BEFORE THE LAND USE COMMISSION
OF THE STATE OF HAWAI’I

In HAWAIIAN MEMORIAL LIFE PLAN, LTD. DOCKET NO. A17-804

To Amend The Conservation Land Use
District Boundaries Into The Urban Land
Use District For Approximately 53.449
acres of land, consisting of Tax Map Key
No. (1) 4-5-033: 001 (por.) at Kāne‘ohe,
Island of O‘ahu, State of Hawai‘i

FINDINGS OF FACT, CONCLUSIONS OF LAW, AND DECISION AND ORDER
ACCEPTING PETITIONER’S FINAL ENVIRONMENTAL IMPACT STATEMENT

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THIS IS TO CERTIFY THAT THIS IS A TRUE AND CORRECT COPY OF THE DOCUMENT ON FILE IN THE OFFICE OF THE STATE LAND USE COMMISSION, HONOLULU, HAWAI’I.

April 26, 2019
DATE

by
EXECUTIVE OFFICER
BEFORE THE LAND USE COMMISSION
OF THE STATE OF HAWAI‘I

In The Matter Of The Petition Of

HAwAIIAN MEMORIAL LIFE PLAN, LTD.

To Amend The Conservation Land Use
District Boundary Into The Urban Land
Use District For Approximately 53.449
Acres Of Land At Kāne‘ohe, Island of
O‘ahu, State of Hawai‘i, Tax Map Key: (1)
4-5-033: 001 (por.)

DOCKET NO. A15-798

FINDINGS OF FACT, CONCLUSIONS OF LAW, AND DECISION AND ORDER
ACCEPTING A FINAL ENVIRONMENTAL IMPACT STATEMENT

FINDINGS OF FACT, CONCLUSIONS OF LAW, AND DECISION AND ORDER
ACCEPTING A FINAL ENVIRONMENTAL IMPACT STATEMENT

The State Land Use Commission (“Commission”), having examined the proposed
Final Environmental Impact Statement (“FEIS”) filed by Hawaiian Memorial Life Plan, Ltd.
(“Petitioner”), on April 1, 2019, and upon consideration of the matters discussed therein, at its
meeting on April 23, 2019, in Kāne‘ohe, O‘ahu, Hawai‘i, hereby makes the following findings of
fact, conclusions of law, and decision and order:

Docket No. A17-804 Hawaiian Memorial Life Plan, Ltd.
Findings Of Fact, Conclusions Of Law, And Decision And Order
Accepting A Final Environmental Impact Statement
FINDINGS OF FACT

1. On November 13, 2017, Hawaiian Memorial Life Plan, Ltd. ("Petitioner" or "HMP"), filed a Petition for Land Use District Boundary Amendment ("Petition") to reclassify approximately 53.449 acres of land, identified as Tax Map Key: (1) 4-5-033:001 (por.) from the State Conservation District into the State Urban District ("Petition Area") for the planned Hawaiian Memorial Park Cemetery Expansion ("Project") at Kāne‘ohe, O‘ahu, Hawai‘i.

2. Petitioner included with the Petition, a Motion to Designate the Land Use Commission as the Approving Agency ("Petitioner’s Motion to Designate"); and to allow the direct preparation of an Environmental Impact Statement ("EIS"); and, an Environmental Impact Statement Preparation Notice ("EISPN"), pursuant to Hawai‘i Revised Statutes ("HRS") subsections §§ 343-5(a)(7) and 343-5(b), and Hawai‘i Administrative Rules ("HAR") subsection § 11-200-6(b)(1)(F).


4. On November 16, 2017, the State Office of Planning ("OP") provided comments on Petitioner’s Motion to Designate.

5. On November 20, 2017, the Commission notified the Petitioner that the Petition had been deemed incomplete.

6. On November 21, 2017, the Commission met at Honolulu, Hawai‘i, to consider Petitioner’s Motion to Designate and by a written Order dated November 30, 2017, the Commission (i) agreed to be the accepting authority pursuant to HRS Chapter 343; and (ii)
determined that the proposed action may have a significant effect on the environment to warrant the preparation of an Environmental Impact Statement ("EIS").

7. On November 30, 2017, the Commission mailed a request to the State Office of Environmental Quality Control ("OEQC") to publish the EIS Preparation Notice ("EISPNI") and a copy of the November 30, 2017 written Order by the Commission.


9. On December 13, 2017, Petitioner filed a certificate of service to include Hui O Pikoiloa in all future filings.

10. The OEQC published notice of the availability of the EISPNI in its December 23, 2017, issue of The Environmental Notice, which began a 30-day public comment period that ended on January 22, 2018.

11. Upon receipt of the comments, Petitioner prepared a Draft EIS ("DEIS"). The OEQC published notice of the availability of the DEIS in its September 8, 2018, issue of The Environmental Notice, which began a 45-day public comment period that ended on October 23, 2018.

12. The following Federal, State, and County agencies and organizations or individuals provided comments on the DEIS during the 45-day public comment period: the U.S. Fish and Wildlife Service, Pacific Islands Administrator; U.S. Geological Survey, Pacific Islands Water Science Center; the State Department of Accounting and General Services; the State Department of Business, Economic Development, and Tourism, State Office of Planning ("OP"); the State Department of Land and Natural Resources ("DLNR"), Land Division, Commission on Water Resources Management, Engineering Division, and Office of Conservation and Coastal
Lands ("OCCL"); the City and County of Honolulu Board of Water Supply, Department of Community Services, Department of Design and Construction, Department of Facilities Maintenance, Department of Parks and Recreation, Department of Planning and Permitting, Honolulu Fire Department, and Honolulu Police Department; Spectrum; Koʻolaupoko Hawaiian Civic Club; Lianne Chang; Bettye Harris; Julianne McCready; Rich McCready; Kathleen O’Malley; Jesse Reavis; Grant Yoshimori; Nathan Yuen; Ellen Akaka; Puanani Akaka; Kilolani Akiu; Ryse Akiu; Reyn Akiu; Charles and Clara Burrows; Lisa M. Cabanting; Earl Canada; Linda M. Ching; Kevin Char; Ruben Cruz; Deegan; Mike Deegan; Timothy Deegan; Dudley Dias; Harry Franz; Greg Harris; Dean Hazama; Ed Ho; Pat and Dianna Lee; Ronel Makuakane; Grace Perez-Manio; Rene Mansho; Joyce Mayekawa; Nick Mayekawa; Susan McBride; Eric Nakagawa; Arthur Newalu; Mary Louise O’Brien; Mary Piette; Bill Sager; Maralyn Tilley; Barry Wilmeth; Paul Zeisel; Hawaiʻi’s Thousand Friends; Kailua Neighborhood Board; Lani-Kailua Outdoor Circle; Outdoor Circle, President; Outdoor Circle, Executive Director; and, Poi Dogs and Popoki.

13. Between October 24 and November 1, 2018, the Commission and Petitioner received late comments from the following: DLNR, Division of Aquatic Resources and Division of Forestry and Wildlife; the State Department of Transportation; the City and County Department of Transportation Services; Sierra Club of Hawaiʻi; Lehua Stevens; James Makuakane; and Shaun McCready. These late comments were not included in the FEIS; however, Petitioner responded to each of the late comments and provided the Commission, OP, and the County with copies.
14. On April 1, 2019, Petitioner filed a proposed Final EIS ("FEIS")\(^1\). The OEQC published a notice of its availability in the April 23, 2019 issue of the Environmental Notice. The 30-day period for LUC to take action ends on May 1, 2019.

15. On April 9, 2019, DLNR, State Historic Preservation Division ("SHPD") filed comments regarding its acceptance of Petitioner's Revised Archaeological Inventory Survey ("AIS").

16. On April 11, 2019, OP filed comments on Petitioner's FEIS.

17. On April 15, 2019, the Petitioner filed a copy of a letter sent to those who had commented on the DEIS that the FEIS had been filed with OEQC and the Commission, and that it was available for review on the Commission and OEQC websites.

18. On April 15, 2019, the Commission mailed a notice of hearing and agenda for its April 23-24, 2019 meeting on O‘ahu to the Parties, Hui O Pikoioa, and, the Statewide and O‘ahu mailing lists.


20. On April 23, 2019, the Commission met in Kāne‘ohe, O‘ahu, Hawai‘i, to consider acceptance of Petitioner’s proposed FEIS.\(^2\) Benjamin Matsubara, Esq.; Curtis Tabata,

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\(^1\) Commission staff posted the entire Final EIS, including appendices, to the Commission’s website on April 2, 2019.

\(^2\) At the meeting, Commissioner Chang disclosed having done prior work for HMP; Commissioner Mahi disclosed his position as Vice-president of the Ko‘olauokalani Hawaiian Civic Club; Commissioner Okuda disclosed having family buried at HMP and past work with a principal of HHF Planners; Commission Azcon disclosed his position with Hawaii Carpenters Union; and, Commission Scheuer disclosed his membership on the board of the Hawaii Islands Land Trust. There were no objections by Petitioner, OP, or the County to any of the Commissioners’ participation in the proceeding.
Esq., Jay Morford (President of HMP), and Scott Ezer (HHF Planners) appeared on behalf of Petitioner. Eugene Takahashi, Deena Wong, and Kathy Sokugawa, appeared on behalf of the City and County of Honolulu, Department of Planning and Permitting (“County”). Dawn Apuna, Esq., Rodney Funakoshi, and Lorene Maki appeared on behalf of the State Office of Planning (“OP”). Written public testimony was submitted by: Koʻolaupoko Hawaiian Civic Club; Laborers’ International Union; Rene Mansho; and, Hawai‘i Laborers – Employers Cooperation and Education Trust. At the meeting the following provided oral public testimony, Alice Hewett (by Mahealani Cypher); Anna Lobish; Dean Hazama; Grant Yoshimori; Mel Kalahiki; Pat Newalu; Mary Piete; Rev. Barbara Grace Ripple; Rev. Sam Cox; Chuck Burrows; Rich McCreedy; Dudley Dias; Joy Kimura; Rene Mansho; Nathaniel Kinney; Julianne McCreedy; Mahealani Cypher; Mo Radke; Alicia Maluafti; Puanani Akaka; Lianne Chang; Perry Asato; and, Winston Welch.

21. The Petitioner provided a presentation on the proposed FEIS and its compliance with the requirements of HRS Chapter 343, and HAR Chapter 11-200. Petitioner’s consultant and subject area sub-consultants answered questions by the parties and Commissioners regarding their analyses and recommended mitigation measures.

22. The County stated that it had no objections to the Commission accepting the FEIS, that their comments had been adequately addressed by the Petitioner, and that they believed the Petitioner’s proposed FEIS and Project were consistent with the County’s Koʻolaupoko Sustainable Communities Plan.

23. The OP stated that the Petitioner had sufficiently addressed all of its questions raised in comments on the Draft EIS, that the FEIS was adequate, and recommended the LUC’s acceptance of the proposed FEIS.
24. The Commission finds that the proposed FEIS complies with the content requirements of HAR § 11-200-18, and is accepted pursuant to HRS Chapter 343, specifically:
(a) the applicant has signed indicating the Final EIS was prepared under their direction;
(b) the Final EIS was formatted to easily distinguish changes made;
(c) the Final EIS contains a list of persons, organizations, and public agencies commenting on the Draft EIS;
(d) the Final EIS has reproduced all letters received containing substantive comments and summary of any scoping meetings;
(e) the applicant has revised its Draft EIS to incorporate substantive comments received during the consultation and review process; and,
(f) the applicant has responded to each substantive comment with a point-by-point discussion of the validity, significance, and relevance of comments; discussion as to how each comment was evaluated and considered in planning the proposed action; verbatim changes that have been made to the DEIS; and reasons why specific comments were not accepted, and factors overriding importance warranting an override.

25. After due deliberation at the Commission’s meeting on April 23, 2019, a motion was made and seconded to accept Petitioner’s proposed FEIS. There being a vote tally of 5 ayes, 1 nay, and 2 excused, the motion carried.

CONCLUSIONS OF LAW

Pursuant to chapter 343, HRS, and the EIS Rules under HAR Chapter 11-200, and a motion having been made at a meeting on April 23, 2019, in Kāne‘ohe, O‘ahu, Hawai‘i, and the motion having received the affirmative votes required by HAR § 15-15-13, and there being good cause for the motion, this Commission concludes that Petitioner’s proposed FEIS generally satisfies the criteria and procedures governing the acceptance of an FEIS under HAR § 11-200-23.
DECISION AND ORDER

IT IS HEREBY ORDERED that the proposed FEIS filed by Petitioner in Docket No. A17-804 Hawaiian Memorial Life Plan, Ltd. be ACCEPTED pursuant to HRS Chapter 343, and HAR Chapter 11-200.

IT IS FURTHER ORDERED that the Executive Officer is authorized to notify and submit a record of this acceptance to the applicant and the Department of Health, Office of Environmental Quality Control by the deadline for Commission action.
ADOPTION OF ORDER

This ORDER shall take effect upon the date this ORDER is filed and certified by this Commission.

Done at Honolulu, Hawai‘i, this _____ 26th _____, day of April, 2019, per motion on April 23, 2019 in Kāne‘ohe, O‘ahu, Hawai‘i.

APPROVED AS TO FORM

Randall S. Akiyama
Deputy Attorney General

LAND USE COMMISSION
STATE OF HAWAI‘I

By
Jonathan Likeke Scheuer
Chairperson and Commissioner

Filed and effective on:

04/26/2019

Certified by:

DANIEL E. ORODENKER
Executive Officer
State Land Use Commission

Docket No. A17-804 Hawaiian Memorial Life Plan, Ltd.
Findings Of Fact, Conclusions Of Law, And Decision And Order
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) CERTIFICATE OF SERVICE

CERTIFICATE OF SERVICE

I hereby certify that a copy of the FINDINGS OF FACT, CONCLUSIONS OF LAW, AND DECISION AND ORDER ACCEPTING PETITIONER’S FINAL ENVIRONMENTAL IMPACT STATEMENT was served upon the following by either hand delivery or depositing the same in the U. S. Postal Service by regular or certified mail as noted:

HAND: Director
DELI.: Office of Planning
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CERTIFIED  HUI O PIKOILOA
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         Kāne‘ohe, Hawai‘i  96744

Dated April 26, 2019
Honolulu, Hawai‘i.

DANIEL E. ORODENKER
Executive Officer