

COURT REPORTING

LEGAL VIDEOGRAPHY

VIDEOCONFERENCING

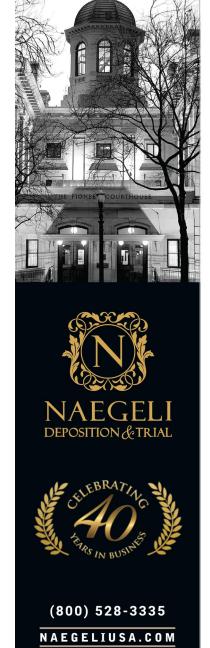
TRIAL PRESENTATION

MOCK JURY SERVICES

LEGAL TRANSCRIPTION

COPYING AND SCANNING

LANGUAGE INTERPRETERS



### Exhibit 5

# STATE OF HAWAII LAND USE COMMISSION

## Hearing held on September 8, 2021 Commencing at 9:00 a.m.

Held via Zoom by Interactive Conference Technology

- I. Call to Order
- II. Adoption of Minutes
  August 25, 2021 Minutes
- III. Tentative Meeting Schedule
- IV. ACTION-DR21-72 CHURCH (Hawaii)
  To Consider Petitioner's Petition for a
  Declaratory Order requesting clarification and
  correction to the LUC, December 16, 1992
  Boundary interpretation No. 92-48 and reimbursement of LUC and Court Reporter fees.
- V. ACTION-A11-794 STATE OF HAWAII, DEPT. OF EDUCATION (Kihei High School) (Maui)
  To Consider Petitioner's Emergency Motion for Recusal or Disqualification of LUC's Chair from Participation in any Proceeding related to DOE's Motion to Amend the Land Use Commission's Findings of Fact, Conclusions of Law and Decision and Order filed July 29, 2013.

To Consider Petitioner's Motion to Amend the LUC's Findings of Fact, Conclusions of Law and Decision and Order filed July 29, 2013.

To Consider Petitioner's Request for the Issuance of Written Findings as to its Aug 20, 2020 Motion to Amend the Land Use Commission's Findings of Fact, Conclusions of Law and Decision and Order filed July 29, 20213.

VI. ADJOURNMENT

**BEFORE:** 

# 1 APPEARANCES BY VIDEOCONFERENCE: 2 3 Jonathan Scheuer, Chair (Oahu) Nancy Cabral, Vice Chair (Big Island) 5 Edmund Aczon (Oahu) 6 Gary Okuda (Oahu) Lee Ohigashi (Maui) 8 Arnold Wong (excused) (Oahu) 9 Dawn N.S. Chang (Oahu) 10 Daniel Giovanni (Kauai) 11 12 STAFF PRESENT BY VIDEOCONFERENCE: 13 Julie China, Esq. 14 Deputy Attorney General 15 16 Daniel Orodenker, Executive Officer 17 Riley Hakoda, Chief Clerk/Staff Planner Scott Derrickson, Chief Planner 18 19 20 21 22 23 24 25

### STATE OF HAWAII

#### LAND USE COMMISSION

Hearing held on September 8, 2021

Commencing at 9:00 a.m.

5

6

7

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

pandemic.

1

2

3

4

COMMISSIONER SCHEUER: Aloha mai kakou and good morning. This is the September 8th, 2021, Land Use Commission meeting, which is being held using interactive conference technology linking videoconference participants and other interested individuals of the public via the Zoom Internet conferencing platform in order to comply with ongoing state and county official operational directives during the still ongoing COVID-19

Members of the public are able to view this meeting via the Zoom webinar platform. Whether you've been with us many times or this is your first time, I would like to urge all the participants the importance of if you are speaking, to speak slowly, clearly, and directly into your microphone. Before speaking, it is extremely helpful if you state your name and identify yourself for the record.

Also, please be aware for all meeting participants that this meeting is being recorded on



a digital record. Your continued participation is your implied consent to be part of the record of this event. If you do not wish to be part of the public record, you should leave the meeting now.

each participating commissioner individual remote access to the meeting via our own individual digital devices. Because of that, and often due to matters entirely outside of our control, occasional disruptions to connectivity may occur for one or more members at the meeting at any given time. If such disruptions occur, please let us know, and please be patient as we try to restore audiovisual signals to conduct business effectively during the pandemic.

For members of the public who may wish to testify during any portion of this meeting where public testimony is allowed and who are accessing this via software, use the Raise Your Hand function when you're an audience member. I will then call in, or whoever's chairing the meeting will call in, audience members, admit them in to be a panelist, and then we'll swear you in, take your testimony. You will stay to answer questions from any of the parties and the commissioners and then be moved back

to being a panelist. 1 If you are accessing this meeting by 2 3 phone, you can raise your hand using \*9, the combination \*9, as well as request to be unmuted, \*6. Right now, there's no public testimony, so 5 those who have your hand raised, you can lower your 7 hands using the same Lower Your Hand signal. From time to time over the course of the meeting, we will be taking breaks. My name is Jonathan Likeke Scheuer. I 10 currently have the pleasure and honor of serving as 11 the Land Use Commission Chair. Along with me, 12 13 Commissioner Edmund Aczon, Dawn Chang, Gary Okuda, our LUC Executive Officer Daniel Orodenker, our 14 15 Chief Planner Scott Derrickson, our Chief Clerk 16 Riley Hakoda, our Program Specialist Natasha 17 Quinones, our Deputy Attorney General Julie China 18 are all on the island of O'ahu. 19 Commissioner Nancy Cabral is on Hawai'i 20 island. Commissioner Dan Giovanni is on Kaua'i. 21 Commissioner Lee Ohigashi is on Maui. We currently 22 have eight seated commissioners of a possible nine. 23 Court reporting transcriptions at this 24 time are being done from the Zoom recording itself.

I note in regards to attendance,

```
Commissioner Arnold Wong is excused for today's
 1
   meeting, and Commissioner Dan Giovanni will leave
 3
   the meeting shortly, between 11 and 11:30 a.m.
             With all of that said, our first order of
 4
 5
   business is the adoption of the August 25th, 2021,
   minutes. Natasha, has there been any written
 7
   testimony submitted on this matter?
 8
             MR. HAKODA: This is Riley. No testimony
 9
   on the minutes.
10
             COMMISSIONER SCHEUER: Okay. If there's
   any members of the public who wish to testify on
11
12
   adoption of the minutes, just of adoption of the
13
   minutes from the August 25th meeting, please raise
14
   your hand. Seeing none, are there any comments or
15
   corrections, or is there a motion to approve?
16
             COMMISSIONER CABRAL: My one good deed
17
   always. I make a motion to approve the minutes as
   presented of August 25th. Thank you.
18
19
             COMMISSIONER SCHEUER: Is there a second?
20
             COMMISSIONER GIOVANNI: I will second the
   motion. Dan Giovanni.
21
22
             COMMISSIONER SCHEUER: Thank you,
23
   Commissioner Giovanni. A motion is made by
24
   Commissioner Cabral and seconded by Commissioner
25
   Giovanni. Any discussion? Seeing none, Mr.
```



```
Orodenker, would you please poll the commission?
 1
 2
             MR. ORODENKER: Thank you, Mr. Chair. The
   motion is to adopt the minutes. Commissioner
   Cabral?
 4
 5
             COMMISSIONER CABRAL: Yes.
 6
             MR. ORODENKER: Commissioner Giovanni?
 7
             COMMISSIONER GIOVANNI: Aye.
             MR. ORODENKER: Commissioner Aczon?
 8
 9
             COMMISSIONER ACZON: Yes.
10
             MR. ORODENKER: Commissioner Chang?
11
             COMMISSIONER CHANG: Aye.
12
             MR. ORODENKER: Commissioner Okuda?
13
             COMMISSIONER OKUDA: Yes.
14
             MR. ORODENKER: Commissioner Ohigashi?
             COMMISSIONER OHIGASHI: Yes.
15
16
             MR. ORODENKER: Commissioner Wong is
   excused. Commissioner Chair Scheuer?
17
18
             COMMISSIONER SCHEUER: Aye.
19
             MR. ORODENKER: Thank you, Mr. Chair. The
   motion passes unanimously.
21
             COMMISSIONER SCHEUER: Thank you very
   much. With that, our next order of business is Mr.
   Orodenker to go over our tentative meeting schedule.
24
             MR. ORODENKER:
                             Thank you, Mr. Chair.
   Tomorrow we will be hearing the Mahi Solar matter
```



and any remaining agenda or any remaining argument 1 2 on Kihei High School, which is also scheduled for 3 today. 4 On September 22nd, we will be hearing 5 DR21-73, a ruling request by Honoipu Highway LLC, 6 and we'll also be getting a status report on A87-610 7 KSB. On September 17th, Mr. Chair, we will be having an additional meeting to adopt the Mahi Solar order 8 9 as necessary. 10 On September 23rd, we'll be hearing A15-798 Waikapu Properties. On October 13th and 14th, we 11 12 have set aside time for Important Agricultural Land 13 Designation matter that's pending a decision by the 14 attorney general. The same for October 27th and 15 28th. 16 On November 10th, we'll be hearing A21-810 17 Pulama solar. On November 24th, we will be adopting 18 an order in that matter. On December 8th and 9th, 19 we will be hearing A03-739, the airport hotel on 20 Maui. And that takes us through the end of the year. 21 COMMISSIONER SCHEUER: Thank you very 22 much. Commissioners, any questions for Mr.



Our next agenda item is an action item

Orodenker? Seeing none, no questions? Okay.

regarding Docket No. DR21-72 Church Hawai'i to

23

24

```
consider the petitioners' petition for a declaratory
 1
   order requesting clarification and correction to the
 3
   LUC December 16th, 1992, boundary interpretation No.
   92-48 and the reimbursement of LUC and court
 5
   reporter fees.
 6
             I see Mr. Church is in the attendees. Can
 7
   he be admitted, please? And is there anybody else
   who is to be admitted? Both, I don't have -- both of
   the Churches are at the same --
10
             Mr. Church, I can see you've been
   admitted. Could you enable your audio and video,
11
12
   please? Okay. I see that you're unmuted. Could you
13
   try your audio, Mr. Church? I can hear you a little
14
   bit. It's of poor quality.
15
             MS. HILDAL: Can you hear us now?
16
             COMMISSIONER SCHEUER: It is of -- it is
17
   distorted. Okay. I can see you now. Nice to see you.
18
   Can you try to say something?
19
             MR. CHURCH: We have slow Internet
   connection. I hope it works. It worked before when
20
21
   we did something else with your (inaudible).
22
             COMMISSIONER SCHEUER:
23
             MS. HILDAL: Can you connect through the
24
   audio?
25
             COMMISSIONER SCHEUER:
                                     I couldn't actually
```



```
understand that last statement, so I'm going to --
 1
   I'm going to actually ask you to turn your video off
 3
   to see if the audio quality improves by conserving
   bandwidth.
 5
             MR. CHURCH: Okay. Does that work better?
 6
             COMMISSIONER SCHEUER: I can hear you.
 7
   Oh, boy, they left. We seem to have closed that
   connection. All right, Mr. Derrickson?
8
             MR. DERRICKSON: Yes. I'm here. Until they
 9
10
   try to recontact us, I'm not quite sure what we can
11
   do.
12
             COMMISSIONER SCHEUER: And you have their
13
   phone number. Can you at least call them and --?
14
             MR. DERRICKSON: Yeah. Right. Trying to
15
   contact them right now.
16
             COMMISSIONER SCHEUER: Thank you.
17
   to everyone for your patience. May I ask, do we
18
   expect Hawai'i County Planning to attend?
19
             MR. DERRICKSON: No. We don't expect
20
   Hawai'i County to attend.
21
             COMMISSIONER SCHEUER: Okay. The parties -
22
23
             MR. DERRICKSON: For the Church matter.
24
             COMMISSIONER SCHEUER: The parties will
25
   just be the Churches, then.
```

```
MR. DERRICKSON: Correct.
 1
 2
             COMMISSIONER SCHEUER: And OP, presumably.
 3
             MR. DERRICKSON: That's correct.
 4
             COMMISSIONER SCHEUER: Okay. Okay. So Mr.
 5
   Church coming on.
 6
             MR. CHURCH: Can you hear me now?
 7
             COMMISSIONER SCHEUER: I can hear you now.
 8
   It is actually much, much better. Thank you.
 9
             MR. CHURCH: I reconnected from scratch to
10
   take me out of video. I turned it off, but that
11
   didn't make any difference.
12
             COMMISSIONER SCHEUER: Okay. We can hear
13
   you now. And can we do an audio check with your wife
14
   as well, please?
15
             MR. CHURCH: Joanie? She'll be back in a
16
   minute.
17
             COMMISSIONER SCHEUER: Okay.
18
             MR. CHURCH: She's trying to get the phone
19
   to connect, just in case.
20
             COMMISSIONER SCHEUER: Okay. So you
21
   realize that our --
22
             MR. CHURCH: She's 20 steps away.
23
             COMMISSIONER SCHEUER: Okay.
24
             MR. CHURCH: Okay. Here she is. Say
25
   something.
```



```
MS. HILDAL: Good morning.
 1
             COMMISSIONER SCHEUER: Good morning.
 2
 3
   Great. Okay. We've established audio contact. That's
   better. So would you please identify yourselves for
 5
   the record?
 6
             MR. CHURCH: My name is Ken Church. I'm
 7
   the petitioner. I live at the island 14 miles north
 8
   of Hilo.
 9
             COMMISSIONER SCHEUER: Okay. And -- and
10
   your wife is the co-petitioner?
11
             MR. CHURCH: Yes.
12
             COMMISSIONER SCHEUER: And she is with you
13
   as well. And can you state your full name for the
14
   record?
15
             MS. HILDAL: Joan E. Hildal. Joan Evelyn
16
   Hildal.
17
             COMMISSIONER SCHEUER: Thank you very
   much. Okay. Office of Planning? Are you going to
18
19
   have a recording appearance on this or not? I know
20
   you --
21
             MS. KATO: Alison Kato, deputy attorney
22
   general for the Office of Planning and Sustainable
23 l
   Development. Also here are Rodney Funakoshi,
24
   Lorraine Maki. I also see Aaron Setogawa and Mary
25
   Alice Evans from the Office of Planning and
```

Sustainable Development as well. 1 COMMISSIONER SCHEUER: Thank you. Okay. 2 3 And the County of Hawai'i is not appearing. Before we proceed further, let me update the record. On 5 June 17th, 2021, the commission received the 6 petitioners' filing and the cashier's check for 7 \$1,000. On September 1st, 2021, the commission 8 9 mailed and emailed the meeting agenda for the 10 September 8th and 9th, 2021, meetings to the parties in this docket and to the statewide and county 11 12 lists. 13 Also on that day, the Office of Planning 14 and Sustainable Development filed its position 15 statement, Exhibits 1 through 4, and a certificate of service. The commission also received an email 16 17 from Deputy Corporation Counsel Jean K. Campbell 18 stating they were taking no position on the 19 petition. 20 Now for the parties, including Mr. Church, 21 I'll go over our proceedings for today. First, I 22 will give the opportunity for you to comment on the 23 commission's policy governing the reimbursement of

I next will recognize the written public

24

25

hearing expenses.

testimony that has been submitted in this matter, if 1 any. I will then call for anybody in the audience 3 wishing to give public testimony using the Raise Hand function. 4 5 Following any public testimony in this 6 matter, I will call for the petitioner -- I will 7 call for the petitioner to make their presentation. Following the petitioner presentation, we will hear comments from the Office of Planning and Sustainable 10 Development. 11 And then we will have questions for both, following their presentations, for both Mr. Church 12 13 and the Office of Planning. If there's time available, I may ask commissioners for further 14 15 testimony from the state or the parties based on the discussions to that point. 16 17 Based on the information I receive today, the commission can determine further action. 18 19 Are there any questions for our procedures 20 for today, beginning with Mr. Church, yes or no? 21 MR. CHURCH: As I understand what you 22 said, you're going to first deal with the -- I guess 23 my supporting arguments regarding the reimbursement of fees? Is that right? 24 25 COMMISSIONER SCHEUER: No. So -- and I

```
might -- I might ask for some clarification from our
 1
 2
   -- or assistance from our staff in explaining this.
 3
             You've had a special -- you have part of
   your motion in front of us, I understand, is for the
 5
   reimbursement of the filing fees that you've filed
 6
   to date on this petition as well as in regards to
 7
   your still pending petition for a district boundary
   amendment. Is that -- do I understand correctly that
 8
   is what your -- your request for reimbursement
10
   entails?
11
             MR. CHURCH: That's correct. And you
   mentioned that
12
             COMMISSIONER SCHEUER: Okay. Also --
13
14
             MR. CHURCH: You mentioned court reporter
15
   fees, but apparently, that's no longer applicable.
16
             COMMISSIONER SCHEUER: So -- so just hold
17
   on. So in addition to those filing fees, there's
18
   hearing expenses fees, and it is regular -- it is in
19
   our administrative rules that for the cost of the
20
   hearing, the petitioner covers a portion of those
21
   fees.
22
             Mr. Orodenker, can I ask you to explain
23
   what that is and how this may relate to the -- one
24
   of the pending motions of the petitioner?
25
             MR. ORODENKER:
                              Thank you, Mr. Chair. The
```

1

2

3

5

6

7

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

expenses related to hearings are usually limited to fees associated with court reporters, and, as in the past, we've had a physical court reporter present. Currently, we have it being done remotely, but the expenses still exist.

The parties will -- it is required to pay a pro rata share of those expenses for each hearing where there is more than one petition or matter being heard by the commission. If there is no other matter being heard by the commission, then the petitioner in order to move on is required to pay for the court reporter's fees in their entirety.

At this current time, we don't have any further expenses. Under normal circumstances, there may be expenses associated with a venue or such. In this case, since we're appearing by Zoom, you don't have those expenses.

**COMMISSIONER SCHEUER:** So normally, Mr. Church, this portion -- so this portion occurs in every docket, regardless of -- so we're not taking up at the very first your request for reimbursement of your filing expenses.

We're only taking up the standard procedure that starts at the beginning of every single hearing, which asks the petitioner whether or

not they're going to comply with the pro rata or 1 share of hearing expenses, which have been reduced 3 but not eliminated entirely by going to a virtual format and having a transcription done via Zoom. 4 5 So do you understand that first matter 6 now, Mr. Church? 7 MR. CHURCH: So do I get a copy of the -of that for the payment of the fees? 8 9 COMMISSIONER SCHEUER: You would be billed 10 for the payment of the fees. 11 MR. CHURCH: Okay. 12 COMMISSIONER SCHEUER: Okay. So anyway, so 13 -- but right now, we're not even discussing that. We're just discussing our procedures. So we're just 14 15 going over that procedure. Then we'll go into public 16 testimony. Then we'll go into your presentation and 17 presentation from the state. That's our procedure 18 for today. 19 After that, we'll ask questions of you 20 after you present, the state after the state 21 presents. We might ask more questions of you or 22 other parties, and then we'll deliberate. That's our 23 procedures for today. Do you understand our 24 procedures for today, Mr. Church? 25 I believe so. Am I allowed to MR. CHURCH:

```
ask the state OP questions relating to whatever they
   have to say?
 3
             COMMISSIONER SCHEUER: Let me ask Mr.
   Orodenker and Ms. China. But I believe as a party,
 5
   that would be allowed.
 6
             MR. ORODENKER: Actually, Mr. Chair,
 7
   that's -- that's not quite correct. This is not an
   evidentiary hearing. There are -- it's not an
   opportunity for cross-examination, and there are no
10
   witnesses.
11
             The petitioner, or Mr. Church, can make
   statements to controvert the OP's position, but
12
13
   there -- since this is a declaratory ruling --
14
             COMMISSIONER SCHEUER: Right.
15
             MR. ORODENKER: -- it's -- you're not --
16
   you can't -- you're really not -- it's not proper to
17
   cross-examine counsel.
18
             COMMISSIONER SCHEUER: Yeah. So, Mr.
19
   Church.
20
             MR. CHURCH: Understood.
21
             COMMISSIONER SCHEUER: Understood? Okay.
22
   Great. So do you understand our procedures for
23
   today?
24
             MR. CHURCH: I believe I do. Yes.
25
             COMMISSIONER SCHEUER: Okay. A yes or no
```



```
would be great.
 1
 2
             MR. CHURCH: Yes.
 3
             COMMISSIONER SCHEUER: Thank you. Ms.
   Kato, any questions on the procedures?
 4
 5
             MS. KATO:
                       No questions. Thank you.
 6
             COMMISSIONER SCHEUER: Right. Okay. So,
 7
   Mr. Church, I will now ask you about your agreement
   with the reimbursement of hearing expenses as we
   discussed earlier. HAR, Hawai'i Administrative Rules
10
   15-15-45.1 discusses the reimbursement of hearing
11
   expenses. Can you tell me whether or not you have
12
   reviewed that and whether you plan to comply with
13
   that policy?
14
             MR. CHURCH: I have reviewed, and I will
15
   comply.
16
             COMMISSIONER SCHEUER: Thank you very
17
   much. Mr. Hakoda, now we move to public testimony.
18
   Ms. Hakoda or Ms. Quinones, has there been any
19
   written testimony submitted on this matter?
20
             MR. HAKODA: Mr. Chair, this is Riley. No
21
   public testimony on the Church matter has been
22
   received.
23
             COMMISSIONER SCHEUER: Okay. I will now
24
   ask any members of the audience. So the Churches
25
   will get to present themselves -- Ms. Hildal and Mr.
```

Hawaii State Land Commission Hearing September 8, 2021 NDT Assgn # 52880 Church will get to present themselves as 1 petitioners. Are there any members of the audience 3 who wish to testify on this matter today? If so, use the Raise Your Hand function. 5 I don't see anybody who is calling in, so 6 just use the software Raise Your Hand function if 7 you wish to testify in this matter. Going once, going twice. 8 9 Seeing none, there's no public testimony 10 on this matter, and I'm going to close public testimony on this matter. With that said, we can 11 12 now move to your presentation, Mr. Church.

MR. CHURCH: I have prepared a short statement -- probably take five minutes, thereabouts. My wife Joanie has also asked to give her own statement following my remarks. We very much appreciate your patience.

**COMMISSIONER SCHEUER:** Yes.

13

14

15

16

17

18

19

20

21

22

23

24

25

MR. CHURCH: We thank everyone at the LUC and the state and county offices of planning for their patience and for encouraging us to this point of appearing before you. We also thank our neighbors and friends that have encouraged us, also.

We recognize and sincerely appreciate the substantial service to the community that the

volunteer commissioners patiently provide. My wife

Joanie and I purchased the property in 2014 that

laid along the Hamakua Coast and was comprised of a

former sugar cane field. We intended to build our

home there and develop the property for agricultural

uses.

After the DLNR strongly advised that we hire a professional to develop and submit our applications, we contacted five firms that provide such a service. They all told us to expect the process to be very expensive and that it would take a lot of time with an uncertain outcome.

In the end, they all turned us down. They generally said that successful permitting by the DLNR had become so difficult that they were no longer taking on new clients in this regard. Therefore, we undertook to submit our own applications.

This has also been to the frustration of the commission staff, who regularly reminded us throughout this process to hire a professional.

Going the professional route is a simply too expensive process for us to use. In 2018, the --

COMMISSIONER SCHEUER: Mr. Church?

MR. CHURCH: Yes?



COMMISSIONER SCHEUER: One second. Sorry, 1 2 one second. I'm perceiving that you might be varying 3 your distance to the microphone. It's fading a little bit. We got everything you said, but try to 5 be consistent, please. 6 MR. CHURCH: Okay. 7 COMMISSIONER SCHEUER: Thank you very much. Sorry to interrupt you. 8 9 MR. CHURCH: That's fine. In 2018 10 (inaudible). COMMISSIONER SCHEUER: We cannot hear you. 11 MR. CHURCH: In 2018 --12 13 **COMMISSIONER SCHEUER:** Better. 14 MR. CHURCH: -- we determined to file a 15 petition with this commission to rezone our property 16 into the ag district, as its zoning simply seemed 17 wrong, and we remained in fear of the DLNR. 18 We were also concerned that our 19 investments in our property were diminished by its 20 apparent conservation zoning. While waiting for over 21 three years now for our petition to be heard, it 22 became increasingly clear to us that our property 23 was never rezoned into the conservation district. 24 Regarding our subsequent petition to the 25 commission today, we had to do an inordinate amount

of sleuthing to find LUC evidentiary records, which 1 were not easily available through channels 2 3 administered by the LUC's office and its website. This resulted in further delays and a repeat of 5 expensive filing fees. 6 Our petition today references the LUC's 7 record of its five-year boundary review in 1969. It is found in a book which I will refer to as the 8 report. Report not only documented its 10 recommendations to the commission, but it also served as the commission's official record of its 11 12 action in rezoning land. 13 At a cursory read level, it is easy to become confused and misapply the report's 14 recommendations versus actions that the commission 15 16 approved. The OP's statement of position to this 17 petition also describes that it also has found the 18 report to be confusing. 19 While we very much appreciate that the 20 state Office of Planning issued a statement of 21 position that supports our petition, we disagree 22 that its analysis of the report is so narrowly 23 focused to the unique characteristics of our 24 property.

If the commission agrees to such a narrow

focus, it will result that other similar coastal 1 property owners will continue to be improperly 3 impacted. This will result in repeated, needless wasting of scarce government resources, a waste of 5 the commissioners' volunteer time, and an 6 unnecessary, burdensome, continuing cost and 7 inconvenience to property owners. Our petition references the commission's 8 9 DR99-21, which is for very similar land to ours. 10 Like our land, it also lays along the Hamakua Coast. 11 In that case, the commission corrected all of Map H-59, which comprised about 20 percent of the area 12 13 from East Kohala to Hilo. We believe that the commission should have 14 15 corrected the five maps that cover this coastal area 16 over 20 years ago. We believe that the remaining 17 four maps should be corrected by the commission now 18 to reflect the report's description of the 19 commission's 1969 approved rezoning of coastal land. 20 In DR99-21, the commission quoted the 21 report's record of the commission's 1969 rezoning 22 action and its stated applicable legal authority 23 sections, Items 1 and 2. These two sections refer to 24 the coastal area that is shown on all five of the

maps. Unfortunately, the commission's resulting

order only required that Map H-59 be changed, even though the quoted reference on the report describes the five coastal map areas.

The report is not an easily found record of the commission. Recently, we first uncovered a reference to it in an old Office of Planning document or we would never have known it existed. Then, after an exhaustive search online for the report, instead we found a reference to the commission's DR99-21.

These were the first clues that caused us to believe that our property may have never been rezoned. Even then, we could not find DR99-21 in the LUC's records other than a reference to its docket number on Map H-59. And the report was even harder to find. Since we made the LUC's administrative office aware of that error in June, that order now appears in the LUC's online files.

The report describes that it never intended that its recommended maps were to be the only reference for district boundaries as the official record. It seems to us, when combined, DR99-21 and the report point that the LUC's administrative office, state Office of Planning, and even the County of Hawai'i were aware, or should

have been aware, that the LUC's official district 1 maps could not be relied upon in the way they have 3 been in determining coastal district boundaries since 1999. 5 We cannot understand why these two records 6 were so hard to, first, identify that they even 7 existed, and then were so equally hard to find. This petition is about errors which we feel have been made by the LUC. That is why our petition has 10 also requested the refund of filing fees. 11 We respectfully ask that the commissioners 12 grant our petition. We hope that this brief 13 introduction explains why we are appearing before the commission today, and we look forward to our 14 15 exchange of information with the commissioners with 16 enthusiasm. And I guess now my wife will make her 17 presentation. Hers is shorter. 18 COMMISSIONER SCHEUER: That would be 19 great. 20 MS. HILDAL: (Inaudible). 21 COMMISSIONER SCHEUER: It is hard to hear 22 you, Ms. Hildal. 23 MS. HILDAL: Okay. I'll get closer. In our 24 search for our place to retire, Big Island won out 25 over all, and we're so very happy to be here.

We were warned about buying conservation property, so before we bought, we researched the law and felt confident that the law had not only supported but encouraged self-sufficient ag, and what we wanted to do was live here and simply grow food.

Little did we know how hard that was to be. Ken has been struggling through all the legal channels we are aware of since buying the property in 2014. They told us to get a pro. We tried, but all the planners and lawyers we contacted -- hello? Can you still hear me?

COMMISSIONER SCHEUER: We hear you.

MS. HILDAL: Okay. We tried, but all the pros and lawyers we contacted didn't want to take us on, mostly after speaking with OCCL. Couldn't understand, but anyhow, it was really curious, and it was the reason Ken took this all on himself.

After four years of dealing with OCCL, gratefully with some successes, but they didn't want to give us the right to use for ag use without endless approvals and constant ratifying.

After a couple of years of this, we began to feel like we were fighting, but more than just us, as how many folks here who've inherited -- or

however it came -- properties have the freedom, 1 2 funds, and time to go through this? How many have just given up the dream when 3 they were simply wanting to grow food, have a few 5 cows, horses, or simply put up a fence without the 6 threat of fines? How many don't have the thousands, 7 five thousands, or the time it would take? How many uses are then just unpermitted? 8 9 In the meantime, sadly, how many 10 conservation properties are overrun with fire ants, invasives, pigs, et cetera, when the owners could 11 have been simply caring for them? 12 13 It's not that we are opposed to 14 regulations. We are not. We love our island and 15 respect and appreciate the efforts to protect it and 16 feel our government here does, too. 17 It wasn't until just this year, after 18 seven years of struggle, that Ken finally discovered 19 the actual 1969 report that documented the 20 commission's process and actions to establish 21 conservation district boundaries. Here is some of 22 what it said. 23 In cases where the shoreline is bounded by 24 steep cliffs or a pali, the top of the ridge was

supposed to be used, and steep pali coast of East

Kohala extending all the way to the pali lands of the Hamakua Coast shall be conservation with the ridge top as the boundary line.

And one more thing. Ag land was supposed to be excluded from the conservation district. The undefined lines, incorrect in some places -- cases on the maps, were never meant to be used solely for determining zoning. Unlucky for us, none of the planners, lawyers, or agencies had ever volunteered or suggested research on this document.

Anyhow, at this point, I humbly ask that you try to understand our frustration overall and now please grant our petition and, ultimately, the freedom for us to finally use our property for agricultural use, grow food freely without endless permitting and the constant fear of fines. Thank you for listening.

COMMISSIONER SCHEUER: Thank you very much, Ms. Hildal. I'm going to note for the record that at 9:37, a minute ago, we were joined by Commissioner Wong. Quick audio check, Commissioner Wong.

**COMMISSIONER WONG:** I am here.

COMMISSIONER SCHEUER: Okay. Okay. So if
I understand correctly, Mr. Church, you don't have



anything further at this time, but you're available 1 right now to ask -- answer questions from the 3 commission? 4 MR. CHURCH: That's correct. 5 **COMMISSIONER SCHEUER:** Okay. 6 Commissioners, are there any questions for Mr. 7 Church at this time? Commissioner Cabral? COMMISSIONER CABRAL: Yes. Thank you, 8 9 I guess this could be either Mr. or Mrs. Chair. 10 Church. I've been confused over some of the 11 statements, so -- but yet, what you've just stated clarified that. I want clarification. 12 13 So when you purchased the property -- I think that was in 2014 or so -- from Jim McCully, 14 15 you were aware that a part of the land -- because 16 you have several parcels -- but that one portion of 17 the land was in conservation. You were aware of that at that time, and 18 19 you were aware -- or were you aware that there were 20 restrictions on what that usage would allow? 21 MR. CHURCH: We were aware that it 22 appeared to be in conservation, and in fact, that's 23 what we believed it to be. And for clarification, 24 there -- when we first bought the land, McCully 25 required that all three of the oceanside lots be

purchased as a single purchase, and we really didn't have enough money -- well, we had enough to do it, but it would cramp our ability to build.

So we agreed to buy them all, and then we first went through a process -- I'll go back a little. There was a railroad crossing the property, or a former one, and that comprised three lots. And then there were three oceanside lots. So we applied to the DLNR to combine, and then re-subdivide and eliminate the railroad lots.

Then once that was done, we sold what I refer to as the south lot to another party, who I believe is even in the audience today. Does that answer your question?

reference the fact that you purchased this land with the dream of building your home on the property and raising vegetables or fruits to -- for your selfuse, you are referring, then, to the idea that you were going to build your house on the conservation land or on the other parcels, or was that just part of the unknown dream of just building your land on that oceanfront area? I want to just get clarification as to your expectations and your knowledge at the time of purchase.

MR. CHURCH: Okay. All three of the TMK 1 2 lots, which comprise two legal lots of record each, 3 were in the were shown on the map to be in the conservation district, and that's what we understood 5 them to be, all three lots. And my wife wants to 6 add something. Just hang on. 7 MS. HILDAL: Yes. We were aware that the -- it appeared that it was conservation land because 8 of some of pali's boundary interpretation of 1992. 10 We also researched the laws, and everything that we 11 understood stated that we could do agricultural use. 12 We could use the land for agriculture. 13 COMMISSIONER CABRAL: Okay. So -- so you're saying that you thought you could use 15 agriculture use, but then after you got it, you're saying DLNR restricted you, and you were not allowed 16 17 to have agricultural use on the conservation land? 18 MS. HILDAL: We're allowed to have 19 (inaudible) permitted every single little thing. For 20 example, when we first applied for (inaudible), it 21 took an inordinate amount of time, as we were in New 22 Zealand at the time, and they insisted on us using 23 the mail. 24 And then they -- they held out, and they

finally asked, what are you going to do with each

Page 33 shovelful of dirt that you are going to plant, the 1 2 dirt that you take out for each hole on the 3 property's trees? So anyway, and it's been an uphill climb about the agricultural use ever since. 4 5 **COMMISSIONER CABRAL:** Okay. My next 6 question is, and this is somewhat just in general in 7 real estate, typically, when I have been involved with sales, do you think that you purchased that property at a market -- the value of your property 10 was less because of the restrictions on the use of 11 that or --? I mean, that's typically what I see 12 13 happen. When you can't use land, it sells for a 14 lesser price. And I'm not -- I'm not familiar with 15 your purchase agreement with Mr. McCully, but was 16 there any kind of discount? Did you think you got a 17 discount on your purchase for those restrictions? 18 MR. CHURCH: Actually, no. It's a little more complicated. Because the land had been used for 19

sugar cane from the 1850s on, and when McCully purchased it, the last crop had just been harvested -- that was in '92 -- we read the DLNR's rules, and unlike -- unlike your rules, or the state Office of Planning rules, nonconforming use land can be resumed at any time.

20

21

22

23

24

1	Your rules (inaudible) conservation land,
2	the rules are that it can be resumed at any time in
3	the future. It took a long time for us to sort that
4	out with the DLNR, and even then, yeah, they would
5	never formally tell us that we could do it. They
6	gave vague answers, and it just went on and on and
7	on. We're talking about years of exchanged letters
8	and information.
9	COMMISSIONER CABRAL: Okay. Thank you very
10	much for that continued information. Thank you.
11	COMMISSIONER SCHEUER: Commissioners,
12	further questions for the Churches at this time
13	or Church and Hildal at this time? Commissioner
14	Okuda?
15	COMMISSIONER OKUDA: Thank you very much,
16	Mr. Chair. And thank you very much for the
17	petitioners for making their presentation. Let me
18	just ask some preliminary questions. Mr. Church, Ms.
19	Hildal, you understand that the Land Use Commission
20	is a quasi-judicial body, meaning we have to follow
21	the law whether or not we like the law. Do you
22	understand that?
23	MR. CHURCH: Yes.
24	COMMISSIONER OKUDA: And you understand
25	that because the Land Use Commission is a quasi-

DEPOSITION & TRIAL

COMMISSIONER OKUDA: And are either of you

Yes.

Page 36 1 an attorney? 2 MR. CHURCH: No. 3 COMMISSIONER OKUDA: So you understand that if you proceed without an attorney or the 5 advice of any type of professional, you may be putting yourself at risk moving forward? And the 7 risk might include the fact you might say something or do something which may negatively impact your request for relief or other things from the Land Use 10 Commission or any other body. Do you understand 11 that? 12 MR. CHURCH: Yes. And we humbly put 13 ourselves before the commission, who are real people 14 just like us. 15 COMMISSIONER OKUDA: Okay. And -- and I 16 assure you myself and other members on the 17 commission and including the staff, we neither favor 18 or disfavor anyone because they have or they don't 19 have an attorney or because who they are or who they 20 are not. We really try to just look at the law that 21 we are -- have taken an oath to apply. So I assure 22 you that.

Let me ask you this. I'm going to ask some questions which may or may not be related to statements you've made here, which seem to be

23

24



consistent with your argument and filing, which is 1 Docket No. A18-805. 2 3 If you object to any of my questions, tell me you object, and we can deal with it at that point 5 in time, because it's not my intention to sandbag you, set you up, or anything like that. I'm asking 7 these questions because we need a full record before we make a decision. Do you understand that? 8 MR. CHURCH: Now, the petition you 9 10 reference is the first petition we filed, not the one that's before you today. 11 12 COMMISSIONER OKUDA: That's correct. But 13 let me ask these questions, and you can stop me. 14 COMMISSIONER SCHEUER: Let me, if I may, Commissioner Okuda? 15 16 **COMMISSIONER OKUDA:** Yes. 17 COMMISSIONER SCHEUER: Do you have a sense of how long your questioning of -- for Mr. Church 18 19 and Ms. Hildal might be right now? We're running up the tab and have gone on 15 minutes, and I just want 20 21 to be aware of the need to take breaks and have you 22 have an uninterrupted --23 COMMISSIONER OKUDA: Yes. Thank you. I 24 believe 10 minutes. But this would be an appropriate 25 time to take a break, if you want to.

1	COMMISSIONER SCHEUER: Okay. Okay. It's
2	9:50 a.m. Let's take a break, a 10-minute recess
3	until 10 a.m., and we will continue with the
4	questioning by Commissioner Okuda for Mr. Church and
5	Ms. Hildal. We're going to recess for the next 10
6	minutes.
7	(Recess taken from 9:50-10:00 a.m.)
8	COMMISSIONER SCHEUER: Okay. It's 10 a.m.
9	We're back in session. And before Commissioner Okuda
10	continues with his questioning, Commissioner Wong,
11	you had something to raise?
12	COMMISSIONER WONG: Yes, Chair. I just
13	wanted to say I read the written testimony of the
14	Churches, and I came in when Mrs. Church, she came
15	on board to do her testimony. So I just wanted to
16	say that on the record.
17	COMMISSIONER SCHEUER: So you're familiar
18	with all of the proceedings in this to the present
19	moment.
20	COMMISSIONER WONG: Yes, Chair.
21	COMMISSIONER SCHEUER: Thank you.
22	COMMISSIONER WONG: Thank you.
23	COMMISSIONER SCHEUER: Okay. Commissioner
24	Okuda?
25	COMMISSIONER OKUDA: Thank you very much,



Mr. Chair. And either of the petitioners at any time 1 2 can answer this question. Okay. 3 So going back to my line of questioning, I heard and listened very carefully and took to heart 5 the statements about -- from you, Mr. Church and Ms. 6 Hildal, as far as having to deal with the government 7 agencies and your frustration. But do you understand that the Hawai'i constitution places certain important obligations to protect conservation land 10 and agricultural land? MR. CHURCH: Yes. I -- I think today's 11 12 petition is not about whether this is conservation 13 land or not. It's about whether it was put in conservation in 1969. And that's where we want to go 14 15 in this report. The report is your own record. 16 That's what it says. And I could read you 17 COMMISSIONER OKUDA: No, you don't -yeah. If I don't -- pardon me, if I can interrupt. 18 19 Let me tell you why I'm asking these questions. I am 20 asking these questions to determine whether or not 21 what you have presented at this point in time, okay, 22 just at this point in time, whether you -- whether 23 you satisfied the burdens set forth by HRS Section 24 91-1(5), which basically provides that a -- and let

25

me quote this.

Quote, except as otherwise provided by law, the party initiating the proceeding shall have the burden of proof, including the burden of producing evidence as well as the burden of persuasion. The degree or quantum of proof shall be a preponderance of the evidence.

So the question I'm asking -- and these series of questions are simply to determine whether or not you have met the initial burden before we can even consider the relief that you're asking for or the specific arguments that -- that you are making; okay? So that's the reason why I'm asking these questions. I'm well aware of what you're asking for.

So my initial question is here. And this is with respect to your complaints or your commentary about your interactions with the government agencies that you described. You are aware that the constitution specifically mandates certain protections that have to be given to Hawai'i's resources. You understand that.

MR. CHURCH: Yes.

COMMISSIONER OKUDA: Okay. And just so that we're clear, I'm talking, for example, about Article 11, Section 1, of the constitution which states, and I quote, "For the benefit of present and

future generations, the state and its political 1 2 subdivisions shall conserve and protect Hawai'i's 3 natural beauty and all natural resources, including land, water, air, minerals, and energy sources, and 5 shall promote the development and utilization of 6 these resources in a manner consistent with their 7 conservation and in furtherance of the selfsufficiency of the state." 8 9 You understand that we as a government 10 agency, even though we might be volunteers, we are bound to carry out that admonition or command of the 11 Hawai'i constitution. You understand that? 12 13 MR. CHURCH: Yes. 14 COMMISSIONER OKUDA: Okay. Now, I'm asking 15 these questions now to determine whether or not we 16 have a sufficient basis to give you a relief on your 17 declaratory relief petition, and I'm specifically 18 looking at Administrative Rules Section 15-15-100, 19 to determine whether or not there's a basis here, or 20 whether or not this petition should be denied, or 21 whether or not, perhaps, the petition should be 22 continued or rescheduled for a hearing, and possibly

And one of the things I'm looking at is to determine whether or not we actually have a non-

consolidated with your -- your other petition; okay?

23

24



speculative question here or whether we're basically 1 dealing with something speculative or -- or does not 3 involve an existing situation. You stated that you intend to have agricultural use; is that correct? 4 5 MR. CHURCH: Yes. 6 COMMISSIONER OKUDA: Okay. When I looked -7 - oh, well, what in the record that you have presented here indicates what type of agricultural use is intended? 10 MR. CHURCH: We intend to grow 11 agricultural crops, resale in the local farmers' market, and also for our own use. 12 13 COMMISSIONER OKUDA: Okay. But where is there a specific description -- or is there a 14 15 specific description of the crop or crops that you 16 intend to grow? 17 And the reason why I'm asking this 18 question is when I looked, for example, at the 19 environmental assessment that had been filed in the 20 related docket, there's just a description of the 21 residence that you intend to build, and there's no 22 discussion about the environmental impacts, if any, 23 or the lack of environmental impacts occurring or 24 arising from agricultural activity. 25 MR. CHURCH:



So --

1 COMMISSIONER OKUDA: In other words, let me tell you where I'm going with this, and my 3 concern, and maybe you can address it. This appears to be an attempt to place mainly a single-family residence on agricultural land if you get the relief 5 6 you're seeking from us either through this 7 interpretation or declaratory ruling or otherwise. MR. CHURCH: As I said before, we're using 8 9 the -- the DLNR, who administers your own rules, has 10 already acknowledged, vaguely -- it's, I believe, Exhibit 72 in that docket that you're looking at --11 they said that they have allowed us to continue, to 12 13 resume the nonconforming agricultural use of the 14 property, which is already defined. 15 And he says it in either that letter --16 three or four lines in a row -- Mr. Lamel (phonetic) 17 came back and said including the cultivation of the 18 land right up to the top of the pali as an allowed 19 nonconforming use. In other words, didn't need a 20 permit for it. He acknowledged that -- seemingly, he acknowledged that I had that right. 21 22 So that original petition said we're doing 23 this. It's already being done, so we aren't 24 anticipating a change. We're doing ag on the land. 25 However, because he wouldn't make it clear, he

So subsequently, when we came along, we applied to build a farm dwelling. And I think there

build a farm dwelling. That was an allowed use.

23

24

Page 45

was about 20 pounds of documents submitted in multiple copies. And the chair came back and said there's no provision in the land use -- or in the conservation district for a farm dwelling. You should rewrite this entire thing and resubmit it and take the word "farm dwelling" out and put residence, single-family residence, in. So we did.

**COMMISSIONER OKUDA:** Okay.

MR. CHURCH: So Mr. Lamel told you that we can have a farm dwelling, and the chair of the DLNR said we couldn't.

ask you whether you're aware that not only in the DR orders or matters that I just referenced, but in at least two prior Land Use Commission rulings dating back several decades, it's been made clear, has it not, that a farm dwelling defined under HRS 205-4.5(a)(4) is either a single-family dwelling that either must be located on and used in connection with a farm or where agricultural activity provides income for the family occupying the dwelling.

In other words, residential use of a farm dwelling without any connection to agricultural use is not an allowable farm dwelling, and the agricultural use must provide income to the -- to

either or from that actual parcel where the farm 1 2 dwelling is located or to the family occupying the 3 farm dwelling from some other agricultural parcel. In other words, simply growing a papaya on 4 5 a lot for one's personal consumption does not make 6 the dwelling a farm dwelling. Do you understand 7 that? 8 MR. CHURCH: Yes. 9 COMMISSIONER OKUDA: In other words, even 10 though we might know from common knowledge that 11 people put residences -- sometimes big houses, what 12 you might even describe as a mansion -- on 13 agricultural land, and there's no income-producing 14 crops taking place there, even though that might be 15 taking place, the fact that something is taking 16 place which violates the law doesn't make it right. 17 Do you agree with that? 18 MR. CHURCH: Yes. The problem I'm hearing, 19 it seems to me we're going back and forth between 20 DLNR rules and Land Use Commission rules. DLNR rules are different. 21 22 And so everything we applied for was 23 according to DLNR rules until we came with this 24 petition and said, you know what? You never put it

in conservation district in the first place.

1 COMMISSIONER OKUDA: Well, again, this goes to whether or not -- and this is going to be my final couple of questions. And it goes to whether or not you're meeting your burden of proof to show that 5 we have something which is more than a speculative 6 or theoretical question which would allow the 7 granting of a declaratory ruling. So my final set of questions, basically 8 this, deal with the intent to have a farm dwelling 10 which complies with the requirements of the law. Have you ever filed a Hawai'i general excise tax 11 12 return where you reported to the Hawai'i taxing 13 officials income from farming or agricultural 14 production? 15 MR. CHURCH: We have never filed. I think 16 we're coming back (inaudible) and I don't mean to 17 say (inaudible) 18 COMMISSIONER OKUDA: I'm sorry. Mr. 19 Church, I can't -- I can't hear you. 20 COMMISSIONER SCHEUER: You're fading out, Mr. Church. 21 22 MR. CHURCH: Okay. The current petition is 23 not asking you to rezone. The current petition is to issue a declaratory order that it was never zoned in 24 25 conservation in the first place.

COMMISSIONER OKUDA: 1 Yeah. Mr. Church --2 MR. CHURCH: Yeah? 3 COMMISSIONER OKUDA: Mr. Church, I'm sorry to interrupt. I'm -- I'm again just trying to 5 determine in my own mind -- and by the way, I 6 haven't made up my mind at all in any of this. I'm 7 just trying to find out whether or not there is a sufficient controversy which meets the burden to allow a declaratory ruling. That's all. 10 And so please don't read anything into -into my questions. And my questions, I believe, are 11 12 basically yes or no questions. So the question is 13 have you ever filed a Hawai'i general tax return --14 a Hawai'i GE tax return where you reported income 15 from agricultural or farm activity? 16 MS. HILDAL: No, we haven't. This is Joanie. 17 18 COMMISSIONER OKUDA: Okay. MS. HILDAL: And I wanted to answer your 19 previous question also. At the point at which we put 21 in our CDUA for a single-family residence --22 COMMISSIONER SCHEUER: All right. One 23 moment. One moment, Ms. Hildal. Do you have the 24 audio playing in the background? Are you watching 25 this via another device?

MS. HILDAL: Oh, that's not us. 1 COMMISSIONER SCHEUER: Oh. Somebody. Okay. 2 3 All right. Thank you. Mr. Sitagawa, can you mute? Okay. It was Mr. Sitagawa. I just muted him. I 5 apologize. Please continue with your response, Ms. 6 Hildal. 7 MS. HILDAL: Okay. I wanted to answer. Well, the first question was about the tax. And the 8 reason that we hadn't was because we had no -- the 10 trees were small when we planted them, and there was no -- there was no crop to sell or anything at that 11 12 point. 13 And also, when we did apply for our farm 14 dwelling first, and then our single-family 15 residence, we had already gotten permits for 13 16 orchard trees, which were also still very small, and 17 we had every intention of selling them, if we could, 18 at the point at which they had fruit on them. 19 MR. CHURCH: We also had about 300 pineapples growing, and, in fact, they've been 21 cultivated under now because you get three years of 22 use of them and then don't get good production. 23 What happened here that confuses this is 24 we could not get a straight up and down letter, it 25 was clear, from Conservation that we're allowed to

do nonconforming use on the property. 1 And because the DLNR had visited the 2 3 property one time when we weren't here -- they went all over it, and my neighbor said one of the 5 representatives even had a gun -- we began to think 6 why are these guys -- are they out to get us? So the Conservation ruled that commercial 7 8 use of conservation lot or ground is strictly prohibited. And here we were commercially using it. 10 So we stopped going to the farmers' market, and we 11 harvested our last pineapples and said we better quit until this is sorted out. 12 13 COMMISSIONER OKUDA: Okay. My final question, then, is that if you intended actual 14 15 agricultural uses, why wasn't there a detailed 16 description of the potential environment impacts, if 17 any, of the intended agricultural uses presented in your environmental assessment? 18 19 MR. CHURCH: Well, it sort of is there. We 20 referenced our permit for a house and the EA for 21 that, and it was all revealed in there that we had 22 lately converted the property into an ag use

Just -- just as a sidebar, we have a large Kubota farm tractor, a little rototiller. It's

23

24

25

property.

(Inaudible). 1 In the statutes, the Hawai'i HAR and our 2 3 statutes, it says the highest protection was to be given to ag land, which our property was intensively 5 being used for ag land in 1969. 6 COMMISSIONER SCHEUER: Your -- your 7 response is finished, Ms. Hildal? 8 MS. HILDAL: Yes. Thank you. 9 COMMISSIONER SCHEUER: Anything further, 10 Mr. Okuda? 11 MR. CHURCH: Your own rules and the statute refer to the fact that the land has to have 12 13 the capacity for production of agricultural crops. 14 It does not say that it has to be used for that. 15 COMMISSIONER SCHEUER: Anything further, 16 Commissioner Okuda? 17 COMMISSIONER OKUDA: Mr. Chair, nothing further. Thank you very much. 18 19 COMMISSIONER SCHEUER: Okay. Thank you. 20 Commissioner Chang? Thank you for your patience. 21 COMMISSIONER CHANG: Thank you very much. 22 And thank you very much, Mr. Church and Ms. Hilda. 23 Appreciate all the research that you've done. I just 24 have a couple of clarifying questions I want to ask 25 you so that I'm very clear on what the record is.

```
In both your -- your opening statements
 1
 2
   and your files, you referenced that DLNR recommended
 3
   getting a professional. Was that for purposes of
   getting a conservation district use permit, or was
 5
   that for getting a district boundary amendment?
 6
             MR. CHURCH: It was for getting several
 7
   ongoing CDUPs.
 8
             COMMISSIONER CHANG: CDUPs. Okay. So --
 9
   and it appears as if in your own testimony today was
10
   that when you bought the property, you knew that it
11
   was zoned conservation; is that correct?
12
             MR. CHURCH: We knew that it appeared to
13
   be zoned conservation.
             COMMISSIONER CHANG: Well, is the
14
15
   different -- well, let me ask you this. You also
   filed a district boundary amendment, is that
16
17
   correct, to change this from conservation to
18
   agriculture. Is that correct?
19
             MR. CHURCH: At that particular time, we
   believed it to be in conservation.
21
             COMMISSIONER CHANG: Okay. And prior to
22
   that, my understanding is that Mr. McCully, who
   previously owned the property, also filed a district
23
24
   boundary amendment in 2005 and 2009.
25
             MR. CHURCH: Correct.
```

```
COMMISSIONER CHANG: Were you aware of
 1
 2
   that?
 3
             MR. CHURCH: Correct.
 4
             COMMISSIONER CHANG: Okay. So you knew
 5
   that.
 6
             MR. CHURCH: That's correct.
 7
             COMMISSIONER CHANG: Okay. So everyone,
 8
   including yourself, when you purchased the property,
   when you filed your DBA, when the McCullys also
10
   filed their DBAs, understood or believed that this
11
   property was conservation; is that correct?
12
             MR. CHURCH: Correct.
13
             COMMISSIONER CHANG: Okay. Very good. Very
14
   good. So -- and you went so far as to prepare a
15
   FONSI in your DBA; is that right?
16
             MR. CHURCH: Yeah. We provided NEA, and
17
   then you made a FONSI. We provided a draft FONSI.
18
             COMMISSIONER CHANG: Okay. So you -- you,
19
   I mean, Mr. Church and Ms. Hildal, you actually
20
   spent a tremendous amount of time, it appears,
21
   working on that document as well as all of these
22
   different actions that you filed.
             So you've done -- I mean, you both seem to
23
24
   be extremely bright people who have the ability to
25
   utilize these resources, and you've presented your
```

1

18

19

20

21

22

23

24

25

And I understand that the question that 2 3 you have in this particular declaratory action is whether this is -- whether the Land Use Commission, based upon the information you provided, should now 5 6 -- and you believe that there was an error -- should 7 now transfer -- should now change the zoning on this property from conservation to agriculture. Is that what I understand your -- your action to be? 10 MR. CHURCH: Sort of. My wife also wants 11 to say something. 12 **COMMISSIONER CHANG:** Okay. Go ahead. 13 MR. CHURCH: We're talking about whether -14 - you're implying in your question, it would seem, 15 that you believe that your district map is final. And I'm saying DR 99-21 and your report itself 16 17 describe that the maps are not the final authority.

**COMMISSIONER CHANG:** Okay.

MR. CHURCH: It's very well described in the report. And let me just -- I want to read a sentence from that, because we're going back and forth on my original petition.

It's not -- it's not unusual that someone files a petition, and then new information comes available, and they say -- in this case, we say

that's not even in conservation, because the 1 official record of the report -- I want to just, 3 with your permission, read the preface page of the report. 4 5 COMMISSIONER CHANG: Mm-hmm. 6 MR. CHURCH: It says, Chapters 4 through 7 7 are a summary of the recommended changes to the district boundaries in the four counties. Now with emphasis. Since these were acted upon by the Land 10 Use Commission -- I'm adding that -- during the 11 preparation of this report, we are able to provide the commissioners' decisions with respect to them. 12 13 In this way, the text becomes not just a report to the commissioners, but a record of its actions as 14 15 well. 16 COMMISSIONER CHANG: Okay. Thank you. I 17 appreciate that, Mr. Church. I think that there are 18 also other legal principles that guide us, 19 principles like reliance, like estoppel, which 20 essentially means that for probably the last 50 or 21 so years that -- is that correct -- everyone has 22 relied upon the information, the long line of 23 information related to this property, that the 24 property is zoned conservation.

Even you -- even you relied upon that when

you purchased the property, when you went to see 1 DLNR, even the McCullys. Everyone relied upon that 3 information. In my view, you haven't provided us new 4 5 information to reconsider this. You've provided us a 6 new interpretation of information that had 7 previously been considered when the property was originally zoned. 8 9 So I think that that's -- that's a 10 difficulty I'm having, is that you relied upon 11 certain documentation and information. The McCullys relied upon certain documents and information. And 12 13 as Commissioner Cabral said, the price was -- may 14 have been based upon that particular zoning being 15 conservation. 16 So you -- I'm not -- I am troubled that I 17 don't see new evidence. What I see is -- is your 18 interpretation of information that had been 19 previously been the basis for the zoning in this 20 property. 21 So that's -- that's sort of my struggle 22 with this current petition, or this current 23 declaratory action that you're presenting to us, is 24 that you're not providing us anything new for a

declaratory action, but you're asking us to reopen a

matter that had previously been -- been resolved, 1 2 settled, and relied upon by all the owners. 3 Do you understand some of the challenges that I'm having here? 4 MS. HILDAL: Yes. I do. And Mr. Church 5 6 also wants to answer this question. But I want to 7 say that in 1992, Mr. McCully was given a boundary interpretation. It wasn't a final law. He was given a boundary interpretation, which is there's allowed 10 to be a few. 11 Anyways, Mr. McCully had uncertainty; otherwise, he wouldn't have gone through the motions 12 13 that he went through. And also, we've had uncertainty ever since, because you've gone through 14 15 all these motions to try to understand what's really going on. 16 17 And when we finally found the law written 18 in black and white clearly, to me it seems that that 19 may be new information pertaining to our property 20 individually that shows that it should never have 21 been put into conservation, if it had been. 22

I don't think there is any documentation that says our property was put into conservation. If it had been put into conservation, where are the -- the supporting documents?

23

24

1	COMMISSIONER CHANG: On my the
2	supporting documents are the zoning maps, all of the
3	the fact that several DBAs have been filed to
4	change the zoning from conservation to agriculture.
5	And I do appreciate that both of you recognize that
6	there are different purposes for conservation lands.
7	So I understand DLNR's questioning about,
8	you know, what type of agricultural uses were you
9	were you proposing versus if it was agriculturally
10	zoned lands. Yes, a farm dwelling versus a
11	residence. There's very there's distinctions.
12	So you seem to be very akamai, or you
13	understand that there is a difference between
14	conservation and agricultural uses. But go ahead,
15	Mr. Church. Did you want to answer or clarify?
16	MR. CHURCH: Yes. I want to answer one
17	part of your question. I'll respond to it. You
18	referred to estoppel. I don't know if I can
19	(inaudible), but I think I understand what it means.
20	In 1999, 30 years after these maps were
21	drawn and after boundary interpretations two
22	successive ones were issued to them, along comes
23	Mr. Stengel in DR 99-21. And just like us, he said,
24	you know what? Uncertainty remains; this land was
25	never put into conservation. And he made his case

before an earlier commission.

And in their conclusions of law, the commission made a statement in -- in -- under the applicable legal authorities there -- and I could read it to you if it would be helpful, but I'll say they said, no, no, those two boundary interpretations that were issued are incorrect.

You have provided evidence in this report that says the top of the cliff was all that was ever approved to be the boundary line, irrespective of what the maps say.

So I don't know whether McCully or us are at fault here for filing petitions to rezone it. The problem here -- these records were buried. DR 99-21, which changed Map H59, is not available on your website. It wasn't available no matter where we looked. We couldn't find it.

And after a lot of sleuthing, we uncovered that piece of evidence which points to the commission's decision in 1999 that the maps were wrong. And that's where we are today with this petition.

COMMISSIONER CHANG: Okay. Thank you for the explanation. So, Mr. Church, DR 99, are you saying that that's this property or that's another

1 property?

CHURCH: It's five miles north of here.

that's a difficulty. The only matter that in the record we're reviewing is the one -- is your property. I don't know the -- I don't know the facts of Mr. Stengel's case, his property, whether indeed it is the same as yours or whether it's different from yours.

So for me, at least, as the commissioner here, I can only evaluate the facts that have been presented on your case and cannot use Mr. Stengel's property as any kind of a precedent to making a determination in this matter. So I hope you can understand, in my view, the limitations.

So while you believe that the Stengel matter may be precedent and the basis for your property, for me, I don't know what the facts in that case were, but I can only evaluate your case based upon your facts.

And what I've seen is that everyone who -who is involved with this property not only believed
in -- I mean, they treated it like it was
conservation.

You went and got a CDUA. You went to DLNR

for a CDUA. So did Mr. McCully. So while there may 1 have been uncertainty about the zoning, all of you 3 acted on the basis that it was conservation land. 4 So I understand the position that you 5 have, and I appreciate the work that you've done on 6 this matter, but that's -- I don't know if you've 7 got anything more to add, but those are -- I think you've answered all the questions. Well, let me ask you one more question, Mr. Church. 10 CHURCH: If I may come back first, though. 11 COMMISSIONER CHANG: Okay. 12 CHURCH: Your rules -- I would have put 13 the Stengel decision in here as an evidentiary 14 document exhibit. Your rules say I don't have to if 15 it's an official Land Use Commission record. So I have referred to it, and it's supposed to be 16 17 available to you, and I've only followed your rules 18 that I didn't. I referred to it, I'm not required to 19 exhibit it, but it is a precedential document of 20 sorts. 21 If you look, if it's made available to you 22 and you look at it under applicable legal

authorities, there the commission virtually took a

the shoreline is bounded by (inaudible).

quote out of the report, and it said in a case where

23

24

COMMISSIONER CHANG: I think I'm losing 1 2 you, Mr. Church. 3 COMMISSIONER SCHEUER: Yeah. Mr. Church, 4 you've faded away. MR. CHURCH: The -- I'm going to try to 5 6 put my thought back together. The DR 99-21, we have 7 cited that. We intend that it be included in the record here for your consideration. And the only 8 reason it's not in our exhibits, it says clearly in 10 our petition that it's not required to be exhibited 11 if it's one of your official records. 12 **COMMISSIONER CHANG:** Okay. I appreciate 13 that. I think I would nonetheless would have liked to have -- I don't know whether their facts are 14 15 totally the same as yours. I know we can rely upon other cases for if there's a legal precedent, but 16 17 one that's factually based? It would be very helpful 18 to see the facts in that case. 19 So at this point in time, I can only 20 evaluate your declaratory action based upon the 21 facts of your case. And let me just ask you one 22 final question, both Mr. Church and Ms. Hildal. If your motion is -- if your declaratory action is 23 24 denied, will you proceed forward on filing a 25 district boundary amendment?

1	CHURCH: Yes.
2	COMMISSIONER CHANG: All right.
3	CHURCH: However, we may first choose
4	other legal avenues to explore the petition for a
5	declaratory order.
6	COMMISSIONER CHANG: All right. Fair
7	enough. I have no further questions, Mr. Chair.
8	Thank you, Mr. Church and Ms. Hildal.
9	COMMISSIONER SCHEUER: Thank you,
10	Commissioner Chang. Commissioners, further
11	questions for Mr. Church or Ms. Hildal at this time?
12	MS. HILDAL: Am I able to ask Ms. Chang a
13	question, please?
14	COMMISSIONER SCHEUER: No. It doesn't work
15	that way in these kinds of proceedings. The
16	commissioners get to ask questions. You can raise a
17	point, if you wish to.
18	MS. HILDAL: Can I raise a point, please?
19	COMMISSIONER SCHEUER: Yes.
20	MS. HILDAL: I think what the new thing
21	that Ms. Chang is trying to understand from us is
22	that do you consider the 1969 report which contained
23	the action taken by the LUC in determining
24	conservation values to be the law, or do you intend
25	the maps to be the law, even though there's been

```
cases that have shown that the maps were incorrect?
 1
 2
   That's my statement. I'm sorry.
             COMMISSIONER SCHEUER: Thank you very
 3
   much.
 4
 5
            There are other examples where the maps
   CHURCH:
 6
             COMMISSIONER SCHEUER: Sorry. Mr. Church,
 7
   I'd ask you to at least, like, say you'd like to add
 8
   something.
 9
             CHURCH: Okay.
10
             COMMISSIONER SCHEUER: It's hard,
11
   especially when I cannot see you, to manage the
12
   proceedings well.
13
             CHURCH: May I add something?
14
             COMMISSIONER SCHEUER:
             CHURCH: I'm aware of two other cases that
15
16
   have come before this commission. One was Stengel.
17
   One was on O'ahu. And there the map was found to not
18
   be right. And in both cases, the commission said
19
   that the words of the proceedings in those days had
20
   at least equal if not more meaning than the maps.
21
             So in two cases I've found so far where
22
   the maps were found to not be the final document.
23
   I'd be happy to cite the other one if you want me to
24
   look it up.
25
             COMMISSIONER SCHEUER:
                                     You may raise it
```

1 further. Let me check in with the commission.

Commissioners, do you have further questions for Mr.

3 Church or Ms. Hildal at this time? Commissioners? I

4 have one question at this time.

1.3

And it has to do -- so it's looking at this from a very different angle, Mr. Church and Ms. Hildal, more from the angle of the way we process declaratory rule in petitions. And the Land Use Commission, the Hawai'i Administrative Rules describe how we can consider and when we can consider or deny declaratory rule in petitions.

And one of the considerations that we have in front of us is whether the action -- and give me one second while I pull up the exact language. So under HAR 15-15-100(a), the commission for good cause can deny a petition and refuse to issue a declaratory order under four circumstances.

And one of those circumstances is the issuance of a declaratory order may affect the interests of the commission in litigation that is pending or may reasonably be expected to arise.

So one question I have regarding this is whether or not the situation you find yourselves in in your property is unique to your particular area, or indeed are there a large number of other parcels

on the coastline between Hilo and Hamakua that are 1 2 currently in the conservation district that, if the 3 commission chose to rule and grant the ruling that you're seeking, would suddenly be considered to 5 either be now an agricultural district or possibly 6 have been previously restricted from uses by being 7 determined to be in the conservation district? CHURCH: So we don't know --8 9 **COMMISSIONER SCHEUER:** Do you understand 10 my question? 11 Yeah. I would point that so far, we're only the second party in 60 -- 50 years since 12 13 this first boundary amendment went through. It's been 20 years since the last party came before you 14 15 in this. So it's not for us to decide. 16 And I don't know that you would be 17 litigated. There might be other people that, you 18 know, are asking for their -- their own boundary 19 interpretation based on this same practice. We don't 20 know. 21 COMMISSIONER SCHEUER: Thank you for your 22 response. I don't have anything further at this

time. Commissioners, anything further? Ms. Kato,

may I check in with you? How long do you think your

23

24

25

presentation will be?

MS. KATO: About five minutes.

COMMISSIONER SCHEUER: Okay. Why don't we roll into your presentation? And then we'll take a recess, and then we'll come back for questions.

MS. KATO: Okay. Thank you, Chair. The

Office of Planning and Sustainable Development would
have no objection to Land Use Commission's granting
of petitioners' request of declaratory order
interpreting the boundary to be located at the top
of the sea pali.

And the question here is where the conservation district boundary was intended to be drawn at the time it was established. And the first state land use district boundary review was completed in 1969, and it designated a band of coastal lands around the island in a conservation district.

The report, however, did not clearly state or map out in detail where the boundary was for any particular land. It did so just in broad scopes and on conditions. As such, the location of the boundary has to be identified by applying the guidelines in the 1969 report.

The 1969 report discusses the intent of where that conservation district was intended to be.

1

3

5

6

7

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

And the report states generally that the pali lands of the Hamakua Coast are included in the conservation district using the ridge top as the boundary and that land in agricultural use were excluded.

There were, however, many deviations from the general standard for various reasons, including specific features such as a road or, you know, other physical features. And the report on page 86 lists out four specific conditions to be used in determining the conservation boundaries in shoreline areas. And I believe two of those conditions are relevant.

One of the conditions states that where the shoreline is bounded by steep cliffs or a pali, the top of the ridge is used as the boundary.

Another condition states that where there's an access way, like a road, at the edge of agricultural use within reasonable proximity to the shoreline, then that access way is used as the boundary.

For the petition area, there's both cliffs and a railroad right-of-way, meaning that both conditions could apply, the two conditions that I mentioned.

Regarding the railroad right-of-way, however, the condition states that the access way is used when it is at the edge of agricultural use. And petitioner has indicated that at the time of the 1969 report, the petition area makai of the railway was in agricultural use.

And petitioner's exhibits also show that the land was owned by Mauna Kea Agribusiness and Seed Growing Company, and there's a statement from the sugar cane land manager about the agricultural use on the property.

And if this is correct, then the railway does not necessarily match the condition for use as the boundary, so it's less likely that it would have been used.

But as I said before, there isn't anything that specifically shows or states what this particular property, where the boundary should be. So it's unclear. And I think it could, based on the facts, go both ways.

And over the years, many similar properties, similar coastal properties, have come before the LUC to determine that the boundary is or should be located at the top of the sea pali. And I think due to a lack of clarity stemming from the

1969 report, it's possible to interpret the boundary in different locations. And the LUC and LUC staff have previously determined that the location of the boundary can be at the top of the sea pali for some of the coastal properties.

Commissioner Chang mentioned wanting to

Commissioner Chang mentioned wanting to know about any similar situations. As noted in our written submission, there was a boundary interpretation No. 09-19 Merrigan (phonetic).

It's a boundary interpretation for a coastal property in North Hilo, and that interpretation found that the boundary was at the top of the sea pali. And in that property, a portion of the railroad right-of-way was also there, which is similar to the petition area.

For these reasons, OPSD would not object to the LUC's issuance of a declaratory order interpreting the boundary to be located at the top of the sea pali. Thank you.

COMMISSIONER SCHEUER: Okay. Thank you very much, Ms. Kato. We will recess. It's 10:51. We will recess until 11:01. I will note for the record and any members of the audience who are interested, the single declaratory ruling which was referenced earlier by Mr. Church is available on the LUC

```
website under Declaratory Rules. With that said,
 1
   it's 10:51. We will recess until 11:01.
 2
 3
              (Recess taken from 10:51-11:01 a.m.)
 4
             COMMISSIONER SCHEUER: The time is 11:01.
 5
   We are back on the record. We have just heard from
 6
   Ms. Kato. If you're picking up leaf blowers in the
 7
   background on my audio, I apologize. I have this
   among the matters outside my control.
 8
 9
             But we have heard from the Office of
10
   Planning, and now they are available for questions
11
   from the commissioners. Commissioners, questions
   for the Office of Planning? Commissioner Okuda,
12
13
   followed by Commissioner Chang.
14
             COMMISSIONER OKUDA: Thank you, Mr. Chair.
15
   Questions for the Office of Planning, and anyone
   from the Office of Planning can answer this
16
17
   question. What is the standard of review that would
   be applied to our decision if we granted the
18
19
   petition or denied the petition? What would be the
20
   standard of review on appeal?
21
             MS. KATO: On appeal to the court?
22
             COMMISSIONER OKUDA: Yes. Let's say if
23
   somebody, an aggrieved party, decided to appeal the
24
   decision that we make today, either granting the
   petition or denying the petition, what would be the
```

standard of review that the appellant court would 1 2 apply? 3 MS. KATO: Offhand, I'm not sure what the standard of review is. I believe, generally, 5 deference is given to the LUC's decision, but I 6 would need to look up the specific standard of 7 review. I've not been involved in an appeal yet. **COMMISSIONER OKUDA:** If -- is this a case 8 where it's clear that we would be reversed on appeal 10 if we made a decision one way or the other? 11 I mean, there are some cases where you 12 look at the factual record and the evidentiary 13 record and the pleadings, and, you know, even though 14 nothing is guaranteed in the legal system, you 15 pretty much can predict, hey, if the decision went 16 this way, odds are the appellant court would 17 reverse. 18 Is this the type of case where, when you 19 look at the record that's being presented, we are 20 compelled to rule one way or the other based on the 21 penalty of we're going to be reversed? 22 MS. KATO: Well, as I mentioned in my 23 testimony, the Office of Planning and Sustainable 24 Development does not believe that the answer is 25 clear. We don't think that the 1969 report is clear

as to where this boundary is located. 1 2 So I think it is up to the LUC's best 3 determination as to where the boundary of the conservation district was intended to be, based on the information before you. So, no, I don't think 5 it's clear. 6 7 COMMISSIONER OKUDA: Okay. And so we have the discretion or deference to make the decision; is 8 that correct? 10 MS. KATO: I believe that's correct. Yes. 11 COMMISSIONER OKUDA: Now, the Office of 12 Planning and Sustainability -- you're basically like 13 the community watchdog. And, you know, just to use layperson's description, I mean, is that a fair 14 15 statement? 16 MS. KATO: I'm not sure. 17 COMMISSIONER OKUDA: Oh, okay. Well, let me ask the public policy question, then, just to 18 19 help inform my decision-making a little bit. 20 You know, from a statewide public policy issue -- and to some extent this is somewhat a 21 22 follow-up on Commissioner Cabral's initial line of 23 question -- is it a matter of concern to the Office 24 of Planning that some people -- and I'm not accusing 25 the Churches of this at all, but, you know, from an

overall public policy situation, that there are 1 situations where people buy conservation-designated 3 property because it's cheap or priced lower than urban or rural designated property, and it's the 5 intention that, hey, I'm just going to do urban or 6 rural activity on that property, but I got it on the 7 cheap, and more likely than not, the government -and many times these are the county entities -aren't really going to enforce the restrictions? 10 I mean, isn't it true that's really a 11 public policy concern among many of public policy 12 concerns we have? In other words, people don't 13 really deep down respect the agricultural or -- or conservation designation, that it's not -- it's, 14 15 like, something that maybe we can get around later 16 on down the road? 17 MS. KATO: I understand that concern and 18 the discussion that happened on it today. At the 19 same time, I don't think it's my place to comment on 20 policy matters. And I think that the immediate question before the LUC on this declaratory order is 21 a legal one. It's a legal interpretation of where 23 that conservation district boundary should be, and I 24 don't think it's a question of policy. 25 COMMISSIONER OKUDA: Well, in making a

legal determination, is the LUC precluded from 1 taking into account what might be the underlying 3 factual situation? And the reason why I raise that is, you 4 5 know, just a while ago, as you're probably aware, we were faced with what I would describe as a somewhat 7 technical argument being made to allow short-term vacation rentals on agriculturally districted land -- you know, very cogent technical argument. But, you 10 know, it -- it, in my view, required looking at what is really the reality of going on. 11 In making our legal determination, are we 12 13 supposed to shut our eyes to the reality of what 14 might be going on? 15 MS. KATO: I'm not too sure how to answer 16 that question. 17 COMMISSIONER OKUDA: No, no, that's fair. 18 MS. KATO: I understand that you're just 19 going to consider what you -- what you're aware of 20 and what you hear, but in terms of this legal 21 question, it is really a legal question as opposed 22 to, like, a DBA, which is a policy matter. 23 COMMISSIONER OKUDA: Well, if we have --24 and I'm just speaking for myself. If I were to have 25 a concern that this legal question might have

1 factual implications -- or to put it in plain English, there might be a lot more going on than 3 simply a legal question, would I be erroneous to the point where I get reversed on appeal if we said maybe the record's got to be fleshed out more in 5 6 detail either by scheduling the matter for a hearing 7 or maybe taking it up on some other matter that's already pending? 8 9 I mean, would -- would I be totally crazy 10 to come to that kind of conclusion that, hey, when 11 we're dealing with important lands like conservation or we're dealing with agricultural lands, something 12 13 that the constitution has, you know, given special protection and recognition, maybe we better to make 14 15 sure we have a complete factual record so that, you 16 know, there's no question what's really going on? 17 In other words, maybe you don't flesh the 18 record out. Would I be totally wrong to the point 19 where I get reversed by the Hawai'i Supreme Court? 20 MS. KATO: Commissioner Okuda, I 21 apologize. I don't think that I can necessarily 22 answer that. 23 COMMISSIONER OKUDA: Okay. No, no, that's 24 fair enough, fair enough. Okay. Thank you, Mr. 25 Chair. I have no further questions.

	COMMISSIONER SCHEUER: Manalo,
2	Commissioner Okuda. Commissioner Chang, followed by
3	Commissioner Ohigashi.
4	COMMISSIONER CHANG: Thank you, Mr. Chair.
5	And thank you, Ms. Kato. I just have a couple of
6	questions. Is the Office of Planning's position that
7	you support the Churches' declaratory motion for
8	declaratory action? Or are you, you know, we would
9	call, like, sort of in Hawaiian kanalua? Are you
LO	you know, you could go either way?
L1	MS. KATO: It would be either way.
L2	COMMISSIONER CHANG: Okay. Okay.
L3	MS. KATO: I think that's unclear, so we
L4	think that it's up to the LUC's discretion.
L5	COMMISSIONER CHANG: Okay. That's helpful.
L 6	So even okay, that'sthat's helpful. So
L7	because I want to follow up with the line of
L 8	questioning by the chair. If if the LUC acts on
L 9	the Churches' petition, because the Churches are
20	essentially saying an error was made on the map.
21	MS. KATO: Mm-hmm.
22	COMMISSIONER CHANG: And so if an error
23	was made on the map for the Churches' property, then
24	an error was made on the map for all of the
25	properties along this strip or for who knows how

far. But whatever the maps that were made at that time point in time, an error was made. Do you know how many properties where this -- this same situation applies to?

MS. KATO: I do not know that, but also,

each property is different, so, you know, I would not be aware of how many properties are exactly the same. And as I mentioned before, there's general standards, but there are also many deviations from that general standard.

So, you know, some properties may have had a road, or some properties were in agricultural use, some were not.

COMMISSIONER CHANG: Okay. But wouldn't you agree that if we accept Mr. Church's argument that a mistake was made and that we go back and we change it to -- to grant -- to agree to grant the declaratory action, that there could be other properties along this area who'll also come back and say, well, a mistake was made, or it affects their property in one way or the other?

MS. KATO: Yes. But at the same time, this is not the first case where a similar property has had this determination.

COMMISSIONER CHANG: Okay. And are you

referring to the Stengel property? 1 2 MS. KATO: There's the Stengel. There's 3 the boundary interpretation that I mentioned, Merrigan. They also -- they also determined that the 5 boundary was at the top of the sea pali. 6 **COMMISSIONER CHANG:** Okay. 7 MS. KATO: And we don't know if there are 8 others. 9 **COMMISSIONER CHANG:** And I guess that's my 10 -- that's my point. You are all relying upon, you 11 know, setting as precedent a few cases, but yet there hasn't been an exhaustive review of other 12 13 properties which may have taken a totally opposite 14 interpretation, notwithstanding the top of the pali. 15 It may still be zoned agriculture. 16 Have you surveyed other properties that 17 have had the same issue related to top of the pali, 18 where all properties where the boundary is top of 19 the pali, that's all -- that's the line between 20 conservation and agriculture? 21 MS. KATO: I'm not aware of this. 22 COMMISSIONER CHANG: So that's -- that's 23 the issue that I'm having with sort of this picking 24 of these cases. Because you're asking us to rely 25 upon them as some precedent, but there hasn't been

an exhaustive research of other properties where 1 they may have had a different interpretation or 3 different result. 4 Because in looking at the Stengel case, 5 the facts seem to be different here. The facts seem to be different. There was no reliance. There was no 7 previously -- of these three DBAs that were filed in the Stengel case, theirs was purely an interpretation of top of the pali. 10 And I don't know what all the other facts are in the Stengel case, but just from reading that, 11 it seems to be -- I question the reliance on that to 12 13 in some ways suggest that that -- that that's precedent for the Churches' case, the Churches' 14 15 situation. 16 MS. KATO: Well, we have not said that 17 that's precedent for this situation. 18 COMMISSIONER CHANG: Well, you said that 19 that's an example where we've done the same thing. 20 MS. KATO: I'm saying that those are 21 examples saying that the matter is unclear and that 22 the LUC has gone both ways from where this 23 determination of the boundary is for similar 24 properties. 25 COMMISSIONER CHANG: And have you -- I'm

sorry, have you -- have you submitted any other 1 properties where the LUC has gone the other way? 3 MS. KATO: Well, for example, the Barry Trust, that was a DBA, so in the DBA, the boundary 5 was interpreted to be -- or not interpreted, but 6 automatically assumed to be more inland. And in that 7 case, for policy reasons, it was changed. Because it was a DBA, that was done based on policy reasons. 8 9 It's not saying that there was a mistake. 10 It's saying that we're moving the boundary line. So that one in that property, which is a similar 11 coastal property, the boundary was inland. 12 13 COMMISSIONER CHANG: Yeah. I think that was actually very different. I mean, they filed a 14 15 DBA because it was in conservation, and they wanted 16 it to be moved to to ag. So there was not a question 17 -- and you're right. I mean, I think that whole 18 subdivision, most of the properties weren't aq. But 19 I don't know if I would rely upon that Barry case as 20 being similar to this Churches' case. 21 But I was assuming that you cited those 22 cases for purposes of saying that they're in some

But I was assuming that you cited those cases for purposes of saying that they're in some way similarly situated to the Church case, and we should look at those cases as -- in some kind of a -- that they set some -- I interpreted your reliance

23

24

25

on those cases, or listing those cases, as 1 2 suggesting that Land Use Commission should use those 3 as examples for similarly situated cases. Is that correct? Is that what you were using them for? 4 5 That is not correct, entirely. MS. KATO: 6 COMMISSIONER CHANG: Okay. Tell me. I'm 7 sorry I interrupted you. Go ahead. Explain to me. Sorry. OPSD's position is based 8 MS. KATO: on the 1969 report, and based on our review of the 1969 report, it just -- we don't think that it's the 10 11 boundary is clearly at the top of the pali or clearly at the railway or any other particular 12 13 location. And we just included those cases to show 14 that it is unclear and to give you some examples of 15 similar coastal properties and indicate, you know, 16 the history of the area. 17 But if you're asking about individual 18 properties, that is really a case-by-case basis, 19 because properties have different characteristics. 20 I'm not sure what it would take to actually go 21 through all that. 22 And also, things like the -- like the 23 boundary interpretation that we included, the 24 Merrigan one. That is not available on the LUC 25 website, so I don't think boundary interpretations

are necessarily even available or readily found.

1

2

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

I think the Stengel case, even though that was -- that was a DR, I don't believe that was also either available or easily found.

**COMMISSIONER CHANG:** Okay. And -- all right, I'm sorry. I guess that in my questioning with the Churches, you know, for me as a commissioner, I have to look at it, okay, factually specific. So that's why when -- when I read your okay statement and your reference to some of these other cases, I perhaps misinterpreted your intention for using those cases.

But you would agree that it's factually based. It's what's -- what's presented to us by the Churches in their particular matter. All right. Thank you. Thank you, Ms. Kato. I have no further questions.

COMMISSIONER SCHEUER: Okay, Commissioner Chang. Commissioner Ohigashi?

COMMISSIONER OHIGASHI: I have a few questions. I'm not clear, Ms. Kato, about what you just relayed to Ms. Chang, Commissioner Chang. If we grant this interpretation by the Churches, does this declaratory ruling affect any additional boundaries in that particular area?

COMMISSIONER OHIGASHI: So if we do that, that would mean that we would be redrawing in that particular area sort of like a bump; is that right? That would create a hump or a bump there.

MS. KATO: I have not looked specifically at it, but I believe that the line is already, you know, back and forth, depending on the property.

commissioner ohigashi: In other words -in other words, you would be creating an additional
area that is under agricultural zone; is that right?

MS. KATO: If you were to grant this declaratory order, that you would be deciding that in 1969, it was determined that this was supposed to be agricultural and not conservation.

**COMMISSIONER OHIGASHI:** Would it have any effect, then, for again on the adjacent properties in that area?

MS. KATO: I don't believe that it would.

**COMMISSIONER OHIGASHI:** So our declaration is purely for that particular property. It cannot be used by any other property; is that right?

MS. KATO: Like the other cases that I mentioned, too, it's just an example or something to

change anything with respect to neighboring

3 properties.

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

commissioner ohigashi: Do you -- do you
know what permits that the DLNR has given or denied
on that particular -- in that particular area for
the Church property?

MS. KATO: I have generally read about it,
but I am not that familiar with it.

COMMISSIONER OHIGASHI: If we were to make this declaratory ruling, would that affect any of the DLNR permits that have been issued? Do you know?

MS. KATO: I'm not sure. I'm not familiar
with the DLNR permits or that process.

COMMISSIONER OHIGASHI: One of the things that I was curious about is that -- in your review is that the boundary interpretation done by the LUC staff in 1992, is that -- do you believe was not clear? Is that -- is that what -- is that what your belief is?

MS. KATO: What are you referring to?

COMMISSIONER OHIGASHI: I'm referring to -

23 - in his petition, I think he refers to a 1992

24 boundary interpretation done by the -- 1992 boundary

25 interpretation done by the commission (inaudible).

```
Do you recall that being mentioned?
 1
 2
             MS. KATO: Are you -- are you referring to
 3
   the specific property that --
 4
             COMMISSIONER OHIGASHI: Yes.
 5
             MS. KATO: -- the previous owner McCully?
 6
             COMMISSIONER OHIGASHI: Yes.
 7
             MS. KATO:
                        Okay.
 8
             COMMISSIONER OHIGASHI: And he received
   that; correct?
10
             MS. KATO:
                       Yes.
11
             COMMISSIONER OHIGASHI:
12
   interpretation, boundary interpretation.
13
             MS. KATO:
                       Yes.
             COMMISSIONER OHIGASHI: Has the Office of
14
15
   Planning determined what factors went into the
   boundary interpretation done in 1992 for Mr.
16
17
   McCully?
18
             MS. KATO: Our interpretation appears to
19
   be based on the assumption that the railroad right-
20
   of-way is the correct boundary.
21
             COMMISSIONER OHIGASHI: Would it -- would
   it matter in OP's review whether or not that the --
23
   that the boundary interpretation was done by using
24
   an official Land Use quadrangle map H65? Would that
25
   matter?
```

```
1
             MS. KATO: I'm sorry. Would that matter in
 2
 3
             COMMISSIONER OHIGASHI: That it came from
 4
   the official quadrangle map for that area.
 5
             MS. KATO: I understand that there is --
 6
   that there is a map that was used. But whether that
 7
   map is correct or not, I don't know.
 8
             COMMISSIONER OHIGASHI: Well, that was the
   official Land Use Commission map that was adopted by
10
   the Land Use Commission.
11
             MS. KATO: I understand that the map is
   not entirely clear, and it's a very general line-
12
13
   drawn --
14
             COMMISSIONER OHIGASHI: That's not my
15
   question. My question is was it adopted by the Land
   Use Commission?
16
17
             MS. KATO: I believe so. But I don't think
18
   the map is clear.
19
             COMMISSIONER OHIGASHI: And also, as part
20
   of the interpretation, didn't Mr. McCully submit
21
   metes and bounds survey of the property in district
22
   boundaries?
             MS. KATO: I don't recall exactly. Perhaps
23
24
   someone from OP could answer.
25
             COMMISSIONER OHIGASHI: Is -- is that part
```



of -- would that be part of Office of Planning's review in this matter to determine what exactly led 3 you to that determination? Or did you just look at the map and say, oh, it's (inaudible). 5 MS. KATO: I'm sorry. Could you repeat the 6 question? 7 COMMISSIONER OHIGASHI: My question is -my question is very -- maybe it's a compound 8 question. It started off at the beginning as what 10 did you guys review and whether or not you took that 11 into consideration. 12 One of the -- one of the things that I was 1.3 concerned about was that the landowner at that time in 1992 would have to have provided information 14 15 concerning metes and bounds and a survey and 16 district boundaries in it. And they would provide that for -- for a commission staff to review. 17 18 And if -- and according -- would that 19 information factor into your question as to whether 20 or not that determination in 1992 was unclear or 21 needed clarification? 22 MS. KATO: I understand that that 23 information is provided to the LUC and the LUC 24 staff.



COMMISSIONER SCHEUER: Ms. Kato, I'm going

25

```
to -- Ms. Kato, I'm going to recognize that your
 1
   client has raised their hand and might wish to
   respond to this line of questioning.
 3
 4
             Let me swear you in, Mr. Funakoshi. Do you
 5
   swear or affirm the testimony you're about to give
 6
   is the truth?
 7
             MR. FUNAKOSHI:
                              Yes.
             COMMISSIONER SCHEUER: Okay. Do you wish
 8
   to respond to the question from Commissioner
10
   Ohigashi?
11
             MR. FUNAKOSHI: Yes. The Office of
12
   Planning does not review boundary interpretations as
13
   a matter of course. This is the role of the Land Use
   Commission's administrative staff.
14
15
             So we do not review those, only -- only
16
   very -- we review, of course, boundary amendment
17
   petitions and other matters that come before the
18
   commission, such as this one. But typically, we do
19
   not review boundary interpretations.
20
             COMMISSIONER SCHEUER: Please continue,
21
   Commissioner Ohigashi.
22
             COMMISSIONER OHIGASHI: I'm not sure, Mr.
23
   Funakoshi, if that answers my question. My question
24
   is really is that you came up with a conclusion that
25
   there is -- there is -- it's unclear, given the maps
```

and status of the particular line. 1 The question that I really have is that in 2 3 1992 there was a determination of a boundary, where the boundary was, an interpretation of a boundary. 4 5 And I'm asking did your finding about the 6 unclarity or -- of unclarity in this situation have 7 -- did you review any of that, of the documents or process that the Land Use Commission executive director in 1992 went through in order to determine 10 where that line is and make a determination whether 11 or not his determination is unclear, needs 12 clarification? 13 MR. FUNAKOSHI: I don't think we reviewed. 14 We did review whatever correspondence was provided 15 by the executive director relative to the boundary 16 interpretation. But we did not examine in detail the 17 process that they used to arrive at that. 18 COMMISSIONER OHIGASHI: That's important. 19 Thank you. 20 COMMISSIONER SCHEUER: Anything further, 21 Commissioner Ohigashi? 22 COMMISSIONER OHIGASHI: Yeah. I just have 23 just a few. Ms. Kato, was there a difference 24 between the McCully metes and bounds locations of

the railroad right-of-way and the metes and bounds

25

description provided by the Churches, if you know? 1 2 MS. KATO: If there's a difference in 3 where the railroad is located? 4 COMMISSIONER OHIGASHI: No. I'm talking 5 about in order for -- the question is, the question 6 that I have. In 1992, Mr. McCully submitted metes 7 and bounds and descriptions showing where everything is and where it's supposed to be, and boundary -and boundary areas and things like that. 10 And later on, the Churches provided some 11 metes and bounds descriptions. Do you know if they match or if there's any discrepancy in them? 12 13 MS. KATO: I have not compared them. No. 14 COMMISSIONER OHIGASHI: Would that be 15 important in determining whether or not this 16 petition should go forward or not? 17 MS. KATO: It depends on if that's relevant to the -- the conditions that are referred 18 19 to in the 1969 report, what is the -- I guess, what 20 is the actual thing that you are trying to get out 21 of that metes and bounds description. 22 COMMISSIONER OHIGASHI: If there is a --23 if there's a discrepancy as to where the railroad --24 former railroad right-of-way was and where the other 25 items were in terms of the -- of the McCully metes

```
and bounds versus the Churches' metes and bounds,
 1
 2
   that would depend upon how it relates to the 1969?
 3
             MS. KATO: So you're saying if there is a
   discrepancy in -- or disagreement over the location
 5
   of the railroad right-of-way?
 6
             COMMISSIONER OHIGASHI: Yes.
 7
             MS. KATO: I mean, I'm not sure if there
   is a discrepancy or if that would be applicable.
 8
 9
             COMMISSIONER OHIGASHI: I'm just asking if
10
   there was. If -- if there was, would that be
11
   relevant?
12
             MS. KATO: I'm not aware of any
13
   disagreement as to where the railroad is.
14
             COMMISSIONER OHIGASHI: That's all the
15
   questions I have. Thank you.
16
             COMMISSIONER SCHEUER: Thank you very
17
   much, Commissioner Ohigashi. You know, Mr. Church,
18
   I'm going to note procedurally I see your hand
19
   raised, and I see you were trying to interject into
20
   the conversation.
21
             So we're still the Land Use Commission is
22
   questioning the Office of Planning. You will have a
23
   chance to respond to statements by the Office of
24
   Planning after we're done with the Office of
25
   Planning and we turn to you for any concluding
```

statements and questions from the commissioners. 1 2 Is that understood, Mr. Church? You are 3 muted, so if you understand, don't need to indicate, so. Or don't understand by unmuting. Mr. Church? 5 MR. CHURCH: Yes. Thank you very much. 6 COMMISSIONER SCHEUER: Okay. Thank you. Do 7 you want to lower your hand, then? I want to see you do it first. And, commissioners, are there further questions for Ms. Kato or Mr. Funakoshi at this 10 time? If I see none, I have a couple. And I will 11 leave it to you, Ms. Kato, to direct whether you will answer them or Mr. Funakoshi will answer them. 12 13 The first question is I've noticed in these proceedings that the reference to Hamakua is 14 15 perhaps used in a couple of different ways. 16 Some referring -- saying the Hamakua Coast 17 might be referring to the entirety of the coastline 18 between Hilo and Waipio, and others referring to 19 strictly the Hamakua Moku versus the North Hilo 20 district. In which district does the property lie? 21 MS. KATO: To be honest, this is a 22 question that I have tried to figure out, and -- but 23 for our purposes, we are considering this property 24 to lie along the Hamakua Coast. 25 But regardless of whether it does or not,

```
if you push that aside, there are those four
 1
   conditions that I mentioned that are supposed to
   guide where the boundary is supposed to be located.
 3
 4
             And if you look just at that, then that
 5
   one says -- oh, I notice, I think, from Hilo to
   another location in the general overall segments, it
 7
   mentions the 300 line, but in the considerations,
   the 300 mark is only considered if there are no
 8
   other physical features that are applicable. But in
10
   the case of this property, there's the pali and
11
   there's the railway. the railway is 430 ft. inland in one location
12
             COMMISSIONER SCHEUER: Okay.
13
             MS. KATO: So I think those physical
   features have to be considered first.
14
15
             COMMISSIONER SCHEUER: But you're not
16
   suggesting that in this case, there is -- or other
17
   than the railway line, there is not a physical
18
   feature that should be considered?
                                incorrect - there is a "ridge top and
19
             MS. KATO:
                         No.
20
             COMMISSIONER SCHEUER:
                                     Okay.
21
             MS. KATO: Not that I'm aware of.
22
             COMMISSIONER SCHEUER: Okay. You stated
23
   earlier in response to a commissioner's question
24
   that the maps are unclear. And I would suppose,
25
   specifically, you mean Map H65 is unclear. In which
```

way do you believe Map H65 is unclear?

Because it's posted to the LUC's website, and I'm looking at it, and I realize that if you are trying to perhaps determine the specific location of the railway that, you know, you might want to drill down to a location.

But the line on Map H65 does not, generally speaking, stick to the clifftop, which you can see by the contra lines, but rather as inland, apparently running along the railway line for the entirety, or nearly the entirety, of this map. So I'm not sure in what degree or in what way you're saying that H65 is an unclear map.

MS. KATO: I think it's a very small map, so it's a little hard to tell exactly where that line is drawn, but I also believe that if you determine that it wasn't the intent to draw the boundary there, then the map could be wrong.

And that has been found in other cases where they've determined that the map was drawn incorrectly in relation to the intent.

COMMISSIONER SCHEUER: But was that only in relationship to the location of the pali rather than the location of the interior road or railway line?

1	MS. KATO: You mean?
2	COMMISSIONER SCHEUER: When you say that
3	the LUC has determined that the map is not
4	conclusive and a further determination needed to be
5	made, was that not only in cases where the boundary
6	in question was clearly set on the map, intended to
7	be set on the map at the top of the pali?
8	Whereas on this map, from my just plain
9	reading of the map or rather, the digital
LO	reproduction of the map on the LUC's website if
L1	the line was to drawn at the top of the pali in all
L2	cases, it wouldn't be significantly inland
L3	throughout most of this section of coastline.
L 4	MS. KATO: My understanding is that these
L4 L5	
L5 L6	maps are based on the 1969 report.  COMMISSIONER SCHEUER: I'm going to I'm
L5 L6	maps are based on the 1969 report.  COMMISSIONER SCHEUER: I'm going to I'm
L5 L6 L7	maps are based on the 1969 report.  COMMISSIONER SCHEUER: I'm going to I'm  going to politely try to push a little bit more so
L5 L6 L7	maps are based on the 1969 report.  COMMISSIONER SCHEUER: I'm going to I'm going to politely try to push a little bit more so that you answer my question.
L5 L6 L7 L8	maps are based on the 1969 report.  COMMISSIONER SCHEUER: I'm going to I'm  going to politely try to push a little bit more so  that you answer my question.  MS. KATO: I think I'm
L5 L6 L7 L8 L9	maps are based on the 1969 report.  COMMISSIONER SCHEUER: I'm going to I'm  going to politely try to push a little bit more so  that you answer my question.  MS. KATO: I think I'm  COMMISSIONER SCHEUER: I'm feeling like
L5 L6 L7 L8 L9	maps are based on the 1969 report.  COMMISSIONER SCHEUER: I'm going to I'm  going to politely try to push a little bit more so  that you answer my question.  MS. KATO: I think I'm  COMMISSIONER SCHEUER: I'm feeling like  you're not answering my question. And if I've been
L5 L6 L7 L8 L9 220	maps are based on the 1969 report.  COMMISSIONER SCHEUER: I'm going to I'm  going to politely try to push a little bit more so  that you answer my question.  MS. KATO: I think I'm  COMMISSIONER SCHEUER: I'm feeling like  you're not answering my question. And if I've been  unclear, I will try to restate.  You said correct me if I'm wrong the

```
1
             MS. KATO: I believe they've reinterpreted
 2
   the map where they believe it to be incorrect.
 3
             COMMISSIONER SCHEUER: Okay. And in those
   cases, was the location of the line in question on
 5
   those maps solely intended to locate the top of the
 6
   pali?
 7
             MS. KATO: You're asking if the line was
   at the top of the pali.
 8
             COMMISSIONER SCHEUER: In the cases where
10
   the LUC chose to essentially reread the map, in
   those cases where the LUC was rereading, was the
12
   line in question at the top of the pali, at the top
13
   of the cliffs, rather than at, for instance, a
14
   railway line?
15
             MS. KATO: If the line was already there
16
   before the -- or it was determined to be at the top
17
   of the pali?
18
             COMMISSIONER SCHEUER: I will go all day
19
   to help you understand my question.
20
             MS. KATO: I have not -- I'm sorry. Please
21
   go ahead.
22
             COMMISSIONER SCHEUER: You -- you were
   citing to previous cases where the Land Use
24
   Commission has said the boundary line was
25
   incorrectly drawn on the map, and we are now -- we
```

```
are reinterpreting it based on a more detailed look
 1
 2
   at topographical features. Is that correct?
 3
             MS. KATO:
                         I think so.
 4
             COMMISSIONER SCHEUER: Yes or no would be
 5
   great.
 6
             MS. KATO: Yes.
 7
             COMMISSIONER SCHEUER: So in those cases
   where the LUC has taken that action, was the line on
   the map trying to indicate the location of the top
10
   of the pali?
11
             What I'm trying to get to, Ms. Kato, is
12
   that in this case, it appears to me visually that
13
   the line on the map clearly indicates over most of
14
   this coastline a desire to place the boundary at the
15
   railway line. So I can understand on a -- on a map
16
   where things become close together --
17
             Mr. Church, will you please mute yourself?
18
   Where lines are close together that, like, oh, yeah,
19
   I can understand on a map of this scale exactly
20
   where the top of the cliff is is questionable. But
21
   in this case, the line is well inland from the
22
   cliff.
23
             And I'm not sure that any of the cases
24
   that you suggest are comparable are cases where the
25
   line was well inland from the cliff.
```

```
1
             MS. KATO: Okay. Someone from -- Lorraine
 2
   from OPSD would like to respond.
 3
             COMMISSIONER SCHEUER: Yes. Can you turn
   your camera, if possible, Ms. Maki? Hi. Aloha. Do
 5
   you swear or affirm the testimony you're about to
 6
   give is the truth?
 7
             MS. MAKI: I do. Okay. I don't know if I
   have what you're looking for, but if you look on our
   -- one of our exhibits -- I think it's OP Exhibit 4
10
   -- that was a boundary interpretation, not a
11
   reinterpretation, which is pretty similar to the
12
   original '92 McCully interpretation. But it does
13
   indicate that the top of the pali was used as the
   boundary. Did you have anything else?
14
15
             COMMISSIONER SCHEUER: So but my question
16
   is here the question is not -- if I understood the
17
   Office of Planning's argument correctly as
18
   represented by your counsel, it was, hey, you've
19
   done this before. And what I'm trying to say is I
20
   think I see a difference. When we've done it before,
21
   it's been about where the top of the pali is, not
   where the railway line is.
23
             MS. MAKI:
                        I disagree with that.
24
             COMMISSIONER SCHEUER:
                                     Okav.
25
             MS. MAKI:
                       But we have cited those two
```

```
cases, which are similar and -- but Stengel is --
 1
   okay. So Stengel was a boundary interpretation
 3
   first, and then they filed a DR.
             COMMISSIONER SCHEUER: Yeah.
 4
 5
             MS. MAKI: Okay? I don't think it was a
 6
   railroad right-of-way, but it was determined to be
 7
   inland of the top of the pali at first in a boundary
   interpretation. And then during a DR petition, they
   -- the Stengel one -- they indicated that there was
10
   agriculture being done in that area, and so it was
11
   reinterpreted to be the pali.
12
             COMMISSIONER SCHEUER: I -- I understand
13
   that.
14
             MS. MAKI:
                        Okay.
15
             COMMISSIONER SCHEUER: But I agree with
16
   you. In the Stengel case, there's no mention of a
17
   railway line as being potentially the location of
18
   the boundary.
19
             MS. MAKI:
                         Okay.
20
             COMMISSIONER SCHEUER: Which is the point
   I'm trying to get to.
21
22
             MS. KATO: Are you asking if there's a
23
   case that's exactly the same as this one?
24
             COMMISSIONER SCHEUER:
                                     Yes. If you're
25
   going to make the argument that the issue revolves
```

around the map being drawn wrong. 1 2 MS. KATO: I don't believe there is a case 3 that is exactly like this one that we're aware of that the LUC has determined where the -- where the 5 line was drawn inland and they decided to draw the line -- that the line should have been drawn at the 7 top of the sea pali that has a railroad. COMMISSIONER SCHEUER: Awesome. Thank you 8 9 so much. That's good clarification. 10 MS. KATO: I hope that was accurate. 11 **COMMISSIONER SCHEUER:** Okay. Next, and sorry to be labor this, but what would the --12 Commissioner Giovanni? 13 14 COMMISSIONER GIOVANNI: I think that was a 15 very important point. And unfortunately, Ms. Kato's 16 remarks were not clearly heard by me. Could she 17 repeat them? 18 MS. KATO: We are mentioning these cases 19 just to present examples of possibly similar 20 properties or similar situations as best we can to 21 help you in deciding this particular situation, but we are not aware of another property that is exactly 23 the same as this, where there was a boundary 24 interpretation that said that this boundary is drawn 25 wrong and it's supposed to be at the top of the

1 pali. I think in the case of the Merrigan one, 2 3 possibly the line was already drawn at the top of the pali and they wanted a boundary interpretation, 5 but I'm not -- to clarify this, but I'm not sure. 6 I'm sorry. I'm not sure if that was clear. 7 COMMISSIONER SCHEUER: Commissioner Giovanni, did you get that? 8 9 COMMISSIONER GIOVANNI: I just want to be 10 sure. So, Ms. Kato, you're saying you are not aware of a reference or a prior case where the boundary 11 was drawn at the equivalent of a mauka -- equivalent 12 13 of a railroad and the interpretation was adjusted to 14 the top of the pali. 15 MS. KATO: I am not aware of a specific case like that. 16 17 COMMISSIONER GIOVANNI: So there is no 18 reference. Thank you. MS. KATO: But I'm not -- I also don't 19 20 have access to all the boundary interpretations, and 21 I have not gone through them, so I don't know if 22 there is or not. 23 COMMISSIONER GIOVANNI: Okay. So you're 24 not aware of any that are on the record in this 25 matter.

1	MS. KATO: I am not.
2	COMMISSIONER GIOVANNI: Thank you.
3	COMMISSIONER SCHEUER: Ms. Kato, if you're
4	not aware, you can answer you're not aware. Is
5	there an appeal process available for boundary
6	interpretations?
7	MS. KATO: Yes. Or not not boundary
8	interpretations or declaratory order?
9	COMMISSIONER SCHEUER: Boundary
10	interpretation.
11	MS. KATO: I'm not sure. I think there may
12	be.
13	COMMISSIONER SCHEUER: Would there be a
14	deadline associated with an appeal of a boundary
15	interpretation?
16	MS. KATO: I would need to look at look
17	up the rules on boundary interpretations.
18	COMMISSIONER SCHEUER: Is there I mean,
19	in some ways, would you agree that the motion before
20	us could be read to be a late appeal of the McCully
21	interpretation?
22	MS. KATO: I'm not sure on this. I've not
23	OPSD is not involved in boundary interpretations,
24	so I'm not really that familiar with the exact
25	process of it. I would have to look this up.

```
1
             COMMISSIONER SCHEUER: Okay. Thank you,
   Ms. Kato. I guess I have one last question. If --
 3
   if -- and -- and hearing the way you responded to
   Commissioner Chang in saying basically it's a
 5
   kanalua kind of situation -- we could go either way,
 6
   right?
 7
             What compelling facts are presented in
 8
   this case that would cause us to interpret what the
   boundary should properly have been, that -- that
10
   this -- well, to -- actually, to trying, if I can,
11
   state the Churches' case that the boundary has
   always been mauka of the pali rather than mauka of
12
13
   the railroad line, what compelling information or
   facts do we have here that indicate that is the
14
15
   case?
16
             MS. KATO: Well, I don't believe that
17
   we're saying that there are compelling facts because
18
   we're saying that if we're -- we're not clear on
   which -- which is the correct boundary location, so
19
20
21
                                     So wouldn't you
             COMMISSIONER SCHEUER:
22
   turn to the map?
23
             MS. KATO: So it's -- it's on a set --
24
   well, our position --
25
             COMMISSIONER SCHEUER:
                                     As part of the
```

1 record? 2 MS. KATO: Our position in saying that 3 it's unclear is based on the possibility of which conditions likely apply, and in some cases, it's 5 been assumed that the railroad right-of-way is the 6 correct location. 7 But the petitioner has provided evidence that the properties past the railroad right-of-way were used in agricultural use. And according to the 10 condition in the 1969 report, access ways like the railroad right-of-way are used where it's at the 11 12 edge of the agricultural use. 13 But the records indicate that that was not 14 the edge of the agricultural use. So it makes it 15 less likely that that railway was used or should 16 have been used, based on the boundary review report, 17 in which case there's another --18 COMMISSIONER SCHEUER: But "was used" or 19 "should have been used" are two really, really 20 different things; right? "Was used" means we're 21 saying they used the railroad. 22 "Should have been used" is saying they 23 used the railroad boundary, but they shouldn't have 24 done it, so we're going back in and we're 25 questioning what they -- what they did.



```
But that's, I think, different than what
 1
 2
   the Churches have argued, which is they actually
 3
   used the -- they used the cliff boundary here, and
   past interpretations have been incorrect.
 5
             MS. KATO: I'm not sure what they used in
 6
   1969. I understand that the -- I believe the maps
 7
   were from a later time.
 8
             COMMISSIONER SCHEUER:
                                    Okay.
 9
             MS. KATO: The maps that were later drawn
10
   based on the report.
11
             COMMISSIONER SCHEUER: Yeah. You're
12
   correct. I have nothing further.
13
             MS. KATO: So I'm not --
14
             COMMISSIONER SCHEUER: Thank you. I have
15
   nothing further at this time. Commissioners,
16
   anything further? It is 11:52. We have been going
17
   for another 51 minutes. What we have left is any
18
   final statements from the Churches, any final
19
   questions from the commissioners, and then
20
   deliberation.
21
             We could take a break now or 30 to 45
   minutes for lunch and proceed with this, or we could
23
   try and power through before lunch to close this
24
   matter and move on to the Kihei High School matter.
25
   What is the commission's pleasure? Commissioner
```

```
Okuda?
 1
 2
             COMMISSIONER OKUDA: Thank you, Mr. Chair.
 3
   I was trying to indicate my recommendation we power
   through.
 4
 5
             COMMISSIONER SCHEUER: Commissioner
 6
   Giovanni is thumbs up.
 7
             COMMISSIONER CHANG: Yup. Chang, too.
             COMMISSIONER SCHEUER: Commissioner Chang.
 8
   Anyone seriously concerned with that? If we go past
   a half hour more, I will stop it, and we'll take a
10
   break no matter what. Okay. Let's continue, then.
11
             No further questions for Office of
12
13
   Planning at this time? If not, Mr. Church, you may
14
   proceed with your final statements.
15
             MR. CHURCH: Well, there is a useful piece
   of information that could have been inserted
16
17
   earlier, and it would have saved us the last hour of
18
   discussion.
19
             If you look at the 99-21 decision and
20
   order, the commission ordered that the entire map be
21
   changed, the entire map (inaudible).
22
             COMMISSIONER SCHEUER: Whoa. I'm not sure
23
   what happened there, but you got to go back. We got
24
   a very loud sound across the mic from you.
25
             MR. CHURCH: Okay. In -- in the Stengel
```

case, the commission didn't just rule his property. 1 They ruled that the entire Map H59 be changed. And 3 it was. And then come along the 90, I believe, 4 5 group in 2008. And they lived down the coast closer to me, and the commission cited in their boundary 7 determination, interpretation, that prior ruling and said that Map H59, the Papaaloa Quadrangle, the whole thing is to the top of the cliff. 10 And if you look at H59, you will see that 11 the boundary pretty much follows the top of the cliff now. In other words, the map is changed. 12 13 And one other thing. During 2005 -- '06, actually -- Laura Thielen in the -- I want to call 14 15 her the director of the Office of Planning -testified --16 17 COMMISSIONER SCHEUER: That is correct. 18 MR. CHURCH: Yeah. Testified during the 19 McCully's petition, and she said -- and I can find 20 the exact reference and page number, given a few 21 minutes. 22 But in so many words, she said, look, to 23 the commission. She said, you didn't go out and 24 inspect anything. Not only didn't we. The fact is 25 all up and down that coast, the lands weren't

inspected.

And my -- my petition here says, in other words, the commission accepted that and changed the Stengel map in its entirety. They just didn't change the other maps. And the report clearly -- you know, I can take you through the pages on the report and what they say.

Those four conditions for determining where the boundary should be is their recommendation to the commission before that meeting in the County of Hawai'i on July 14th of 1969, where it was examined at the community meeting, and the resolution was the top of the cliff was to be it from that point forward.

In other words, they looked at the recommended map. It was the final recommended map. The report refers to a whole bunch of maps that were going back and forth, and OP even showed three of those maps in their testimony during McCully's 2009 petition. There were more than one map.

But the final map went to the community meeting, and that's what is described in the report. And then the earlier section I read to you said -- basically, the text of the report is to carry the same weight as the maps.

I will read the order that the commission 1 2 -- at least part of it -- for Stengel. Accordingly -3 4 COMMISSIONER SCHEUER: That just -- Mr. 5 Church, Mr. Church, other than responding to any questions that we may have, this is your chance to 7 say anything else that you want to say on -- on your petition in front of us. This is your chance, so please don't -- don't hold back, if there's 10 something you wanted to include. 11 MR. CHURCH: Okay. 12 COMMISSIONER SCHEUER: So please continue. 13 MR. CHURCH: That decision and orders --I'm not just telling you they changed the entire 14 15 map. Their order says that. 16 "Accordingly, this commission determines 17 that the state land use district's map H59 be 18 amended to reflect that the property mauka of the 19 top of the ridge or pali is designated within the 20 state land use agricultural district." 21 And -- and the whole map was changed. 22 There's a reference to it in the bottom left-hand 23 corner of the map, the decision and order. And --24 and along came Merrigan, and the Land Use Commission 25 looked at the map, and then they looked at the

bottom corner and said, oh, the top of the pali is 1 2 it. 3 Again, I point to Thielen's testimony. Yeah, I for -- state OP has tried hard to explain 5 how these maps don't seem to agree with what happened at these meetings. And they list these four 7 conditions, but those were the conditions that the Land Use Commission, or the reporter's authors, explained to the meeting how they came up with these 10 lines on the map. 11 And -- and the public, a man reading 12 between the lines, somebody raised hell and said all 13 of that land is being cultivated for sugar cane 14 right up to the top of the cliff. So the commission 15 approved that the top of the pali be the line. And less than a few weeks later, the maps 16 17 were approved as final, and the minutes of the 18 meetings were approved as final. And they're in 19 contradiction. And my only explanation is they never 20 21 intended that the map be final. They intended that 22 the record of the report be final. In other words, 23 the record of the meeting, Hawai'i County, on July 24 14th, 1969, was to be the final record of where the 25 line was supposed to be, and no one bothered to

1 change the map, because they assumed the report

2 would be the official record.

That's most of what I want to say right now. There is one other thing. If you look at the map on H65, which is where we are, there is a bold line on the top of the map, or on the top of the pali, all along there. And that USGS map dated back, I think, to 1948, if I recall correctly. On the bottom, it says something like that.

In other words, the top of the pali has been available right from the beginning for the people to have drawn their lines on the map. It just simply wasn't changed because, you know, they were dealing with all of Hawai'i. In a matter of a few weeks, they were dealing with all the coastlines of all of Hawai'i.

Going back and redrawing the maps, I don't think, and going out and actually seeing if the land was in ag or that land, I don't think that was a practical option, so they relied on the report.

And, you know, if you go through the report, you can see in various places where the -- whatever the recommendation was, it was partially approved, denied, et cetera, in those chapters 4 through 7, which is the official record of the

```
meetings.
 1
             This is -- I'm sure everyone's confused,
 2
 3
   but after I've read this thing, like, a hundred
   times, that's what it says. And I think that's sort
 5
   of what Alison was saying. She's referring to those
   four conditions.
 6
 7
             But if you go to the chapter where those
   four conditions are listed, at the beginning of that
 8
   section -- I think it was Section 4 -- it describes
10
   their recommendations. Doesn't describe what
11
   happened at the final meeting.
12
             So I'm open to your questions.
13
             COMMISSIONER SCHEUER: Thank you, Mr.
14
   Church.
15
             Questions, commissioners? Any questions
16
   for Mr. Church? Seeing none, am I correct? I'm
17
   seeing no further questions for the petitioner.
18
             I indicated I would provide an opportunity
19
   to ask additional questions of the Office of
20
   Planning as well. Are there any other additional
21
   questions for the Office of Planning?
22
             MS. HILDAL: I'd like to make a statement,
23
   if possible, petitioner?
24
             COMMISSIONER SCHEUER: I'll allow it.
25
   Please go ahead.
```



```
1
             MS. HILDAL: Thank you very much. I think
   we're disregarding Ms. Maki's testimony that if --
   if the road or the railroad was makai -- was at the
 3
   makai end of the ag use, conservation was used. But
 5
   if it was (inaudible).
 6
             COMMISSIONER SCHEUER: You faded out, Ms.
 7
   Hildal, all of a sudden.
             MS. HILDAL: Sorry. Ms. Maki was --
 8
 9
             COMMISSIONER SCHEUER: There you go.
10
             MS. HILDAL: Ms. Maki was interrupted when
   she was trying to describe that if the -- if there
11
12
   was ag use all the way up to the top of the pali,
13
   that the top of the pali should have been the
14
   boundary between the ag and the conservation
15
   district. I think this is one thing that we need to
16
   pay attention to.
17
             And also, the whole question here is if
   you consider the 1969 report, which contained the
18
19
   actions taken by the LUC for determining
20
   conservation boundaries, should that be the law?
21
             Or should the map be the law, which had
22
   already -- there's been several cases which
23
   determined that the map was incorrect. That's all.
24
   Thank you very much.
25
             COMMISSIONER SCHEUER:
                                     Any further
```

```
questions for Mr. Church, Ms. Hildal, or any of the
 1
 2
   parties? Going once
 3
             MR. CHURCH:
                          If I may.
 4
             COMMISSIONER SCHEUER: Okay, you know, you
 5
   concluded. I'm going to -- this is it.
 6
             MR. CHURCH:
                          Okay.
 7
             COMMISSIONER SCHEUER: You can give one
   last statement, and then I -- I -- it's especially
   hard when I can't see you due to your limited
10
   Internet access to know that you're going to keep
11
   jumping in. So you may make a final statement.
12
             MR. CHURCH: I can call up my exhibits on
13
   the screen for you to look at. I'm sure someone on
14
   your end can. Exhibit 9 is the field map that
15
   actually shows how much of the field was on one side
16
   of the railroad and how much was on the other. So if
17
   that's useful, you can refer to that. Exhibit 9.
18
             COMMISSIONER SCHEUER: Okay. There being
19
   nothing further from the petitioner, we will -- and
20
   no further comments. Any final comments from OP?
21
                        No, Chair. Thank you.
             MS. KATO:
22
             COMMISSIONER SCHEUER: Okay. So we're
23
   going to proceed to decision-making, or deliberation
24
   at least. So I'll remind everyone here --
25
   petitioner, OP, as well as members of the audience -
```

- this is a hearing on a request for a declaratory ruling.

As such, the commission will -- the decision of the commission will be made on the written base on file and posted to our website. It's not an evidentiary hearing, but any oral presentation made today and any public testimony will be considered by the commission in our decision-making process.

According to the commission's administrative rules, Section 15-15-100, within 90 days after receipt of a petition for declaratory order, the commission shall either deny the petition in writing, stating the reasons for the denial, issue a declaratory order, or set the matter for hearing as provided in Section 15-15-103 of the commission rules.

In addition, Section 15-15-102 of the commission rules provides that the commission for good cause may refuse to issue a declaratory order by giving specific reasons. The commission may so refuse under the following circumstances.

One, where the question is speculative or purely hypothetical and does not involve the existing facts or facts which could be expected to

exist in the near future.

Two, the petitioner's interest is not of the type that would give the petitioner standing to maintain an action if the petitioner were to seek judicial relief.

Three, the issuance of the declaratory order may affect the interest of the commission in a litigation that is pending or may reasonably be expected to arise.

Or, four, the matter is not within the jurisdiction of the commission.

The commission will now conduct formal deliberations on this matter, and I would note for the parties and the public that during our deliberations, I will not entertain any additional input from the parties or the public unless those individuals are specifically requested to do so by the chair. And if called upon, I would require that all comments be limited to the question at hand.

Commissioners, let me confirm that each of you are fully familiar with the record, you have reviewed the record, and are prepared to deliberate on the subject docket. After I call your name, please signify orally with either an aye or any that you are prepared to deliberate on this matter.

```
Commissioner Aczon?
 1
 2
             COMMISSIONER ACZON: Aye.
 3
             COMMISSIONER SCHEUER: Commissioner
   Cabral?
 4
 5
             COMMISSIONER CABRAL: Aye.
 6
             COMMISSIONER SCHEUER: Commissioner Chang?
 7
             COMMISSIONER CHANG: Aye.
 8
             COMMISSIONER SCHEUER: Commissioner
   Giovanni?
 9
10
             COMMISSIONER GIOVANNI: Aye.
11
             COMMISSIONER SCHEUER: Commissioner Okuda?
12
             COMMISSIONER OKUDA: Yes.
13
             COMMISSIONER SCHEUER: Commissioner Wong?
14
             COMMISSIONER WONG: Aye.
             COMMISSIONER SCHEUER: The chair is also
15
16 prepared to deliberate on this matter.
17
             COMMISSIONER WONG: Chair, this is
18
  Commissioner Wong.
19
             COMMISSIONER SCHEUER: Commissioner Wong?
20
             COMMISSIONER WONG: You forgot
21
  Commissioner Ohigashi.
22
             COMMISSIONER SCHEUER: Excuse me. I
   apologize. Thank you for that correction.
24
   Commissioner Ohigashi?
25
             COMMISSIONER OHIGASHI: I'm thinking.
```



Yeah, aye. 1 2 COMMISSIONER SCHEUER: Did I miss anybody 3 else? Commissioner Okuda, I got you. Okay. Thank you for that clarification. With that, we are 5 prepared to deliberate. Commissioners, what is your 6 pleasure? Commissioner Cabral? 7 COMMISSIONER CABRAL: Thank you, Chair. I'm not elegant enough to put together the right 8 motion, but I do want to voice my opinion that I'm -10 - I'm a layman, I'm not one of these elegant 11 attorneys like so many on our commission, that I appreciate their ability to say it in the right way. 12 13 But I'm extremely uncomfortable over the thought that we can, should, or even have the right 14 15 to be changing property lines, as well as I'm 16 uncomfortable with the idea that we would change 17 history. 18 On our island here, there are a number of 19 times where, in fact, the pali does move. I hate to 20 tell that, to add that to the mix. We -- we drop off 21 land with erosion on a large number of times. I've 22 sold land that 20 feet of it is out in the air, 23 because the land apparently used to be there, 24 because it was at one point surveyed, but it's no

25

longer there.

And I've had to even on title clearances 1 go back and have documents interpreted in Hawaiian 3 that are extremely old. So -- so this idea that we would go back and change history makes me very 5 uncomfortable. And I'm not saying that legally that's the correct thing, except that I don't feel 7 that we have that right or ability. And I'm also, I guess, confused, too, 8 first, when the Churches came to us, which I was on this commission for probably three years ago. 10 11 Because it was pre-COVID, we met in person. Their 12 idea was to take their conservation land and get it 13 into agriculture. Now with this hearing, that has shifted. 14 15 And, you know, I was more ready to go with that 16 decision, but now that's not the question. So I 17 would -- if one of -- if someone's ready, I would 18 like to in some proper motion deny the current 19 request in front of us to go back and change 20 history. Thank you. Help. 21 COMMISSIONER SCHEUER: Thank you, 22 Commissioner Cabral. I'm going to frame that as a 23

Commissioner Cabral. I'm going to frame that as a discussion point rather than a motion per se, but you certainly indicated where you're -- where you're leaning.

24

25



Τ	COMMISSIONER CABRAL: Yes. Thank you.
2	COMMISSIONER SCHEUER: I was going to say
3	before you jumped in. We've had the opportunity, and
4	to be honest now, it's been longer than we've had
5	the times to to interact with Mr. Church and Ms.
6	Hildal for a number of meetings over a number of
7	years.
8	I have great I've grown to deeply
9	appreciate their determination in putting their
10	property to productive agricultural use, to try and
11	make a government process work in a way that they
12	want it to work.
13	And if it is not today, I am hopeful that
14	we will get to consider matters, including their
15	other pending petition, in a way that we can,
16	hopefully, within our bounds and rules, achieve what
17	they seek to achieve ultimately, which is the
18	productive agricultural use of their land.
19	Commissioner Okuda?
20	COMMISSIONER OKUDA: Mr. Chair, I make a
21	motion to deny the petition.
22	COMMISSIONER SCHEUER: Would you please
23	detail that motion, Commissioner?
24	COMMISSIONER OKUDA: Mr. Chair, you want
25	me to state the reasons for that?

1	COMMISSIONER SCHEUER: Please.
2	COMMISSIONER CABRAL: Can I second that
3	first before he goes on, because I could have been
4	that eloquent. Thank you. Thank you, Mr. Okuda. I
5	second that motion.
6	COMMISSIONER SCHEUER: Okay. We have a
7	motion made by Commissioner Okuda and seconded by
8	Nancy Commissioner Cabral. Commissioner Okuda,
9	would you please speak to the motion?
10	COMMISSIONER OKUDA: Yes. Thank you, Mr.
11	Chair. The law, HRS Section 91-1(5) either itself
12	or by implication indicates that the party
13	initiating the proceeding shall have the burden of
14	proof, including the burden (inaudible).
15	COMMISSIONER SCHEUER: Sorry. Is that on
16	my side? Commissioner Okuda, at least on my side,
17	you totally froze at
18	COMMISSIONER OKUDA: Oh, okay.
19	COMMISSIONER SCHEUER: party has the
20	burden of proof.
21	COMMISSIONER OKUDA: Yeah. Okay. The party
22	has the burden of proof, including the burden of
23	producing evidence as well as the burden of
24	persuasion and the degree or quantum of proof shall
25	be the preponderance of the evidence. Okay. Either

1 (inaudible).

again, Commissioner. And I'm seeing the other commissioners' movements, so I think that it is just -- okay. Try again. Sorry, Commissioner Okuda.

COMMISSIONER OKUDA: Okay. Can -- can you hear me? I'm sorry. Okay. HR Section 91-1 either itself or by implication makes it clear that the party that's initiating the proceeding has the burden of proof, including the burden of producing evidence as well as the burden of persuasion. Okay?

And the burden of -- of proof, according to the statute or by implication, is the preponderance of the evidence.

In this case, I believe the record that has been presented to us, it indicates that the petitioners have not met the burden of proof. That is demonstrated by the statement by the Office of Planning itself that this could go either way.

And because of the fact that reasonable people like the Office of Planning, which has the charge of protecting the public interest and the public trust, itself has made the statements that it's made (inaudible).

COMMISSIONER SCHEUER: We lost you at "the

statements that it has made".

COMMISSIONER OKUDA: The statements it has made, although I understand and recognize the other arguments or statements the Office of Planning have made, is indication that the burden of proof has not been met here.

There's also a question in my mind about whether or not this issue is speculative in the sense or because of the fact that there is not, in my mind, by a preponderance of the evidence, indication that there will be bona fide agriculture that would really take place.

If there is no bona fide agriculture that, in fact, will take place -- and by the word "bona fide agriculture", I mean agriculture that under the statute and the LUC decisions will show that the dwellings are, in fact, a farm dwelling producing income, not simply personal consumption of agricultural products -- if we don't have bona fide agriculture, then it's a speculative, theoretical discussion here.

I join in Commissioner Cabral's

description of the fact that granting the petition

now would bring actually uncertainty onto maps that

have been relied on. I believe that there is a

Hawaii State Land Commission Hearing September 8, 2021 NDT Assgn # 52880 Page 126 serious issue where parties have entered into a 1 transaction, believing and understanding they were 3 buying conservation districted property with all the burdens that come along with such property, and then 5 for whatever reason attempt to do something else. 6 So for those reasons and the other reasons 7 that were brought out in the questioning, I would ask that my motion to deny the petition would be granted. It, of course, does not preclude the 10 petitioners from moving forward with their district boundary amendment, provided they meet the burden of 11 proof on that petition. Thank you. 12 13 COMMISSIONER SCHEUER: Commissioners 14 Ohigashi, Chang, then Aczon. 15 COMMISSIONER OHIGASHI: I'll be supporting 16 the motion to deny, and one of the reasons why is I

COMMISSIONER OHIGASHI: I'll be supporting the motion to deny, and one of the reasons why is I think that petitioner had to provide evidence that the Land Use Commission Map H65 was erroneous or clearly got wrong or that the interpretations that were done was clearly done incorrectly. And I'm not convinced that it was.

17

18

19

20

21

22

23

24

25

Second thing is that I want to include in that is that an affirmative denial of the petition to recover appropriate hearing costs and fees. I -- I don't think that he established any basis for

that, nor is there any reason to believe that they 1 should be entitled to such fees. I don't believe 3 that there's been presented any evidence of that request. 4 5 So it's -- my understanding if Mr. Okuda's 6 motion would include that, I'm going to have to make 7 a separate amendment to it. That's all I have. COMMISSIONER SCHEUER: Commissioners 8 9 Chang, followed by Aczon. 10 COMMISSIONER CHANG: Thank you, Mr. Chair. I am going to be voting in favor of the motion for 11 12 several reasons. One, I, too, am not convinced that 13 there was a mistake made in the map. I believe both Office of Planning concurs that it is a -- that 14 15 there is no -- while she's raised some other 16 examples, there is no situation she is aware of that 17 is factually the same as this one. 18 Three, in my view, based upon the 19 Churches' testimony -- and, you know, they have been 20 extremely committed, and they've done a lot of work 21 -- but this appears to be essentially a DBA. And if it was a DBA, there would be notice provided to all 23 of other interested parties. 24 And in my view, the results of what 25 they're asking is to change this, their property,

from conservation to agriculture, to me has potentially far-reaching effects, farther, well beyond their own property. And none of the adjacent landowners have been given the opportunity as would have been provided in a district boundary amendment.

Four, the McCullys as well as the Churches in the past have relied upon the existing zoning as being conservation, and they've individually sought DBAs. So there's been a reliance on these previous landowners, including the Churches, that the property is conservation.

And I also recognize, five, that a lot of this -- you know, this is not the first case where there have been concerns regarding DLNR's -- of conservation lands being too restrictive. But I think DLNR is acting appropriately, because conservation district is a very different mission than agriculture.

So if you are truly interested in doing agriculture, then I think a district boundary amendment is the much more appropriate action than to try to use this -- then to take action in a declaratory action. So I will be voting in support of a motion to deny the request.

And likewise, as Commissioner Ohigashi, if

there is a friendly amendment to including the 1 denial of the waiver of -- the petitioner's other 3 request for the waiver of fees, I'd have no objection to that. Thank you, Mr. Chair. 4 5 **COMMISSIONER SCHEUER:** Thank you, Commissioner Chang. Commissioner Aczon, followed by 6 7 Commissioner Okuda. COMMISSIONER ACZON: Thank you, Mr. Chair. 8 9 I'll be voting in favor of the motion, but I'm just 10 wondering, like Commissioner Chang mentioned, that 11 if Commissioner Okuda would consider incorporating in his motion the denial or accepting the waiver of 12 1.3 the fees in one motion. **COMMISSIONER SCHEUER:** Commissioner Okuda? 14 15 COMMISSIONER OKUDA: Yes. This is Gary 16 Okuda. I do agree to what Commissioner Aczon is 17 suggesting and the friendly amendment as described by Commissioner Chang and Ohigashi. 18 19 COMMISSIONER SCHEUER: Thanks. So you are 20 saying the motion is to both deny both portions of 21 the declaratory ruling sought by the Churches both 22 regarding the boundary location as well as regarding 23 fees. 24 COMMISSIONER OKUDA: That is correct. 25 COMMISSIONER SCHEUER: All right. Do you

agree, seconder Commissioner Cabral? 1 2 COMMISSIONER CABRAL: Yes. I will agree 3 with that amendment to the motion. Thank you. 4 COMMISSIONER SCHEUER: Commissioner 5 Giovanni? 6 **COMMISSIONER ACZON:** Can I say something? 7 **COMMISSIONER SCHEUER:** Sorry. I apologize, Commissioner Aczon. 8 9 COMMISSIONER ACZON: It's all right. Okay. Thank you, Commissioner Okuda. You know, I can -- I 10 11 can feel the uneasiness among the commissioners 12 regarding this petition. Me, myself, too, is kind of 13 uneasy or uncomfortable to the fact that, you know, 14 it will set a dangerous precedent on many of the 15 decisions made by the prior commissioners. 16 And I'm not really convinced to the Church 17 petitioner's arguments, and I kind of go back to 18 that the official LUC Map H65 of Papaikou accurately 19 reflects the commission's intent in the 1969 20 boundary review for properties locating -- located 21 along the Hilo Papaikou coastline. 22 So I'll -- I'll be voting for, in favor of 23 the motion, Mr. Chair. 24 COMMISSIONER SCHEUER: Thank you very 25 much, Commissioner Aczon. Anything further? I don't

want to cut you off. Commissioner Giovanni? 1 2 COMMISSIONER GIOVANNI: Thank you, Chair. 3 I will also be joining my fellow commissioners who've already spoken in support of the motion as 5 amended for many of the same reasons that have been 6 given. 7 I just want to add to that, however, that I was a resident of the beautiful Hamakua Coast for 8 five years during the period when many of these 10 parcels of land came up for sale. It was like a land rush, and there was a lot of confusion by the 11 parties involved in terms of representations by 12 13 realtors, in terms of interpretations that were bandied about. 14 15 It was generally known to the residents of 16 the area that there was uncertainty, and it seems to 17 me personally that the Churches entered into their 18 real estate purchase with their eyes wide open, 19 quote-unquote, meaning they knew it was conservation 20 land and districted as such. And they expected --21 they must have expected that there were some 22 complications or burdens to fulfill their dream. 23 They probably had no real appreciation for

They probably had no real appreciation for how burdensome or complicated it could be.

Nonetheless I am sympathetic to their efforts

Nonetheless, I am sympathetic to their efforts,

24

25



having to have gone through what they've gone 1 through, but that's the reality of purchasing 3 conservation districted land on the coast in Hawai'i. 4 5 So eyes wide open, it's unfortunate. I 6 think this -- this matter, if they want to pursue 7 it, is far more suited for a petition as a district boundary amendment. I will support the motion for denial. Thank you. 10 COMMISSIONER SCHEUER: Thank you, 11 Commissioner Giovanni. Commissioners, anything further? Commissioner Wong? 12 13 COMMISSIONER WONG: No, Chair. Other commissioners were eloquent enough. I'll just say 14 15 I'm going to support the motion. 16 COMMISSIONER SCHEUER: Seeing no further 17 statements from the commissioners, I will add to my 18 original comments. 19 I'm going to vote in favor of the motion 20 as well. I agree with Commissioner Okuda's statement 21 regarding the applicable standard that there has to 22 be a preponderance of the evidence. 23 And while Mr. Church and Ms. Hildal have 24 certainly laid out some very interesting points, I 25 believe in his oral presentation, towards the end of

it, Mr. Church stated that he was forced to 1 interpret based on the absence of certain 3 information that this is what the commission had done in the past. 5 That doesn't rise to the standard, I 6 believe, that we need to follow in this case. And 7 then the second reason, just to explain a little bit more which came up during our deliberations, I'm actually fairly confident that if we ruled in favor in this case, we would end up in litigation. We 10 11 would be dramatically affecting the location of the conservation district versus agricultural district 12 13 boundary line along this section of coast. I believe there would be a rush of people 14 15 who would come to us seeking reinterpretations. There could be theoretically -- well, people could 16 17 potentially be taking these arguments against former 18 -- the commission based on former actions as a 19 commission, were we to rule in favor of the 20 Churches' motion. I'm not saying those would 21 prevail, but the standard that we have to look at on 22 DRs is there a likelihood of litigation. 23 And knowing the County of Hawai'i's 24 sometimes very relaxed allowance of the building of 25 homes and residences in an agricultural district, we

could see this coastal portion of the state have a 1 lot more residential use on it, which would go to 3 the fundamental purposes that we are charged with protection -- protecting in our actions. 5 That said, I'd just highlight, like, I am 6 looking forward to, if the Churches are so inclined, 7 them bringing back their district boundary amendment petition. I don't know if they're on the 10-yard line or the 1-yard line on it, but I know that they are definitely, like, on the home half of the field 10 and close to being able to bring that in front of 11 12 us. 13 So with that said, is there anything 14 further? If not, Mr. Orodenker, will you please 15 poll the commission? 16 MR. ORODENKER: Thank you, Mr. Chair. 17 motion is to deny the petition, including the 18 request for waiver of fees. Commissioner Okuda? 19 COMMISSIONER OKUDA: Yes. 20 MR. ORODENKER: Commissioner Cabral? COMMISSIONER CABRAL: Yes. 21 22 MR. ORODENKER: Commissioner Aczon? 23 **COMMISSIONER ACZON:** Aye. 24 MR. ORODENKER: Commissioner Giovanni? 25 COMMISSIONER GIOVANNI: Aye.



1	MR. ORODENKER: Commissioner Chang?
2	COMMISSIONER CHANG: Aye.
3	MR. ORODENKER: Commissioner Ohigashi?
4	COMMISSIONER OHIGASHI: Aye.
5	MR. ORODENKER: Commissioner Wong?
6	COMMISSIONER WONG: Aye.
7	MR. ORODENKER: Chair Scheuer?
8	COMMISSIONER SCHEUER: Aye.
9	MR. ORODENKER: Thank you, Mr. Chair. The
LO	motion passes with eight votes, unanimously.
L1	COMMISSIONER SCHEUER: Thank you very
L2	much. With that, it is 12:31. Our next agenda item
L3	is the Kihei High School matter, but we need to take
L 4	a break for lunch.
L5	My indication is to go on the shorter side
L 6	of things for 30 minutes. I know that might be too
L7	little for certain people, but I'd prefer to meet at
L 8	1:05 to take up the Kihei High School matter, which
L 9	has considerable things. Commissioner Aczon?
20	COMMISSIONER ACZON: Just a reminder that
21	I will have to leave by 2:30.
22	COMMISSIONER SCHEUER: Thank you. And
23	Commissioner Wong has to leave by 3, I believe.
24	COMMISSIONER WONG: Yes, Chair. Thank you.
25	COMMISSIONER SCHEUER: Okay. We're going



to go into recess and reconvene at 1:05 to take up 1 2 the next agenda item. 3 (Recess taken from 12:31-1:06 p.m.) 4 COMMISSIONER SCHEUER: It is 1:06 p.m. 5 We're back on the record. 6 All I'm going to say at this point is that 7 I have filed a voluntary recusal on the next agenda item regarding Kihei School. I'm going to read my 8 recusal into the record, an email I sent to, among 10 others, Vice Chair Giovanni on the 3rd. 11 As you're all aware, on August 19th, 2021, 12 the State Department of Education filed a motion, 13 quote, for recusal or disqualification of Land Use 14 Commission Chair Jonathan Scheuer from participation 15 in any proceedings related to the Department of 16 Education's motion to amend the Land Use 17 Commission's Findings of Fact, Conclusions of Law, 18 and Decision and Order filed July 29th, 2013. Because the motion was filed after the 19 20 August 25th agenda for their main motion to amend 21 was proposed, and hence, this later motion was not 22 able to properly placed on the agenda, I deferred 23 both of these matters at our August 25th, 2021, 24 meeting.

After thoughtful consideration, I have

25

decided to recuse myself from any further 1 2 deliberations on this petition and the motions 3 associated with this petition. I do not agree that the petitioner DOE 4 5 with regard to their assertions that my recusal or 6 disqualification was required under the law. 7 However, I do believe their motion for recusal or disqualification is itself a distraction. 8 9 Because of this, I further believe my 10 withdrawal from deliberations will eliminate the 11 distraction and allow the remaining commissioners to focus on the substantive matters before the Land Use 12 13 Commission, which most importantly, is concerned with the safety of students and other pedestrians 14 15 related to this docket. 16 So from here, First Vice Chair Giovanni 17 will chair the meeting, and I will excuse myself. 18 Mahalo nui. 19 COMMISSIONER GIOVANNI: Thank you, Chair 20 Scheuer, for your careful consideration and 21 thoughts. We will miss you. 22 But we will proceed with the next agenda 23 item. I am in absence of a gavel that Chair Scheuer 24 has, so I will probably be making different noises

25

along the way.

The next matter is item A11794, Department 1 2 of Education Kihei School, Maui, to consider 3 petitioner's emergency motion for disqualification of LUC chair from participation in any proceeding 5 related to the DOE motion to amend the Land Use 6 Commission Findings of Fact, Conclusions of Law, and 7 Decision and Order filed July 29th. This motion is now rendered as moot due to 8 9 the Chair Scheuer's voluntary recusal. We will 10 therefore move on to the next agenda item relating 11 to Kihei High School. We will now consider the petitioner 12 13 Department of Education Kihei High School motion to amend the LUC's finding of fact, conclusions of law, 14 15 and decision and order that was filed July 29th, 16 2013. 17 Can I ask the parties please identify 18 themselves in this petition, starting with 19 petitioner? 20 MR. FUJIOKA: My name is Stuart Fujioka, 21 Deputy Attorney General appearing on behalf of the 22 petitioners. 23 COMMISSIONER GIOVANNI: Is there anybody 24 with you, or are you just the sole representative 25 for DOE?



```
1
             MR. FUJIOKA: On the panel, it's just me.
 2
   There are two deputies listening -- from my office
 3
   listening in, and I do have some -- I'm hoping that
   Randall Tanaka will be joining us. He's been in and
 5
   out.
 6
             COMMISSIONER GIOVANNI: Okay. Thank you.
 7
   From OPSD?
 8
             MS. KATO: Alison Kato, Deputy Attorney
   General for the Office of Planning and Sustainable
10
   Development. Also here are Rodney Funakoshi,
11
   Lorraine Maki, and Mary Alice Evans from OPSD. Thank
12
   you.
13
             COMMISSIONER GIOVANNI: Thank you.
14
   County of Maui?
15
             MR. HOPPER: Thank you, Mr. Chair. Michael
16
   Hopper, Deputy Corporation Counsel representing the
17
   Maui County Department of Planning. With me is
18
   Deputy Planning Director Jordan Hart.
19
             COMMISSIONER GIOVANNI: Thank you. Okay.
20
   Before we begin, I'd like to update the record. On
21
   November 2nd, 2020, the commission received
22
   petitioner's update regarding the motion to amend
23
   the Land Use Commission's Finding of Facts,
24
   Conclusions of Law, Decision and Order filed July
25
   29th, 2013, and Exhibits 10 through 18 and the
```

accompanying certificate of service. 1 2 From November 2nd to 4th, the commission 3 received testimony from Andrew Beerer, Mike Moran, Libby and Terry Fulton, Patricia Stillwell, 5 Representative Tina Wildberger. 6 November 4th, 2020, the commission met via 7 Zoom virtual conferencing to hear this matter. On November 10th, the commission mailed LUC questions for DOE and DOT. 10 On February 1st, 2021, petitioner filed 11 its response to LUC's letter dated November 10th, 12 2020, with respect to the petitioner's motion to 13 amend the LUC's Findings of Fact, Conclusions of 14 Law, and Decision and Order filed July 29th, 2013, Exhibits 19 to 30. 15 16 On May 4th, 2021, the commission received 17 petitioner's request for hearing in reference to the motion to amend. On July 29th, petitioner filed its 18 19 request for the issuance of written findings on its 20 August 20, 2020, motion to amend the Land Use 21 Commission's Findings of Fact, et cetera, a 22 declaration of Stuart Fujioka and Exhibits 31 to 37. On August 2nd, 2021, the commission 23 24 received DOE's 2021 annual report from the 25 petitioner. On August 12th, 2021, LUC emailed and

mailed out LUC's meeting agenda for the August 25th, 1 2021, meeting to the parties in this docket and to 3 the statewide and county lists. On August 17th, 2021, OPSD filed its 4 5 response to the petitioner's request and for the 6 issuance of written findings. Also on that day, the 7 commission received public testimony from Michelle Muir White. On August 19th, 2021, the commission received DOE's emergency motion for recusal or 10 disqualification of LUC's chair. 11 On August 24th, the commission received 12 Maui County's petition of statement as to the DOE's 13 request for issuance of its written findings of 14 fact. 15 On August 25th, 2021, the commission met via Zoom to hear this matter, but due to the 16 17 emergency motion filed by the petitioner, decided to 18 defer this matter for today to properly agendize it. 19 On August 31st, 2021, petitioner filed 20 supplemental exhibits to its motion, Exhibits 38, 39, 40, 41, and 42. 21 22 Between August 17th and September 7th --23 that's yesterday -- the commission has received 327 24 public written testimonies in this -- in this

petition. Those will not be identified, but they are

25

posted on our website due to the lengthy amount of them.

on September 1st, 2021, LUC mailed and emailed an agenda for the September 8th and 9th meetings to the parties in this docket and the statewide and county lists. On September 3rd, 2021, the commission received testimony from the Wailea Community Association. Also on that day, the commission received OPSD's response to DOE's emergency motion for recusal.

On September 3rd, 2021, the commission received an email communication from Chair Jonathan Scheuer formally recusing himself from further participation in this matter, and this morning Chair Scheuer voluntarily recused himself from the proceedings.

We also had two late filings of public testimony that were also posted received yesterday. One were Exhibits 43 to 44 from the petitioner and their certificates of service, both of which have been posted.

So let me run over our procedure for this docket. First, I will recognize any written public testimony that has been submitted in this matter.

Next, I will call on individuals who want

to provide public testimony in this docket. All such individuals will identify themselves using their Raise Hand webinar function on their device screens or by pressing \*9 if accessing by telephone.

Let me say that I do not have the same functionality and visibility as Chair Scheuer did from his location, so I will be relying on Mr.

Derrickson, who is a member of the LUC staff, to work with me online to recognize and call into the Zoom room for testimony, for public testimony, for those. So it may be a little bit cumbersome compared to what you've been used to, but we're going to have to work through that.

But once you get in there, you'll be called into our virtual witness box. You'll be able to and will be asked to turn on your audio and video and will be sworn in by me. You'll be asked to keep your testimony to two minutes each and will also remain available after the testimony to respond to any questions the parties or commissioners may have.

When all questions have been completed, I will excuse the witness, put them back into the viewing audience. Again, I will ask Mr. Derrickson to assist me in doing this maneuver, and we will call the next witness into the virtual witness box.

The commission will then begin proceeding on the motion to amend starting with the petitioner's presentation followed by questions and answers from the commissioners.

Next, the County of Planning -- County of
Maui Planning Department will make its presentations
and receive questions. Finally, I will call on the
state's Office of Planning and Sustainable
Development to make its presentations and receive
questions and comments.

Petitioner will then be given the opportunity to provide any rebuttal it wishes to put on the record. The commission will then hear the request of issuance of written findings.

Finally, after all parties have presented their arguments on the petitioner's motion to amend and the request for the issuance of written findings, the commission will conduct deliberations and issue a decision on this motion.

I will also note for the parties and the public and from time to time, I will be calling for short breaks of approximately 10 minutes. Let me note that the intent as of this time is that due to having two members of the commission -- two commissioners will be leaving, one at 2:30 today and

```
one at 3:00, I intend to adjourn this meeting at
 1
   3:00 today and therefore will only plan to call one
 3
   10-minute recess at approximately 2:00.
 4
             Are there any questions with our
 5
   procedures today on the matter? First, from the
 6
   petitioner.
 7
             MR. FUJIOKA: I don't have a question on
   the procedure, but I did want to say that when the
   filings were being decided, there was one that was
10
   made early this morning. We submitted an Exhibit 45.
   I think the list only went up to 44.
11
12
             COMMISSIONER GIOVANNI: Yeah. I will be
13
   asking next to the staff, LUC staff, about any
14
   filings, so we'll catch that at the time.
15
             MR. FUJIOKA: Thank you. Other than that,
16
   nothing on the procedure.
17
             COMMISSIONER GIOVANNI: Thank you.
18
   County?
19
             MR. HOPPER: No, Chair -- I mean Vice
20
   Chair. We also had a late filing, so hopefully, that
21
   will be addressed in the same manner. Thank you.
22
             COMMISSIONER GIOVANNI: Thank you. OPSD?
23
             MS. KATO: No questions. Thanks.
24
             COMMISSIONER GIOVANNI: Okay. So now, Mr.
25
   Hakoda, have there been any written testimony
```



```
COMMISSIONER GIOVANNI: Since she has to
 1
 2
   leave early for another matter, I would like to move
 3
   forward and bring her in first.
 4
             MR. DERRICKSON: Yes. So I'll bring in
 5
   Kelly King first, with Mike Moran on deck.
 6
             COMMISSIONER GIOVANNI: Aloha, Kelly.
 7
             MS. KING: Aloha, commissioners.
 8
             COMMISSIONER GIOVANNI: Guys, can you
   please say your name and address for the record, and
10
   may I swear you in?
11
             MS. KING: Okay. My name is Kelly Takaya
   King. I live at 72 Kalola Place, Kihei, Hawai'i
12
13
   96753.
14
             COMMISSIONER GIOVANNI: Do you swear or
15
   affirm the testimony that you're about to give will
16
   be the truth?
17
             MS. KING: I do.
18
             COMMISSIONER GIOVANNI: Please proceed.
19
   You have two minutes.
20
             MS. KING: Okay. Thank you so much,
21
   Commissioner Giovanni. I'm really happy to be here.
22
   I have my -- I had submitted written testimony
23
   yesterday, so I stand on that testimony.
24
             But I want to -- I want to impress that
25
   I'm speaking as a longtime Kihei resident, 40 years
```

as a councilmember for the South Maui District, as a former Board of Education representative for Maui District, and most importantly, as a parent who has raised two children in Kihei who are now out of college.

I thought a long time ago when I joined the group that was working for this high school that was trying to get the Kihei High School built, that my kids would actually be able to go there, but that -- that has long passed.

But I still have concerns for my community and the safety of our students and our children. And as you have seen in my written testimony, the underpass is vitally important for this community.

You'll hear a lot of other testimony in regards to the report that was done for the South Maui community in connection with pedestrian and bicycle paths called "The Safe Routes to Kihei High School Pedestrian Route Safety Study" in 2014, and you'll note in that study that it recommends Waipuilani Gulch as the best site for the underpass. And the reasons, I'm sure, will come up in other people's testimonies.

I want to talk about safe routes and pedestrian safety because our council just passed a

resolution recognizing August 2021 as Pedestrian Safety Month.

And I have to tell you it makes me really sad that the Department of Education is setting aside the safety of our students and our high school children in this area, asking them to walk across a four-lane highway to just to get to school.

But safety is a primary component of

County of Maui's Vision Zero Maui Action Plan. And

to me, this does not fit in with -- with Vision

Zero. We've already had, just in the recent couple

of years, one young lady who was killed in an auto

accident on that highway in that same area.

Another goal of our Vision Plan is to institute Vision's -- institutionalize Vision Zero. That requires agencies, organizations, and jurisdictions across Maui to collaborate and build a broad coalition of support for Vision Zero so that our principles can be imbedded in the planning, design, prioritization, funding, and implementation.

And then lastly, I didn't have this in my testimony, but I wanted to point out, as others may as well, that our Kihei Makena Community Plan actually states upon adoption of this plan, allow no further development unless infrastructure, public

facilities, and services needed to service new development are available prior to or concurrent with the impacts of new development, and under the physical and social infrastructure goal, allow no development where its infrastructure may not be available concurrent with the development's impacts. The crossing of a highway is a huge

1

3

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

impact, and we -- I think the community, from the people that I've talked to, there's nobody who has said we're so ready to open this school that we're willing to let our children cross that crowded highway in that -- that dangerous intersection, and on a highway that was meant to expedite traffic as well.

So I just hope you pay attention to what we have as a community decided. And we are in the review period right now, but right now this is the language from our existing community plan.

So thank you very much for the opportunity to testify in opposition to the petition being proposed today. And I am ready to answer questions, if you have them. Thank you.

COMMISSIONER GIOVANNI: Thank you, Ms. Petitioner, do you have any questions for Ms. King. 25 King?



1 MR. FUJIOKA: No, thank you. 2 **COMMISSIONER GIOVANNI:** County, any 3 questions? 4 MR. HOPPER: No, Chair. Thank you. 5 COMMISSIONER GIOVANNI: And OPSD, any 6 questions? 7 MS. KATO: No questions. Thank you. 8 COMMISSIONER GIOVANNI: Thank you, Ms. King. Commissioners, any questions for Ms. King? 10 Commissioner Okuda? 11 COMMISSIONER OKUDA: Thank you very much, Mr. Chair. Councilmember King, I'm going to ask you 12 13 a question about Exhibit 6, which was attached to the petitioner's motion to amend the Land Use 14 15 Commission's Findings of Fact, et cetera. 16 In that Exhibit 6, which was Resolution 17 No., I believe, 19-20 adopted by the Council of the 18 County of Maui on February 1, 2019, let me read a 19 very short sentence from that resolution, and I'm 20 going to ask you whether or not what I read 21 accurately reflected the representations made by the 22 state of Hawai'i to the Maui County Council. 23 And this is my quotation, reading from the 24 resolution. Quote, whereas during a public meeting 25 on the proposed change in zoning bill that become

ordinance 4135 on October 30, 2013, the council's 1 land use committee received assurances from 2 3 representatives of the state that an overpass or underpass would be provided pursuant to the Land Use Commission's conditions. 5 6 Is that your recollection of what took 7 place at the council land use committee's meeting, to the best of your knowledge? 8 9 MS. KING: Yes. Thank you, Commissioner 10 Okuda. To the best of my knowledge, that is exactly 11 what took place, that we were assuming at that point that they were following through with the underpass 12 13 or overpass. COMMISSIONER OKUDA: Would it be fair to 14 15 say -- or you tell me. Did the county council of Maui rely on those representations or assurances as 16 17 described in Resolution No. 19-20, the 18 representations or assurances that were made by the 19 state? 20 MS. KING: Yes. I believe so. That is why 21 we passed that resolution unanimously. I can't say 22 for sure what was going through each councilmember's 23 minds, but that was part of the discussion, as I

DEPOSITION & TRIAL (800)528-3335

NAEGELIUSA.COM

COMMISSIONER OKUDA: When the term "state"

24

25

recall.

is used, do you have a recollection with more 1 specificity of what that refers to? Is that the 3 Department of Transportation, Department of Education, or your best recollection is it's just 5 somebody from the state? 6 MS. KING: Well, my recollection is, you 7 know, the way that we talk about the state is that the state administration encompasses the Department of Education and the Department of Transportation. 10 So when we talk about the state, it's usually as a 11 broad term, it's the administration. 12 COMMISSIONER OKUDA: Did anyone from the 13 state, as that term is used in the resolution, did 14 anyone from the state come back to the county 15 council and tell the county council that the state 16 intended to modify, take back, aggregate, or do 17 anything different from the assurances that were 18 given to the Maui County Council? 19 MS. KING: No. In my recollection, there 20 was nobody who made that statement from the state. 21 COMMISSIONER OKUDA: Okay. Thank you very 22 much, Councilmember King. I really appreciate the clarification. Thank you, Mr. Vice Chair. No 23 24 further questions.

Thank you.

COMMISSIONER GIOVANNI:

25

Commissioner Wong, do you have questions for our 1 2 witness? 3 **COMMISSIONER WONG:** Yes, Chair. Thank you. Thank you, Councilmember. Couple of questions. First 5 off, if I remember correctly in my -- that the County of Maui still has to do a certificate of 7 occupancy, so the DOE cannot move in, pretty much, and start school until a certificate of occupancy is 8 given by the county; correct? 10 MS. KING: Correct. 11 COMMISSIONER WONG: So does the -- the 12 other thing. Please explain this one to me. Can the 13 council do anything in its wherewithal to stop that certificate of occupancy or say you cannot do 14 15 anything else until you do something? MS. KING: Well, yeah, that's a -- thank 16 17 you for that question. That's kind of a tricky issue 18 because, you know, the councilmembers are not 19 allowed by our charter to direct administrative 20 employees. But we can set policy. 21 And in my -- in my estimation, the -- the 22 request that's being made of you today is a violation of the community plan, the Kihei Makena 23 24 Community Plan, as I read those sections to you. So 25 normally, when somebody wants to do something that's

outside of the community plan, they would come to 1 the council for a community plan amendment. And we -3 - we have not had that happen yet. 4 So, you know, the -- one of the actions 5 the council could take is to ask corp counsel for a 6 legal opinion on whether a community plan amendment 7 would be required. And if that's the case, then it would be a council action before the certificate of occupancy could be issued. 10 COMMISSIONER WONG: So this is just 11 hypothetical. 12 MS. KING: Yeah. Mine -- mine was 13 hypothetical, too, because I don't know what that 14 corp counsel would be, but, you know, I would be 15 prepared to ask for it. 16 COMMISSIONER WONG: Just because -- I'm 17 just thinking hypothetically that let's say, you 18 know, you go down that route, council does go down 19 that route to ask corporate counsel. So you pretty 20 much could stop DOE from moving in at that point in 21 time; correct? 22 MS. KING: Correct. 23 COMMISSIONER WONG: Okay. No, I just 24 wanted to know these things just because, you know,

I want to know what is the line of where the council

25

can go and where administrations can go. 1 2 MS. KING: Yeah. I really -- and I 3 appreciate that question so much. You know, I would hope that we -- I had hoped that we would be working together. You know, the Kihei High School is so 5 important to our community, and as a -- as a parent 7 of former high school students, I would love to see that school opened. But not at the expense of even one life. 10 So, you know, I really appreciate your --11 your discussion, because there are things, you know, 12 that we are going to have to think about if we don't 13 get the ruling that we need today. 14 COMMISSIONER WONG: Thank you, 15 councilmember. I just -- like a father, also, and 16 I'm going to, you know, I'll put here that I also 17 think the same way. But thank you again. Thank you, 18 Chair. 19 MS. KING: Thank you. 20 COMMISSIONER GIOVANNI: Thank you. 21 Commissioners, anybody else? Commissioner Okuda, 22 you have follow-up question for Councilmember King? Put your hand down, then, I guess. Thank you. 23 24 Seeing no further questions, Councilmember 25 King, thank you for taking the time today to

```
1
   testify.
 2
             MS. KING: Okay. Thank you. And thank you
 3
   to all your commissioners for all your good work. I
   sat through the first issue, and I really
 5
   appreciated all your comments and questioning.
 6
             COMMISSIONER GIOVANNI: Thank you.
 7
             MS. KING: Aloha.
             COMMISSIONER GIOVANNI: Aloha. Mr.
 8
 9
   Derrickson, who is our next public witness?
10
             MR. DERRICKSON: Next public witness is
11
   Mike Moran.
             COMMISSIONER GIOVANNI: Will you invite
12
13
   him to the virtual room, please?
14
             MR. DERRICKSON: Yes. It's in process.
15
   Next up.
16
             COMMISSIONER GIOVANNI: Who's on deck?
17
             MR. DERRICKOSN: Next up on deck is Buck
18
   Joiner.
19
             COMMISSIONER GIOVANNI: Thank you. Mr.
20
   Moran, please put on your video and your audio.
21
             MR. MORAN: Aloha, commissioners. My name
   is Mike Moran. I live at 167 Ahaaina Way in Kihei,
23
   and I am testifying as president of the Kihei
24
   Community Association for the commission, and I
25
   swear to tell the truth.
```



1 **COMMISSIONER GIOVANNI:** Okay. Well, you 2 took the words out of my mouth, so please proceed. 3 You've got two minutes. 4 MR. MORAN: Thank you, sir. Appreciate 5 Vice Chair Giovanni for your stepping in here. And please excuse me. I'll be peeking down. I'm going to 7 try and squeeze this into two minutes. Mahalo for your volunteer public service, 8 9 especially those commissioners who recently reupped. It seems like deja vu all over again, as none 10 11 of you were there in 2013, when this original condition was approved, as we were that day. 12 13 You have been involved numerous times, such as your site visit over three years ago, and 14 15 more recently, the declaratory ruling in 2019, and then the deferral in 2020. 16 17 But I would mention that part of that 18 deferral, the DOE did not reach out to the community 19 after that decision, and we ask the rhetorical 20 question, are they obligated to explain when they 21 simply disregard what is stated by this commission? 22 So we ask has anything changed since the 23 prior meetings? Is there any valid reason to make a 24 change after about eight years? You have heard a

plethora of excuses like misunderstanding the

25

meaning of the condition. Is reading comprehension a 1 2 requirement of this department named education? 3 Our prime concern remains safety of the children, but also, our entire community who will visit the school facilities days and evenings, 5 6 school days, and weekends. And the condition placed 7 by this commission on the DOE back in 2013 remains sound. Please keep the pedestrians off the highways. 8 9 But for those who seem to disregard 10 pedestrians and their safety, perhaps -- and perhaps have more concern for motor vehicles, we offer this. 11 12 Every time any pedestrian walks across the highway, 13 all traffic stops. 14 Currently, it is unsafe to walk or cycle 15 along this highway, and the state has no plans to alter that situation. Rather, the intent is to now 16 17 to make it even worse by now having a multiple 18 function now go across this highway as well. 19 So we ask you to please continue to keep 20 the condition in place and safequard our community. 21 Mahalo for the opportunity to testify. 22 COMMISSIONER GIOVANNI: Thank you, Mr. 23 Moran. Petitioner, do you have any questions for 24 Mr. Moran? 25 I'm sorry. I was muted. I do

MR. FUJIOKA:

```
have a few questions, Mr. Vice Chair. Mr. Moran,
 1
   are you familiar with the Kihei Community
 3
   Association's website?
 4
             MR. MORAN: Yes, sir. I am.
 5
             MR. FUJIOKA: I was -- I'd like to show
 6
   you a couple of screenshots and ask you if you can
 7
   identify them or verify them.
             COMMISSIONER GIOVANNI: So are these
 8
   exhibits that are in the record, Mr. Fujioka?
10
             MR. FUJIOKA: Yes. Mr. Moran, I'm going
11
   to show you petitioner's Exhibit 43 first. Can you
12
   see it?
13
             MR. MORAN: Yes, sir.
14
             MR. FUJIOKA: Do you recognize this as, I
15
   guess, an invitation or advertisement for sign
16
   waving to be held August 19 of this year?
17
             MR. MORAN: I don't see any. I'm looking
18
   at the part that's highlighted. I don't see anything
19
   about sign waving on there. Is that what you're
20
   referring to?
21
                           Do you see a screenshot of
             MR. FUJIOKA:
22
   something that -- sorry, something else is on the
23
   screen. You're right. Okay. Right? Display that. Do
24
   you see a screenshot now?
25
             COMMISSIONER GIOVANNI: We see your --
```

```
1
             MR. MORAN: A screenshot, but it's got
 2
   several different very tiny items on it.
 3
             MR. FUJIOKA: I'm sorry. This is -- my
   computer is not -- this is not showing what I wanted
 5
   you to see.
 6
             COMMISSIONER GIOVANNI: Mr. Fujioka?
 7
             MR. FUJIOKA: Yes.
 8
             COMMISSIONER GIOVANNI: Out of time. Then
   we'll proceed. Mr. Fujioka, may I suggest that you
10
   fix this problem on your own time and then present
   it as part of your testimony?
11
12
             MR. FUJIOKA: Yes, I will. Okay. I could
13
   do that.
14
             COMMISSIONER GIOVANNI: Thank you. Any
15
   further questions for Mr. Moran?
16
             MR. FUJIOKA: Just that there was a sign
17
   waving held on August 19 of this year; correct?
18
             MR. MORAN: That's correct, sir.
19
             MR. FUJIOKA: Were you there?
20
             MR. MORAN: I was.
21
             MR. FUJIOKA: Okay. That's all. Thank you.
22
             COMMISSIONER GIOVANNI: Thank you. County,
23
   any questions for Mr. Moran?
24
             MR. HOPPER: No, Mr. Chair.
25
             COMMISSIONER GIOVANNI: Thank you. OP, any
```

```
questions for Mr. Moran?
 1
 2
             MS. KATO: No questions. Thank you.
 3
             COMMISSIONER GIOVANNI:
                                      Thank you.
   Commissioners, any questions for Mr. Moran? Seeing
 5
   -- oh, wait. Commissioner Chang, I see your -- yeah,
 6
   it helps me with my little screen if you could also
 7
   kind of do this.
             COMMISSIONER CHANG: Yeah. Sorry. I'll
 8
 9
   wave.
10
             COMMISSIONER GIOVANNI: Okay. Commissioner
11
   Chanq?
12
             COMMISSIONER CHANG: And my hands is nice
13
   and brown. It's not yellow, so it's a little
14
   difficult to see. Thank you. Thank you, Chair.
15
             Mr. Moran, thank you so much. I greatly
16
   appreciated the Kihei's community diligence and
17
   commitment in this, and yours has become a familiar
18
   face. So thank you for being here again. Greatly
19
   appreciate it.
20
             So, Mr. Moran, I'd like to ask you.
21
   Currently, it is Kihei Community Association's
22
   position they are opposing the Department of
23
   Education's motion to amend the -- amend the
24
   condition 1(b).
25
             As I read through your testimony dated
```

```
August 10th, 2021, the KCA is requesting that LUC
 1
   mandate the DOE to provide an updated accurate GSPC
 3
   feasibility study and updated traffic studies as
   required by LUC conditions 1(a) and 1(b). Is that
 5
   correct?
 6
             MR. MORAN: That -- that is correct,
 7
   Commissioner.
             COMMISSIONER CHANG: And if those studies
 8
 9
   -- if those studies -- if LUC requires that these
10
   studies be updated, is the community -- and I'm
11
   going to ask the question of DOE and DOT -- is the
12
   community going to accept the results of those
13
   studies, you know, no matter what?
14
             If it says an underpass is not acceptable,
15
   will you accept that?
16
             MR. MORAN: I have to -- in my position,
17
   Commissioner, I have to try and speak for the
18
   community.
19
             So, you know, I would have to go back to
   the community after it happened and try and get the
20
21
   input. But my -- if it was today, like, what does
22
   the community think? My expectation is the community
23
   would say, no, we're not going to accept anything
24
   but safe passage.
25
             I base that on some of the past meetings
```

when I felt the most affected people -- we had -- I believe it was the 2019 meeting when we had several potential parents come to the commission and state that we would rather delay our child going to the new school rather than have unsafe passage across this highway. We would rather send our children into Maui High by bus or whatever rather than unsafe passage.

And we certainly -- we tried to the last couple of days -- we tried to look at that 300-some written testimonies, and we certainly didn't get through all of them. I would guess, scanning wildly through them, I might have gotten to a hundred, and in those, we did not see one testifier saying anything but they wanted the -- preferably the underpass, but they wanted the condition kept in place.

So based on that, I would have to assume - and I'm assuming because I would have to get it
from the community -- that, no, the community is
holding strong. We want nothing but safe passage.

commissioner Chang: And I appreciate your
candor on that. I'll share with you -- and, you
know, we're only at the beginning of the proceeding,
but just we have to rely on expert -- expert

testimony.

And I understand parents' fear. I am a parent, and I have grandchildren as well. Totally understand and appreciate that.

But if there is expert testimony saying that, one, the underpass or the overpass or the safest is this roundabout or the underpass or overpass is not safe -- well, let me ask you this question.

What is the community relying on to say that it's not safe? I mean that the roundabout is not safe and that the only thing that will be safe is the overpass or underpass?

MR. MORAN: To clarify, Commissioner, going back to, you know, 2013, KCA has for years advocated for a roundabout in place of a crossroad. We have -- we have had -- I mean, we're an unfunded volunteer group, but we even paid almost a thousand bucks, which is a lot of money to us, to get professional input on the advantage of a roundabout over a cross section.

And overwhelmingly, all experts from the federal government down indicate that a roundabout is safer for all modes of transportation. It's safer for the pedestrians. It's safer for the bicyclists.

It's safer for the people in the vehicles.

So we have advocated for a roundabout.

Back in those days, the Department of Transportation of Hawai'i opposed the roundabout. They -- they were completely opposed to it. They said we've never done it; we're not going to do it. And we continued to -- to persevere.

Now, as you probably know, the Department of Transportation has completely reversed that position and is now taking the position that the federal government does, that most states do, that many countries around the world do, saying a roundabout is safer for everyone. And the concept is that the vehicles must be physically forced to drive slower.

So the concept is, okay, well, that will make any collisions -- and we say they're not accidents; they're collisions -- any collisions less severe, because any engineer will tell you that the slower the vehicle is moving, the less damage it will do, the more chance there is to avert the collision by people getting out of the way.

So when we hear expert testimony, sometimes the expert testimony changes over the years. And there's many, many experts who have given

input on this, saying that the -- the underpass is 1 the safest choice. The grade-separated crossing, 3 either over or under, is certainly safer than going across the highway. And the more practical way, 5 because it would be used more, is to do a -- a 6 underpass. 7 So we've relied on expert testimony, and we see how the State Department of Transportation 8 changed their position on roundabout, but they --10 they don't seem to be changing their position. And they're kind of the exception to the rule from all 11 the so-called expert testimony that we have. 12 13 We have seen and we have submitted a lot 14 of it. We've had several meetings over the years 15 with different people, and we have presented 16 examples of what are generally referred to as river 17 walks, where a -- there's a stream. Even though our 18 stream is dry 99 9/10ths of the time, we get it, 19 that sometimes it would flood. But if you have --20 **COMMISSIONER CHANG: Mr. Moran?** 21 MR. MORAN: Oh, I'm going on too long. 22

COMMISSIONER CHANG: I'm sorry. I'm sorry to interject, because I know that we've got kind of a short time period, so I just want --

MR. MORAN: Thank you.

23

24

25



community members that you've spoken to have said we're willing to say -- and I just heard from Mrs. King that we're willing to say we'd rather not open the school at all, if it means we don't get the underpass or the overpass.

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

So I'm wondering is the community willing to accept sort of this phased approach of doing the roundabout first, open the school, Phase I; continue the studies, get an updated TIAR, GSPC, before we move into Phase II, which may or may not include the overpass or the underpass?

But as a compromise -- and I believe the county's raised it, so has the community talked about that and is the community willing to accept that phased approach?

MR. MORAN: Well, our understanding,

Commissioner, from hearing the Department of

Transportation's spokesperson last month said that

the -- the roundabout would start construction next month. Now, October -- it would be finished in July. No questions asked. The roundabout is a go.

That's what we heard the Department of
Transportation state publicly. So that doesn't seem
to be part of the equation. They're going to do it
before the Department of Education has forecast when
the school is going to be opened.

We do have some questions about when the Department of Education says the school is going to be opened, because we go back to 2016 when they told us the school was going to be opened, so we always have reservations on these predictions, when it will be.

But our understanding is the earliest the DOE says the school would be opened would be August of next year. The DOT says the roundabout will be completed. So that part seems to be a done deal on the DOT's part.

But our community is saying having a roundabout, which will slow the vehicles down, is still not -- we don't want to make a compromise that it's okay for a child crossing the highway to get hit by a car going 20 miles an hour as opposed to a car going 50 miles an hour.

Τ	COMMISSIONER GIOVANNI: Mr. Moran, let me
2	let me stop you there.
3	MR. MORAN: Yes, sir.
4	COMMISSIONER GIOVANNI: I don't think
5	you're we appreciate the the energy that you
6	have behind your position, but you need to listen to
7	the questions and answer them specifically.
8	MR. MORAN: Thank you.
9	COMMISSIONER GIOVANNI: And let me
10	encourage you when you're asked a yes or no
11	question, try to answer it yes or no.
12	I think the question was would you agree,
13	yes or no, to a phased approach where the school is
14	opened with only a roundabout, and then some future
15	time, there would be a study that may go up or down
16	on an overpass or underpass?
17	Yes or no. Would you agree with that
18	phased approach? Is that a correct statement of your
19	question?
20	COMMISSIONER CHANG: Yes, it is. Thank
21	you. Thank you, Commissioner Giovanni. Yes.
22	MR. MORAN: Today's answer would be no,
23	sir.
24	COMMISSIONER GIOVANNI: Thank you, sir.
25	COMMISSIONER CHANG: Thank you. No further

```
questions, Commissioner Giovanni.
 1
 2
             COMMISSIONER GIOVANNI: Thank you.
 3
             COMMISSIONER CHANG: And thank you, Mr.
   Moran.
 4
 5
             COMMISSIONER GIOVANNI: Commissioner
 6
   Okuda?
 7
             COMMISSIONER OKUDA: Thank you, Mr. Vice
 8
   Chair. Mr. Moran, with respect to the Waipuilani
   Gulch, do pedestrians today go and walk underneath
10
   the highway bridge at the Waipuilani Gulch area? In
11
   other words, are people using that underpass as a
   method of getting from one side of the highway to
12
13
   the other side? Is that happening now?
14
             MR. MORAN: It is certainly happening. I
15
   have personally seen it dozens and dozens and dozens
   of times. I ride a --
16
17
             COMMISSIONER OKUDA: Okay. That's
   basically what I --
18
19
             MR. MORAN: Oh, I'm sorry. Yes. Yes. Thank
20
   you.
21
             COMMISSIONER OKUDA: Yes. Okay. Then let
22
   me ask a question which may or may not be related,
23
   shifting gears slightly to what Mr. Fujioka was
24
   asking.
25
             If you had, or since you had all these
```

picketers or sign-wavers -- let's not call them 1 picketers -- sign-wavers on the highway, how would 3 you respond to an observation saying KCA is just exaggerating the danger of the highway because you 5 all not only invited people to come out and sign 6 wave, you actually went out there and sign waved. 7 So you're overstating the danger of the highway. What is your response, if that was the question or comment? 10 MR. MORAN: To be clear, Chair, we were not on the highway. We were not even on the shoulder 11 12 of the highway. We were, I guess, minimal 20 feet, 13 30 feet away from the shoulder on a plot of land. 14 The land juts out there before the gulch, 15 and we did have one exuberant sign-waver who did 16 walk out onto the bridge, and the rest of us were 17 saying, "Get off there. What, are you crazy? That's not what we're doing." But, you know, when --18 19 COMMISSIONER OKUDA: Okay. I -- I --20 MR. MORAN: But, no, we were not out there, our group. 21 22 COMMISSIONER OKUDA: Okay. Thank you very 23 much. I just needed clarification of that. Thank 24 you, Mr. Vice Chair. No further questions. 25 COMMISSIONER GIOVANNI: Thank you,

```
Commissioner Okuda. Any other commissioner have a
 1
   question for Mr. Moran? Thank you, Mr. Moran.
 3
   You're excused.
             MR. MORAN: Oh. Mahalo.
 4
 5
             COMMISSIONER GIOVANNI: So it's 1:56. I
 6
   want to take a short break at this time. We will
 7
   resume at 2:03. Here's my gavel.
              (Recess taken from 1:56-2:04 p.m.)
 8
 9
             COMMISSIONER GIOVANNI: Okay. We're back
10
   on the record. It's 2:04. Let me just encourage
11
   everyone. This is a Zoom meeting, so we are going to
   try to zoom. The intent is to adjourn today at 3.
12
13
             We have six additional testifiers in the
14
   waiting room, which will require us to go through
15
   expeditiously, if we're going to meet our target
16
   adjournment time.
17
             And I really encourage everybody to listen
   to the questions, and if they're simple yes or no
18
19
   questions, please answer with a simple yes or no, if
20
   you can. So, Ms. Kato, did you have a comment?
21
                        Sorry. It was just to ask if we
             MS. KATO:
22
   had an estimated time, but you just gave an
23
   estimated time. Thank you.
24
             COMMISSIONER GIOVANNI: Very well.
25
   Derrickson, next up for testimony?
```

1	MR. DERRICKSON: Next up is Buck Joiner,
2	and on deck is Madeleine Wells.
3	COMMISSIONER GIOVANNI: Okay. Mr. Joiner
4	will be coming in. When you do, Mr. Joiner, please
5	start your video and your audio.
6	MR. JOINER: Hi, there. Camera not
7	working.
8	COMMISSIONER GIOVANNI: Okay. Well, just
9	go with your audio. We do hear you fine.
10	MR. JOINER: I don't understand why the
11	camera isn't working. I will give oral testimony
12	COMMISSIONER GIOVANNI: Yes.
13	MR. JOINER: and extreme apologies and
14	try to share screen, if that possible.
15	COMMISSIONER GIOVANNI: You can't give
16	video. You can't share the screen. It's audio only.
17	MR. JOINER: No. Crap. Hang on. I'm not
18	good at this. There we are. Okay. So I'm Buck Joiner
19	from Kihei.
20	COMMISSIONER GIOVANNI: What's your
21	address, please?
22	MR. JOINER: And I will be telling the
23	truth. 3443 Malina Place, Kihei.
24	COMMISSIONER GIOVANNI: Do you affirm the
25	testimony you're about to give will be the truth?

1	MR. JOINER: Absolutely. Yes.
2	COMMISSIONER GIOVANNI: Mr. Joiner, you
3	have two minutes.
4	MR. JOINER: Thank you. I am 40-year Maui
5	resident, formerly on the board of directors of the
6	Kihei Community Association. I was chairman of that
7	traffic safety committee for 12 years.
8	I was also chairman of the Maui County
9	Traffic Safety Council. I am have been a member
LO	of several state highway traffic groups. I'm a
L1	retired professional engineer.
L2	There is no consensus right now on the
L3	best solution for students crossing Piilani Highway.
L4	I agree with DOT and DOE, hereafter abbreviated as
L5	DOT-E, that a gargantuan overpass or a tunnel under
L 6	Piilani Highway would be grossly expensive and
L7	seldom used. Is my graphic showing?
L 8	COMMISSIONER GIOVANNI: No.
L 9	MR. JOINER: Okay. Then my camera isn't
20	working either.
21	COMMISSIONER GIOVANNI: Please make your
22	remarks the best you can.
23	MR. JOINER: In my written testimony, I
24	provided a map showing the showing that
25	approximately 85 percent of the students live either

```
north or south of the two bridges that abut the high
 1
 2
   school property.
 3
             And those children have to walk across the
   bridge to -- and that bridge is three feet wide. The
 5
   bridges are approximately 100 feet long.
 6
             I'm really -- I am frustrated. Is my
 7
   screen showing now?
             COMMISSIONER GIOVANNI: It is.
 8
 9
             MR. JOINER: Okay. I'm just going to have
10
   to go.
11
             COMMISSIONER GIOVANNI: You're at two
12
   minutes now to complete the process.
13
             MR. JOINER: Now, 85 percent of the
14
   students live on either side of the bridges, and to
15
   pass those to get to the school, they have to --
   they have to cross this bridge. And that picture is
16
17
   not showing.
18
             COMMISSIONER GIOVANNI: I'm sorry. Mr.
19
   Joiner, you're going to have to wrap this up.
20
             MR. JOINER: The bridge is only three feet
21
   wide, the walk path, 100 feet long, cars screaming
   past, hundreds of kids, hundreds of cars. It's
23
   absolutely unacceptable. The DOT, DOE have said that
24
   the students may not cross through the gully;
25
   therefore, they have to go over the bridge.
```

```
So there is a solution, and that is to
 1
   build a walkway across the bridge -- across the
 3
   gully, the gulches. That will allow 85 percent of
   the students to go through that walkway and then
 5
   pass under the bridge. And we need two pathways and
   two underpasses. If my graphic is showing, you can
 7
   see that the --
 8
             COMMISSIONER GIOVANNI: Mr. Joiner?
 9
             MR. JOINER: -- is about equal. The gulch
10
   is dry 99 percent of the time, 99.99, and --
11
             COMMISSIONER GIOVANNI: Please conclude.
12
             MR. JOINER: Flooding is a concern. The
13
   walkway could be on pontoons; okay? And that would
14
   eliminate the problem of the -- of the water. Okay.
15
             COMMISSIONER GIOVANNI: Thank you.
16
             MR. JOINER: I think I will pause there.
17
             COMMISSIONER GIOVANNI: Yeah. So,
18
   petitioner, do you have any questions for Mr.
19
   Joiner?
20
             MR. FUJIOKA: No questions. Thank you.
21
             COMMISSIONER GIOVANNI: Mr. Hopper, does
22
   County have any questions for Mr. Joiner?
23
             MR. HOPPER: No questions.
24
             COMMISSIONER GIOVANNI: Ms. Kato, do you
25
   have any questions for Mr. Joiner?
```

1 MS. KATO: No questions. Thank you. 2 COMMISSIONER GIOVANNI: Thank you. 3 Commissioners, any questions for Mr. Joiner? 4 MR. JOINER: I'm sure my screen worked 5 last night in a test run. 6 COMMISSIONER GIOVANNI: Seeing none, thank 7 you, Mr. Joiner, for joining us today. We did see your screen. So we will excuse you now. Mr. Derrickson, could you bring our next witness? 10 MR. DERRICKSON: Next witness is Madeleine Wells, followed by Louise Lambert. 11 12 COMMISSIONER GIOVANNI: Thank you. Ms. 13 Wells, please activate your video and your audio, if 14 you can. 15 MS. WELLS: Got it. Okay. 16 COMMISSIONER GIOVANNI: Great. We hear 17 you. Do you affirm the testimony you're about to 18 give will be the truth? 19 MS. WELLS: Yes. 20 **COMMISSIONER GIOVANNI:** Please give us 21 your full name and address. 22 MS. WELLS: Okay. 23 COMMISSIONER GIOVANNI: And then give us a 24 couple of minutes of testimony. 25 MS. WELLS: Okay. Madeleine Wells. I live

at 168 Oluea Circle in Kihei 9 -- you know what I mean, in Kihei. Sorry. And, okay, so I got to run through all this stuff.

Aloha, Land Use Commission. I'm testifying to urge the commission to deny DOE's petition to change the above or below grade requirements for students to cross Piilani Highway to the new high school.

I live off Kulanihakoi, directly across the highway from the new school. Although this subdivision where I live is in a sheltered enclosure, the highway noise sounds like we are living just below a major freeway.

During the years prior to this new traffic light installation three weeks ago, I would be stuck for many minutes waiting to make my left turn off the highway onto Kulanihakoi.

Once I noticed in real time how long the wait was, when I heard how many songs played on Pandora, it was almost four full songs.

Since most are in the four to five-minute range, it's easy enough to do the math, but not easy getting across. Not easy for students either, which is why charter school kids have to be driven, no matter how close they live, as long -- if it's makai

of the highway.

My car is heavy and built close to the ground. Even so, it gets jostled alarmingly in the high winds caused from air currents moved by multiple vehicles racing more than 20 miles above the speed limit. This is a windy part of the island, but during the shutdown last year, it was amazing how still the air seemed by comparison.

Until I can get safely wedged into the left turnoff section, other cars close in behind me, pressuring me to speed. Many travel at terrifying velocity. Posted speeds in this area are 30 or 35.

Most cars in the left lane are going between 50 and 65, but plenty at 70 and above.

All it would take is a split-second attention lapse of an oncoming driver for me to get knocked across the road and cause a multiple wreck in both directions. But I would be inside my car.

Imagine what it would do to a child on foot or skateboard, or several adolescents walking together.

They are under pressure to get to class on time or to practice or rehearsal or meetings. When two minutes can make the difference in a lowered grade or some form of demerit, it's easy to see how some might be tempted to run across against the

```
stoplight. A walkway --
 1
 2
             COMMISSIONER GIOVANNI: Please summarize,
 3
   if you can.
 4
             MS. WELLS: Okay. Okay. A walkway under
 5
   the Waipuilani and Kulanihakoi bridges would provide
 6
   access mauka and makai to high school students and
 7
   charter school students up the hill on Lipoa.
             Engineering information responses. Buck
 8
   provided that. I guess, hopefully, you all we have a
   chance to see it later.
10
11
             Anyway, that's the only practical
   solution. It would cost almost nothing. It could be
12
13
   finished within about three weeks. And that could
14
   happen way before this roundabout would be done.
15
   This is a really dangerous stretch of road, and
16
   despite police issuing tickets up and down the
17
   highway, the speeding is heavy.
18
             Community members do -- yeah, there's no
19
   way this could happen without sacrificed keiki lives
20
   in the --
21
             COMMISSIONER GIOVANNI:
                                      Thank you.
22
             MS. WELLS:
                          Okay.
23
             COMMISSIONER GIOVANNI: Thank you very
24
   much.
25
                          Thanks for your consideration.
             MS. WELLS:
```



```
1
             COMMISSIONER GIOVANNI: Thank you.
   Petitioner, questions for Ms. Wells? Mr. Fujioka,
 3
   any questions for Ms. Wells?
 4
             MR. FUJIOKA: I'm sorry. No questions.
 5
   Thank you.
 6
             COMMISSIONER GIOVANNI: Thank you. Mr.
 7
   Hopper, any questions?
8
             MR. HOPPER: No questions.
             COMMISSIONER GIOVANNI: Thank you. Ms.
 9
10
   Kato?
11
             MS. KATO: No questions. Thank you.
12
             COMMISSIONER GIOVANNI: Thank you.
13
   Commissioners, any questions for Ms. Wells? Thank
   you, Ms. Wells, for joining us today. You will be
15
   excused now. Thank you.
16
             MS. WELLS: Thank you.
17
             COMMISSIONER GIOVANNI: Mr. Derrickson,
18
   who's next?
19
             MR. DERRICKSON: Louise Lambert.
20
             COMMISSIONER GIOVANNI: Thank you.
21
             MR. DERRICKSON: Nick Drance on deck.
22
             COMMISSIONER GIOVANNI: Who's on deck?
23
             MR. DERRICKSON: Nick Drance.
24
             COMMISSIONER GIOVANNI: Okay. Thank you.
  Aloha, Ms. Lambert. Can you hear us?
```



```
1
             MS. LAMBERT: Aloha. Yes. Can you hear me?
 2
             COMMISSIONER GIOVANNI: Yes. We hear you,
 3
   and we see you. Do you --
 4
             MS. LAMBERT: Oh, thank you.
 5
             COMMISSIONER GIOVANNI: Do you affirm that
 6
             MS. LAMBERT: My name is Louise Lambert. I
 7
   live at 3265 Kehala Drive in Kihei 96753.
 8
             COMMISSIONER GIOVANNI: Do you affirm that
 9
10
   your testimony that you're about to give is the
11
   truth?
12
             MS. LAMBERT:
                           Yes.
13
             COMMISSIONER GIOVANNI: Please proceed for
14
   two minutes.
15
             MS. LAMBERT: Thank you. Thank you. Thank
16
   everybody for their support in this matter.
17
             I'm a grandparent -- a parent, of course,
   but a grandparent, and I have a 10-year-old grandson
18
19
   who will likely be going to the school. I'm a former
20
   teacher at Montessori Hale o Keiki, which is --
21
   actually was in that neighborhood where the school
22
   entrance is.
23
             There are dangerous sidewalks at the
24
   Kulanihakoi and Waipuilani bridges, which Buck has
25
   in his -- his pictures that, hopefully, you all have
```

access to. So hundreds of students will need to walk, bike, or skate to school who live closer than the 1.5 miles from school that are ineligible for a school bus ride.

And if we're depending on car rides for all these hundreds of children, it's definitely going to create more traffic challenges.

So if we expect a large body of students to only cross at one place, it's not practical.

Students will be coming from north of Kulanihakoi and south of Waipuilani, and either we need to widen the bridges or create safe walkways, bike paths above, below, or beside the bridges to provide safe access for the students and all the people coming and going from school.

With three-foot wide bridges with the cement three foot from the edge of the road for large groups of youths and fast-moving traffic and cyclists and skateboards and whatever other means of transportation youth will use to get to school, we've got scenes for fatal injuries.

Thank you for paying attention to the very important safety of our youth. I believe underpasses are necessary for students traveling to and from school, and so I strongly advocate not waiving the

```
requirement. Thank you very much.
 1
 2
             COMMISSIONER GIOVANNI: Thank you, Ms.
 3
   Lambert. You hit two minutes on the button, and I'm
   so proud of you for doing so. Thank you.
 4
 5
             So, petitioner, do you have any questions
 6
   for Ms. Lambert?
 7
             MR. FUJIOKA: No questions.
             COMMISSIONER GIOVANNI: Mr. Hopper from
 8
 9
   the County, any questions?
10
             MR. HOPPER: No questions, Chair.
11
             COMMISSIONER GIOVANNI: Thank you. Ms.
12
   Kato from OPSD, any questions?
13
             MS. KATO: No questions. Thank you.
14
             COMMISSIONER GIOVANNI: Thank you.
15
   Commissioners, any questions? Seeing none, thank
16
   you, Ms. Lambert. You'll be excused.
17
             MS. LAMBERT: Thank you.
             COMMISSIONER GIOVANNI: Mr. Derrickson,
18
19
   who's next? Who's on deck?
20
             MR. DERRICKSON: Nick Drance next, and
21
   Andrew Beerer on deck.
22
             COMMISSIONER GIOVANNI: Mr. Drance, please
23
   activate your audio and visual.
24
             MR. DRANCE:
                          There we go.
25
             COMMISSIONER GIOVANNI: There you go.
```



1 MR. DRANCE: All right. COMMISSIONER GIOVANNI: Do you affirm that 2 3 the testimony you're about to give is the truth? 4 MR. DRANCE: I do. COMMISSIONER GIOVANNI: Thank you. Can you 5 6 please state your name and your address for the 7 record and proceed with your two minutes of testimony? 8 9 MR. DRANCE: Nick Drance, 2441 South Kihei 10 Road, Kihei. That was my assistant. And I will tell the truth. 11 In the interest of saving time, just let 12 13 me reaffirm the testimony from the prior speakers. And there's a tremendous number of people on social 14 15 media, Next Door Neighbor Kihei and Facebook, who 16 are voicing similar opinions about -- that others 17 have expressed here. A few have been dropped off 18 because they were ready to sign up this morning at 19 20 So this is a big topic with the public here, and I think if a requirement is made, 21 22 requirements are made for a reason, and we should 23 leave it be and not accept the petitioner's request. 24 And I thank you. 25 COMMISSIONER GIOVANNI: Thank you, Mr.

```
Drance. You just broke the record. Thank you. One
 1
   minute. So questions, Mr. Fujioka, from the
 3
   petitioner?
 4
             MR. FUJIOKA: No questions. Thank you.
            COMMISSIONER GIOVANNI: Thank you. Mr.
 5
 6
   Hopper?
 7
             MR. HOPPER: No questions, Chair.
             COMMISSIONER GIOVANNI: Thank you. Ms.
 8
 9
   Kato?
10
             MS. KATO: No questions. Thank you.
11
             COMMISSIONER GIOVANNI: Thank you.
   Commissioners? Seeing none, thank you, Mr. Drance.
12
13
   You're excused. Thank you for coming forward.
14
             MR. DRANCE: Thank you.
15
             COMMISSIONER GIOVANNI: Mr. Beerer, come
   into the room. And, Mr. Derrickson, who's on deck?
16
17
             MR. DERRICKSON: Andrew Beerer being
   promoted and Tina Wildberger on deck.
18
19
             COMMISSIONER GIOVANNI: Okay. Is Tina --
20
   is Representative Wildberger the last one in the
21
   room?
22
             MR. DERRICKSON: Last one with their hand
23
   up. Yes.
24
             COMMISSIONER GIOVANNI: Thank you. Mr.
25
  Beerer, please activate your audio and video. There
```



1 you go. 2 MR. BEERER: All right. Apologies there. 3 **COMMISSIONER GIOVANNI:** No problem. Do you affirm that the testimony you're about to give is 5 the truth? 6 MR. BEERER: Yes, I do. 7 COMMISSIONER GIOVANNI: Yeah, name and address for the record, and proceed for two minutes. 8 MR. BEERER: My name is Andrew Beerer, 56 9 10 Kolola Place, Kihei, Hawai'i 96753. 11 I'm going to give my oral testimony, but also hope you'll read my written testimony, as it 12 13 speaks to the need for updated traffic studies and 14 the need for DOE compliance with other LUC-imposed 15 conditions, specifically conditions 1(b), 1(d) for pedestrian shoulders and condition 2 for annual 16 17 updates. 18 I can also address the questions that were 19 given to Mr. Moran earlier. The Fehr & Peers traffic 20 studies both mandate an underpass or a grade-21 separated crossing in 252031, although I do believe 22 they use drastically underestimated pedestrian 23 volumes. 24 So I think a new pedestrian study would

even show greater pedestrian volumes, but they are

25

mandated in those two studies. All right. Let's talk about the intent of this condition. In 2019, the LUC reaffirmed that the intent of the condition was to provide for an over or underpass.

Furthermore, at that time, the LUC reaffirmed that the DOT has no decision-making power, but only advises. Today the intent of the condition is still true: to provide a safe grade-separated pedestrian crossing to keep students off the highway.

The intent of the Department of Education should be to protect their students and provide the safest crossing to school. The intent of the Department of Transportation should be to protect pedestrians and provide a functioning highway.

To excuse the DOE from this obligation does not solve or fulfill the intent of the condition. It is a disservice to the future of this community and the safety of its students.

These Land Use Commission conditions are sacred and dear to us. It is the only leverage a community has to make sure that the community gets critical infrastructure in exchange for a land use amendment.

The underpass is warranted and suggested.

How many years can we kick the can down the road and why? We have heard from countless experts and engineers that the underpass is feasible and recommended. And we've seen plenty of tragedy on this highway. It is inevitable.

We have seen hundreds of examples of underpasses built along coastal waterways and next to raging rivers. We are in a dry gulch that barely flows, a dry gulch that is crossed every day by the hundreds of men and women working on the high school. We should be grateful that we have such a wide underpass, and experts advise a pedestrian trail is inexpensive and commonplace.

COMMISSIONER GIOVANNI: Please summarize,
Mr. Beerer.

MR. BEERER: The Land Use Commission has reaffirmed that the Department of Transportation has no decision-making power, but only advises. We need the DOE and the DOT to end this game of chicken. We need to move forward now. We need to move forward with good faith and immediately contact the engineers and experts to survey and design a pedestrian underpass. The clock is ticking, same as it has been for nine years.

COMMISSIONER GIOVANNI: Thank you.



```
Petitioner, do you have any questions for Mr.
 1
 2
   Beerer?
 3
             MR. FUJIOKA: No, Mr. Chair.
 4
             COMMISSIONER GIOVANNI: Mr. Hopper?
 5
             MR. HOPPER:
                          No, Chair.
 6
             COMMISSIONER GIOVANNI: Ms. Kato?
 7
             MS. KATO: No questions. Thank you.
 8
             COMMISSIONER GIOVANNI:
                                      Thank you.
   Commissioners? Commissioner Chang? You're on mute.
10
             COMMISSIONER CHANG:
                                   Thank you,
11
   Commissioner Giovanni. And I'm going to try to keep
12
   my questions really tight.
13
             Mr. Beerer, you seem like someone who's
14
   going to give me a yes or no answer, so I'm going to
15
   ask you the questions that I was asking Mr. Moran.
16
             As I understand, KCA is asking that an
17
   updated feasibility, GPSC study, and an updated TIAR
18
   be completed; is that correct?
19
             MR. BEERER:
                         Yes.
20
             COMMISSIONER CHANG: Okay. And I know you
21
   don't speak on behalf of all the community, but you
22
   seem to know a lot of what's going on. Will the
   community accept, if the updated study says that the
23
24
   roundabout is sufficient, the DOT additional
25
   mitigation methods are sufficient, an underpass or
```

an overpass is not -- is not feasible or is not --1 2 is not required at this time, do you believe that 3 the community will accept that? MR. BEERER: Not without an unbiased 4 5 review. It took our review to determine that the 6 Department of Education and their consultants were 7 not using their own data for bussing statistics. So as laymen, we have to go through these 8 9 hundreds of documents as if we were attorneys to 10 make sure that they're legitimate or are these 11 consultants just doing the bidding of the dictators that have asked them to do this study for them. 12 13 **COMMISSIONER CHANG:** So what's the basis? 14 How do you determine an unbiased? Is that something 15 that the community would participate in the 16 selection of the expert? 17 MR. BEERER: Well, yeah. Well, first, you -- you read the study. And so, say in this 2016 Fehr 18 19 & Peers study, they estimate 20 percent of 20 pedestrians would walk to school, those within .2 miles. Well, the DOE bussing policy does not provide 21 22 bussing unless you live outside of 1.5 miles. So that's a three-mile radius. That is significantly 23 24 more than what was used to determine the numbers for 25 the 2016 study.

Hawaii State Land Commission Hearing September 8, 2021 NDT Assgn # 52880 COMMISSIONER CHANG: Okay. And I guess I'm 1 -- I'm not asking for the details of what would be 2 3 in there, but it's mostly a procedural question, because we're faced with this -- this very critical 5 decision. There is -- if that underpass or overpass 6 is not built, based upon the representations, the 7 school cannot open. So let me ask you this question. In your 8 view, would a phased approach -- do the -- do the 10 roundabout, open the school, Phase I; continue the 11 updated studies for Phase II and have further 12 discussions with the community about both the 13 updated study and the roundabout or overpass, if 14 that's necessary, and get legislative funding for 15 Phase II of the opening. Would that be acceptable?

MR. BEERER: I personally hold dear to a Land Use Commission condition, because once you remove a condition, your chances of ever getting it back are pretty nil. If there was a way to get the DOE to move forward with some studies and work collaboratively with our local engineers, I think you could find some solutions there. But the condition must remain until they do the due diligence and work that this condition requires.

16

17

18

19

20

21

22

23

24

25

So are you saying

COMMISSIONER CHANG:

```
that the condition means building an overpass or an
 1
   underpass before the school opens, that there's
 3
   nothing less -- that the community would not accept
   anything less than that?
 4
 5
             MR. BEERER: At this point, correct.
 6
             COMMISSIONER CHANG: All right. Thank you
 7
   very much for your candid answers. No further
   questions.
 8
 9
             MR. BEERER: You're welcome.
10
             COMMISSIONER GIOVANNI: Thank you.
11
   Commissioner Wong, did you have your hand up?
12
             COMMISSIONER WONG: Yes, Chair. Thank you.
13
   Mr. Beerer, I got to -- sorry, I pressed the wrong
   button. Can't use this mouse well.
14
15
             My question is two -- well, several
16
   questions. The first question I have is do you --
17
   you heard me talking to Councilmember King; correct?
18
             MR. BEERER: Correct.
19
             COMMISSIONER WONG: So we're going through
20
   a hypothetical situation, because we're not -- well,
21
   I'm not living on Maui. You know, I mean, we have
22
   Commissioner Ohigashi, but the rest of us live on
23
   different islands.
24
             So do you -- do you think that the council
25
   and executive branch of Maui will have more ideas of
```

what should be in place in that location?

MR. BEERER: Well, that's a hypothetical question, but I think what I allude to is this has become a game of chicken where the Department of Education isn't doing any diligence and keeps bringing us back for these hearings. That brings us no closer to a solution.

What we're ultimately headed towards is a school that will be ready to open without a safe crossing that was a part of a nine-year-old Land Use Commission condition.

Now, what can we do in the meantime to speed up the process? We've been speaking against this for years, when they've had plenty of time. There's still time on the clock to start some serious studies. That's what needs to happen right now before we start talking about what could happen in two years when the school is open, and they're applying for occupancy permits.

Because I agree. It's going to be really tough to keep people out of a brand-new school. But at the same time, does waiting out the community and the Land Use Commission warrant squashing the wishes of the community and the safety of the students? It doesn't.

T	COMMISSIONER WONG: So, no, I just was
2	wondering if you heard the hypothetical of what if
3	the County of Maui and the city council decides not
4	to give a certificate of occupancy and say that it's
5	not part of the community plan, so you cannot open
6	up.
7	So we see the Land Use again, the
8	hypothetical is what if the Land Use Commission says
9	right now build the roundabout plus add stuff to the
10	community plan?
11	MR. BEERER: I I personally don't want
12	to give up this condition. Like I said before I
13	hate to repeat myself, but once you give up a
14	condition, you're unlikely to see them again. As
15	commissioners, you all know that very well.
16	COMMISSIONER WONG: Okay. Thank you.
17	Thank you, Chair.
18	COMMISSIONER GIOVANNI: Thank you,
19	Commissioner Wong. Any other questions for this
20	witness from the commissioners? Seeing none, Mr.
21	Beerer, thank you very much for your testimony.
22	MR. BEERER: Thank you for your time.
23	Appreciate it.
24	COMMISSIONER GIOVANNI: Thank you. Mr.
25	Derrickson, who's next?



1 MR. DERRICKSON: Representative Wildberger 2 being promoted to panelist now. 3 **COMMISSIONER GIOVANNI:** Excellent. 4 REPRESENTATIVE WILDBERGER: Aloha, 5 commissioners. And Vice Chair, thank you for your 6 time and your service and attention to this 7 incredibly important matter. I'm back with you again on this issue to oppose the DOE's request to drop this requirement. 10 COMMISSIONER GIOVANNI: Can I quickly have 11 you --12 REPRESENTATIVE WILDBERGER: Oh, yes. I'm 13 sorry. Representative Tina Wildberger. I live at 2710 Kauhale Street in Kihei, and I attest to tell 14 15 the truth today. 16 **COMMISSIONER GIOVANNI:** Very good. Imua. 17 REPRESENTATIVE WILDBERGER: Thank you. For over a decade, KCA has been working to realize this 18 19 vision of Kihei. It's really difficult to understand 20 that we're here again on this issue that has already 21 been decided twice very judiciously in a careful 22 consideration by this very commission in 2013 and in 23 2019. 24 The community's demand for safe GSPC has 25 not changed. Residents want a walkable, bikeable

community. Without safe crossing to a new center of 1 our community, this goal is not attainable. Students 3 crossing Piilani Highway twice a day during a shift change where thousands of drivers are commuting 5 through Kihei to Wailea resorts will destroy the 6 daily commute. 7 Like O'ahu right now, commuters sit through multiple cycles at other intersections, 8 trying to traverse Kihei. That's already happening 10 when the charter school on Lipoa gets out. 11 The first student pedestrian traffic 12 fatality will be on the hands of those choosing to 13 put kids in traffic. I implore and beseech the LUC 14 commissioners today to once again uphold the 15 requirement for pedestrian separated crossing for 16 Kihei High School. Mahalo. 17 COMMISSIONER GIOVANNI: Thank you. And 18 thank you for your written testimony that you've 19 submitted as well. 20 REPRESENTATIVE WILDBERGER: Thank you. 21 COMMISSIONER GIOVANNI: So, petitioner, do 22 you have any questions for Representative 23 Wildberger? 24 MR. FUJIOKA: No. Thank you.

Thank you.

Mr.

COMMISSIONER GIOVANNI:

25

```
Hopper?
 1
 2
             MR. HOPPER: No, Chair.
 3
             COMMISSIONER GIOVANNI: Ms. Kato?
 4
             MS. KATO: No, thank you.
 5
             COMMISSIONER GIOVANNI: Thank you.
 6
   Commissioners, what's your pleasure? Let's start
 7
   with Commissioner Okuda.
             COMMISSIONER OKUDA: Thank you very much,
 8
 9
   Mr. Chair. Thank you, Representative Wildberger. I
10
   read your -- and I read all the testimony, believe
11
   it or not, but I read your very detailed testimony
   with citations to studies and other pieces of
12
13
   evidence.
             After you submitted your testimony which
14
15
   appears as part of the public record on the Land Use
   Commission website, did anyone from the executive
16
17
   branch, including the Department of Education or
18
   Department of Transportation, contact you to discuss
19
   the specific studies or specific data that you
20
   included in your testimony, including the
21
   photographs that you included and the arguments you
22
   made? Did anyone from the executive branch contact
23
   you?
24
             REPRESENTATIVE WILDBERGER:
25
   Commissioner.
```



	COMMISSIONER ORODA: ORay. On, oray, Mr.
2	Chair. Thank you very much. I have no further
3	questions.
4	COMMISSIONER GIOVANNI: I can see you're
5	not accustomed to a simple yes or no answer to your
6	questions, so that's that's fine. Commissioner
7	Chang, you had a question?
8	COMMISSIONER CHANG: Yes. I did. Thank you
9	so much. And thank you, Representative Wildberger. I
LO	appreciate you being here again. Obviously, this is
L1	a very important issue for your community.
L2	I just have one question, and I and I
L3	don't follow the legislative budget process, but I
L 4	was wondering have you put in money? Have you put
L 5	in, requested on behalf of Kihei community any
L 6	budget for an underpass and overpass?
L7	REPRESENTATIVE WILDBERGER: I have not.
L 8	COMMISSIONER CHANG: Okay. Thank you very
L 9	much.
20	COMMISSIONER GIOVANNI: Thank you.
21	Commissioners, any further questions? Commissioner
22	Ohigashi?
23	COMMISSIONER OHIGASHI: On the same lines
24	as Commissioner Chang, I seem to recall the last
25	time we were here, a long time ago when we talked

about this, is that the -- there was concern as to the cost of an underpass being in excess of \$30 million by the DOT if it's built up to their prior specifications.

And I had the impression here that DOT would be seeking guidance from the legislature as to whether or not they would take funding for those, that provision.

Have you -- have you any idea, one,
whether or not the budget or the budgetary amounts,
if there is available money, the existing
appropriation for such an underpass; and number two,
whether or not they have sought specific guidance
from the legislature with regard to whether or not
to secure such funding?

## REPRESENTATIVE WILDBERGER: Thanks,

Commissioner. I have not had any conversations with the DOT or the DOE regarding funding about the underpass. I found the deputy director's estimate really high, because he seemed to think that he would need to raise the bridge, which would quickly cost millions.

COMMISSIONER OHIGASHI: I'm sorry,

Representative Wildberger. I'm just trying to find
out whether or not that you know if there is

sufficient moneys in existing appropriations to pay for that type of underpass because -- because that's what the impression I got, that they would check if they have, and they would seek legislative guidance on this matter. That's what my impression was with the last time we were here.

The second part was just some questions, whether or not they sought the same guidance, because -- if you know.

 $\label{eq:REPRESENTATIVE WILDBERGER: I don't think} \\$  they have.

COMMISSIONER OHIGASHI: And what about the first question? Is there any funding available? Have you -- has the legislature conducted an inquiry as to what -- whether or not there's moneys available in existing appropriation or whether it's used up or pledged on?

the underpass that the community is asking for, it would be very easy to allocate funding to that. It would not be a large change order at all in the scope of that project.

COMMISSIONER OHIGASHI: I understand. But
I'm asking from the point of view in -- is there any
money available in the existing appropriation that

you could repurpose that you know about? 1 2 REPRESENTATIVE WILDBERGER: I don't have 3 any information about reappropriating funding. 4 COMMISSIONER OHIGASHI: Thank you. 5 COMMISSIONER GIOVANNI: Thank you. That's 6 it, Commissioner? That's the end of it? Okay. Any 7 other questions from commissioners for Representative Wildberger? 8 9 **COMMISSIONER WONG:** Chair? 10 COMMISSIONER GIOVANNI: Yes, Mr. Wong. Commissioner Wong, please proceed. 11 12 COMMISSIONER WONG: Thank you, Mr. Chair. 13 Good afternoon, Representative. I got a question. This is legislatively dealing with this issue. Could 14 15 the legislature do a -- I guess an info brief or 16 something with the DOE to bring it up to the 17 legislative level to -- you know what I'm saying? 18 You know there's always info briefs or something 19 that say, hey, DOE, come and inform us of what's 20 happening, what you need, and why you're not doing 21 it? So could the legislature do something like that? 22 REPRESENTATIVE WILDBERGER: Typically, the 23 info briefings are held and conducted by the chairs 24 of those committees. Representative Justin Woodson 25 is the chair of the education committee, and that is

```
something that he certainly could do on our behalf.
 1
 2
             COMMISSIONER WONG: Yeah. It's just that,
 3
   you know, there is -- as we see, there's Phase I,
   Phase II, Phase III, I believe, for the Kihei High
 5
   School.
 6
             And I think at one of our hearings, we say
 7
   don't do -- there's appropriated money already in
   Phase II or Phase III. Reappropriate it for this
   issue and put it part of the info brief and then
10
   talk to Chair Luke and say, hey, we want to do this,
   can we do this. Something like that.
11
12
             REPRESENTATIVE WILDBERGER: Thank you.
13
   It's an excellent suggestion.
             COMMISSIONER WONG: Yeah. That's all.
14
15
   Thank you, Representative. Thank you, Chair.
16
             COMMISSIONER GIOVANNI: Thank you,
17
   Commissioner Wong. Okay. One more time. Any follow-
   up questions from any commissioners for
18
19
   Representative Wildberger?
20
             Seeing none, thank you, Representative,
21
   for being with us today and for your testimony.
             REPRESENTATIVE WILDBERGER: Thank you all
22
23
   for your time and careful consideration. We
24
   appreciate it so much.
25
             COMMISSIONER GIOVANNI: Thank you. Mr.
```

Derrickson, anybody left with their hands up? 1 2 MR. DERRICKSON: There's no one else in 3 the audience with the hands up. 4 COMMISSIONER GIOVANNI: Okay. This will be 5 the last chance for anybody to raise their hand. I'm 6 going to give it five seconds. If not, we'll close 7 public testimony, so counting down in my head. Anybody raise their hand? 8 9 MR. DERRICKSON: No. 10 **COMMISSIONER GIOVANNI:** Okay. So we will close public testimony for this docket. I again want 11 to reaffirm the commission's appreciation for the 12 13 written testimony and the volume of that testimony 14 that came in on this docket. We take that very 15 seriously, so thank you. 16 So we'll now move to the petitioner's 17 presentation, Mr. Fujioka, recognizing we've got 18 about 17 minutes on the clock before the targeted 19 deadline. Do you have -- what is -- what is your 20 pleasure? How would you like to proceed? 21 MR. FUJIOKA: I wanted to share one of our 22 exhibits, the PowerPoint presentation, but I'm 23 having difficulty sharing screen, so I'm wondering 24 if I should get that resolved and then perhaps 25 resume tomorrow with our presentation, since it's,

like, a quarter to three already. 1 2 COMMISSIONER GIOVANNI: It's a quarter to 3 three. So are you basically saying that you've got nothing meaningful to present in the time available 5 to you at this time? 6 MR. FUJIOKA: I wanted to present through 7 the PowerPoint, and I don't know if my screen will share. I can try checking, because I could -- is my 8 9 screen up now? 10 COMMISSIONER GIOVANNI: Yup. And we see a 11 PowerPoint. 12 MR. FUJIOKA: It says Kihei High School 13 LUC Docket? 14 COMMISSIONER GIOVANNI: Yeah. So how long 15 will it take you to go through this PowerPoint? 16 MR. FUJIOKA: I hope less than 15 minutes. 17 **COMMISSIONER GIOVANNI:** Okay. Proceed. 18 MR. FUJIOKA: Okay. Since it's been a 19 while that we were here to address this issue, I 20 wanted to go through a little bit of the history of 21 what has happened from the petitioner's point of view. So I think it's -- everybody knows that we're 23 trying to have the grade-separated pedestrian 24 requirement removed from the boundary amendment so 25 that the school can open for the 2022-23 school

year.

Some things that have happened since the filing, or this most current filing, is now we have a principal. Her name is Halle Maxwell. She used to be -- until August 1st, she was the principal of Kihei Elementary School. She's invested in the community. She's been living here, I think, at least 20 years.

And there's going to be a later slide that shows she -- that confirms that she's committed to meeting once a month with the community. She's already started so, you know, I think that's very encouraging in terms of trying to get the school up and running on schedule.

There were -- I know the -- there are some of them critical of traffic and pedestrian studies that have been done. But, you know, there have been a number of them.

Back in 2011 and 2012, there was the traffic impact report, including a traffic signal warrant study. We recently submitted this as Exhibit 38 in one of the supplements. This was one of the earlier ones -- or actually, I think it's the earliest. It was done for Wilson Okomoto, or by Wilson Okomoto, the original engineers.

Then there was a Kihei High School

pedestrian and bicycle analysis. That's the Stantec

report. We submitted that one a while ago as Exhibit

26. That one was from 2012. So these two studies

actually preceded the Findings of Fact and

Conclusions of Law and Order which were filed on

July 29, 2013, and the DOE is seeking to have

amended currently.

Then in 2014, WALC, Walkable and Livable

Communities, issued this Safe Routes to Kihei High School, that pedestrian route study from 2014.

Initially, it was submitted as an exhibit -- as

Exhibit 2, and then when Commissioner Okuda made his request for additional reports, this was one of them. So now in its entirety, it's included as

Exhibit 42.

And at that point, the Department of Transportation had not approved the pedestrian route study, so additional work was done, and this Fehr & Peers report of October 25, 2016, which is Exhibit 4, that was done in 2016.

Subsequently, in 2017, that's July 18, that's when the DOT approved the -- the traffic study. One of the important conclusions there was that the grade-separated crossing warrants were not

met. The Department of Transportation letter is Exhibit 5.

And then subsequently, notwithstanding that, the commission issued its declaratory order April 25th, 2019, reaffirming the grade-separated pedestrian crossing requirement. Subsequently, Fehr & Peers did a study, August 1, 2019. And that's in as Exhibit 11. And that one, I believe, concluded that the grade-separated crossing was not warranted.

And after that, there's been some additional work. July 28, 2020, WSP did a roundabout evaluation. That's Exhibit 8. So there's been quite a bit of work done on the necessity for -- necessity of grade-separated crossings and the desirability of a roundabout.

So it came a point where the roundabout became the most viable solution recommended by the Department of Transportation. And even if the motion is granted, the preceding condition still requires further updates for traffic studies. DOE would still be required to do several more traffic impact analysis reports, first one to be one year after opening Phase I of the project, which would be the school.

There's been some confusion, because



there's phases in roman numeral, and there are construction phases in Arabic numerals. But Phase -- I think Phase I is the opening of the school. So one year after that, there's going to be a TIAR. Then there's another one before Phase II can be occupied, and another one after Phase II is -- one year after Phase II is built out.

And meanwhile, if there's any delay over three years, the TIAR needs to be updated again. So it's going to be an ongoing process to carefully monitor whether the safety measures are adequate.

So these are some of the things

procedurally that we've done. August 20, the motion

was -- the current motion was filed. There were two

hearings, September 10 and November 4. And granted

at the strong urging of the commission, there was a

meeting with Kihei Community Association October 27.

There was -- then after the October 4th hearing, DOE received a request dated November 10 for additional information, so we -- that was submitted February 1. And in the meantime, January 12, there was a virtual meeting with the DOE, Department of Transportation, and the community. One week later, DOE added some links and photos to its website.

And okay, so after that February 1 response, construction updates were uploaded to the website. And then there was another DOE virtual meeting August 17, 2021. That's the one where the principal, Halle Maxwell, was also involved, as was the complex area superintendent, Kathy Dimino.

So this is what Phase II is anticipated to be. This is something that was obtained from page 7 of this PowerPoint. The DOE's Assessment and Accountability Branch of the Office of Strategy, Innovation, and Performance was consulted.

And as of May 5th, 2021, which is towards the end of this school year, they look at all of the demographics, who's living in the area, who's going to middle school, where, and so forth. And what they came up with is for the target opening year, 2022-23 school year, they're only expecting 167 ninth graders to enroll in Kihei High School.

A decision was made to start with ninth grade only, so we're looking at 167 ninth graders for the first year. Then the second year, they're going to bump up to 299, adding 10th graders. But in the fall of 2023, there's going to be that one year where another study has to be done. And then there will be further studies if we get to the point of

Phase II. 1 The other thing that this -- that's 2 3 contained here is a slideshow that was shared with the community on January 12th of this year. This is the Department of Transportation's presentation, so 5 6 I'm hoping that a little further on, we can get some 7 assistance from a representative of DOT to clarify the slides here. 8 9 So I can -- I'll stop sharing this. And so 10 that I just wanted to provide by way of update, 11 because some of that stuff was review, and a few things have happened since. So --12 13 **COMMISSIONER GIOVANNI:** Just a quick 14 question to clarify. 15 MR. FUJIOKA: Yes. 16 COMMISSIONER GIOVANNI: That last part of 17 your shared screen showed a different PowerPoint. I think you said it was DOT's PowerPoint. Is that an 18 exhibit on the record in this matter? 19 20 MR. FUJIOKA: It's part of that same 21 Exhibit 45, but it's something that I would want to 22 review with the DOT representative. 23 COMMISSIONER GIOVANNI: Understood. But 24 it's in the record is what my question was. 25 MR. FUJIOKA: Yes. Yes, it is. Thank you.

Hawaii State Land Commission Hearing September 8, 2021 NDT Assgn # 52880 1 COMMISSIONER GIOVANNI: Thank you. 2 Continue. 3 MR. FUJIOKA: And so we -- we respect the input of the community, and it's hard to be in this 5 kind of disagreement, but all of the studies that 6 have been available have shown that the roundabout 7 would be -- provide safe, I guess, pedestrian crossing and vehicular traffic. 8 9 And there's knowing that we're going to 10 start -- or they're projected to start with a lot

fewer students than originally anticipated.

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

I think it's -- if the motion is granted, starting with a roundabout, which was already being -- if it's not being constructed, the foundation has been laid for it -- and the school is ready to get up and running, I think it's time to just address this grade-separated pedestrian crossing in light of the availability of a roundabout, which wasn't considered before.

And the studies have told us that the underpass especially is not warranted, and it cannot be done safely. So those are the things that -- or the reasons we want to go ahead and proceed with the school, using the roundabout, safeguarding the initial 167 students, and mindful that additional

studies will need to be done. Thank you. 1 2 **COMMISSIONER GIOVANNI:** Commissioner 3 Cabral, did you have a question? 4 COMMISSIONER CABRAL: Yes. And I know time 5 is of the essence, but since the initial introduction -- and this is to Mr. Fujioka -- I'm 7 not really -- I want to have a better understanding who you work for. You work -- are you employed by the government? What agency, state? Are you an 10 attorney with Department of Education? I mean, exactly where do you fit in the large picture here? 11 12 MR. FUJIOKA: I am a deputy in the 13 Department of the Attorney General. I work in the 14 education division. So one of the main things we do 15 is represent the Department of Education in education-related matters. 16 17 COMMISSIONER CABRAL: Okay. Thank you. And then my second question is, then, can you identify 18 19 for me -- hopefully, it's simple; it surely is in 20 business -- who is the decision-maker in this case? 21 MR. FUJIOKA: For the DOE? 22 COMMISSIONER CABRAL: DOE -- oh, I'm 23 sorry. I was looking for a person. I mean, is this 24 just the proverbial "the government made this 25 decision"? I'm just concerned who -- who -- I mean,

there's got to be a person or a title. Is there a title? I mean, is -- DOE seems like an awfully big title to making a decision. I'm just kind of curious as of the -- I mean, I don't know. I'm looking for who. Who makes these decisions?

MR. FUJIOKA: You mean the decision to request removal of the grade-separated crossing?

COMMISSIONER CABRAL: Well, that would be a current decision. And then a few years back, the decision to somewhat ignore what the LUC said, et cetera. I mean, is there a title of who makes these decisions?

MR. FUJIOKA: I was not involved at the time, and I don't know who actually made the decision, whatever that decision was to. I don't think it was totally ignoring what the order was, but in terms of traffic control and railways and crossings and so forth, the DOE does have to defer to the Department of Transportation.

COMMISSIONER CABRAL: So it's just sort of the government in general, various, and then the legislature funds or doesn't fund you as -- you know, I've got a concern here. I mean, thank you to the government.

I've been to several seminars in my time

at the Land Use, and I've got to tell you the entire direction that -- that communities and urban and people are being -- looking at is instead of sprawling out all over the land, is consolidating so that people can walk to school, that they can walk to work, that they can bicycle places.

And so meanwhile, eight, nine years ago,

LUC said, yeah, this is a lot of land, based on

allowing people to walk and to bicycle to school.

And because knowing -- if I knew then, if I was on

the LUC then and I knew that this requirement was

going to be decided against or ignored, as the case

may have been, I would have said make it a 10-story

building somewhere in the middle of where the

community is.

If necessary, buy this five acres or something and set up a massive -- and have -- have an elevator and have kids be able to get there safely. Because part of these decisions is trying to build a community, in addition to having children be safe.

I mean, I'm concerned as to who makes the decision and at what point -- when the body count gets at some point -- do you look at those decisions again?

```
So anyway, Mr. Fujioka, if you're at all
 1
 2
   able to find out what title or what person makes
 3
   those kind of decisions, I'd truly appreciate it.
   Thank you.
 4
 5
             COMMISSIONER GIOVANNI: So, Mr. Fujioka,
 6
   we're going to cut. I'm going to move to adjournment
 7
   here shortly, and we'll resume tomorrow with your
   presentation and Q&A on your presentation of your
   case.
10
             Let me encourage you to have
11
   representatives from DOE and DOT in attendance, if
12
   you can. That would be helpful.
13
             MR. FUJIOKA:
                           Yes.
14
             COMMISSIONER GIOVANNI: Let me also say
15
   that in terms of the agenda for tomorrow, we're
16
   obligated to take up the Maui Solar matter first, so
17
   we would resume on this docket following the
18
   completion of that agenda item. Does everybody
19
   understand that?
20
             MR. FUJIOKA: So it would be kind of like
21
   today?
22
             COMMISSIONER GIOVANNI: Kind of like
23
   today. I can't predict how long the Maui Solar
24
   docket will -- I mean, I think it's an O'ahu solar
   project -- will take, but it'll be first. Okay?
```

```
1
             MR. FUJIOKA: Okay. Thank you.
 2
              COMMISSIONER GIOVANNI:
                                      Understood?
 3
             And so with that, I'm going -- do I have a
   motion for adjournment for today? Or do I need a
   motion? I don't need a motion, so I'm going to
 5
   adjourn the meeting for today. Thank you very much.
 7
   And we'll see you all -- I will see the fellow
   commissioners and participants at 9:00 tomorrow.
 8
 9
   Thank you.
10
              COMMISSIONER CHANG:
                                   Good job.
11
              (The meeting was adjourned at 3:04 p.m.)
12
13
14
15
16
17
18
19
20
21
22
23
24
25
```

CERTIFICATE I, Davilyn Payne, do hereby certify that the proceeding named herein was professionally transcribed on the date set forth in the certificate herein; that I transcribed all testimony adduced and other oral proceedings had in the foregoing matter; and that the foregoing transcript pages constitute a full, true, and correct record of such testimony adduced and oral proceeding had and of the whole thereof. IN WITNESS HEREOF, I have hereunto set my hand this 24th day of September, 2021. avilyn Payne Davilyn Payne 2.4