will need to resume or reinitiate the process, and others that could take much loner if you do it that way.

9 The other problem or potential harm that I see is that you -- you -- although you have 10 11 opportunities to comment, these things are not always known to all people. I found out about 12 13 today's opportunity to comment independently from a staff member on the Maui County Council, and so not 14 15 people are at all times checking all agendas, which 16 is why the most opportunity comment being as broad 17 in your reach is the best because it captures the most people, gives them the most opportunities. 18

The third potential problem that I would see is one of inertia. Once you adopt, at least for discussion purposes, a series of rules and then they go out, there's sometimes a reluctance to make changes later on because they occur or happen so late in the process, leading us to restart it, as I talked about earlier.

I think it's best to avoid that inertia, 1 2 to put out what this Commission as a body believes, 3 today or whenever it does, are the best set of rules, the rules it believes should be adopted. 4 5 That way, comments are focused on not just rules 6 that we all know or believe should change -- there's 7 no point in having those discussions -- but focused on what this Commission believes should be adopted. 8 And that, I believe, presents and produces the best 9 10 set of rules for final approval.

11 COMMISSIONER OKUDA: Final question, and I 12 really promise this is my final question, based on 13 your experience that you have described in your 14 testimony, what would you suggest the process be and 15 the timeframe to maybe try to get the best draft 16 together before it's sent out?

17 **CAL CHIPCHASE:** I appreciate that. And 18 what I would say is in the meeting today, I hope the 19 Commissioners -- and I really, actually don't even 20 need to hope. I know that you will take the time to 21 voice your opinions on which rules should change.

If I may just digress a moment. I went through a four-year process with the Maui County Planning Commission to adopt its new SMA and shoreline rules. I was on a working group that



1 participated in small, closed discussions and then 2 in many presentations to the Commission and to other 3 groups on those rules. It was a very long process 4 and much longer than I think is necessary or could 5 be contemplated here.

6 But because of that process, all voices 7 were heard, all changes were either made or at least considered, and usually compromises were reached. 8 The product, which was just adopted again yesterday, 9 10 was universally, or nearly universally, welcomed by 11 the people who are affected by it in the entire 12 meeting, because there have been so many other 13 meetings, took less than two hours, including public testimony and Commissioners' comments. That, while 14 15 painful, was a good process and produced a good series of rules. 16

17 And so what I would hope today is that 18 that process for the Commissioners really begins 19 with them offering their comments, changes, 20 corrections to rules, and if there's -- if the 21 body's able to reach consensus on those, then make 22 those changes and incorporate them into the rules. If they're not able to get through all of 23 24 those comments and all of those changes that these

25 Commissioners may have, don't just put it out there



1	to get something done. Take the time to continue
2	that process at this stage, at the Commission stage,
3	before it goes out for further review.
4	COMMISSIONER OKUDA: Yeah, I apologize. I
5	do have a follow-up question to what you said.
6	CAL CHIPCHASE: Of course you do.
7	COMMISSIONER OKUDA: Is it is it your
8	recommendation that working groups be set up by the
9	Land Use Commission?
10	CAL CHIPCHASE: I don't in this
11	instance, I don't think that's necessary because the
12	changes that are being proposed, on the whole, are
13	okay. I focused on a on from my perspective.
14	They're not significant. They're housekeeping, in a
15	lot of ways and not things that fundamentally change
16	the process.
17	The portions of the rules that I focused
18	on, I do believe, are fundamental changes and
19	potentially damaging or illegal changes. I think
20	that those can be those concerns can be addressed
21	without a working group. That said, if the
22	Commission felt that it's more appropriate to have
23	those kinds of groups so that there's broader
24	comment, I certainly don't oppose it. I just
25	from my perspective, that may not be necessary given

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1	the changes that are being considered.
2	COMMISSIONER OKUDA: Thank you, Mr.
3	Chipchase.
4	Thank you, Mr. Chair. No further
5	questions.
6	CHAIRMAN GIOVANNI: Thank you,
7	Commissioner Okuda.
8	Commissioners, any other comments or
9	questions for Mr. Chipchase?
10	Mr. Chipchase, I had a couple. Well, I
11	have a question and a request. The question is, it
12	kind of got my attention as well the word
13	"certified" appears numerous times in the draft. In
14	lay terms or in legal terms, could you expand what
15	your interpretation of the word or the requirements
16	associated with the word "certified" is?
17	CAL CHIPCHASE: I'd be happy to, Chair.
18	Certify would ordinarily mean to verify, to confirm.
19	And I think that that is probably the meaning
20	intended here because it's paired with "or approve,"
21	I believe. Certification or approval is the way it
22	typically means. And so the way I take that to mean
23	in these rules is that a certification or
24	preapproval of the application, at least with the
25	Water Commission as to the water use and water

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1	sources OPSD other considerations is necessary
2	before a petition could even be accepted.
3	And so whether we view it as a
4	verification, a certification, or approval, I think
5	we end up at the same place. It is effectively
6	giving those agencies plenary power to withhold a
7	necessary element that this Commission deems must be
8	received before we'll even accept a petition for
9	consideration. That plenary power, however we
10	phrase it, I believe, goes too far.
11	CHAIRMAN GIOVANNI: Thank you. And my
12	request. First of all, I appreciate you coming
13	forward today to provide oral testimony in this
14	matter. And I find that personally find that the
15	points you raised to be of personal interest to me
16	as well. And I concur that we want the best product
17	at the end of the process.
18	My request is, if you don't mind, to
19	consider providing written testimony on these points
20	as a follow-up to today's hearing. I'm concerned
21	that some of what you had to say might be lost in
22	translation or, you know, consistently interpreted
23	by what you intend to say. And it could only be
24	better interpreted if you provide us a more detailed
25	explanation of your points that you want this

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1	Commission to consider by providing written
2	testimony. So if you so choose, I would welcome it.
3	CAL CHIPCHASE: I appreciate the
4	invitation, Chair. I would be happy to.
5	CHAIRMAN GIOVANNI: Thank you so much.
6	Commissioners, anything further for this
7	witness?
8	COMMISSIONER OKUDA: Chair, Gary Okuda.
9	CHAIRMAN GIOVANNI: Mr. Okuda.
10	COMMISSIONER OKUDA: Follow-up to the
11	Chair's question. How much time would you need to
12	provide written testimony going over your opinions
13	and including what you testified to with respect to
14	the draft rules?
15	CAL CHIPCHASE: Commissioner, we could
16	have that to the body within a week.
17	COMMISSIONER OKUDA: Thank you very much.
18	Thank you, Mr. Chair.
19	CHAIRMAN GIOVANNI: Thank you,
20	Commissioner Okuda.
21	Thank you, Mr. Chipchase. You are
22	excused.
23	CAL CHIPCHASE: Thank you, Chair.
24	CHAIRMAN GIOVANNI: Ms. Kwan, is there any
25	other entity or person wishing to provide oral



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1	testimony at this time?
2	MS. KWAN: Not in the conference room, but
3	we do have on Zoom.
4	CHAIRMAN GIOVANNI: Who do we have on
5	Zoom?
6	MS. KWAN: First we have David Arakawa
7	signed up, and I can promote him to panelist. Just
8	give me a second.
9	CHAIRMAN GIOVANNI: Before you do that,
10	can you tell me how many have signed up?
11	MS. KWAN: As of right now, we have three.
12	CHAIRMAN GIOVANNI: Okay. So let's
13	proceed with Mr. Arakawa and then we'll take a short
14	break.
15	MS. KWAN: Mr. Arakawa, if you could turn
16	on your camera and microphone and give us a mic
17	check?
18	DAVID ARAKAWA: Testing. This is Dave
19	Arakawa.
20	MS. KWAN: Thank you.
21	CHAIRMAN GIOVANNI: Welcome, Mr. Arakawa.
22	Could you please state your name and affiliation for
23	the record, and then I'll swear you in.
24	DAVID ARAKAWA: Thank you very much,
25	Chair. My name is David Arakawa, and I am
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representing the Land Use Research Foundation of 1 2 Hawaii. 3 CHAIRMAN GIOVANNI: Do you swear the testimony you're about to give today will be the 4 5 truth? DAVID ARAKAWA: Yes, I do. 6 7 CHAIRMAN GIOVANNI: Please proceed. You 8 have two minutes. 9 DAVID ARAKAWA: Okay. Because I have two 10 minutes, I will agree with everything that Cal 11 Chipchase presented, and I had the same issues with 12 some of those provisions. 13 I would respectfully request a deferral at 14 this time to -- and I would recommend, you know, 15 setting up a working group on this matter, as was done for the EIS rules. So there's template for 16 17 getting this done and getting rules passed and 18 getting I passed quickly -- not quickly but 19 expeditiously. 20 We would suggest a reasonable process that 21 would actually save time, and it was used in the EIS 22 rules, as we said, in 2018. It would include 23 stakeholder input before the LUC approves a draft 24 that goes out to public hearing. This would 25 actually save time because if the fights occur at



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1	the small business issue, small business hearings,
2	small business agency or group hearings, they will
3	have to come back and then more issues could be
4	raised the second times it goes to these other
5	places, and it would have to come back.
6	So in the EIS process, we brought in all
7	parties, all relevant parties, and, like Mr.
8	Chipchase said, by the time it went through all the
9	public hearings, everybody had a consensus on the
10	issues that were being presented by OEQC. Those
11	were agreement on housekeeping matters, and we
12	believes these rules are well meaning, and you know,
13	we'd like to see the housekeeping matters passed,
14	but there is some that cause legal issues, and what
15	happened is they put the contentious issues or
16	issues people objected to on the side to be worked
17	on later, and unfortunately, COVID and other issues
18	got in the way. This was done at the city and
19	county for other city and county issues also and
20	the state Building Code Council. So there is a
21	template for all of this.
22	I would point out go over the same
23	issues that Mr. Chipchase raised. Sorry, I'm
24	rushing because of the time, but I would note that
25	CWRM on 15-15-50, the form and contents of the

1	natition and CHDM contifications CHDM and the
	petition and CWRM certifications. CWRM only has
2	jurisdiction over certain lands that come within
3	their kuleana. They do not have jurisdiction over
4	other lands, so they cannot it would be
5	impossible for them to issue a certification or
6	approval for lands outside their jurisdiction, their
7	particular jurisdiction in some matters. They do
8	represent the state. They do represent state water,
9	but those would be other issues.
10	We share the concerns on all the other
11	sections that were cited (audio disruption).
12	CHAIRMAN GIOVANNI: We lost you. We lost
13	your verbal, your we can't hear you any longer.
14	Oh, wait, you're back. Okay.
15	DAVID ARAKAWA: Okay. I'm sorry.
16	On the issues relating to OPSD, again,
17	it's one person making a decision, and OPSD is
18	already a mandatory party in the district boundary
19	amendment process, and so it would allow input from
20	other county and state agencies, you know, who
21	Climate Change Commission, DLNR, Climate Change
22	Commission.
23	And finally, I'm not going to go over
24	every single one of the issues he raised were on my
25	list, but because of time, I'll just point out

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1	another another matter that well, you know
2	what, that dismissal of the petition, if the
3	Commission has insufficient time, that is is
4	we believe it would violate due process.

5 But the last thing I'm going to raise 6 because of time and I would appreciate the 7 opportunity to send written comments, is a well-8 meaning one. It's the very last thing on your list, 9 and it is deleting the term, "acts of God," which is 10 a legal term and has been legally litigated, and 11 excusing certain issues with the IAL.

12 I helped draft the IAL law, both versions 13 of the important ag lands law, but deleting that and 14 inserting "natural disasters or accidents that are 15 caused without human intervention." That would 16 cause the Lahaina fires to be mitigated in front of 17 the Land Use Commission, right? Without human intervention. So there will be an issue as to that. 18 19 So it's well-meaning. It was well-

20 meaning, and it was put in there to address an
21 issue, but it would cause a loss (audio disruption)
22 -- it would cause, you know, a presentation of -- of
23 all of the parties that are being accused of being
24 involved or responsible for the Lahaina fires in
25 front of your Commission, right?

1	So those are some of the issues that
2	that you know, trouble us. And yeah, and so that's
3	it. And going forward, we think that you folks
4	could pass the housekeeping matters. You guys could
5	go out to stakeholder input, starting with the
6	government agencies and with and with any
7	interested parties, including the petitioners or the
8	holders of district boundary amendment approvals,
9	decision and orders, and ask for their comments.
10	Start with that government agencies and the public
11	nonprofit organizations that do appear before you
12	and get the comments and maybe start with that.
13	And there may be a number of contentious
14	issues or issues that people don't agree on, put
15	that on the site, and that will be the subject of a
16	working group, not the whole thing. Thank you.
17	CHAIRMAN GIOVANNI: Very good. Thank you,
18	Mr. Arakawa.
19	Commissioners, any questions for Mr.
20	Arakawa, starting with Commissioner Ohigashi.
21	COMMISSIONER OHIGASHI: Thank you, David
22	Mr. Arakawa. Sorry.
23	DAVID ARAKAWA: Aloha.
24	COMMISSIONER OHIGASHI: I'm kind of
25	confused at yours and, I guess, Cal Chipchase's

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1	testimony. Specifically, the certification
2	regarding the approval of a water resources
3	management or utilization of water power,
4	specific aquifer, is that the one you're concerned
5	about that we should not require that as part of the
6	petition?
7	DAVID ARAKAWA: Yes, that's one of them,

8 Commissioner Ohigashi. From Maui, there are only 9 certain areas of Maui that come under their 10 certification as ground water areas, right, you 11 know, ground water special areas. And so if it's a 12 petition for an area outside of their kuleana 13 jurisdiction on Maui, then what happens, right --

COMMISSIONER OHIGASHI: So --

14

15 DAVID ARAKAWA: -- get a certification -16 COMMISSIONER OHIGASHI: So would you be
17 amenable to having that particular proposed rule
18 change limited only to those areas where they can

19 certify or approve, and if they're not, if they 20 don't have jurisdiction, then they're not required 21 to provide a certification?

DAVID ARAKAWA: The answer, Commissioner, is no. And I was just raising one issue of the possibility that the reason why is this might be another impossibility issue is that to get approval

for -- from C-W-R-M, CWRM, you need certain -- you 1 would need certain other entitlements in effect. So 2 you may need to show that you got confirmation from 3 the Land Use Commission as to the number of units, 4 5 the number of people the acreages cover and all 6 that. You may need zoning or whatever it is. And 7 you cannot get that because the LUC is at the beginning of the process. 8

9 So when you're going to see -- there's 10 already a process for CWRM to do this stuff, and 11 that process, again, requires certain prior 12 government approvals. And you're not going to have 13 that, right? So it would be -- it's a catch-22. So 14 you never get it, right? So I do want to raise that 15 he did that. He raised that.

Mr. Chipchase raised the timing of the process, the certain timing or certain steps to get approval for development, and this puts it up front, and you don't have what you need at that time to get that certification. That's a simple way -- I should have said it that way. I should have said it that way.

23 COMMISSIONER OHIGASHI: And the last 24 question I'm asking is I can see the utility in 25 determining any kind of project having available



water prior to getting its okay or it's -- because 1 2 then we tie up -- the tendency is that if we do it 3 after the fact, we tend to tie up agricultural lands that have been into this amounts of -- it's 4 5 inventory that keeps -- continues to grow where the 6 LUC has asked -- given boundary amendments in the 7 past, and we have a lot of areas we haven't been -that inventory hasn't been billed. 8

9 So the question that I have for you is, 10 then, assuming that there is an availability to get 11 some indication from the Water Commission or even 12 county water departments as to what -- if they 13 petition, what's the harm in requiring simply that 14 they inquire and that they say that these are the 15 resources available. And if not -- or what is the -- and in fact, if I was planning on development, 16 17 wouldn't I be -- one of the first people that I'd be 18 talking to is the Water Resources Commission as well 19 as the Departments of Water Supply, see the 20 potential development petition. 21 So I'm just looking at this as a practical 22 type of petition submittal that we may want to 23 require in some form but may not be the form that's

24 being proposed. Let's hear your comment on that.

25

DAVID ARAKAWA: Okay. Excellent,

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1 excellent issue, Commissioner Ohigashi. The answer 2 to that is it's already covered in the existing 3 processes, right?

You know, DLNR and CWRM are commenting 4 5 parties for the EIS, so you're going to get it in 6 the EIS. You know, you're going to get it -- and 7 the Departments of Water Supply are commenting parties for the EISs and the counties are mandatory 8 parties for the land use district boundary amendment 9 10 process, and so is OPSD, and OPSD gets comments from 11 all state agencies. So you will have that.

12 Getting that preapproval is an issue, and 13 we talked about the impossibility, but I asked --Maui is used to this show me the water kind of a 14 15 thing, right, you know? But I asked Honolulu, how 16 do you guys deal with developments, right? And they 17 say once the development has their -- we comment to 18 the process, but once the development has their 19 entitlements, the State Land Use Commission 20 approval, and the zoning, then we look at our -- our 21 operations and see, okay, we've got to get our 22 resources up. We've got to -- we've got to drill 23 wells. We've got to do storage. We've got to do 24 transmission lines to serve this area, and they work 25 at it that way.

DEPOSITION & TRIAL

1	But they cannot commit, right, at the very
2	first step before this thing goes to Land Use
3	Commission that, oh, yeah, yeah, we're going to
4	drill these wells. Yeah, we're going to dig these
5	transmission lines. You know, they cannot do it at
6	that time, so it's a process thing, and it's I
7	hate to not I hate to, but it's a kakou thing,
8	right?

9 County Departments of Water Supply need to 10 work with CWRM. And it's not one person or the CWRM board saying, okay, I certify this, right? You need 11 12 the county water departments involved, too. So I 13 think, for purposes of this item, maybe we can take 14 it off the list and have the county water 15 departments -- I don't know if the county water 16 departments were asked to comment on this, right, 17 you know, this particular one. But they -- I think 18 the Maui County Water Department would say, hey, 19 we'd like comment on this, right, you know? So that' -- that's the issue on water. 20

I'm not sure how many developments that the LUC has approved are not -- are not proceeding solely because of lack of water, solely because of lack of water. It's more financing, market timing, and things like that. But if there are any

1	developments that are not proceeding, and that's a
2	valid concern of you, Commissioner Ohigashi, then we
3	can work on that. We can work on seeing how the
4	water approvals work for those types of development.
5	And we'd be willing Land Use Research Foundation
6	would be willing to work with the Commission as DLNR
7	on those issues.
8	But I do not think not I do not think.
9	I do not know of any projects that are not going
10	forward solely because they don't have this water
11	certification from CWRM. Thank you.
12	CHAIRMAN GIOVANNI: Thank you.
13	Commissioner Ohigashi, anything further?
14	Okay.
15	Other Commissioners?
16	Mr. Arakawa, thank you for coming forward.
17	I would like to echo my request that I made to Mr.
18	Chipchase in that you take the time, if you're so
19	inclined, to provide written testimony, it's far
20	more helpful in terms, you know, of rulemaking where
21	we're really looking at the details. And for you to
22	just say you agree with somebody else's testimony
23	really doesn't give us the detailed guidance we
24	need, so I'll give you the opportunity to put your
25	concerns in writing and your suggestions in writing,

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1	and the Commission will take those seriously upon
2	receipt. So if you're so inclined, I would welcome
3	those from you.
4	DAVID ARAKAWA: I will definitely do so,
5	Mr. Chair. And thank you for the opportunity.
6	Thank you, LUC Commissioners and staff for working
7	hard on this these sets of rules. Thank you.
8	CHAIRMAN GIOVANNI: Thank you very much.
9	Who was that?
10	COMMISSIONER OKUDA: Gary Okuda, Chair.
11	If I can ask Mr. Arakawa just one question?
12	CHAIRMAN GIOVANNI: Yes. Please proceed,
13	Mr or Commissioner Okuda.
14	COMMISSIONER OKUDA: Mr. Arakawa, how long
15	will it take you to submit written testimony
16	responding to what the chair has asked you to help
17	us with?
18	DAVID ARAKAWA: I would say I would say
19	best case, two weeks, right? I would need to talk
20	to the I would go out to the stakeholders. I
21	would go out to the Department of Water Supplies. I
22	would go out to OPSD. I would go out to the state
23	agencies that will be affected by this.
24	I already put in a call to the state
25	agencies on the housing. And I'm asking for their



1	comments. So I think with going out and doing that
2	kind of work and hopefully going to the County
3	Planning Department see, all of this could have
4	been done, right, by others, but now I'm doing it,
5	right, and so so that's the other thing.

6 I think a Commissioner raised this already 7 about going to state agencies and county agencies that would be directly, directly affected by these 8 9 rules. But I would do that, Mr. Okuda. And I may 10 need an extension, and I'll write that letter. If I 11 cannot get all of the -- or as many of the major 12 state and county agencies to provide comments on 13 these issues that could -- yeah -- could affect the stakeholders and the --14

15 COMMISSIONER OKUDA: Yeah. Mr. Arakawa, I 16 don't think we intend you to do our work, okay? So 17 my question was just how much time you would need to 18 submit your testimony, doing whatever you plan to do 19 with your testimony but in no way it's to foist on 20 you our duties to do our own due diligence, so you 21 think --22 DAVID ARAKAWA: No, no. I --23 COMMISSIONER OKUDA: -- you can submit 24 your testimony in two weeks, or you would need more 25 time?

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1	DAVID ARAKAWA: Two weeks, best case. One
2	month would be better. And I apologize if it was
3	if any of my comments were made to seem that I'm
4	doing your guys' job, but I take Land Use Research
5	Foundation seriously, so if I'm going to make
6	comments, I've got to do the research, right, you
7	know, so that's the reason why I've got to talk to
8	all of these state agencies and stakeholders because
9	I want to make sure that when my comments get
10	presented, you know, they have the necessary
11	research behind it, so thank you, Mr. Okuda. One
12	month I'd ask for a month, please.

13 COMMISSIONER OKUDA: Okay. And just so
14 that I treat you as fairly as Mr. Chipchase, can you
15 briefly give your educational and experience with
16 respect to land use matters?

17 DAVID ARAKAWA: I've been working in land use since 1983, so that's 40 years. I served as the 18 19 City and County Corporation Counsel for eight years. 20 I've been a panelist, moderator, guest speaker at 21 numerous land use conferences and shoreline 22 conferences. I had a hand in drafting the Important 23 Ag Lands laws, school impact fee law, state shoreline laws, the EIS rules, Ewa Water 24 25 Corporation, you know, setup that took place with



1 water, took all of the Ewa projects. I even worked 2 on the Kauai, you know, Shoreline Management Rules 3 and so a variety of rules.

I do serve as a commissioner on the Hawaii Tourism Authorities, so I appreciate how Chair runs this meeting and how the rest of you participate in this meeting as a state board and commission. So yeah, 40 years.

9 We've seen processes like this work, like 10 the EIS and what the Chair is looking to do. We've 11 seen processes like this work. And even at the 12 State Building Code Co-Council, I think some of the 13 Commissioners here may have experience with that, 14 that passing -- anyway. Okay. I said it --

15 **COMMISSIONER OKUDA:** And since you served 16 as eight years as the city and county's corporation 17 counsel, the head city attorney, that means that 18 you're a law school graduate, correct?

DAVID ARAKAWA: The University of Hawaii
School of Law, 1981.

21 COMMISSIONER OKUDA: Okay. Thank you, Mr.
22 Arakawa.

23 Thank you, Mr. Chair. No further
24 questions.
25 CHAIRMAN GIOVANNI: Thank you.

DEPOSITION & TRIAL

1	So Mr. Arakawa, I want to further clarify
2	and agree with comments by Commissioner Okuda.
3	Yeah. I'm my request is that you put your public
4	testimony in writing so that it has more weight and
5	that we better understand your concerns.
6	I'm not asking you to reach out to all the
7	agencies. They'll have their opportunities before
8	us as part of our due diligence, as part of the
9	process. But we would really like you to take your
10	concerns and your suggestions in another level of
11	detail for our consideration but not to do our work
12	for us. Is that clear?
13	DAVID ARAKAWA: Yes. Yes, it's clear.
14	Thank you very much.
15	CHAIRMAN GIOVANNI: Okay. So you're
16	excused, Mr. Arakawa.
17	I'm going to take a short break right now.
18	It's 11:11, and we'll resume at 11:20.
19	(Recess taken from 11:11 a.m. to 11:20
20	a.m.)
21	CHAIRMAN GIOVANNI: Ms. Kwan, who is the
22	next person in line to give public testimony?
23	MS. KWAN: Next we have Mary Alice Evans
24	from OPSD.
25	CHAIRMAN GIOVANNI: Welcome.

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Could you promote Ms. Evans to the panel, 1 2 please? 3 MS. KWAN: She has just been promoted. 4 And Mary Alice, once you get online, can 5 you turn on your camera and microphone. Mary Alice, 6 can you turn on your microphone and camera for 7 testimony. MARY ALICE EVANS: 8 Thank you. I 9 appreciate that. Chair, do you want me to proceed? 10 CHAIRMAN GIOVANNI: Mary Alice, please state your name and affiliation and then I'll swear 11 12 you in and you can proceed. 13 MARY ALICE EVANS: My name is Mary Alice Evans. I am the interim director of the Office of 14 15 Planning and Sustainable Development. 16 CHAIRMAN GIOVANNI: Do you swear the 17 testimony you're about to give today is the truth? 18 MARY ALICE EVANS: I do. 19 CHAIRMAN GIOVANNI: And I'd like to grant 20 you additional time beyond the two minutes because we are in receipt of your written testimony, which 21 22 we've taken a look at, and it covers quite a bit. 23 So if you need a little more time, take the time. 24 So please proceed. 25 MARY ALICE EVANS: Thank you, Chair.



1	Thank you, Commissioners. I won't raise our written
2	testimony. Thank you for accepting it and thank you
3	for allowing me to testify as a public witness.
4	As you well know, we do have concerns
5	primarily that we haven't had the time sufficient
6	time to do more than a very preliminary review of
7	these proposals. That preliminary review did lead
8	us to have some concerns, but which we would like
9	to have the opportunity to do more with, and so we
10	are requesting that the Commission defer their
11	approval on this draft and continue the hearing so
12	that we will be able to present you with a more
13	thoughtful, more thorough review of these proposals
14	and be able to serve you and the public better as a
15	result. Thank you, Chair.
16	CHAIRMAN GIOVANNI: Thank you, Ms. Evans.
17	Commissioners, any questions for Ms.
18	Evans?
19	Commissioner Okuda?
20	COMMISSIONER OKUDA: Thank you very much,
21	Mr. Chair.
22	Thank you for being present, Ms. Evans.
23	Same similar question that I raised to Mr. Chipchase
24	and Mr. Arakawa. Can you briefly tell us your
25	education and experience with respect to land use,

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1	land use planning, or land use matters?
2	MARY ALICE EVANS: Thank you, Commissioner
3	Okuda. I have a master's in urban and regional
4	planning from the University of Hawaii at Manoa. I
5	have served on the City and County Planning
6	Commission for five years, one year as its chair. I
7	have worked for the Office of Planning since 1987 at
8	its inception on various matters, not all of them
9	land use. I've worked and I have also served in
10	various appointed positions throughout that time for
11	other departments and the Governor's Office.
12	I worked under Abe Nisuta, who was the
13	Land Use Division Administrator for eight years,
14	working on petitions, drafting testimony and
15	position statements to the Land Use Commission, and
16	I've served as the director of the Office of
17	Planning and Sustainable Development since 2019 and
18	then with a break, and now again, as interim
19	director.
20	COMMISSIONER OKUDA: And this deferral of
21	the hearing that you're asking for, how much time
22	would you like the hearing deferred?
23	MARY ALICE EVANS: I would leave that up
24	to the Land Use Commission staff as to how much time
25	they believe it might take to get a more thorough

1	presentation to yourselves, the Commission, on the
2	proposals that have been put before you as a draft.
3	You know, I can tell you that from the
4	Office of Planning and Sustainable Development's
5	position, we would need more time to give, you know,
6	more than just preliminary review. We really think
7	that we respect the fact that the Commission
8	wishes to amend its rules, and that gives I think
9	that's a wonderful opportunity, and I want to
10	commend you on undertaking this. And we would love
11	to participate in, you know, all of your processes
12	on this matter. I cannot tell you what what your
13	staff may deem to be the proper amount of time.
14	COMMISSIONER OKUDA: Yeah. Well, if I can
15	just interrupt, I just want to know how much time
16	you need to submit the type of testimony that you
17	believe would adequately present your position or
18	the position of the Office of Planning? How much
19	time do you need?
20	MARY ALICE EVANS: Commissioner, I'm
21	wincing because of the sound you have, the feedback,
22	not because of your question.
23	I think it would take us I think it
24	would take us a couple of months.
25	COMMISSIONER OKUDA: So eight weeks you

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1 think you can complete and present testimony that 2 would satisfy the type of information you would want 3 to present to us, eight weeks?

4 MARY ALICE EVANS: It's merely a guess. 5 And, as you can imagine, as we head into the 6 Thanksgiving holiday, the Christmas holiday, and the 7 New Years, things do take more time at this time of the year. So -- and as, you know, our legislature 8 starts up, all of our state agencies, you know, have 9 10 an interest in how that proceeds. So I think maybe to be safe, maybe a little longer than that, 11 12 Commissioner.

13 COMMISSIONER OKUDA: Can you tell us how 14 many weeks that you believe you would need to be 15 safe?

MARY ALICE EVANS: To be safe. Okay.
This is just a guess, but at least three months, I think.

19 COMMISSIONER OKUDA: Three months, okay. 20 Okay. But you know, I'm asking that because if you 21 don't give us -- or at least I'm only speaking from 22 myself, yeah? I'm only speaking for myself. But 23 if, for myself, I'm not told a definite date, then I 24 would use my own discretion to determine what would 25 be the definite date. So I'm trying to limit my



1	discretion by giving you the discretion to tell us
2	how much time, because if you say, for example, one
3	year, then you know, I might consider that, and I'm
4	only speaking for myself, unreasonable, and we would
5	go with an earlier date than, you know, people going
6	to just have to work through the holidays. It's
7	just one of those things.

So I don't want to guess, and I'm only 8 9 speaking for myself. Other people might be okay 10 with a guess. But I would like your best estimate at this time. So your best estimate of when you can 11 12 give us the type of testimony which would satisfy 13 what you have testified and described to, what is your best estimate of the amount of additional time 14 15 you need?

16 MARY ALICE EVANS: I'm going to stick with 17 three months, Commissioner.

18 COMMISSIONER OKUDA: Okay. Thank you very 19 much.

20 Thank you, Mr. Chair. No further 21 questions.

22 CHAIRMAN GIOVANNI: Okay. Other
23 Commissioners?
24 Commissioner Lee?
25 COMMISSIONER LEE: Thank you, Chair.



Aloha, Director Evans. I've had the
 pleasure of serving with you on other boards, but
 please don't hold that against her.

My question has to do with what your
thoughts are, since you've served on so many
different departments, on how often admin rules are
updated, in general, and how long it usually takes,
in your experience. Thank you.

9 MARY ALICE EVANS: I've drafted rules.
10 I've supervised the process of getting rules adopted
11 over various -- for different -- none for the Land
12 Use Commission, obviously, but for the Office of
13 Planning and for DAGS and for other programs.

I do think that initial draft takes some 14 15 time and thought, but I think the process of getting 16 input from the stakeholders is probably the one that 17 should take even longer. And so I would defer to 18 the way OEQC did their rule amendment process. As 19 you -- I think you may know that the former OEQC 20 staff is now part of the Office of Planning and 21 Sustainable Development, and I think we could 22 provide or describe the process that they followed 23 for the Commissioners' information, and that we 24 could do, I believe, fairly quickly, I think within 25 several weeks.

1 COMMISSIONER LEE: Just a follow-up. 2 Would it be fair to say that rules are amended 3 infrequently, years, and that the process from 4 beginning to end probably take somewhere between one 5 to three years in general, would that be a fair 6 statement?

7 MARY ALICE EVANS: That would. It's deliberately designed to take longer than it takes 8 9 to pass a law or amend a law because the decision-10 making body is not an elected -- comprised of 11 elected officials, so there are more safeguards and 12 checks and balances in the rule-drafting and 13 adoption process than there are in getting the 14 legislature or the City Councils to change their 15 statutes or ordinances. So yes, it should take a 16 long time for the reason of providing the public and 17 stakeholders adequate opportunity to inform you of 18 the impacts of proposed changes.

19 COMMISSIONER LEE: And finally, Chair.
20 Director Evans, you've alluded to this,
21 but administrative rules have the force of law. Is
22 that your -- is that correct?
23 MARY ALICE EVANS: Yes.
24 COMMISSIONER LEE: Thank you, Chair.

Thank you, Director.

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1	CHAIRMAN GIOVANNI: Thank you.
2	Other Commissioners?
3	So I have a couple of items, Director
4	Evans, that if you permit me to proceed. I'd like
5	you to you know, my understanding of the process
6	that was described at the outset of today's meeting
7	was that we're asked to put forth proposed a
8	draft of proposed rules, and then the process would
9	unfold with stakeholders given multiple
10	opportunities to weigh in on those draft rules.
11	What I'm hearing from and I don't want
12	to put words in your mouth, so I'm going to ask you
13	to comment on this, but I'm asking what I'm
14	hearing from you as well as in your written
15	testimony is that you want to put more time in up
16	front to make suggestions to the Commission and
17	Commission staff about changes to the proposed draft
18	prior to the Commission acting on that draft. Could
19	you expand on that?
20	MARY ALICE EVANS: Yes, Chair. So draft
21	rules are not normally submitted to the HARPS
22	process to request Governor's approval to go out to
23	public hearing until the draft is a final draft that
24	the body that is adopting them as a final draft is
25	perfectly satisfied with the content of those

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proposed rules. And so that usually involves
 additional time prior to submitting them to the
 Governor's Office for Governor's approval to go out
 for public hearing.

5 The process that you described, Chair, 6 would shift all of that input to the Commission 7 after you've gone to the Governor and asked to go out to public hearing. And respectfully, I think 8 the stakeholders and the Office of Planning and 9 10 Sustainable Development would like the opportunity to provide you with our best suggestions prior to 11 adopting a final draft to go to the Governor. 12

13

CHAIRMAN GIOVANNI: Thank you.

14 Understood.

15 So now that leads directly into my second 16 question. What we have on record by virtue of your 17 written testimony is an expression of your concerns. It stops short of -- of remedies for your concerns 18 19 or specific language that would address your 20 concerns. And just now, you made the reference to -- I think the term you used was "best suggestions." 21 22 Is it -- can you elaborate what you mean 23 by "best suggestions" and whether they would go 24 further than just be a restatement of your concerns 25 and whether those best suggestions would actually

1	include specific language addressing those concerns
2	that you would recommend that we consider for
3	adoption in the draft that we would publish.
4	MARY ALICE EVANS: Yes, Chair. That is
5	exactly what I'm saying. We didn't have sufficient
6	time to look for better ways to achieve your goals
7	and make suggestions for possibly other variants
8	that you might want to consider, with language that
9	might accomplish that should you choose to go in
10	that direction.
11	Yes, stating concerns doesn't give you our
12	best
13	CHAIRMAN GIOVANNI: Best suggestions.
14	MARY ALICE EVANS: Yes. It just it
15	just, you know, gives you kind of a that's why
16	I'd like to say that our written testimony, I hope,
17	is not the last testimony that we're able to provide
18	to you. It's just it's our way of of saying
19	that we would like you to defer the decision to
20	submit this to the Governor for approval to go out
21	for public hearing at this time and hold at least
22	one or two more hearings where you put this on your
23	agenda and take in more testimony, including ours.
24	CHAIRMAN GIOVANNI: So to tie a bow on
25	this, what I'm hearing from you is that tell me

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	at if we defer for nominally three months before is commission would take up entertain a motion
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	a adaption of the durit willow that within that
4 for	r adoption of the draft rules, that within that
5 thr	ree-month timeframe, OPSD would submit to this
6 Com	mmission in writing its concerns and suggested
7 res	solution of those concerns in black and white.
8	MARY ALICE EVANS: Yes, sir.
9	CHAIRMAN GIOVANNI: Thank you.
10	Commissioners, any further questions for
11	
12	Commissioner Ohigashi?
13	COMMISSIONER OHIGASHI: Yeah. I'm I'm
14	my question is more substantive, I guess. 15-15-
15 50 ((c)(27), I think you commented with regard to
16 cer	rtification or approval by the State Office of
17 Pla	anning and Sustainable Development states
18 sus	stainability coordinator at that all issues
19 ide	entified in et cetera, et cetera adequately
20 add	dress it. They include it as part of the
21 pet	tition.
22	Is it your position that that should not
23 be	done or is your position that that is not
24 pos	ssible?
25	MARY ALICE EVANS: I'm not sure I

NAEGELI DEPOSITION & TRIAL

1	understand your question, Commissioner Ohigashi.
2	Can you I'm my apologies. Can you
3	COMMISSIONER OHIGASHI: One of one of
4	the complaints that the as the testifiers have
5	indicated was being certain certifications by
6	amending petition process to include certain
7	certifications and approvals. One of them is from
8	the State Office of Planning and Sustainable
9	Development's Sustainability Coordinator saying
10	that, yeah, they've met all these requirements in
11	there.
12	Is that something that your department
13	agrees with or disagrees with?
14	MARY ALICE EVANS: I think we see that
15	there is a county function for looking at drainage
16	plans and that when we go out to get comments on
17	petitions, we do ask the County Planning Departments
18	to circulate to their other involved departments and
19	get those comments back. And those comments come to
20	you with, I think, form the department that will be
21	approving a drainage plan should you, in your
22	wisdom, decide to grant that additional boundary
23	amendment.
24	COMMISSIONER OHIGASHI: Maybe you don't
25	understand my questions, Director Evans. I'm just

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1	asking about this requirement that we're trying
2	one of the rules proposed changes was to require
3	a certification from your office, the sustainability
4	coordinator that the (inaudible) have been met
5	adequately addressing climate environmental
6	climate adaptation and mitigation measures identify.
7	That's one of the that's one of the
8	complaints, I think, of the last few testifiers. My
9	question to you is wouldn't that be something that
10	your department normally would do anyway when it
11	reviews any petition prior to coming to us?
12	MARY ALICE EVANS: We review that,
13	absolutely. We do not certify it because
14	sustainability does not have fixed standards or
15	criteria. It is a moving target that we are all
16	learning about as we go along to try to
17	COMMISSIONER OHIGASHI: So is it your
18	is it your testimony that that is not necessary
19	because it is the Land Use Commission's job to
20	determine if the sustainability goes in.
21	MARY ALICE EVANS: We will provide you
22	with the information on that issue, but
23	COMMISSIONER OHIGASHI: You're not
24	answering my question, Director Evans. My question
25	is, is it our job to decide whether or not the

NAEGELI (800)528-3335 DEPOSITION & TRIAL 1 sustainability goals have been met, or is it your 2 Office of Sustainability Coordinator's job to tell 3 us, hey, we believe that it's been met?

MARY ALICE EVANS: It's our job to tell
you whether we believe that the proposed development
is sustainable. It's your job to decide whether
those -- your criteria have been met.

COMMISSIONER OHIGASHI: So would it be 8 9 then better -- one of the modifications could be 10 that a requirement within the petition that they 11 have some statement from the Department, some 12 prestatement from the Department because I -- from 13 -- my understanding is that your department reviews 14 all petitions, prior to them being filed, for its 15 completeness.

16 And one of the things that should be 17 included in that petition is an evaluation or 18 statement from the Department, from the Department 19 regarding the goals of sustainability. Wouldn't 20 that be something that our rules should include that 21 we have something from your department clarifying 22 that they have reviewed these and find -- and -- the 23 opinion that, yes, it meets the goals?

24 **MARY ALICE EVANS:** We already do that, but 25 that's different from certifying something that

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doesn't have standards for certification. 1 2 **COMMISSIONER OHIGASHI:** You're missing my 3 question again, Director. My question is, wouldn't it be better to have it as a condition -- as a 4 5 petition requirement to have some kind of input 6 concerning the specific area included as part of the 7 petition, so there -- and that they'll be forced to go to you and create a document that says that your 8 9 opinion -- you said it -- that's been in your 10 kuleana to get -- that they have met all the 11 sustainability goals. Wouldn't that be a -- a 12 proper petition requirement? 13 MARY ALICE EVANS: I don't believe so, but 14 it is --**COMMISSIONER OHIGASHI:** (Inaudible.) 15 16 MARY ALICE EVANS: -- your -- it's the Commission decision on it. 17 18 COMMISSIONER OHIGASHI: Okay. From -- I 19 think that your opinion doesn't technically match up 20 with your testimony, but that is my opinion. You've 21 answered my question. Thank you. 22 CHAIRMAN GIOVANNI: Thank you, 23 Commissioner Ohigashi. 24 Other Commissioners, any questions 25 further?

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Hawaii LUC Meeting FINAL November 15, 2023 NDT Assgn # 70750 Page 71 Thank you, Director Evans, for coming 1 2 forward and for your written testimony. 3 MARY ALICE EVANS: Thank you. CHAIRMAN GIOVANNI: Ms. Kwan, who is next 4 5 on the list? 6 MS. KWAN: Third (sic) testimony will be 7 from Zendo Kern from Hawaii County. Give me one minute to promote him. 8 9 CHAIRMAN GIOVANNI: Thank you. 10 ZENDO KERN: Aloha. CHAIRMAN GIOVANNI: Aloha. 11 12 MS. KWAN: Can you give us a mic check? 13 ZENDO KERN: Mic check. 14 CHAIRMAN GIOVANNI: Please state your name 15 in full for the record and your affiliation and then 16 I'll swear you in. 17 ZENDO KERN: Zendo Kern, Planning Director 18 for Hawaii County. 19 CHAIRMAN GIOVANNI: Thank you, Mr. Kern. 20 Will the testimony you're about to give be the 21 truth? 22 ZENDO KERN: Yes. 23 CHAIRMAN GIOVANNI: Please proceed. 24 ZENDO KERN: Thank you very much for the 25 opportunity to testify. Thank you, Members of the

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1	Commission, for your service. I have been in land
2	use and building of homes, affordable homes for
З	about 25 years. I was born and raised here on the
4	Big Island and had the unique opportunity to serve
5	as a Planning Commissioner Chair for two years,
6	served as a County Councilmember, Chairman of the
7	Planning Committee, served on the Water Board, and
8	have worked extensively in the private sector and
9	have had the opportunity to serve as the Planning
10	Director for three years at this point in time.
11	Our request excuse me. Our testimony
12	is similar to other testifiers that you've seen from
13	Mr. Chipchase to Mr. Arakawa to Director Evans. Our
14	request is that we take a little bit more time on
15	this and give us a little more time to respond in
16	writing. And I apologize that we weren't able to
17	give a detailed response in writing. I do not want
18	to come with complaints. I'd like to come with
19	suggestions and opportunities to move forward
20	together and work together in potential solutions
21	within that. Having five working days to really
22	review it is not enough time while we're running an
23	office with a lot of other work that we're doing.
24	The concern that I would have about moving



25 this forward without taking the time for the input

1 up front is that there's a perception. Now, 2 perception is that those rules already have an 3 endorsement of the Commission which begins to change 4 the public understanding of that as it moves 5 forward.

6 Knowing that there will be adjustments and 7 potential changes as it moves forward, I think it makes sense to take that time now and get that 8 foundation as right as it can be. There's a saying 9 10 in land use and I think we've all heard it, 11 sometimes we need to go slow to go fast. And I think in this case, this is one of those 12 13 opportunities to look at it, to review it, perfect 14 it a little bit now with some input, some valuable 15 input, and then move that forward. I fear that not 16 taking that time will create that perception.

17 And so we respectfully request some time 18 to respond. I can respond in writing in details 19 about or concerns with positive suggestions to 20 moving forward, and I can make that work within the 21 timeframe that any of the other testifiers have 22 given. I prefer to coincide with Chair Evans' 23 timeframe, ideally, with the holiday season coming 24 up, and we are understaffed, and we do have a lot of 25 work that we're doing.

1	I don't want to get into any of the
2	substantive detail again because we didn't have the
3	absolute time to really get into that, and I'd like
4	to be, really, to the point invaluable within that.
5	I'm really happy to answer any questions and, again,
6	humbly and respectfully request additional time to
7	engage in this and really that that concept of
8	working together, that's what we'd like to be able
9	to do.
10	CHAIRMAN GIOVANNI: Thank you very much
11	for your testimony.
12	Commissioners, any questions for Mr. Zendo
13	Kern?
14	Commissioner Lee?
15	COMMISSIONER LEE: Thank you, Chair.
16	Director Kern, were you asked for any
17	ideas on your own for administrative rules proposals
18	that, in your eyes, might improve the operations of
19	the Land Use Commission?
20	ZENDO KERN: Not to my knowledge. You
21	know, I get a tremendous amount of emails. I did
22	have my staff check if we had been reached out to
23	prior to this draft from LUC staff to opine on it.
24	We could not find anything. To the best of my
25	knowledge, we were not engaged early on in the



conversation. 1 2 **COMMISSIONER LEE:** And a follow-up 3 question. If you were given some time, do you think that there might be some ideas that you or your 4 5 department might propose? 6 ZENDO KERN: Absolutely. Our goal, if 7 given the time, would be to go through -- there's a handful of areas that we have concern that's similar 8 to what others have said, and what we'd like to do 9 10 is propose what our concern is and then what we 11 would propose as a reasonable solution to achieve the end result of what we're trying to do here. 12 13 That would be our goal. And yes, we can do that. 14 **COMMISSIONER LEE:** Thank you, Director. 15 Thank you, Chair. 16 CHAIRMAN GIOVANNI: Thank you, 17 Commissioner Lee. 18 Commissioner Okuda, did I see your hand 19 up? 20 **COMMISSIONER OKUDA:** Yes. Thank you very 21 much, Mr. Chair. 22 Mr. Kern, thank you for your testimony. 23 Similar to the other questions I asked of the other 24 testifiers, you did give some background of your 25 professional experience and experience with respect



1 to land use. Not that it's really necessary to 2 qualify you as an expert, but do you have any 3 educational background with respect to land use or 4 urban planning?

5 So my pathway to get here has ZENDO KERN: 6 been very different than most people. I grew up 7 deep in the jungle of Puna, and I did not have the opportunity to go to school. I went to the school 8 of hard knocks, took night classes, and have learned 9 10 from being in the field, operating, doing, and 11 serving, and through that I have become very 12 efficient and effective at what I do for over 25 13 years, whether it's building, whether it's land use, 14 on a board or commission, or serving as a County 15 Councilmember.

16 COMMISSIONER OKUDA: Okay. I was going to 17 follow up on that. And by the way, one of the most 18 intelligent people, smartest people I ever knew was 19 my Uncle Yasuji Takazaki, who only had a third-grade 20 education but built up Carmelo Orchids, 21 Incorporated, which I believe is still the second 22 largest exporters of potted orchids, and they 23 operate off the Hamakua Coast. He's the one who 24 told me I was not fit to be a farmer, go to law 25 school instead.

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But I wanted to follow up with that. You
have -- you served on the County Council, is that
correct?

ZENDO KERN: I did. I served on the
County Council. And I Chaired the Planning
Committee. And prior to that, I served on the
Planning Commission for three years, Chaired for two
years, and never missed a meeting of the Planning
Commission over three years.

10 COMMISSIONER OKUDA: Can you give us 11 approximate dates when you had the service -- or you gave the service on the Council and the Commission? 12 13 ZENDO KERN: Sure, yeah. County Planning Commission was first. That was around 2008, 14 15 2007/2008, and the moved into County Council in 16 2012. I ended up serving one term there. I decided 17 not to run again due to personal reasons and then 18 went back into private practice doing land use 19 planning and consulting.

20 **COMMISSIONER OKUDA:** Okay. And your 21 private practice involving land use planning and 22 consulting, what period of time did that cover, 23 approximately?

24 ZENDO KERN: So that was extensive after25 County Council. I focused on that quite a bit all

1	the way up into the point of becoming Planning
2	Director. Prior to that, it was more engagement in
3	the development side of it, building homes, doing
4	entitlements but not for clients, more for my own
5	company, and so we did a lot of affordable homes and
6	some commercial projects. So it's kind of
7	sandwiched on the front side of our own projects,
8	government, and then after that it was 2014 to 2020
9	helping clients navigate through the process of
10	rezone and special permits use, permits variances,
11	subdivisions. I had a small firm of around five
12	people.
13	COMMISSIONER OKUDA: Okay. And your
14	you believe that your best estimate, not using the
15	word "guess," but best estimate is in three months
16	you could give us the type of input that you just
17	described in your testimony, is that correct?
18	ZENDO KERN: Yes. That would be most
19	ideal, and yes, we would be able to provide that,
20	absolutely.
21	COMMISSIONER OKUDA: Thank you very much,
22	Mr. Kerns.
23	Thank you, Mr. Chair. No further
24	questions.
25	CHAIRMAN GIOVANNI: Thank you.

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1	Any further questions for Director Kerns?
2	Thank you. You are excused. Appreciate
3	you coming in.
4	ZENDO KERN: Thank you. Aloha.
5	CHAIRMAN GIOVANNI: Aloha.
6	So it is currently 11:55, and we do have a
7	continuation of some noise feedback issues in the
8	room there in Oahu, so we're going to take a lunch
9	break now and give our staff the opportunity to fix
10	those problems and grab a bite. And we'll reconvene
11	at 12:45. Does that work for everybody? Okay.
12	We're adjourned until 12:45, and then we'll come
13	back.
14	(Recess taken from 11:55 a.m. to 12:45.)
15	CHAIRMAN GIOVANNI: Okay. I'll call this
16	meeting back into order. When we left off, we just
17	concluded our third witness for public testimony.
18	Ms. Kwan, is there any additional people
19	that have been waiting for public testimony?
20	MS. KWAN: Nobody has entered in the Q and
21	A that they wish to give testimony.
22	CHAIRMAN GIOVANNI: Okay. Just the way we
23	will proceed from here, I'm going to give staff
24	LUC staff an opportunity to weigh in and comment on
25	the testimony that we've had already today. And

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1 then I will give a second chance for anyone wishing 2 to provide testimony -- public testimony before the 3 Commission And then the Commission will make -- on 4 its own, deliberate and see if it -- how it wants to 5 move forward.

6 So with that, I think if there's nobody 7 else waiting to testify in the first round of public 8 testimony, I'll throw it to LUC staff Executive 9 Director -- Mr. Orodenker, did you want to -- you or 10 Mr. Derrickson want to follow up with anything 11 you've heard so far?

MR. ORODENKER: Thank you, Mr. Chair. I'd like to address the Commission with regard to a number of things. First of all, I'd like to point out that unlike what happened with OAQC, which was a major rewrite of their rules, this rule change amendment was not an attempt to make major changes to how or what we do.

19 Ninety percent or more of the changes that 20 we were suggesting were either to conform the rules 21 to the Office of Information Practices requirements 22 or to make changes that resulted from recent past 23 two years or so Hawaii Supreme Court cases and 24 federal cases. The AGs have been concerned that we 25 have not made changes to our rules to conform to



1 those cases, and that was how this started out.

The two amendments, proposed amendments that seem to be of real concern are the ones with regard to certification, or whatever, or acceptance by the Commission of Water Resource Management -there's actually four paragraphs -- and the changes with regard to having the Office of Sustainability comment.

9 First of all, we would like to point out 10 that, contrary to Director Evans' testimony, one of the reasons that we put in that language with regard 11 to the Sustainability Coordinator was as a result of 12 13 a recent hearing that we had on the cemetery in Kaneohe wherein the county's minimum requirements do 14 15 not -- or have not changed in answer to the changing 16 climate problems that we're having and the increased 17 need for drainage and resources and runoff.

18 Be that as it may, the rest of the 19 changes, as I said, are almost innocuous. We don't 20 have any choice with regard to the changes that we 21 made that arise from the Supreme Court cases and the 22 federal cases. We did not engage with the community 23 in Dushurets (phonetic) prior because those two 24 changes that we were making, as Commissioner 25 Ohigashi was pointing out in his line of

questioning, we thought that that should have been
done by OPSD anyway.
Be that as it may, we don't believe that
those are necessary for our continued operation, and
my suggestion would be that we remove those from the
proposed rule amendments at this time.
I would also suggest that we adopt some of
Cal Chipchase's testimony with regard to the
definitions of "therefore" and "therefor" and revert
back to the original language. That being said, it
is up to this Commission on how they want to
proceed. The broader reach, in our mind, was to
take place when we posted the rules and it went out
for public testimony.
I agree with David Arakawa completely that
which is as you may know, interesting. But
the community does not monitor our website. The
community doesn't know, you know, all the time what
we're doing. And that public outreach efforts would
get more people involved; however, we can't do that
until we get authorization to hold public hearings
because we don't know who to reach out to.
We do give notice to everyone who is
signed up for personal notices with regard to our
meetings and what we're discussing, and they get a

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1	copy of the agenda, but we did not get any response
2	from anyone with regard to that.
3	As I say, the purpose staff felt the
4	purpose of this hearing was to begin the dialogue.
5	If the Commission feels that now is not the time to
6	move forward with these rules, that's fine. I would
7	suggest, however, that one of the possible solutions
8	is to remove that language, those four paragraphs
9	with regard to the Office of Sustainability and the
10	Commissioner Resource Management just so we can
11	conform our rules to current law pursuant to my
12	discussion with the AG.
13	I'm available for any questions that you
14	may have.
15	CHAIRMAN GIOVANNI: Commissioners, any
16	questions or comments to staff?
17	Commissioner Lee?
18	COMMISSIONER LEE: Thank you, Chair. I
19	appreciate the comments by the Executive Director
20	and commend him for trying to comport the rules with
21	the recent legal developments.
22	I do have some questions, however. I
23	would like to know when were the last two times that
24	the LUC amended its rules and how long did it take
25	for those last two times?

1 MR. ORODENKER: Scott, do you remember the 2 dates?

3 MR. DERRICKSON: Yes. This is Scott
4 Derrickson. The last time we amended our rules was
5 in 2019. That process was about eight months and
6 began earlier in 2018.

7 COMMISSIONER LEE: And then the time8 before that, do you have that information?

9 MR. DERRICKSON: I know we did one minor 10 change that was a change that the Executive Officer 11 was able to make a change to, but when you're 12 talking about more significant changes, I believe it 13 was about 2014, 2015.

MR. ORODENKER: Yeah, in 2014 we actually published our rules with regard to important agricultural land designations. That had not been done even though the law had been in effect for some time. And that took about eight months -- eight to ten months as well.

In both of those processes, what we did was we published the rules, gave public and all the state agencies the same opportunity to testify on what they thought about the rule amendments and make suggested changes after we had been authorized to go out to public hearing.

We then held hearings on every island 1 2 before we brought them back to the Commission and 3 obtained testimony from -- and including Molokai and Lanai before we came back. And that was what we 4 5 intended to do this time to a certain extent, 6 depending on how much funds we have available. 7 Lanai and Molokai have become problematic at this 8 point.

9 It -- this isn't -- what we're doing right 10 now is no different than what we've done before. 11 You know, we published a set of rules and gave 12 everybody the opportunity to comment on them at the 13 same time, including the public. Except for 2014, when we did the IAL rules, none of the rule changes 14 15 that we've been involved in since have been anything 16 that would amount to what I would call a major 17 rewrite of our rules.

18 COMMISSIONER LEE: Okay. Thank you. I 19 don't think there was any malice intended, and I 20 like the idea of separating some of the less 21 controversial proposals, so I'd like to see a better 22 breakdown in writing of how that -- of how you see 23 that.

24 But I was concerned with some of OPSD's 25 comments that they're not able to do some of the

1	things that were proposed and also at the last
2	meeting the Chair did advise to reach out to the
3	counties planning departments or planning directors
4	to see if there were any ideas, since we were going
5	to go through this, to, you know, incorporate some
6	of those ideas that, you know, we may or may not do
7	that, but I thought that was a good idea, and I
8	think we've heard today, at least from the Big
9	Island, and I'm pretty sure on Honolulu they didn't
10	either have the time or were not aware of that
11	opportunity. And so I'd like to see more outreach
12	on that.
13	And I'll just briefly share a screen. I
14	know this is dangerous, but this is a four-page
15	procedure on how admin rules are updated, and so I'm
16	really impressed that you were able to do anything
17	in six to eight months, so you know, I think you
18	should be commended for that speed and efficiency.
19	But you see it's a really detailed process. And I'd
20	hate to have to go through that all over again if we
21	didn't do a little bit more thought from the
22	beginning.
23	Thank you, Chair.
24	CHAIRMAN GIOVANNI: Thank you,
25	Commissioner.

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1	COMMISSIONER CARR SMITH: I would
2	MR. ORODENKER: I'd just like to point out
3	that we I understand what you're saying, and
4	that's why I'm proposing to remove those four
5	paragraphs at this time.
6	The rest of the changes, it doesn't matter
7	I shouldn't say it doesn't matter. But we could
8	get a lot of testimony on that, but we won't be able
9	to make any significant changes because the language
10	was given to us by the AGs, and it's pursuant to
11	law. Thank you.
12	CHAIRMAN GIOVANNI: Okay.
13	Any other questions or comments for the
14	staff at this time?
15	Okay. Hearing none oh, Commissioner
16	Carr Smith.
17	COMMISSIONER CARR SMITH: Sorry. I
18	figured that others would have questions so I was
19	waiting.
20	Yeah. I too was disappointed that it
21	seems as though the counties were not contacted
22	since we specifically asked for that. And I just
23	I just don't feel like it's appropriate to pull
24	parts out of this, what is being proposed, when
25	there's still so many people and so much testimony



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1	that says that there needs to be more outreach to
2	the stakeholders involved.
3	So I tend to feel that a deferral is
4	appropriate, and we spend more time getting it right
5	the first time for the first draft.
6	CHAIRMAN GIOVANNI: Thank you,
7	Commissioner.
8	Anyone else want to comment at this time?
9	Commissioner Ohigashi?
10	COMMISSIONER OHIGASHI: I'm just gathering
11	my thoughts. First thing I'd like to say is that I
12	appreciate everybody's concern that they want
13	outreach and everything like that. However,
14	outreach to the counties does not concern these two
15	particular requirements. The two particular
16	requirements are requirements that we are looking to
17	do to state agencies.
18	You don't for example, on Maui, my
19	understanding is that we have something like 8
20	million if they're to develop what the Land Use
21	Commission has authorized, they will use up to about
22	eight million gallons per day of water in the
23	Central area when the sustainable yield is probably
24	about five. It makes sense that we require we
25	ask our own state agency to say it's okay for the

1 development in that area. Everybody's talking about 2 Maui this, Maui that, but I'm the one that lives 3 here, and I see that happening. So it doesn't -- it 4 makes sense. That change makes sense.

5 The other change about -- came about -- I 6 remember that case. It was the cemetery case that 7 we had. They didn't design for the -- for proper amount of drainage flow. We're asking that our own 8 OSPD look at that and tell us does it mean -- meet 9 10 sustainable -- those are the two controversial 11 requirements, nothing to do with the counties. I 12 fail to see what that argument is all about.

I can understand that you want -- you want input from the counties regarding the -- some of the other issues that may have been brought, and that's fine. But most of the changes are related to requirements that the AG is asking us.

18 So what does this tell me? This tells me 19 that two things. One is that I think everybody wants to discuss this further, especially those two 20 issues, which is fine with me because I'm a short 21 22 timer. I believe that folks have all the right to 23 discuss as much as you like. However, the changes 24 that are required to be made, that the AG is forcing 25 through either -- through Supreme Court action and



1 requires us to make those changes. And if -- we're 2 going to -- we're not going to do it, we're going to 3 be caught in a situation where we aren't able to 4 essentially comply or send a signal out that we are 5 compliant.

6 The last thing I'd like to say is that I'm 7 disappointed in one aspect. I recall that there was an objection in a case as to us designated 8 9 individuals as expert testimony because it's not 10 specific in the rules. And I believe that if we 11 should go forward, we should formulate a rule that allows us to designate or specifically designate 12 13 expert witnesses in contested case hearings or in 14 any case hearings.

15 That's my comments. I -- I agree with 16 Dan. If you also want to discuss those 17 controversial ones, that's fine with me. I think we 18 should bifurcate -- I think we should move on with 19 the required amendments in this matter.

20 CHAIRMAN GIOVANNI: Thank you,
21 Commissioner Ohigashi.
22 I had one follow-up question to Mr.
23 Orodenker based on Lee's questions and comments. If

24 we bifurcate and leave those two issues out, as you

25 suggest is possible, when are those addressed? Do

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1 we wait for another rule making down the road or 2 what?

3 MR. ORODENKER: Yes, Chair. That -- that 4 would be what would happen. In discussions with one 5 of the testifiers, Cal Chipchase, he made it -- he 6 pointed out that there's some complexities to those 7 issues, especially with regard to Commission on 8 Water Resource Management.

9 The rule with regard to the sustainability 10 coordinator is internal. But it would take some 11 time to hash out that language. And it's not 12 something that prevents us from moving forward. I 13 mean, we don't really even need that rule at all, to 14 be honest with you. It could be handled through a 15 questioning by Commissioners to OPSD as to whether 16 or not they have talked to Commission on Water 17 Resource Management and requesting that, if they 18 have not, that they should. So we don't really need 19 that change.

We actually don't even need the sustainability coordinator change. That could be handled in the same manner. To a certain extent, those two rule amendments were proposed to flag the issues, so to speak, with regard to OPSD's participation.

1	I would also like to point out that we
2	we intend, and I think I said it at the first
3	hearing when we were questioned with regard to
4	having the county's input, that it is our belief
5	that the current process, as it's set up, was
6	designed to have the county's participation before
7	it went out to public. But we need to be able to
8	post that for them to have access to it. Actually,
9	they have access to it on our website, but they
10	don't look at it.

11 I did talk to the head of DPP on Oahu, and 12 she did not take issue with what we were proposing, 13 other than those two controversial ones where she 14 said she'd have to look at them a little bit more. 15 And I did talk to Kauai. Maui is problematic, as you may or may not know. The head of DPP for Maui's 16 17 house was burned down in the Lahaina fire, so she 18 did not respond to my phone calls right away.

The -- as I said, you know, outside of those two things, we really don't have choices with -- no matter how people testify with regard to modification of the rest. So the process -- without those two changes, the process is fairly simple. You know, we can get -- we go out to public testimony because that's part of the process and



1 maybe there's a slight tweak of the language as a
2 result, but those other changes, you know, this is
3 what the AG is telling us.

4 CHAIRMAN GIOVANNI: Commissioner Lee.
5 COMMISSIONER LEE: Thank you, Chair.
6 Mr. Orodenker, don't we have to follow the
7 law anyway? Wouldn't the findings of fact and
8 conclusions of law take care of what legal
9 regulations that we'd have to follow?

10 MR. ORODENKER: Yes and no. Yes to the 11 extent that we do have to follow current case law 12 but not with regard to the language in our rules. A 13 couple of the cases that were litigated were 14 actually litigated on what our rules say and whether 15 or not they comport to constitutional and due 16 process issues and the rest. And that is why we're 17 being urged by the AG to make those changes.

18 COMMISSIONER OKUDA: Chair, Gary Okuda. 19 CHAIRMAN GIOVANNI: So Mr. Okuda, if I may, I'm going to -- I'd like to give -- we're kind 20 21 of going into general discussion and Q and A, and I 22 want to go there, but I want to give the community a 23 second round of opportunity to testify if they want 24 to before we go any further on general discussion 25 among Commissioners and staff. Is that -- can you

I	Hawaii LUC Meeting FINAL November 15, 2023 NDT Assgn # 70750 Page 94
1	hold our question or do you want to take it now?
2	COMMISSIONER OKUDA: If you don't mind,
3	Chair, this is a specific question in reference to
4	what the Executive Officer just said.
5	CHAIRMAN GIOVANNI: Okay.
6	COMMISSIONER OKUDA: So I'm asking for a
7	response.
8	CHAIRMAN GIOVANNI: Please proceed.
9	COMMISSIONER OKUDA: Mr. Orodenker, the
10	direction that you testified to or stated coming
11	from the Attorney General, is that in writing or is
12	it oral or what form is it in?
13	MR. ORODENKER: I have a string of emails.
14	COMMISSIONER OKUDA: Okay. I don't know
15	what the answer is regarding that. Is that
16	something that should be made public, or is that
17	considered internal attorney-client advice? I don't
18	know. I just raise that.
18 19	
	know. I just raise that.
19	know. I just raise that. The second question is the two items
19 20	know. I just raise that. The second question is the two items and I apologize for being blunt, but is one of the
19 20 21	know. I just raise that. The second question is the two items and I apologize for being blunt, but is one of the motivations of the items which are being described
19 20 21 22	know. I just raise that. The second question is the two items and I apologize for being blunt, but is one of the motivations of the items which are being described as controversial because there's a belief by you or

MR. ORODENKER: Yes, Commissioner. 1 2 COMMISSIONER OKUDA: Okay. And so when 3 you say we can handle it by questions, is it -- do you mean that, well, if we don't have the rule, 4 5 basically Commissioners can ask or insist that the 6 Office of Planning respond to those questions being 7 raised. 8 MR. ORODENKER: Yeah. We can do it that 9 way. The reason that we decided that it might be a 10 good idea to put them in the rules is so that we 11 didn't have to delay petitions and proceedings. Because if OPSD is not prepared with responses from 12 13 both of those entities, then we have to continue the hearings to a later date until they have done that 14 15 and come back with information. 16 So a lot of our intention was to actually 17 benefit the petitioners by making sure the 18 information was available so that we could get 19 through a hearing in one day. 20 COMMISSIONER OKUDA: Okay. Thank you for 21 your responses. 22 Thank you, Mr. Chair. 23 CHAIRMAN GIOVANNI: Thank you, 24 Commissioner. 25 Thank you, Mr. Orodenker. Does that



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1	conclude your comments you want to make, Mr.
2	Orodenker?
3	MR. ORODENKER: Yes, at this time, Chair.
4	CHAIRMAN GIOVANNI: Very well. So at this
5	time I want to give the members of the public a
6	second opportunity to offer testimony, public
7	testimony.
8	Ms. Kwan, has anybody indicated that
9	they'd like to give additional testimony at this
10	time?
11	MS. KWAN: Nobody has used the Q and A to
12	indicate they wish to give testimony at this time.
13	CHAIRMAN GIOVANNI: And nobody's in the
14	room?
15	MS. KWAN: And nobody's in the room but
16	staff and Commission.
17	CHAIRMAN GIOVANNI: Okay. Very well. So
18	let the record show that the opportunity was offered
19	and nobody took advantage of it.
20	So at this time, Commission, we're open
21	for continuation of discussion on this matter based
22	on the information that has been presented in
23	advance and written testimony provided on to us
24	in advance, as well as any testimony that has been
25	heard today. So let me throw it open to

1	Commissioners for comment.
2	Commissioner Yamane?
3	COMMISSIONER YAMANE: Thank you, Mr.
4	Chair. Can everyone hear me okay?
5	CHAIRMAN GIOVANNI: Yeah.
6	COMMISSIONER YAMANE: For the staff, Mr.
7	Orodenker, if what I'm hearing you saying is you're
8	willing to take out the proposed rule amendment that
9	was supposedly controversial or people had issues
10	with. What's the process then? Do you need to now
11	redraft the amendment and repost and then do we have
12	to go through this process again where we have to
13	meet and make a decision? What happens then?
14	MR. ORODENKER: What we would do is we
15	would meet with all the stakeholders, including the
16	counties, the AGs, the Hawaiian community,
17	Commission of Water Resource Management, and
18	Sustainability Branch of OPSD, as well as OPSD
19	itself, and work through what kind of language makes
20	sense and whether or not the amendments even are
21	needed, are necessary. Once we did that, then we
22	would come back with new proposed language to do
23	another amendment.
24	We wouldn't do that quickly. I mean,
25	you're talking about a year, maybe even longer

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before we would even have language that everybody was happy with. And then we would have to repeat this process. It's my belief that if we defer this matter so that we can work with the stakeholders to develop language that everybody would be satisfied with, we're deferring all of the changes for about a year.

COMMISSIONER YAMANE: And then on the 8 9 other scenario where -- how you propose to take out 10 the language that affected the other state 11 jurisdictions and just leave the so-called 12 housecleaning that we propose? How would that work? 13 Would you then -- because right now, the rule amendment that's proposed and on the table is 14 15 everything. Would that have to be also amended to 16 take those out, or would there be a --

17 MR. ORODENKER: No. We wouldn't -- we 18 would leave the rule amendments -- the proposed rule 19 amendments in that we were instructed to make by the 20 Attorney Generals, and we would leave the rule 21 amendments in which are fairly minor with regard to 22 the Office of Information Practices' direction on 23 filings being ADA compliant and move forward to 24 posting and to subsequent public hearing. 25 COMMISSIONER YAMANE: So a motion would



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1	have to be specific to kind of spell that, in a
2	sense, out where to post just the more housecleaning
3	things and leave out the more substantive
4	amendments, is that correct?
5	MR. ORODENKER: That is correct. And I
6	wouldn't characterize it that way. It's more like
7	the mandatory changes versus the discretionary
8	changes.
9	COMMISSIONER YAMANE: Okay. Thank you.
10	No more questions, Mr. Chair.
11	CHAIRMAN GIOVANNI: Thank you.
12	Other Commissioners, comments?
13	So the Chair has a few comments.
14	Personally, I was I take these amendments pretty
15	seriously, and I commend the staff for taking the
16	time to go through it line by line and clean up the
17	housekeeping events and also to conform with what
18	I'll call informal suggestions by email for the
19	Attorney General to clean up and comport our rules
20	to where they should be, and also to try to address
21	some issues of significance involving the
22	participation of critical state agencies in our
23	process.
24	I, for one, have been concerned in recent
25	months and in recent hearings that despite the fact

1	that opportunity is given to state agencies, they've
2	been, in my view, missing in action on many cases
3	before us. So I interpreted some of what Mr.
4	Orodenker refers to as the more controversial,
5	discretionary amendments to be a vehicle by which we
6	would get the state more engaged in our process on a
7	proactive basis by putting some obligations on them.
8	I think that's a noble effort, and I think
9	it's welcome in many respects. But at the same
10	time, we're also hearing from these agencies in
11	writing and in testimony today, directly and
12	indirectly, that it's problematic for them as
13	currently drafted, all of which and there's four
14	of them testified before us today in a consistent
15	way in which they're asking for time, time to
16	actually not just complain and raise concerns but to
17	offer bona fide, suggestive language that would
18	remedy their concerns and, at the same time, give us
19	an opportunity to get them encouraged to commit to
20	language that would get them involved in support in
21	LUC processes.
22	So I don't really understand the timelines
23	associated with the two scenarios that were just

24 explained to Commissioner Yamane, but it sounds to 25 me on the surface that one is let's just go take



care of the stuff we've got to take care of to make
 it comport with good housekeeping and suggested
 language by the Attorney General. I would go
 through this eight-month process to clean that up.
 But meanwhile, the things that are really important
 to us, we're going to kick that can down the road a
 bit and deal with it later.

8 I, for one, think that it's important that 9 we raise these issues now and we try to deal with 10 them now. And obviously, staff has put out some 11 language that bothers some people. There's nothing 12 wrong with bothering some people, in my mind. It 13 calls them to action.

14 So we have heard from all four of these 15 entities a willingness to translate their concerns 16 into suggested remedies and to suggested language 17 that would work for them. I think that's a 18 worthwhile process. And if they don't follow 19 through and do that, then it's shame on them, and we 20 can move forward with staff on our own.

So I, for one, would actually -- if it's the sentiment of this Commission and majority, I would join them in entertaining a wait and see, a period that we would defer for a short period to give these parties an opportunity to work with staff

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1 to get a more complete amendment rather than just 2 deal with the obligatory ones up front. So I'm 3 interested in what other Commissioners feel on those 4 points.

5 **COMMISSIONER OKUDA:** Chair? 6 CHAIRMAN GIOVANNI: Who's this? Okuda? 7 COMMISSIONER OKUDA: Gary Okuda. CHAIRMAN GIOVANNI: Mr. Okuda. 8 9 COMMISSIONER OKUDA: Thank you, Mr. Chair. 10 I make a motion that this matter be deferred for a period of three calendar months, 12 11 12 weeks, however you want to be calculated, and if 13 there's a second to my motion and if there's discussion, I'll state my reasons why I'm making the 14 15 motion.

16 **COMMISSIONER LEE:** This is Commissioner 17 Lee. I'll second that.

18 CHAIRMAN GIOVANNI: So motion to defer
19 this matter for three months has been made by
20 Commissioner Okuda and seconded by Commissioner Lee,
21 and I'll go back to Commissioner Okuda who promised
22 to explain why he's made the motion.

23 COMMISSIONER OKUDA: Mr. Chair, this is
24 Gary Okuda. I incorporate, as I say, by reference,
25 the reasons and the statement you made. Let me also

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1 add to the statements that you made.

The witnesses that testified, particularly 2 3 the Office of State Planning, even though, unfortunately, required some prodding to get a clear 4 5 response, basically says that they can -- their best 6 estimate to respond and give us specific information 7 or specific responses would be three months. So I believe there's no downside risk in giving them the 8 three months which they stated is the best estimate 9 10 of time they would need to respond.

Number two, three months gives even more time to the time that -- for example, Mr. Chipchase stated that he would need to provide supplemental written testimony, so I've believe three months is a reasonable time based on the witnesses' own testimony.

17 Secondly, the fact that response will be 18 provided to us in writing will allow us to see in 19 black and white exactly what the position of each 20 party or testifier is. No more wishy-washy stuff. 21 And if a party or a person submitting testimony, you 22 know, desires just to give us vague and ambiguous or 23 noncommittal types of testimony or responses, then we will weight and make a decision based on that. 24 25 And so I think this will bring clarity to the

1 process and three months is not that much of a long
2 time.

3 I share the Chair's concern about certain parties -- let me be blunt, the Office of State 4 5 Planning and Sustainable Development being more than 6 missing in action. I believe at one hearing, one of 7 their representatives described their position as, in some cases, they're the watchdog, and in some 8 cases they just compile information. They have a 9 10 public trust, too, to protect things that are 11 required to be protected under the Public Trust Doctrine, and they have an obligation -- in fact, I 12 13 believe it's a fiduciary obligation -- to look into pending cases and take a position and be the 14 15 watchdog.

I'm not saying watchdog means to oppose
everything that comes before the Commission, but
watchdog means to sniff around and see if there's
some type of environmental bomb ticking away, a bomb
ticking away which is going to affect the items that
are required by the Constitution --

22 COMMISSIONER CARR SMITH: (Inaudible.)
23 COMMISSIONER OKUDA: -- protected such as
24 -- such as Hawaiian cultural practices and
25 resources. So that's the reason for my motion.

1 CHAIRMAN GIOVANNI: Thank you, Commissioner. 2 3 Commissioner Lee, do you want to speak to 4 your second? 5 **COMMISSIONER LEE:** Not really, but since 6 you gave me the opportunity, yeah, I'm troubled by 7 the concern from the departments. I think it's a good thing. What I'd like to see, though, is in the 8 meantime, if the Executive Director could show us in 9 10 writing what is considered controversial versus 11 noncontroversial. That way, maybe we'll have a leg up in case later on we decide that, you know, that's 12 13 the route that we're going to take. But you know, 14 so as we don't waste any time. 15 It would be good to have the ability to 16 see that in writing because sometimes one person's 17 idea of controversial may not be another person's 18 idea. Thank you, Chair. 19 CHAIRMAN GIOVANNI: Thank you. 20 Commissioners, any other comments on the 21 motion? 22 Commissioner Ohigashi. 23 **COMMISSIONER OHIGASHI:** I'm going to 24 reluctantly vote aye. The reason why I'm going to 25 reluctantly vote aye is that I agree with your

1 statement that we are taking the things that we 2 appear that we're trying to do the things that we 3 should be doing and kicking the real problems down 4 the road.

5 And I hope everybody remembers that when 6 come back three months from now and when all these 7 people who complained are fully allowed to make a 8 statement and solutions are presented that we go 9 forward with those solutions rather than saying, oh, 10 wow, it's still controversial. You should -- we 11 should carve these out.

12 I would agree with the Chair. We should 13 give those persons who have expressed those concerns 14 full opportunity to (inaudible). However, it's been 15 my experience, along with Commissioner Okuda and along with the Chair, of the disappointing that say 16 17 -- the disappointing presentations done by OPSD in the past. And I hope one day it will be able just 18 19 to answer questions rather than (inaudible). Thank 20 you. 21

CHAIRMAN GIOVANNI: Thank you,
Commissioner.
Anybody else?
Commissioner Carr Smith?
COMMISSIONER CARR SMITH: Thank you,



I'm still learning this process, but -- so 1 Chair. 2 I'm trying to understand why there's such an issue 3 with OPSD and wondering has anybody tried to sit down with them and express their concerns and try to 4 5 figure out a way to go forward and have it work 6 better for all involved? And I think that goes for 7 the counties, too. There seems to be some issues with some counties, and I don't understand why that 8 can't be resolved through conversation. 9 10 MR. ORODENKER: If I may address that, Mr. Chair, unless you'd like to proceed. 11 12 CHAIRMAN GIOVANNI: I will make a comment

13 directly to the question raised by Commissioner Carr 14 Smith, and then, Mr. Orodenker, if you so still 15 would like to further comment, I would welcome that.

16 So as Commissioner Ohigashi just 17 summarized, there has been an absence of -- in my 18 view, an absence of participation by OPSD in matters 19 before us and going back several month. On my 20 personal account, I did address the representatives 21 who did show up at meetings and informally asked 22 where is everybody, why aren't you taking this 23 seriously, why are you leaving the matters for us to discuss on the fly? And the general response that I 24 25 got was, well, we have vacancies in our office, and

we don't have enough people to do our work that 1 2 we're required to do. 3 So I followed that with a letter that I authored and signed and sent to DBEDT, in which I 4 5 enumerated the issues as I saw them and asked for 6 their support to have OPSD more present and 7 supportive. I've not received any response to it. So that's the role that I've played, so we haven't 8 been just quiet on the issue that I know of. 9 10 So Mr. Orodenker, would you like to 11 comment? 12 MR. ORODENKER: Thank you, Mr. Chair. 13 First of all, with regard to the counties, 14 the counties are not the problem. We -- we get good 15 participation from the counties. With regard to 16 OPSD, this has been an ongoing problem for four or 17 five years, and I've had attempted to resolve the 18 matter several times. I don't know the answer as to 19 why there hasn't been a resolution, but it's not for a lack of trying. 20 21 COMMISSIONER CARR SMITH: Thank you. 22 CHAIRMAN GIOVANNI: Thank you. 23 Any other comments on the motion? So I'm 24 going to -- the Chair is going to support the motion 25 and vote aye, and you've kind of surmised my

1 reasoning by my comments I've made in the last half 2 hour, but I'm going to, for the record, want to say 3 a few things.

First of all, this Commission is not, 4 5 quote, "hamstrung," end quote, in any way from doing 6 its business by virtue of the fact that we're 7 operating under administrative rules that need to be updated. In other words, we can go forward with our 8 business, even though there are elements that 9 10 obviously need to be updated. So in that respect, I 11 don't see the three-month delay or deferment being consequential in terms of our ability to do 12 13 business.

Second of all, I think that this 14 15 Commission can do better work when it has important 16 matters that are clearly on the record and in 17 writing as opposed to just relying purely on verbal 18 testimony. So I think that the Commission will make 19 a better informed decision, provided we give opportunity to those who have legitimate concerns to 20 21 express those concerns in writing and put them 22 before this Commission.

This deferment gives them that
opportunity. Whether or not they take advantage of
that opportunity will also tell us how serious they

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1 are about their concerns. So it works -- it works
2 in that way.

3 And then the third comment I'd like to make is back to staff and to the AG, that it would 4 also serve our Commission better if you could 5 6 enumerate in writing what those concerns are and we 7 don't have to rely on staff's interpretation of emails if they are matters of substance. Even if 8 they might just be discretionary, they kind of sound 9 10 important to me, and I'd like to see what they are. 11 So let me ask in the interim that staff 12 and Attorney General provide a summary of what those 13 issues are so we can distinguish them from other 14 matters which might be more controversial, and that 15 that be done within the next three months as well. So for those reasons, I will be voting in support. 16 17 And I also see Commissioner Ohigashi has his hand up again or forgot to take it down the last 18 19 time. So Commissioner Ohigashi, do you have further 20 comment? No? Okay. 21 So let me ask -- go ahead. 22 MR. ORODENKER: Mr. Chair, I'd just like 23 to make one comment. For the most part, I agree 24 with your statement that we can move forward without 25 these rule amendments; however, I would like to

point out I believe it's the change to 15-15-95(c) 1 2 that may expose us to reversal on special permit 3 decisions if we don't change our rules. 4 CHAIRMAN GIOVANNI: Could you, for the 5 record, put that change on -- could you read that 6 change that you're talking about? 7 MR. ORODENKER: This language -- before I 8 go forward, Scott, do I have the right language, the 9 Thomas versus Chicago Park District case? 10 MR. DERRICKSON: Yeah. 11 MR. ORODENKER: This language arose from a 12 case that didn't even involve us at the beginning. 13 The county made a decision with regard to special permits that was made under their rules, but their 14 15 rules mirrored ours. And the change that the Thomas 16 case gives rise to is certain unusual and 17 unreasonable uses within the agricultural and road 18 districts other than those for which the district is 19 classified may be permitted. 20 When determining whether or not an 21 unreasonable and reasonable use is permitted, the 22 County Planning Commission and/or the Commission, if 23 Commission approval is required, may deny a permit 24 only if one or more of the following guidelines is 25 determined to be violated.

1	It sounds like we're dancing around on the
2	head of a pin, which we really are, because the
3	prior language just said may permit that the
4	following guidelines are established, and the the
5	the federal courts determined that that was too
6	vague and there was a due process issue with regard
7	to that.

And I do not believe that this is a 9 significant issue and that we can --may perhaps 10 handle this in any special permit decisions by 11 actually reciting this language as a part of the 12 decision and order; however, that doesn't mean that 13 it won't be challenged.

14 CHAIRMAN GIOVANNI: That's a great point, 15 Mr. Orodenker. I think we don't have a choice 16 except to follow the direction that you're talking 17 about. I mean, even if we propose every -- even if this Commission today voted in favor of moving 18 19 forward and posting these draft as drafted, we'd 20 still have that problem for six to eight months. 21 MR. ORODENKER: That is correct. I just 22 wanted to make the Commission aware of that 23 potential issue. 24 CHAIRMAN GIOVANNI: Yeah. And when I read 25 that draft language, there was some grammatical

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1	errors even in the draft that I noted in terms of
2	the grammar that was used, so it needs updating
3	anyway.
4	MR. ORODENKER: Well, I don't know
5	CHAIRMAN GIOVANNI: Point well taken
6	MR. ORODENKER: times get overactive.
7	CHAIRMAN GIOVANNI: Okay.
8	COMMISSIONER OKUDA: Gary Okuda.
9	CHAIRMAN GIOVANNI: Commissioner Okuda?
10	COMMISSIONER OKUDA: Yeah. Thank you,
11	Chair. If I may just comment on that. You're
12	correct that during the interim there may be these
13	issues that we just can't get to because we can't do
14	anything within 24 hours. But even if there is this
15	problem, we probably can handle it in terms of
16	questions at the hearing.
17	For example, you know, if the party who
18	claims vagueness is asked to explain what is vague,
19	their testimony may actually show that they really
20	don't have a factual basis for claim of vagueness
21	because they clearly understand what the standards
22	are that's being applied there, and they might
23	actually testify during a petition or hearing on the
24	their petition that they really understand
25	everything and nothing is confusing, and in fact,

1 nothing is vague.

And so since -- of course, the Deputy AG 2 3 can better answer or correct me if I'm wrong, but if you don't preserve your objection on the record in 4 5 front of the agency or the court, then it's deemed 6 waived for purposes of appeal. So I think a lot of 7 these things in the interim, we can handle it with the assistance of the Attorney General and with 8 9 questions at the hearing. Thank you.

10 CHAIRMAN GIOVANNI: Yeah. And to that 11 point, just the fact that these rules have been 12 drafted and presented to us by staff, it puts issues 13 such as that front of mind with us that we have to 14 be cognizant as we proceed in hearings and matters 15 during the interim before these rules are officially 16 changed.

17 Anybody else want to comment before we18 take a roll call vote?

19 Commissioner Lee.

20 COMMISSIONER LEE: Sorry, just one quick 21 question. This would be for Mr. Morris. Do you 22 agree that you would be there to advise us if there 23 was something that we -- you know, was against case 24 law? 25 MR. MORRIS: Yes, that's certainly my



1 role. 2 COMMISSIONER LEE: Thank you, Mr. Morris. 3 Thank you, Mr. Chair. 4 CHAIRMAN GIOVANNI: Thank you. 5 Okay. I think we have time for -- unless 6 somebody else wants to comment, Mr. Orodenker, 7 please take a roll call vote on the motion. 8 MR. ORODENKER: Thank you, Mr. Chair. The 9 motion is to defer this matter for a period of three 10 calendar months. 11 Commissioner Okuda? 12 COMMISSIONER OKUDA: Yes. 13 MR. ORODENKER: Commissioner Lee? 14 COMMISSIONER LEE: Yes. MR. ORODENKER: Commissioner Kahele is 15 16 absent. 17 Commissioner Atta? 18 COMMISSIONER ATTA: Yes. MR. ORODENKER: Commissioner Carr Smith? 19 20 COMMISSIONER CARR SMITH: Yes. 21 MR. ORODENKER: Commissioner Kamakea-22 Ohelo? 23 COMMISSIONER KAMAKEA-OHELO: Aye. 24 MR. ORODENKER: Commissioner Ohigashi? 25 **COMMISSIONER OHIGASHI:** Reluctantly, aye.



Hawaii LUC Meeting FINAL November 15, 2023 NDT Assgn # 70750 MR. ORODENKER: Commissioner Yamane? 1 2 COMMISSIONER YAMANE: Aye. 3 MR. ORODENKER: Chair Giovanni? 4 CHAIRMAN GIOVANNI: Aye. 5 MR. ORODENKER: Thank you, Mr. Chair. The 6 motion passes with eight affirmative votes. 7 CHAIRMAN GIOVANNI: Thank you. So Mr. Orodenker, I think it goes without saying, but we --8 9 I would encourage you as staff during this three-10 month period to reach out to not only the four 11 entities that provided public and written testimony on this matter to us already but anyone else that 12 13 you feel can add or may add a specificity that will allow these things to proceed. Because the 14 15 intention is clearly at a hearing approximately three months from now for this Commission to take 16 17 this matter seriously, and hopefully be in a 18 position to move it forward in an affirmative 19 manner. MR. ORODENKER: Thank you, Mr. Chair. 20 We 21 will do so. 22 CHAIRMAN GIOVANNI: Great. 23 Let's go back -- so next one is this one. 24 So I just want to comment or everyone that 25 our hearing tomorrow, November 16th, is a meeting to

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be held at a remote location in the vicinity of 1 Kona. And we intend to work through lunch and not 2 3 take an extended lunch break in order to complete the business of this Commission on an expedited 4 5 basis and allow people to then take lunch after. So 6 I just want to forewarn you that you may want to 7 have a big breakfast if in fact work a few -- a little bit extra time in the morning. 8

9 If possible, let me ask staff to provide 10 any -- any food or drink that might be convenient 11 for you to provide so we could actually enjoy that 12 during the meeting itself or during breaks and the 13 meeting itself, but we'll not be taking an extended 14 lunch break.

15 So with that, I think that concludes our 16 meeting for today. Is there any further business to 17 conduct today before we meet tomorrow? Hearing 18 none, I'll adjourn the meeting for the day. This 19 meeting is adjourned, and I'll see you tomorrow in 20 Kona. Thank you, all.

(Meeting concluded at 1:43 p.m.)

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1	CERTIFICATE
2	
3	I, Jodi Dean do hereby certify that the proceeding
4	named herein was professionally transcribed on the date
5	set forth in the certificate herein; that I transcribed
6	all testimony adduced and other oral proceedings had in
7	the foregoing matter; and that the foregoing transcript
8	pages constitute a full, true, and correct record of such
9	testimony adduced and oral proceeding had and of the
10	whole thereof.
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12	IN WITNESS HEREOF, I have hereunto set my hand this
13	8th day of December, 2023.
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