

# **HoKua Place**

## **Section 343-5e HRS Draft**

### **Environmental Impact Statement**

#### **Volume I**



Prepared for:  
**Accepting Authority**  
**State of Hawai'i Land Use Commission**  
&  
**Petitioner**  
**HG Kaua'i Joint Venture LLC**

Prepared by:  
**Ho`okuleana LLC**  
*... to take responsibility ...*

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**May 2015**

## **HoKua Place - Section 343-5e HRS - Draft Environmental Impact Statement**

HoKua Place is the name of this project. It was previously identified as Kapa'a Highlands. The reader will note that several of the studies and references in this document carry the project's former name.

Under the provisions of Section 343-5e HRS, the applicant, HG Kauai Joint Venture LLC, and the accepting authority, State Land Use Commission, have determined at the outset that an environmental impact statement is required for the HoKua Place Project situated at (4) 4-3-003: 001 (portion) in Kapa'a of the Kawaihau District on the island of Kauai.

Pursuant to the requirements of Section 11-200-3, Hawaii Administrative Rules, and Section 11-200-15, Hawaii Administrative Rules, this is the draft Environmental Impact Statement.

Following publication of this Draft EIS, reviewers will have an opportunity to comment on its contents toward the preparation of the Final EIS. The purpose of the EIS process is to disclose to government agencies, the general public, stakeholders and decision-makers the anticipated impacts of a project and to identify feasible actions that might be taken to mitigate potential impacts.

The following studies have already been conducted to determine the potential impacts which may result from the proposed project and identify appropriate mitigation measures. (Note that there was a project name change after the preparation of the studies - the project did not change - these reports address the proposed HoKua Place project.)

- Kapa'a Housing Market Study
- Kapa'a Highlands II Sustainability Plan
- Kapa'a Highlands Agricultural Master Plan
- Preliminary Engineering Report Drainage Improvements
- Preliminary Engineering Report Wastewater Improvements
- Traffic Impact Assessment Report
- Botanical Survey
- Biological Surveys
- Archaeological Assessment with Subsurface Testing
- Cultural Impact Assessment

<b>Project Name:</b>	HoKua Place (The project was formerly referred to as Kapa'a Highlands.)
<b>Applicant &amp; Property Owner:</b>	HoKua Place HG Kaua'i Joint Venture LLC 9911 S. 78th Avenue Hickory Hills, IL 60457
<b>Approving Agency:</b>	State of Hawai'i Land Use Commission
<b>Project Location:</b>	Kawaihau District, Wailua, Kaua'i, Hawai'i
<b>TMK:</b>	(4) 4-3-003: 001 (portion)
<b>Land Use Classification:</b>	County Zoning: Agriculture General Plan: Urban Center State Land Use Designation: Agricultural
<b>Land Area:</b>	Approximately 97-acres Portions of the remainder of parcel (4) 4-3-003:001 will be used for well and water system uses
<b>EIS Trigger:</b>	Use of County Lands
<b>Approvals Required:</b>	LUC Boundary Amendment; County Class IV Zoning & Use Permits; County Council Approval for Zoning Change; Subdivision Approval; Building Permits

**Summary:**

HoKua Place is mix of lots, single-family and multi-family residential (with market and affordable prices) with complementary uses. This 97-acre development seeks to fill the housing needs of Kapa'a within the Urban Center, consistent with the Kaua'i General Plan, as well as local planning. HoKua Place is proposed to be a sustainable community that preserves the rural-like character of Kapa'a while meeting its growing housing needs.

Approximately 97-acres will be subdivided into single family and multifamily lots providing for an approximate total of 683-multi-family units and 86-single family lots and homes; affordable housing will be built on-site and will conform to Kaua'i County Ordinance. In addition, HoKua Farm Lots shares some of the project infrastructure and is included in this analysis.

The project includes open space encompassing 14.3-acres; a 3.1-acre park adjacent to the existing Kapa'a Middle School with an area for the county's proposed relocation of the Kapa'a county swimming pool; and 1.4-acres for commercial use. In accordance with County and State Transportation requirement, improvements will include an intersection on Kapa'a Bypass Road, bus stops, sidewalks and bike and walking paths to the existing Kapa'a Middle School.

The direct, indirect, secondary and cumulative impacts associated with the project would be localized or short-term, occurring during the construction phase.

**Agencies and Organizations who were sent the Section 343-5e HRS Draft Environmental Impact Statement for comments:**

**State of Hawai'i**

Department of Agriculture  
Department of Accounting & General Services  
Department of Business, Economic Development & Tourism  
Department of Business, Economic Development & Tourism – Technology Division  
Department of Business, Economic Development & Tourism - Office of Planning  
Department of Business, Economic Development & Tourism - Land Use Commission  
Department of Education - Planning Branch  
Department of Education - Hawai'i State Library, Kapa'a Library  
Department of Hawaiian Home Lands  
Department of Health  
Department of Health - Office of Environmental Quality  
Department of Land & Natural Resources  
Department of Land & Natural Resources - State Historic Preservation Division  
Department of Transportation  
University of Hawai'i - Environmental Center  
University of Hawai'i - Water Resources Research Center  
University of Hawai'i - Kaua'i Community College Library  
Office of Hawaiian Affairs

**County of Kaua'i**

Office of the Mayor  
Department of Parks & Recreation  
Department of Planning  
Department of Public Works  
Department of Transportation  
Department of Water  
Fire Department  
Police Department

**Federal**

Department of the Interior Fish and Wildlife Service

**Other**

The Garden Island Newspaper

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## **Volume II**

- Exhibit A - Kapa'a Housing Market Study**
  - Exhibit B - Kapa'a Highlands II Sustainability Plan**
  - Exhibit C - Kapa'a Highlands Agricultural Master Plan**
  - Exhibit D - Department of Water, County of Kaua'i Managers Report 12-10**
  - Exhibit E - Irrigation Supply for the Kapa'a Highlands Agricultural Subdivision Water Master Plan**
  - Exhibit F - Preliminary Engineering Report Drainage Improvements Kapa'a Highlands Phase II**
  - Exhibit G - Preliminary Engineering Report Wastewater Improvements Kapa'a Highlands Phase II**
  - Exhibit H - Traffic Impact Assessment Report Kapa'a Highlands Subdivision Kapa'a, Kaua'i, Hawaii TMK: (4) 4-3-03:01**
    - Comments from State of Hawaii Department of Transportation and Responses Relative to TIAR Submitted December 9, 2013
    - Review of Traffic Impact Assessment Report for Kapaa Highlands Subdivision Kauai, Kapaa, TMK: (4) 4-3-003:001 dated March 26, 2014
    - Traffic Consultant Response to HWY-PS 2.6887, Traffic Impact Assessment Report (December 9, 2013), Kapaa Highlands Subdivision, Kapaa, Kauai TMK: (4) 4-3-003:001 dated June 6, 2014
  - Exhibit I - Kapa'a Highlands Legal Description and Map**
  - Exhibit J - Botanical Survey Kapa'a Highlands Phase II, TMK (4) 4-3-003:001 Kaua'i, Hawai'i April-May 2012**
  - Exhibit K - Biological Surveys Conducted on the Kapa'a Highlands Phase II Project Site, TMK: (4) 4-3-003:001, Island of Kaua'i, Hawai'i**
  - Exhibit L - An Archaeological Assessment with Subsurface Testing for the Proposed Kapa'a Highlands Phase II Project, Kapa'a Ahupua'a, Kawaihau District, Kaua'i TMK (4) 4-3-3: 1**
  - Exhibit M - A Cultural Impact Assessment for the Proposed Kapa'a Highlands Phase II, Kapa'a Ahupua'a, Kawaihau District, Kaua'i**
  - Exhibit N - Comment Letters, Scoping Letters & Letters of Support**
  - Exhibit O - Kaua'i County Planning Commission Tentative Subdivision Approval for HoKua Farm Lots, June 19, 2014**
- Comments and Responses to EIS Preparation Notice**

## **Chapter 1 - Introduction**

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This Draft Environmental Impact Statement (DEIS) represents HoKua Place's analysis in compliance with State environmental review statutes including Chapter 343, Hawai'i Revised Statutes (HRS). (The project was formerly referred to as Kapa'a Highlands. Some of the Exhibits and other references carry the former name.)

This Draft Environmental Impact Statement (DEIS) discloses and evaluates the activities proposed in the development of the HoKua Place project. The purpose of the DEIS is to inform the relevant county, state and federal agencies and the public of the likely environmental consequences of the activities in developing the HoKua Place project.

### **1.1 Overview & Background**

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HoKua Place is a proposed development of a mix of single-family and multi-family residential, market and affordable rate homes, commercial and other uses (including roads, water and wastewater systems.) This 97-acre ocean view planned community is positioned to be the pride of Kapa'a. The development seeks to fill the housing needs of Kapa'a within the Urban Center of the district, consistent with the Kaua'i General Plan.

Situated in close proximity to schools and commercial areas, HoKua Place is proposed to be a sustainable community that preserves the rural-like character of Kapa'a while meeting its growing housing needs.

HoKua Place, TMK: (4) 4-3-003:001 (portion), totals 97-acres. The subject property, HoKua Place, includes approximately 97-acres of the approximately 163-acre larger parcel. HoKua Farm Lots shares some of the infrastructure and is included in this analysis. A copy of the tentative subdivision approval for the HoKua Farm Lots is attached as Exhibit O. The project is located mauka of Kapa'a town.

The Kapa'a By-Pass Road separates the town and the Property. The Property is on the north-west corner of the Kapa'a By-Pass Road and Oloheña Road. Oloheña Road runs along and adjacent to the east and north boundaries of the Property. The Kapa'a Middle School is located on the northern end of the Property, fronted by Oloheña Road.

HoKua Place (formerly known as Kapa'a Highlands II) has received letters of support from the County Mayor, County Planning Department, County Housing Department, County Department of Public Works regarding wastewater, State Department of Transportation, County Water Department and others.

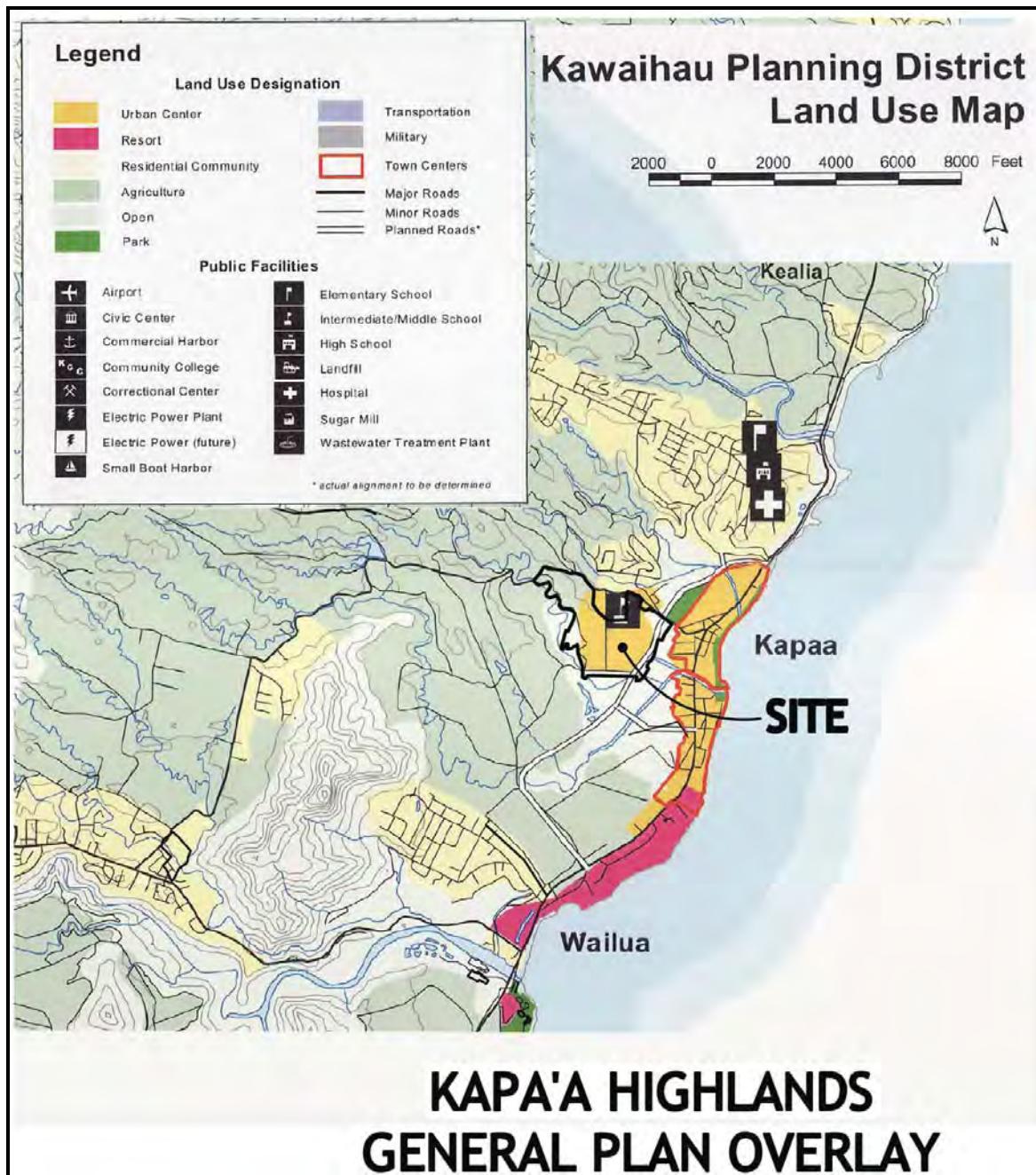
### **1.2 Purpose & Need**

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HoKua Place (formerly known as Kapa'a Highlands II) has submitted a petition to the Land Use Commission for a boundary amendment. The subject property is zoned agriculture by the County of Kaua'i. The Kaua'i General Plan and the Kapa'a Town Development Plan designate the property as Urban Center. The petition is to change the Land Use District from Agricultural Land Use District to Urban Land Use District. The project will respond to the Kaua'i General Plan's designation of the property as Urban Center and the need for housing in the area. The Kaua'i General Plan (General Plan)

is the primary policy directing long range development, conservation, and the use and allocation of land and water resources in the County of Kaua'i.

The General Plan establishes, through maps and text, geographic areas of the County which are intended to be used for various general purposes such as agriculture, resorts, urban communities and preservation of natural, cultural and scenic resources.



The General Plan states “One of the key policies in the Framework for preserving Kaua‘i’s rural character is to promote growth and development in compact urban areas. Urban lands comprise only four to five percent of Kaua‘i’s land area, leaving 55 percent in conservation and 40 percent in agriculture.”

The General Plan further states that land use policies for preserving Kaua'i's rural character should, "Enhance Urban Centers and Towns and maintain their identity by defining the Town Center and the edges of each Town. Concentrate shopping and other commercial uses in Town Centers. Encourage residential development within Urban and Town Centers and in Residential Communities contiguous to them."

The General Plan also sets policy for urban land use designations. Policy 5.4.1.1 states:

- (a) Lands included within the Urban Center designation shall be centers of government, commerce and transportation that serve the entire county or a large region. Uses may include shopping centers, government offices, churches and other institutions, office complexes, and industrial facilities. Residential or resort uses may also be located within the Urban Center designation, where compatible.
- (b) Urban Center areas are typically served by wastewater collection and treatment facilities and major roads. Urban Center lands may be zoned for any type of use, including General Commercial, General Industrial, Resort and Residential.

The following are policies to provide for growth and development while preserving rural character, as described in the Kaua'i General Plan:

- (a) Allow incremental growth of Towns, contiguous to existing development. Concentrate primary shopping facilities within the Town Center. Support infill development.
- (b) Provide for build-out of existing Residential Communities, to include areas zoned R-1 or higher. Allow small, neighborhood-oriented commercial sites in Residential Communities.
- (e) Expansion contiguous to an existing town or residential community is preferred over a new residential community.
- (f) Allow build-out of properties in existing low-density agricultural communities, including the homestead areas of Wailua, Kapa'a, 'Ōma'o and Kalāheo and existing agricultural subdivisions in other parts of the island, while taking measures to assure the adequacy of County road, drainage and water supply systems.

The HoKua Place project conforms to and implements the policies of the Kaua'i General Plan by developing within the designated Urban Center, contiguous to surrounding Kapa'a town and its neighboring residential community, thereby preserving the rural-like character of the area.

As noted in the "Kawaihau Planning District Land Use Map" included in the Kaua'i General Plan, the subject property has an "Urban Center" land use designation. The Kapa'a Town Development Plan also designates the property as "Urban Center."

The lands surrounding the property to the north is designated as "Residential" and "Urban" by the County General Plan. The Property is contiguous to existing urban lands to the south and across the bypass road. These existing urban lands are classified Urban by the State Land Use Commission and zoned Residential by the County of Kaua'i.

As discussed in the Housing Market Study prepared for HoKua Place (formerly known as Kapa'a Highlands II), the cycle for both the economy and real estate is coming off of its 2007-2009 dramatic fall-off in overall activity and in values and Kauai's residential markets are now at the beginning of the up-cycle.

Looking ahead, these markets are anticipated to right themselves and the county will resume a pattern of multi-year periods of both economic growth and job and personal income expansion. In turn, this will stimulate housing demand.

The Housing Market Study concluded that HoKua Place/Kapa'a Highlands II will help to satisfy current and future housing demand, demand that has been deep and persistent, from both offshore and on-island households. It concluded that the development will sell well, particularly timed to the up cycle in the housing market.

Finally, the historically low level of permitting activity indicates there will be little or no competitive interference in the short run to this project's offerings coming from other housing development on the island. The following table describes the potential pricing at retail for each product type in the development.

#### KAPAA HIGHLANDS PRODUCT SALES PRICE PROJECTION

Housing Produced	Total Units	Retail Price Per Unit	Home Site Only Prices
A House Lot Package, Large Lots (10,000 sf)	36	\$800,000-\$950,000	\$266,000-\$316,000
A House Lot Package, Medium Lots (7,500 sf)	50	\$650,000-\$700,000	\$216,000-\$233,000
Multi-Family Dwellings (4 Plex, 8 DU/Ac)	500	\$250,000-\$350,000	
Affordable Housing Dwellings (12 DU/Ac)	183	\$125,000-\$175,000	

The Market Analysis notes that these expected prices, particularly the affordable ones, are below the historical trend for Kaua'i housing. Thus, sales are expected to start up strongly. Also, as the development is weighted heavily on multifamily housing production, the projected price of \$300,000 (mid-point) is well under the ten-year average for a resale condo sale (which is just under \$400,000). The other components of the development plan are also well priced.

Finally, the study estimates absorption. With the up cycle noted to be underway, strong initial sales are expected in year one. This will be maintained over the following 2-4 years. With the cycle's top, sales will begin to drift downwards in somewhat a gradual fall-off. There then will be 2-3 years (two years shown) of slow sales, coinciding with the bottom of the market.

#### KAPAA HIGHLANDS PRODUCT CLOSING PROJECTION

Product	2016	2017	2018	2019	2020	2021	2022	2023
Large Lots	11	9	9	7				
Medium Lots	15	15	14	6				
Multi-Family	90	100	90	70	50	30	30	40
Affordable Housing	40	40	40	35	28			

The Housing Market Analysis for HoKua Place (formerly known as Kapa'a Highlands II) is included as Exhibit A at the end of the DEIS.

### **1.3 Proposed Actions**

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The Project proposes to develop HoKua Place into an approximately 97-acre single-family and multi-family residential subdivision with other complementary uses.

Approximately 97-acres will be subdivided into single family lots ranging from 7,500 to 10,000 square feet as well as multifamily lots of varying size. A total of 683-multi-family units and 86-single family lots and homes are planned. Open space encompassing 14.3-acres will be developed.

The affordable housing element of the project will conform to Kaua'i County Ordinance No. 860, Kaua'i's new housing policy where developers contribute up to thirty percent (30%) of the total residential units for affordable housing. However, the Kaua'i housing policy provides incentives to developers who provide the required affordable units on-site. HoKua Place will be providing all of its affordable units on site. The proposed development will provide much needed affordable housing in the East Kaua'i region.

The multi-family units will be designed in a range of bedroom configurations that will best meet the demand for housing by providing designs that apply to different family types, including starter families, empty nesters, families with children, and households that qualify for affordably priced housing.

The design of the single family units will appeal to some of those in the aforementioned multi-family demographic groupings, but will go further by addressing the needs of large families, families wanting to be close to the Middle School, trans-generational families needing adequate (larger and more defined) living space, and professional families or those with multiple wage-earners.

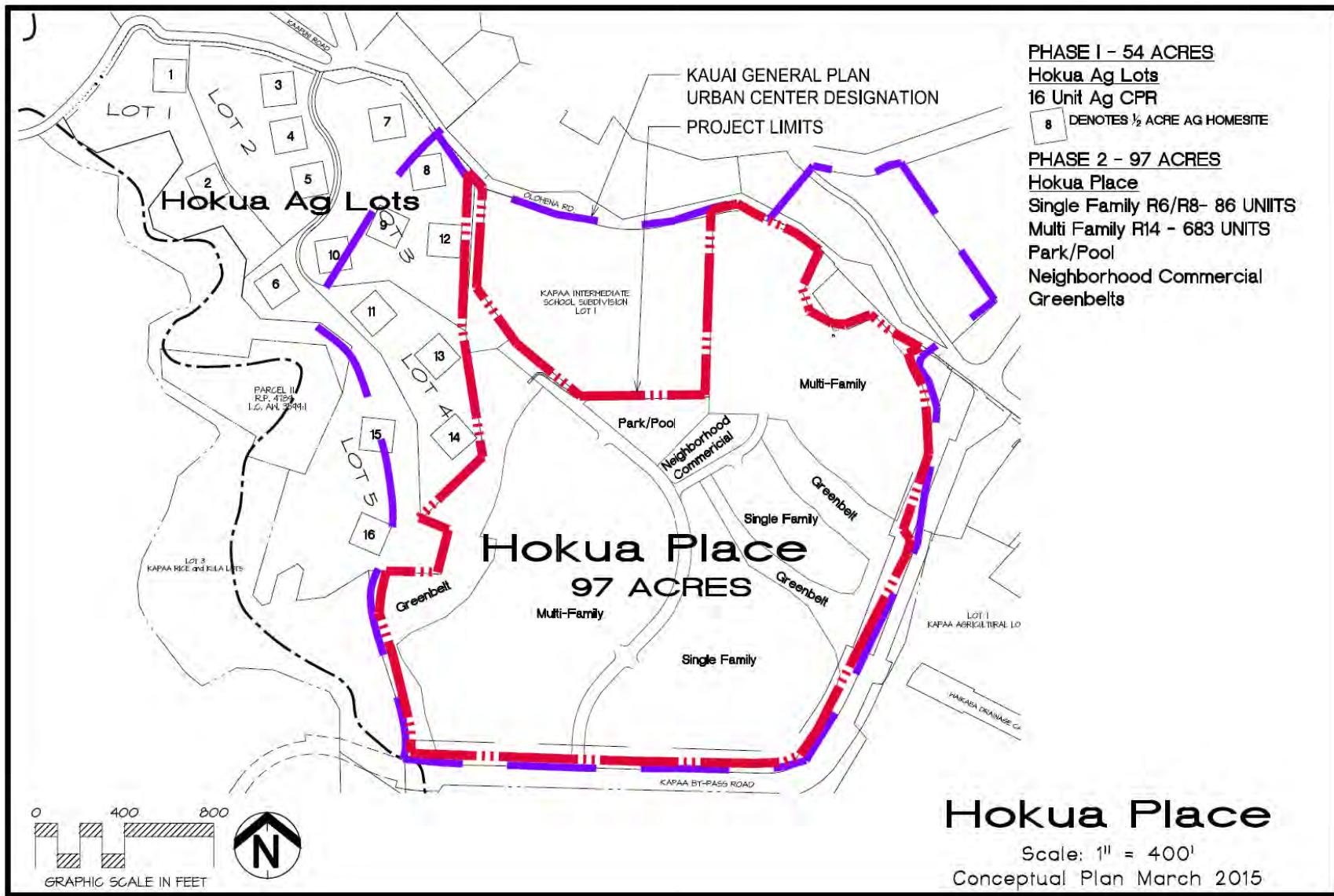
Sales prices (with projected prices as noted in 2015 dollars:) for the market single-family lots are anticipated to be sold in the range of \$216,000 to \$316,000 (home site only), depending upon the size and location of the lots. Market single-family houses would be in the \$650,000 to \$950,000 range (home and lot). The market multi-family units are proposed to be sold in the range \$250,000 to \$350,000 (average unit prices), depending on size and location. Prices are subject to market conditions. Affordable multi-family units would be sold in compliance with the Kauai County Housing Code.

A 3.1-acre park is proposed adjacent to the existing Kapa'a Middle School. The park will have an area for the county's proposed relocation of the Kapa'a county swimming pool.

A 1.4-acre parcel is proposed for commercial use. A country type store and small personal service types of use are anticipated.

A remnant parcel of 1-acre on the Makai side of the Kapa'a Bypass road is also proposed as commercial use or for sub-stations for the police and fire departments. The proposed roadway through the project will include two bus stops and sidewalks on one side. A bike and walking path is also proposed from the by-pass road up to the existing Kapa'a Middle School.

Approximately 14.3-acres are proposed for open greenway areas. Subdivision improvements are anticipated to commence upon securing of all necessary land entitlements and building permits. The estimated cost for the subdivision improvements is \$22-million.



Project Components include:

Mix of single-family and multi-family residential (with projected prices noted in 2015 dollars - final pricing is subject to market conditions):

- 86-single family (lots ranging from 7,500 to 10,000 SqFt.)
  - \$216,000.00 to \$316,000.00 (Home Site Only)
  - \$650,000.00 to \$950,000.00 (House and Lot)
- 500-multi-family
  - \$250,000.00 to \$350,000.00 (average Unit Prices)
- Affordable units on site in conformance with Kaua'i County Ordinance
  - Affordable multi-family units on site (The number & pricing will be in compliance with Kaua'i Housing Code)

Open space encompassing 14.3-acres including:

- 3.1-acre park adjacent to Kapa'a Middle School
  - Relocation of County Swimming Pool to park
- Greenways surrounding development

Commercial Areas totaling 1.4-acres:

- Stores, personal services
- Land for police/fire sub-stations

Infrastructure Improvements:

- Water/Wastewater
  - Water Master Plan approved by County Water Department
  - Well on site to be dedicated to County Water Department or Private
  - Contributions to repairs of Kapa'a Sewer Treatment Plant

Transportation:

- Dedication of Kapa'a By-Pass Road to the State
- Intersection improvements on Kapa'a Bypass Road
- Complete street multi-modal roadway running through the property
- Bus stops located along roadway
- Bike/Walking path

## **1.4 Responsible Agencies & Funding**

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HoKua Place is owned by HG Kaua'i Joint Venture LLC

Accepting Agency: State of Hawai'i Land Use Commission (LUC)

## **1.5 Project Development Status & Implementation Schedule**

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The project has been conceptualized since the summer of 2009, with cooperation and encouragement of the County Planning Department. Once LUC approval is received, County permitting will be sought. The completion time frame for the entire project to be built out is ten years.

## **1.6 Required Permits & Approvals**

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A number of permits or other approvals may be necessary prior to development of HoKua Place. The following list (Table 1.6.1) represents those permits or approvals identified to date. Additional permits might be identified subsequently if warranted by modifications, mitigation measures or refinements in final design.

**Table 1.6.1 - Permits and Approvals**

<b>Permit/Approval</b>	<b>Applicable Activities</b>	<b>Applicable Areas</b>	<b>Regulatory Agency</b>
Boundary Amendment - Land Use District change from Agriculture to Urban	Development/Activities on project site	Statewide	State of Hawai'i Land Use Commission (LUC)
Zoning	Development/Activities	Countywide	County of Kaua'i
National Pollutant Discharge Elimination System (NPDES)	Discharge of any pollutant, altering the quality of any discharge, increasing the quantity of any discharge.	Surface streams and coastal waters of the State	State of Hawai'i Department of Health (DOH)
Grading Permit	Grading	Countywide	County of Kaua'i
Subdivision Approval	Dividing or consolidating parcels of land for right-of-way.	Countywide	County of Kaua'i
Construction/Building Permits	Construction Activities	Countywide	County of Kaua'i

## **Chapter 2 - Project Description**

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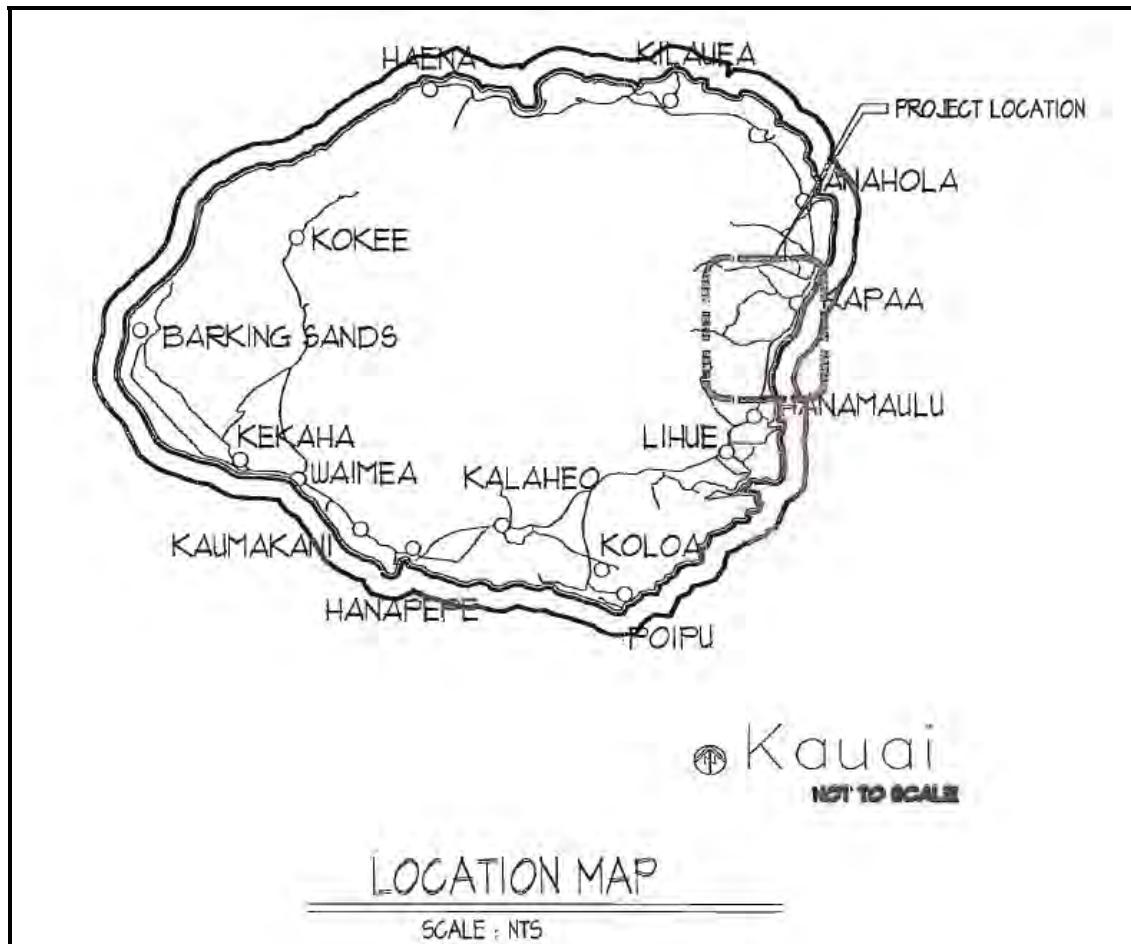
This chapter gives a general description of the project, its location and proposed actions.

### **2.1 Project Location**

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The Kapa'a-Wailua area is located on the eastern plain of the island of Kaua'i, State of Hawai'i. Kaua'i is the northernmost and geologically the oldest of the main Hawaiian Islands. It comprises 549-square miles of land area and 90 miles of coastline, and is the fourth largest in size and population.

Kaua'i is generally circular in shape with an average diametric width of 30-miles. The higher central mountainous sector is dominated by Mount Wai'ale'ale, with a peak elevation slightly more than 5,000 feet. Except for about 10 miles of sea cliffs along the northwesterly Nāpali Coast, the overall terrain rises gently inland from the relatively flat coastal plains to the farmlands and agricultural belt, then toward the grassy uplands, rolling foothills and forest reserves before ascending the hinterlands and the rugged slopes of Mount Wai'ale'ale.



The subject property is within the Kawaihau district which extends from the Wailua River north to Moloa'a, including the Kapa'a-Wailua basin, Keālia and Anahola.

The Kapa'a-Wailua region is home to a large portion of Kaua'i's population. An urban corridor extends along Kūhiō Highway from Haleilio Road in Wailua to Kawaihau Road at the northern edge of Kapa'a Town. The Kapa'a-Wailua urban corridor is vibrant and active, a "working town."

Defined and bordered by the Waika'ea and Moikeha Canals, historic Kapa'a Town is noted for its "western plantation" style architecture and its walkable, small town character. The canals give strong definition to the edges of the historic town. Served by sidewalks and parking on both sides of the highway, the town's small shops and restaurants appeal to both residents and visitors.



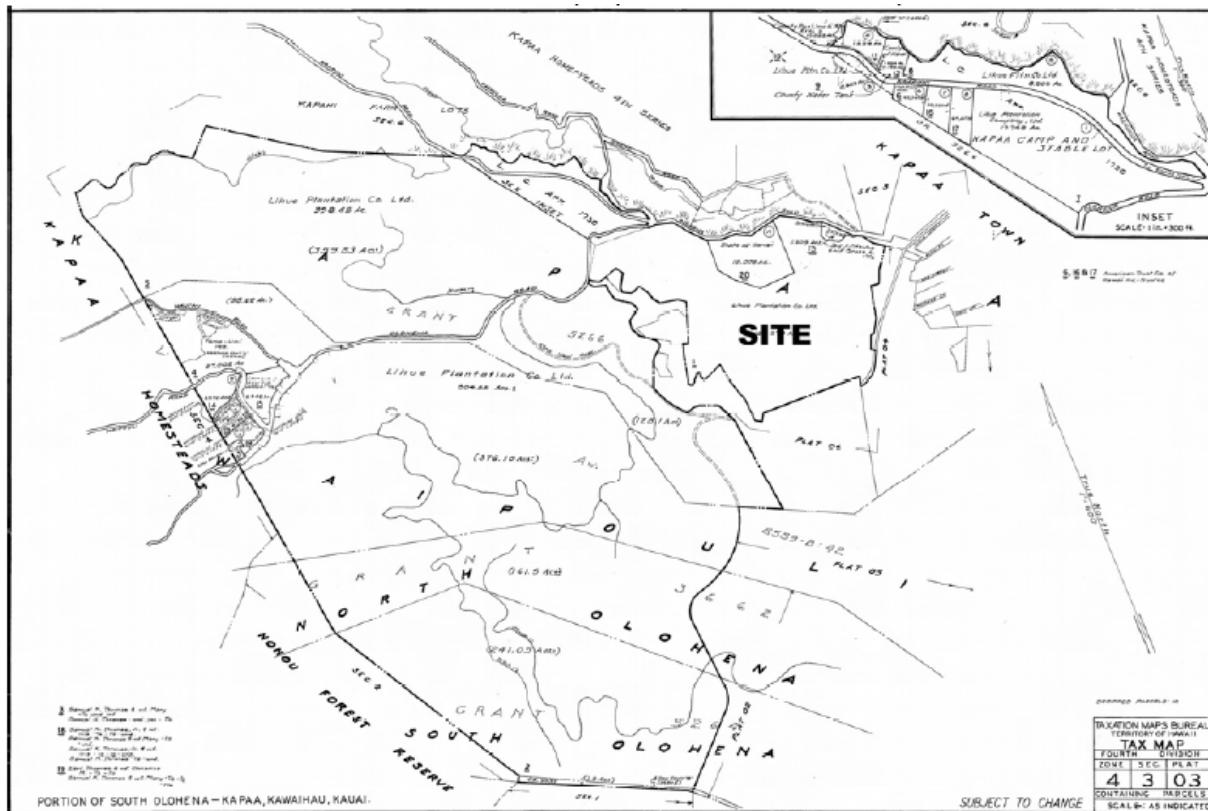
Kapa'a Beach Park is now an open-space "town park," opening up physical and visual access between the town and the beach. While retaining and enhancing its unique historical and architectural heritage, Kapa'a is a town with a vibrant community of businesses and neighbors. Visitors enjoy the "sense of place" and are attracted to return.

The Kapa'a By-Pass Road furnishes an alternate route for those traveling between the North Shore and Līhu'e. Connector roads link the By-Pass to Kūhiō Highway, providing alternatives to reach commercial areas along the coast and improving circulation within the valley. Traffic is minimized and dispersed through the road network.

The subject 97-acres of HoKua Place, is a portion of a larger parcel. The property is located in Kapa'a, Kaua'i, Hawai'i and is identified by Tax Map Key No. (4) 4-3-003:001 (portion). In addition, a portion of the larger parcel will house a well and waterline improvements as necessary.

The Subject Property is located on the north side of Kapa'a town on former cane lands situated on a bluff adjacent to the coastal plain of Kapa'a Town. It is bordered by Oloheña Road to the north and the Kapa'a Bypass Road on the south and east sides of the project. Kapa'a Middle School is near the middle of the north portion of the property.

The Kapa'a By-Pass Road separates the town and the Property. The subject property is surrounded by remnant sugar lands and residential uses. A Solar farm is located on HoKua Farm Lots (formerly known as Kapa'a Highlands I) and is producing 1.18 megawatts of energy which is feeding into the Kaua'i electric distribution grid. Across Olohena Road are single family residential neighborhoods as well as commercial areas.



## **2.2 Project Description**

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The proposed development, HoKua Place, will utilize 97-acres of land for single-family and multi-family residential, commercial uses and assorted infrastructure. Development of the Property will address a portion of the significant demand for affordable housing in the County of Kaua'i, without significantly affecting reserve areas for foreseeable urban growth.

The approximate 97-acres proposed for development will be subdivided into single family lots ranging from 7,500 to 10,000 square feet as well as multi-family lots of varying size.

A total of 683-multi-family units and 86-single family lots and homes are planned. Open space encompassing 14.3 acres will be developed.

A 3.1 acre park is proposed adjacent to the existing Kapa'a Middle School. The park will have an area for the county's proposed relocation of the Kapa'a county swimming pool. A 1.4-acre parcel is proposed for commercial use. A country type store and small personal service types of use are anticipated.

One acre on the Makai side of the Kapa'a Bypass road (southwest corner of Oloheña and the bypass road) is proposed for future commercial use or for sub-stations for the police and fire departments.

The proposed main, multi-modal roadway through the development will include bus stops, sidewalks and a bike and walking path connecting from Kapa'a Middle School down through the development to the round-about and facilitating green travel to and from Kapa'a's town core.

Subdivision improvements, including roads, water system, wastewater, utilities and others improvements, are anticipated to commence upon the securing of all necessary land entitlements and building permits. The estimated cost for the subdivision improvements is \$22 million.

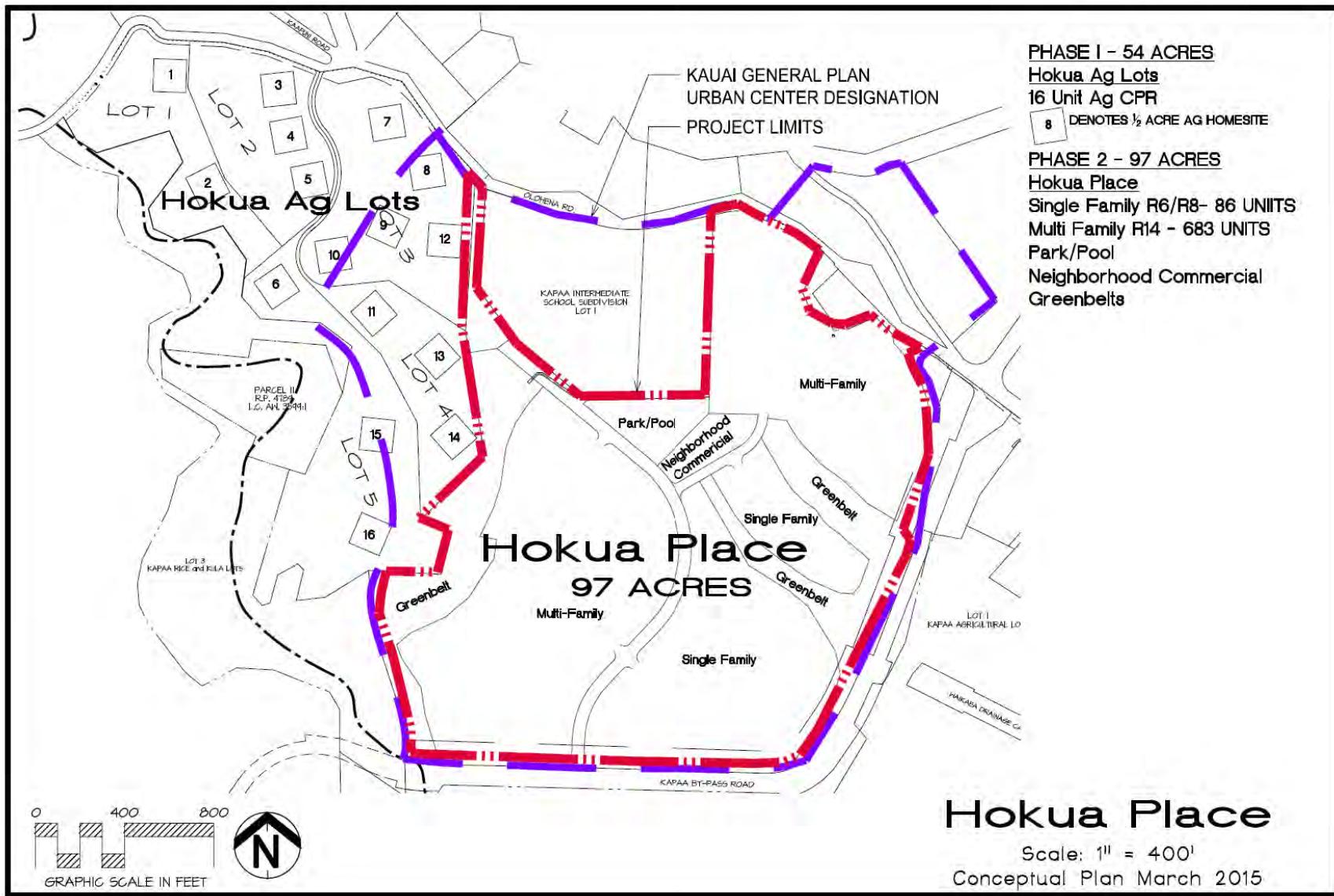
It is the intent of the proposed project to develop a sustainable community. To date, the site has already been developed with an operational 1.18 MW, four-acre solar facility on the Phase I proposed uses on the overall parcel. Additional sustainable connectivity concepts including bikeways and walkways to and from the pool, neighborhood commercial areas, the middle school and Kapa'a's town core are planned.

HoKua Place will be a sustainable community and will incorporate the following elements found within the HoKua Place (formerly known as Kapa'a Highlands II) Sustainability Plan (Exhibit B).

**Sustainability Programs and Plans:** HoKua Place will incorporate the core principles of the various sustainability programs and plans.

**Natural and Cultural Resources:** No archaeological sites are known to exist on the property. Should any archaeologically significant artifacts, bones, or other indicators be uncovered during construction, HoKua Place is committed to strict compliance with State laws and rules.

**Land Use:** HoKua Place is consistent with local land use plans including the General Plan of the County of Kaua'i, the Kapa'a Town Development Plan and the Kapa'a-Wailua Basin Community Plan.



**Design Features:** HoKua Place will include sustainable design features including strategies to reduce solar heat gain through roofs, walls and windows; using site planning and landscaping to improve natural ventilation; daylighting design; and energy efficient light fixtures.

**Transportation:** HoKua Place will incorporate bus stops into its road system; multi-modal interconnected roads; and complete streets design.

**Economic Opportunities:** HoKua Place proposes two areas for commercial uses which will provide a variety of job opportunities; construction and construction-related employment will have direct beneficial impact on the local economy during construction.

**Open Space and Parks:** HoKua Place proposes open space and open greenway areas encompassing 14.3-acres including a 3.1-acre park for the proposed relocation of the Kapa'a county swimming pool.

**Water Management:** HoKua Place will install water efficient fixtures, appliances and high efficiency toilets to reduce indoor water use.

**Energy Management:** HoKua Place will incorporate energy conservation and efficiency measures; solar energy for water heating; encourage photovoltaic systems and other renewable energy sources.

**Health:** HoKua Place's layout and design will create an opportunity for both residents and the community to have a positive effect on their health through walkable and bikable transportation options.

**Education:** HoKua Place will coordinate with the DOE to ensure that the facility assessment policy is addressed. In addition, a 3.1-acre park will be included in the plan and the Kapa'a county swimming pool will be relocated within the park.

**Housing:** HoKua Place conforms to the Kaua'i County Affordable Housing Ordinance No. 860 and offers a variety of housing types that will address a portion of the housing needs of the island.

**Social:** HoKua Place promotes social sustainability through socially-focused actions that will support quality of life, sense of place and community livability for all residents and the community.

## **Chapter 3 - Environmental Impact Statement Alternatives**

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This chapter lists and describes the various alternatives, including the preferred alternative, for the development of the HoKua Place project.

### **3.1 Alternative 1 - No Action**

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Under the “no action” alternative, no action would be taken and the project area would be left in its current state. HoKua Place would not be built.

There would be no diverse, environmentally-conscious, residential community with single- and multi-family residential, affordable housing, commercial, a walkable street network and a range of housing options.

The land would remain in under the State Agriculture Lands Use.

Without the development, housing inventory in Kapa'a would remain low. Affordable housing options in Kapa'a would be limited.

The County would not have a location for its County pool and residents in Kapa'a would not have the opportunity for pool use.

Additionally, the “no action” alternative will be contrary to Kaua'i General Plan in that the General Plan specifically designates the property as Urban Center and discusses the need for housing in the area.

Because the No Action alternative does not meet several HoKua Place objectives and does not implement the Kaua'i General Plan, this alternative has been rejected.

### **3.2 Alternative 2 - Agricultural Subdivision - Existing Zoning**

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Under alternative 2, the Existing Zoning Designation alternative, HoKua Place would not be built. There would be no diverse, environmentally-conscious, residential community with single- and multi-family residential, affordable housing, commercial, a walkable street network and a range of housing options.

However, the Property could still be developed as permitted under the existing State Land Use and County zoning designations. An agricultural subdivision would be built to conform to the subject properties' current zoning.

The agriculture subdivision would be similar to HoKua Farm Lots (formerly known as Kapa'a Highlands I) which adjoins the subject property. The subject property is located in the State Land Use Commission Agricultural District and within the Agriculture District of the Comprehensive Zoning Ordinance of the County of Kaua'i (CZO).

As such, owners of subdivision lots would be required to comply with the requirements of HRS Chapter 205 and the CZO. Individual lot owners, through an Association would be required either to provide of portion of their lot for grazing of livestock as outlined in the Kapa'a Highlands Agricultural Master Plan (Exhibit C), or obtain an amendment to conduct alternative agricultural activities.

As outlined in the Kapa'a Highlands Agricultural Master Plan, crop suitability for the project site is low. The climate and soils at HoKua Place are not ideal for the growing of most commercially viable crops due to the poor soil, strong trade winds and the salt spray from the ocean. Additionally, due to the generally poor soils and harsh climate, the commercial crops most suited to the area are sugar and pineapple.

Both of these industries have declined in Hawai'i. Pineapple is no longer grown on Kaua'i and there are limited sugar operations. With appropriate irrigation and management, both tropical orchard crops (including trees) and some vegetable crops could be grown on the property, although with some difficulty and risk given the physical conditions at the property.

The applicant's first development plans were to include the 97-acres as part of the agriculture subdivision of HoKua Farm Lots (formerly known as Kapa'a Highlands I). The planning department of the County of Kaua'i expressed the desire to see a housing project on the portion of the property that is designated Urban Center in the General Plan.

Thus, HoKua Place was created to adhere to the County of Kaua'i Planning Department's desire for housing on the subject property, as well as, the poor condition of the property for agricultural production.

Because the Existing Zoning alternative does not meet several HoKua Place objectives and does not implement the Kaua'i General Plan, this alternative has been rejected. However, if the land use district boundary is not changed from Agriculture to Urban, this option may be considered.

### **3.3 Alternative 3 - Residential Lot Subdivision Alternative**

Under alternative 3, residential lot subdivision alternative, development would be made but only single family housing as opposed to more dense housing options such as multi-family would be built.

Another alternative is developing the property as a residential lot subdivision for conventional single family residential uses without any commercial uses. The potential benefit of this alternative is that it addresses the need for more housing in Kapa'a. This alternative would require reclassification of the property from the current State Agricultural District to the State Urban District as well as County residential zoning.

Typical small-lot subdivisions consisting of nothing more than single family residential uses give only one option for housing choice. HoKua Place offers a variety of housing choices rather than a conventional residential single family subdivision.

Several aspects of the design of HoKua Place contribute to a high quality of life.

The proposed development, HoKua Place, will utilize 97-acres of land for single-family and multi-family residential, commercial uses and assorted infrastructure. Development of the Property will address a portion of the significant demand for affordable housing in the County of Kaua'i, without significantly affecting reserve areas for foreseeable urban growth.

Because the Residential Lot Subdivision alternative is contrary to the Kaua'i General Plan in that the General Plan specifically designates the property as urban Center and discusses the need for housing in the area, this alternative was rejected.

In addition, implementation of this alternative would not avoid infrastructure demands (water, wastewater flows, solid waste disposal); 2) traffic impacts; and 3) short-term construction-related impacts (such as construction noise, construction equipment exhaust emissions, temporary traffic disruption, and fugitive dust).

### **3.4 Alternative 4 - Proceed with Project as Described - Preferred Alternative**

The preferred alternative, alternative 4, is to proceed with the project as described in Chapter 2, Project Description. The project will respond to the Kaua'i General Plan's designation of the property as Urban Center and its discussion of the need for housing in the area.

HoKua Place is a well thought out residential community consistent with the Kaua'i General Plan and is supported by the Kaua'i County administration. It will:

- 1) protect natural resources and culture;
- 2) provide diverse housing options, transportation choices and recreation opportunities; and
- 3) encourage a diverse and vibrant economy

## **Chapter 4 - Environmental Setting, Impact & Mitigation**

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This chapter presents the current description of the environmental setting in the region and within the HoKua Place project area. Mitigation measures identified in this EIS have been developed to avoid, minimize, rectify or reduce the project's potential adverse environmental impacts. Mitigation measures have been considered throughout the project's planning process and incorporated into the project's design and construction plans.

The information about existing conditions, potential project impacts and potential mitigation measures presented in this Chapter has been developed through the review and use of existing information related to the project area.

### **4.1 Introduction**

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Each section in this Chapter discusses:

- (a) Environmental Setting - current conditions and/or management practices in the project area related to the specific environmental subject,
- (b) Potential Environmental Impacts and Mitigation Measures - the project's potential long-term operation phase impacts related to the specific environmental subject, and the potential mitigation measures that could be implemented by the project to avoid, minimize, rectify, or reduce potential substantial adverse environmental impacts, and
- (c) Level of Impact after Mitigation - the project's relative potential impact that will remain after the potential mitigation measures are implemented.

#### **4.1.1 Environmental Setting**

"Environmental Setting" describes the existing environmental conditions in the project area and the region as it currently exists, before the commencement of the project. This provides a baseline for comparing "before the project" and "after the project" environmental conditions.

#### **4.1.2 Potential Environmental Impacts & Mitigation Measures**

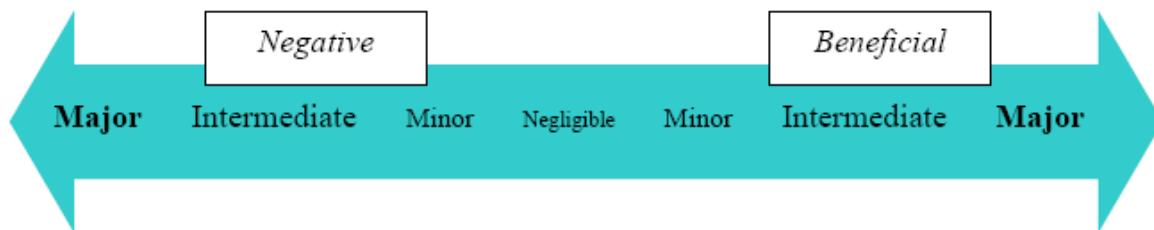
Potential environmental impacts are assessed through thresholds used to determine level of impact. "Thresholds Used to Determine Level of Impact" defines and lists specific criteria used to determine whether an impact is considered to be potentially significant.

Hawai'i Administrative Rules (HAR) Section 11-200-12 provides 13 "significance criteria" against which an action is to evaluate its potential impact. These criteria are:

1. Involves an irrevocable commitment to loss or destruction of any natural or cultural resource.
2. Curtails the range of beneficial uses of the environment.
3. Conflicts with the state's long-term environmental policies or goals and guidelines as expressed in Chapter 344, HRS, and any revisions thereof and amendments thereto, court decisions, or executive orders.
4. Substantially affects the economic welfare, social welfare and cultural practices of the community or State.
5. Substantially affects public health.

6. Involves substantial secondary impacts, such as population changes or effects on public facilities.
7. Involves a substantial degradation of environmental quality.
8. Is individually limited but cumulatively has considerable effect upon the environment or involves a commitment for larger actions.
9. Substantially affects a rare, threatened or endangered species, or its habitat.
10. Detrimentally affects air or water quality or ambient noise levels.
11. Affects or is likely to suffer damage by being located in an environmentally sensitive area such as a flood plain, tsunami zone, beach, erosion-prone area, geologically hazardous land, estuary, fresh water or coastal waters.
12. Substantially affects scenic vistas and view planes identified in County or State plans or studies.
13. Requires substantial energy consumption.

Effects were assessed for scope, scale and intensity of impacts to resources. Effects may be identified further as beneficial or negative, as well as short-term and long-term. Scope, scale and intensity can be defined on a range from negligible to major.



(Graphic: Pacific Southwest Research Station-Institute of Pacific Islands Forestry, 2009)

- **Negligible:** Resources will not be affected, or the effects will be at or near the lowest level of detection. Resource conditions will not change or will be so slight there will not be any measurable or perceptible consequence to a population, wildlife or plant community, public use and access opportunity, visitor experience, or cultural resource;
- **Minor:** Effects will be detectable but localized, small, and of little consequence to a population, wildlife or plant community, public use and access opportunity, visitor experience, or cultural resource. Mitigation, if needed to offset negative effects, will be easily implemented and likely to be successful;
- **Intermediate:** Effects will be readily detectable and localized with consequences to a population, wildlife or plant community, public use and access opportunity, visitor experience, or cultural resource. Mitigation measures will be needed to offset negative effects and will be extensive, moderately complicated to implement, and probably successful;
- **Major:** Effects will be obvious and will result in substantial consequences to a local area or regional population, wildlife or plant community, public use and access opportunity, visitor experience, or cultural resource. Extensive mitigating measures may be needed to offset negative effects and will be large-scale, very complicated to implement and may not have any guarantee of success. In some instances, major effects will include the irretrievable loss of the resource.

Time scales are defined as either short-term or long-term:

- **Short-term or Temporary:** An effect that generally will last less than a year or season;
- **Long-term:** A change in a resource or its condition that will last longer than a single year or season.

The thresholds established correspond to the above criteria and other environmental laws. Each section of the EIS presents a significance threshold for its specific environmental subject; should the project potentially cause an impact greater than the identified threshold then the potential impact will be considered to be significant.

“Mitigation Measures” identifies project-specific measures that may be needed that go beyond compliance with applicable existing rules, regulations and requirements, to reduce a potentially significant impact, as applicable. The compliance with existing applicable rules, regulations and requirements is considered a part of the existing regulatory environment, and is described above.

The mitigation measures identified in this EIS have been developed to avoid, minimize, rectify or reduce the project’s potential adverse environmental impacts. Mitigation measures have been considered throughout the project’s planning process and will be incorporated into the project design and construction plans. Project mitigation measures are identified and detailed in subsection 4 of sections 4.2 through 4.18.

#### **4.1.3 Level of Impact after Mitigation**

“Level of Impact after Mitigation” indicates what effect remains after application of mitigation measures, and whether the remaining effect will be considered to be significant, or not.

#### **4.1.4 Potential Project Impacts in Context with Applicable Requirements & Mitigation Measures**

The potential impacts are evaluated within the framework of the project’s compliance with all applicable rules, regulations and requirements for its action type and location. The existing rules, regulations, requirements and procedures applicable to the project are considered a part of the existing regulatory environment.

Rules, regulations and requirements which may be applicable include:

- Hawai‘i Administrative Rules (HAR), including (but not limited to):
  - Title 11, Chapter 23, Underground Injection Control
  - Title 11, Chapter 45, Community Noise Control
  - Title 11, Chapter 54, Water Quality Standards
  - Title 11, Chapter 55, Water Pollution Control
  - Title 11, Chapter 60, Air Pollution Control
  - Title 11, Chapter 62, Wastewater Systems
  - Title 11, Chapter 68, Litter Control
  - Title 11, Chapter 200, Environmental Impact Statement Rules
  - Title 11, Chapter 260, Hazardous Waste Management General Provisions
  - Title 11, Chapter 262, Standards Applicable to Generators of Hazardous Waste
  - Title 13, Subtitle 5, Chapter 107, Threatened and Endangered Plants

- Title 13, Subtitle 5, Chapter 124, Indigenous Wildlife, Endangered and Threatened Wildlife and Introduced Wild Birds
  - Title 13, Subtitle 13, Chapter 275-284, Historic Preservation Review Process
  - Title 13, Subtitle 13, Chapter 300, Burial Sites and Human Remains
- Hawai'i Revised Statutes (HRS), including (but not limited to):
  - Chapter 6E, Historic Preservation
  - Chapter 195D, Conservation of Aquatic Life, Wildlife and Land Plants
  - Chapter 205, State Land Use Law
  - Chapter 226, Hawai'i State Planning Act
  - Chapter 342D, Water Pollution Law
  - Chapter 342J, Hawai'i Hazardous Waste Law
  - Chapter 343, Environmental Impact Statements
  - Chapter 344, Hawai'i State Environmental Policy
- County of Kaua'i ordinances, rules and requirements, including (but not limited to):
  - County of Kaua'i General Plan
  - County of Kaua'i Building and Planning Codes

## **4.2 Archaeological, Historic and Cultural Resources**

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This section discusses the cultural, archaeological and historic resources in the region and specific project area, the potential impact of the project on those resources and mitigation measures the project will employ to minimize those potential impacts.

### **4.2.1 Environmental Setting**

#### **Archaeological & Historic Resources**

Exploration Associates Ltd. (EAL) conducted an archaeological assessment of the property (Exhibit L) "An Archaeological Assessment with Subsurface Testing for the Proposed Kapa'a Highlands Phase II Project, Kapa'a Ahupua'a, Kawaihau District, Kaua'i TMK (4) 4-3-3: 1". The purpose of the archaeological assessment is to address any archaeological and/or historic preservation concerns that might be raised by the proposed development.

The assessment included a surface survey and a report detailing methods and any finds. The archaeological assessment is not an inventory-level survey per the rules and regulations of the State Historic Preservation Division/Department of Land and Natural Resources (SHPD/DLNR). However, the level of work is sufficient to address site types, locations, and allow for future work recommendations.

On January 3, 2012 and April 25, 2012 a field inspection of the HoKua Place/Kapa'a Highlands II project area was conducted by Exploration Associates Ltd. archaeologist Nancy McMahon, M.A. Survey transects oriented north-south were spaced apart 10 m. where it was passable as guinea grass was very thick. Field observations were recorded and photographs were taken of the project area. The work was conducted under the overall supervision of principal archaeologist Nancy McMahon, M.A.

Historical research included a review of previous archaeological studies on file at the State Historic Preservation Division of the Department of Land and Natural Resources; studies of documents at Hamilton Library of the University of Hawai'i, Kapa'a and Līhu'e Public Libraries, Kaua'i Museum, Kaua'i Historical Society and study of maps at the Survey Office of the Department of Land and Natural Resources. Nineteenth-century Land Commission Award claim records were accessed via the Internet from the Mahele Database prepared by Waihona 'Āina Corp.

#### **Kawaihau District**

The project area lies in the traditional ahupua'a of Kapa'a, which was part of the ancient district of Puna (now the district is more commonly called "Kawaihau"), one of five ancient districts on Kaua'i (King 1935: 228). Puna was the second largest district on Kaua'i, behind Kona, and extended from the tip south of Līhu'e to Kamalomalo'o, just north of Keālia.

For taxation, educational and judicial reasons, new districts were created in the 1840s. The Puna District, with the same boundaries became the Līhu'e District, named for an important town in that district.

#### **Early Historic Accounts of Kapa'a (1830s-1900s)**

Although most of the historic record documents for Kaua'i in this period revolve around missionary activities and the missions themselves, there was indication that the Kapa'a area was being considered for new sugar cane experiments, similar to those occurring in Kōloa.

In a historic move, Ladd and Company received a 50 year lease on land in Kōloa from Kamehameha III and Kaua'i Governor Kaikio'ewa of Kaua'i. The terms of the lease allowed the new sugar company "the right of someone other than a chief to control land" and had profound effects on "traditional notions of land tenure dominated by the chiefly hierarchy" (Donohugh, 2001: 88). In 1837, a very similar lease with similar terms was granted to Wilama Ferani, a merchant and U.S. citizen based in Honolulu (Hawai'i State Archives, Interior Dept., Letters, Aug. 1837).

The lease was granted by Kauikeaouli for the lands of Kapa'a, Keālia and Waipouli for twenty years for the following purpose:

...for the cultivation of sugar cane and anything else that may grow on said land, with all of the right for some place to graze animals, and the forest land above to the top of the mountains and the people who are living on said lands, it is to them whether they stay or not, and if they stay, it shall be as follows: They may cultivate the land according to the instructions of Wilama Ferani and his heirs and those he may designate under him... (Hawai'i State Archives, Interior Dept., Letters, Aug. 1837).

Unlike Ladd & Company which eventually became the Kōloa Sugar Company, there is no further reference to Wilama Ferani and his lease for lands in Kapa'a, Keālia and Waipouli. In a brief search for information on Honolulu merchant, Wilama Ferani, nothing was found. It is thought that perhaps Wilama Ferani may be another name for William French, a well known Honolulu merchant who is documented as having experimented with grinding sugar cane in Waimea, Kaua'i at about the same time the 1837 lease for lands in Kapa'a, Keālia and Waipouli was signed (Joesting, 1984: 152).

In 1849, son of Wa'ioli missionary, William P. Alexander, recorded a trip he took around Kaua'i. Although, he focuses on the larger mission settlements like Kōloa and Hanalei, he does mention Kapa'a:

A few miles from Wailua, near Kapa'a we passed the wreck of a schooner on the beach, which once belonged to Capt. Bernard. It was driven in a gale over the reef, and up on the beach, where it now lies.

A few miles further we arrived at Keālia. We had some difficulty crossing the river at this place, owing to the restiveness of our horses. The country here near the shore was rather uninviting, except the valley which always contained streams of water (Alexander, 1991: 123).

In later years, the notorious Kapa'a reef was to become the location of many shipwrecks once a landing was built there in the 1880s.

The first large scale agricultural enterprise in Kapa'a began in 1877 by the Makee Sugar Plantation and the Hui Kawaihau (Dole, 1916: 8). The Hui Kawaihau was originally a choral society begun in Honolulu whose membership consisted of many prominent names, both Hawaiian and haole. It was Kalākaua's thought that the Hui members could join forces with Makee, who had previous sugar plantation experience on Maui, to establish a successful sugar corporation on the east side of Kaua'i.

Captain Makee was given land in Kapa'a to build a mill and he agreed to grind cane grown by Hui members. Kalākaua declared the land between Wailua and Moloa'a, the Kawaihau District, a fifth district and for four years the Hui attempted to grow sugar cane at Kapahi, on the plateau lands above Kapa'a. After a fire destroyed almost one half of the Hui's second crop of cane and the untimely death of one of their principal advocates, Captain James Makee, the Hui began to disperse and property and

leasehold rights passed on to Makee's son-in-law and new Makee Plantation owner, Colonel Z. S. Spalding (Dole, 1916: 14).

As part of the infrastructure of the new plantation, a sugar mill was erected and the Makee Landing was built in Kapa'a during the early years of the Makee Sugar Plantation. Following Captain Makee's death, Colonel Spalding took control of the Plantation and in 1885 moved the mill to Keālia (Cook, 1999: 51). The deteriorating stone smokestack and landing were still there well into the 1900s (Damon, 1931:359). Conde and Best (1973:180) suggest that railroad construction for the Makee Plantation started just prior to the mid 1890s. There is one reference to a railroad line leading from the Kapa'a landing to Keālia in 1891. During Queen Lili'uokalani's visit to Kaua'i in the summer of 1891, the royal party was treated to music by a band, probably shipped in from O'ahu. "The band came by ship to Kapa'a and then by train to Keālia" (Joesting, 1984:252). This line is depicted on a 1910 USGS map which shows the line heading south from Keālia Mill and splitting near the present Coral Reef Hotel, one finger going to the old Kapa'a Landing (Makee Landing) and another line heading mauka, crossing the present Mo'ikeha Canal, traveling southwest up Lehua Street and through what is now goat pasture, along a plateau and into the mauka area behind Kapa'a swamplands. This railroad line was part of a twenty mile network of plantation railroad with some portable track and included a portion of Keālia Valley and in the mauka regions of the plateau lands north of Keālia (Conde and Best, 1973:180).

By the late 1800s, Makee Plantation was a thriving business with more than one thousand workers employed (Cook, 1999:51). Hundreds of Portuguese and Japanese immigrants found work on Makee Plantation and the new influx of immigrants required more infrastructure. In 1883, a lease for a school lot was signed between Makee Sugar Company and the Board of Education (Kapa'a School, 1983: 9). Stipulations found in the Portuguese immigrant contracts with Makee Sugar Company stated that "children shall be properly instructed in the public schools" (Garden Island, April 1, 1983). The original Kapa'a School was constructed in 1883 on a rocky point adjacent to the Makee Sugar Company railroad. Traditionally, this point was known as Kaahiahi (Kapa'a School, 1983: 10). In 1908, Kapa'a School was moved to its present site directly mauka and up the hill at Mailehune.

As in much of the rest of Hawai'i, the Chinese rice farmers began cultivating the lowlands of Kapa'a with increasing success in the latter half of the 1800s. Several Hawaiian kuleana owners leased or sold their parcels mauka of the swamp land to Chinese rice cultivators. Other Chinese rice cultivators appealed to the government for swamplands first leasing and later buying. As a result of the growing rice and sugar industries, the economic activity displaced the house lot kuleana on the makai side of the marsh for increasing commercial and residential development (Lai, 1985:148-161).

Narrow wagon roads gave way to macadamized roads in the early part of the 20th century. This new road was called the Kaua'i Belt Road and parts of it are thought to have followed the "Old Government Road" (Cook, 1999). In Kapa'a, the present day Kūhiō Highway probably follows the same route as the original Government Road and subsequent Kaua'i Belt Road. The location of the kuleana awards in Kapa'a indicates that the majority of the house lots were situated along the Government Road. LCA 3243 names a "road" as one of its boundaries.

#### 20th Century History of Kapa'a (1900 - Present)

In the early 1900s, government lands were auctioned off as town lots in Kapa'a to help with the burgeoning plantation population. One kama'aina mentioned that in the 1930s and 1940s, the area north of Mo'ikeha Canal in Kapa'a was mostly settled by Portuguese families (Bushnell et al. 2002). The Japanese were also very prominent in the 1920s and 1930s largely replacing the Chinese merchants of

the turn of the century in the Kapa'a business sector (Bushnell et al. 2002). The Board of Health, Territory of Hawai'i ran a dispensary in Kapa'a at the makai edge of Niu Street near the Kapa'a Beach Park parking lot, adjacent to the bike path starting 1926. The lot is presently vacant. A Fire Station was once located in the area now occupied by the Coral Reef Hotel and a Courthouse and jail cell once stood at the location of the present Kapa'a Neighborhood Center. It is not known when these structures were removed or abandoned. In 1913, Hawaiian Canneries opened in Kapa'a at the site now occupied by Pono Kai Resort (Cook, 1999: 56). Through the Hawaiian Organic Act, Hawaiian Canneries Company, Limited purchased the land they were leasing, approximately 8.75-acres, in 1923 (Bureau of Land Conveyances, Grant 8248). A 1923 sketch of the cannery shows only four structures, one very large structure assumed to be the actual cannery and three small structures makai of the cannery. A 1933 historic photograph of Kapa'a Town shows an ironwood windbreak on the makai side of the cannery adjacent to the railroad. By 1956, 1.5-million cases of pineapple were being packed. By 1960, 3,400-acres were in pineapple and there were 250 full time employees and 1,000 seasonal employees for the Kapa'a Cannery (Honolulu Advertiser, March 20, 1960). In 1962, Hawaiian Canneries went out of business due to competition from third world countries.

The Ahukini Terminal & Railway Company was formed in 1920 to establish a railroad to connect Anahola, Keālia, Kapa'a to Ahukini Landing and "provide relatively cheap freight rates for the carriage of plantation sugar to a terminal outlet" (Conde and Best, 1973: 185). This company was responsible for extending the railroad line from the Makee Landing, which was no longer in use, to Ahukini Landing, and for constructing the original Waika'ea Railroad Bridge and the Mo'ikeha Makai Railroad Bridge.

In 1934, the Līhu'e Plantation Company absorbed the Ahukini Terminal & Railway Company and Makee Sugar Company (Conde and Best, 1973: 167). The railway and rolling stock formerly owned by Makee Sugar Company became the Makee Division of the Līhu'e Plantation. At this time, besides hauling sugar cane, the railroad was also used to haul plantation freight including "fertilizer, etc... canned pineapple from Hawaiian Canneries to Ahukini and Nāwiliwili, pineapple refuse from Hawaiian Canneries to a dump near Anahola and fuel oil from Ahukini to Hawaiian Canneries Co., Ltd." (Hawaiian Territorial Planning Board, 1940: 11). Former plantation workers and kama'aina growing up in Kapa'a remember when the cannery would send their waste to the pineapple dump, a concrete pier just north of Kumukumu Stream (State Site No. 50- 30-08-789) by railroad. The structure is built over the water where the rail cars would dump the pineapple waste. The current would carry the waste to Kapa'a which would attract fish and sharks (Bushnell et al. 2002).

Līhu'e Plantation was the last plantation in Hawai'i to convert from railroad transport to trucking (Conde and Best, 1973: 167). "By 1957 the company was salvaging a part of their plantation railroad, which was being supplanted by roads laid out for the most part on or close to the old rail bed" (*Ibid*: 167). By 1959, the plantation had completely converted over to trucking. The Cane Haul Road which begins near the intersection of Haua'ala Road and Kūhiō Highway is thought to date to the late 1950s and follows the alignment of the old railroad.

Severe floods in Kapa'a in 1940 led to the dredging and construction of the Waika'ea and Mo'ikeha Canals sometime in the 1940s (Hawaii Territorial Planning Board, 1940: 7). Although the Waika'ea Canal, bordering the Kapa'a Pineapple Cannery, had been proposed as early as 1923, nothing was constructed until after the floods (Bureau of Land Conveyances, Grant 8248). A Master Plan for Kapa'a, published in 1940, asks the Territorial Legislature for funds to be set aside for the completion of a drainage canal and for filling makai and mauka of the canal (Hawaii Territorial Planning Board, 1940:7). In 1955, reports came out on the dredging for coral proposed for the reef fronting Kapa'a Beach Park

(Garden Island Newspaper, September 21, 1955). The coral was to be used for building plantation roads. This dredging was later blamed for accelerated erosion along Kapa'a Beach (Garden Island Newspaper, October 30, 1963).

Today, there are several sea walls along the Kapa'a Beach Park to check erosion. Old time residents claim the sandy beach in Kapa'a was once much more extensive than it is now (Bushnell et al. 2002). Keālia Town slowly dispersed after the incorporation of Makee Sugar Company into Līhu'e Plantation in the 1930s. Many of the plantation workers bought property of their own and moved out of plantation camps. The plantation camps which bordered Kūhiō Highway were disbanded in the 1980s. The Līhu'e Plantation began to phase out in the last part of the 20th century. Kapa'a Town suffered after the closing of the Kapa'a Cannery however the growing tourist industry helped to ease the economic effects of the Cannery's closing.



HoKua Place Site

#### Heiau of Kapa'a

During their expeditions around Hawai'i in the 1880s, collecting stories from ka po'e kahiko, Lahainaluna students stopped in Kapa'a and Keālia and gathered information regarding heiau of the region. All together, fourteen heiau were named in Kapa'a and Keālia, suggesting the two ahupua'a were probably more politically significant in ancient times. The following Table lists the names of the ten heiau identified in the ahupua'a of Kapa'a, their location if known, their type, and associated chief and priest.

The exact locations of these heiau are unknown. The locations of two of the heiau correlate with the locations of wahi pana which are known to be in close to Kuahiahi and Kaluluomo'ikeha. Kuahiahi (also spelled Kaahiahi and Keahiahi) is the rocky headland at the north end of Kapa'a where the first Kapa'a School was once located. Kaluluomo'ikeha is thought to be the general area near the Mo'ikeha Canal and the present day Coral Reef Hotel.

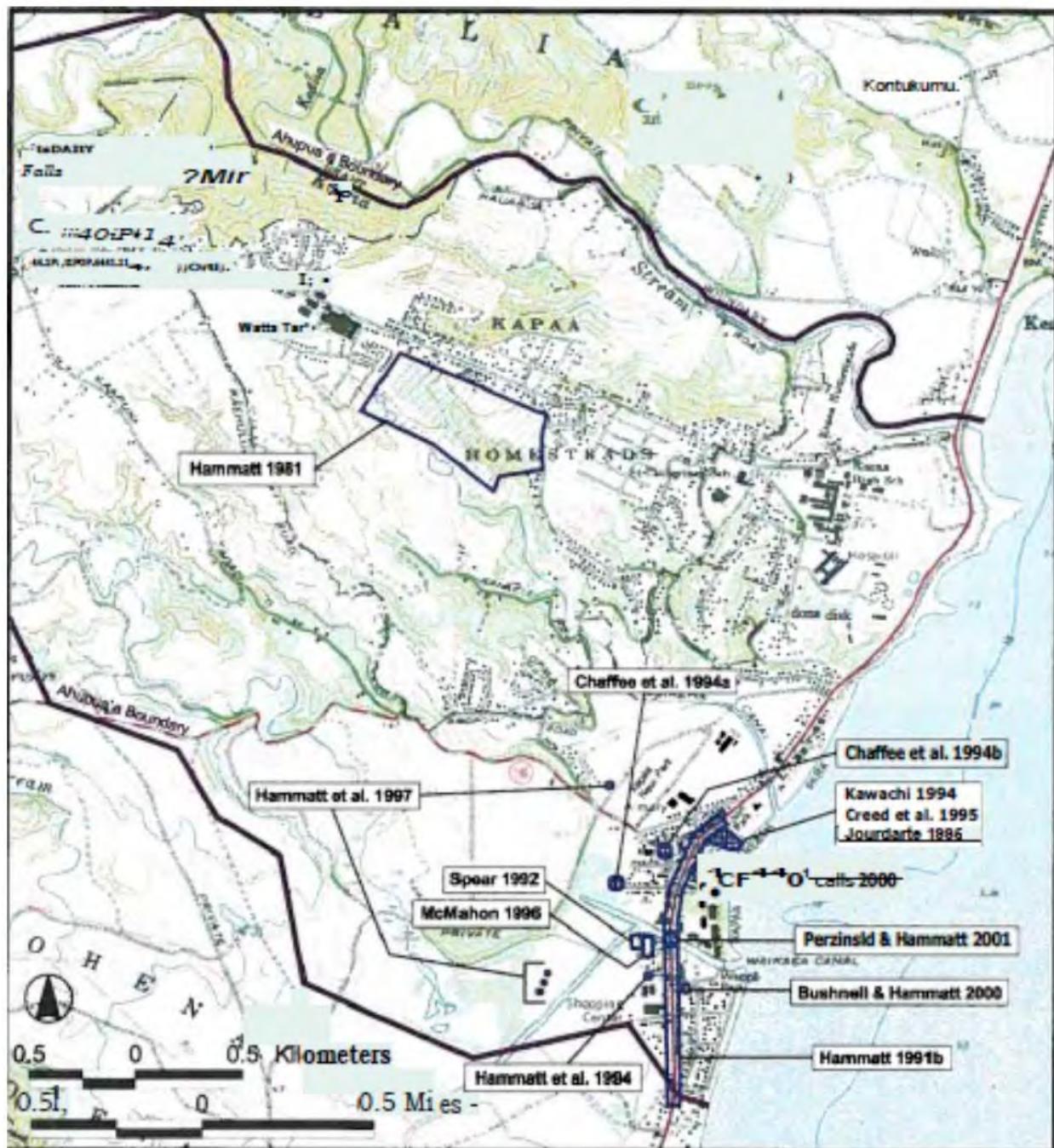
Name	Location	Type	Associated
Mailehuna	Kapa'a (Mailehuna is the area of the present day Kapa'a School)	unknown	Kiha, Kaumuali'i/ Lukahakona
Pueo	Kapa'a	unknown	Kiha, Kaumuali'i/ Lukahakona
Pahua	Kapa'a/Kealia	unknown	Kiha/ Lukahakona
Kumalae	Kapa'a/Kealia	unknown	Kiha/ Lukahakona
Waiehumalama	Kapa'a/Keilia	unknown	Kiha/ Lukahakona
Napu'upa'akai	Kapa'a/Kealia	unknown	Kiha/ Lukahakona
Noeamakali'i	Kapa'a/Kedlia	"heiau for birth of Kaua'i Chiefs, like Holoholoku"	Unknown
Pu'ukoa	Kapa'a/Kealia	"unu type heiau"	Unknown
Piouka	Kapa'a/Kealia	"unu type heiau"	Unknown
Una	Kapa'a/Kealia	Unknown	Kiha/ Lukahakona
Mano	Kapa'a/Kealia	Unknown	Kiha/ Lukahakona
Kuahiahī	Kapa'a (govn't school stands on site now)	Unknown	Kaumuali'i/ Lukahakona
Makanalimu	Upland of Kawaihau	Unknown	Kaumuali'i
Kaluluomoikeha	Kapa'a	Unknown	Mo'i keha

#### Archaeological Studies and Sites in Kapa'a Ahupua'a

The following table outlines the archaeological research and historic properties identified in Kapa'a Ahupua'a. The Table provides a list of archaeological research conducted within Kapa'a Ahupua'a, including columns for source, location, nature of study, and findings.

Source	Location	Nature of Study	Findings
Bennett 1931	Island wide Identifies 2 sites: Site 110 Taro terraces and bowl and Site 111 A large simple dirt Hawaiian ditch	Archaeological Reconnaissance	Identifies 2 sites: Site 110 Taro terraces and bowl and Site 111 A large simple dirt Hawaiian ditch
Handy and Handy 1972	Archipelago-wide	Native Planter study	Discusses "highly developed irrigation system"
Ching 1976	Just south of the Waikaea Drainage Canal	Archaeological Reconnaissance	No significant findings
Hammatt 1981	Upland Kapa'a	Archaeological Reconnaissance	No significant findings
Hammatt 1986	Upper reaches of the Makaleha stream valley.	Archaeological Reconnaissance	No significant findings
Hammatt 1991	Along Kuhio Highway	Subsurface Testing	Identifies two sub-surface cultural layer sites
Kikuchi and Remaldo 1992	Around Kapa'a Town	Cemeteries of Kauai	Identifies six cemeteries
Spear 1992	South side Waikaea Canal, mauka of Kuhio Highway. (TMK: 4-5-05:04, 09)	Monitoring Report	Designated subsurface site 50-30-08-547

Source	Location	Nature of Study	Findings
Chaffee, Burgett & Spear 1994a	A house lot near the corner of Kukui and Ulu Streets in mauka Kapa'a Town. (TMK: 4-5-09:10)	Archaeological Inventory Survey	No significant findings
Chaffee, Burgett & Spear 1994b	Mamane Street Kapa'a Town. (TMK: 4-5-09:51)	Archaeological Inventory Survey	No significant findings
Hammatt, Ida & Chiogioji 1994	Proposed bypass routes mauka of Kapa'a Town	Archaeological Assessment	No new field work, reviews literature
Hammatt, Ida & Folk 1994	South side Waikaea Canal, mauka of Kuhio Highway (TMK: 4-5-05:06)	Archaeological Inventory Survey	Weak cultural layer designated site 50-30-08-748
Kawachi 1994	Inia Street (Jasper) TMK 4-5-08:33	Burial Report	Designates Site 50-30-08-871
McMahon 1994	"behind the armory in Kapa'a near the god stones" The location is uncertain & "Buzz's near the Coconut Marketplace"	Documents second hand report of burials in two locations	Bones in 3 places reported from behind the armory, 16 bodies reported from the Buzz' s restaurant. No site numbers assigned
Creed, Hammatt, Ida, Masterson & Winieski 1995	Kapa'a Sewer line project, Kuhio Highway, south and central Kapa'a Town	Archaeological Monitoring Report	Documents cultural layer of site -1848 and (an enlarged) site -1849 & recovery of thirty burials at sites –867, -868, -871, & -1894
Jourdane 1995	1382-A `Inia Street, <i>makai</i> of Kuhio Highway, central Kapa'a Town	Burial Report	Site 626
McMahon 1996	South side Waikaea Canal, mauka of Kuhio Highway (TMK: 4-5-05:08)	Archaeological Inventory Survey	No significant cultural material
Hammatt, Chiogioji, Ida & Creed 1997	Test excavations focused inland of Kapa'a Town	Archaeological Inventory Survey	Four test trenches were excavated inland of Kapa'a Town
Borthwick and Hammatt 1999	Kapa'a Seventh-Day Adventist Church at 1132 Kuhio Highway	Archaeological Monitoring and Burial Treatment Plan	Monitoring was indicated as this parcel lay within the designated Site 50-30-08-1848.



Map showing previous archaeological studies in Kapa'a

Source	Location	Nature of Study	Findings
Bushnell and Hammatt 2000	Seventh-Day Adventist Church, <i>makai</i> of Kuhio Highway, south of the Waikaea Canal	Archaeological Monitoring Report	Minimal findings (one piece of worked bone)
Callis 2000	Kapa'a Beach Park	Burial Removal and Archaeological Monitoring Report	Human Burial
Perzinski and Hammatt 2001	Kuhio Highway on the margins of the Waikaea Canal	Archaeological Monitoring Report	No significant cultural material
Elmore and Kennedy 2003	Kuhio Highway	Archaeological Monitoring Report	No significant cultural material
Dega, Michael F. and James Powell 2003	Kuhio Highway	Archaeological Monitoring Report	Human Burials •
Van Ryzin, Karl and Hallett Hammatt, 2004	Water Reservoir	Archaeological Assessment	No significant findings

The following Map and Table is a list of known historic properties within the ahupua'a and includes columns for state site numbers, site type, location and reference.



Site # 50-30-08-	Ahupua'a	Site Type/ Name (if any)	Location	Site Constraints	Reference
B001	Kapa'a	Historic Cemetery	South of bend of Kapa'a Stream, a kilometer mauka from Kuhiö Hwy	Appears to be a discrete historic cemetery	Kikuchi and Remoaldo 1992
B002	Kapa'a	Historic Cemetery	Just mauka from Kuhiö Highway, south of Kapa'a Stream	Appears to be a discrete historic cemetery	Kikuchi and Remoaldo 1992
B003	Kapa'a	Kapa'a Public Cemetery	South of Kanaele Road, one kilometer inland of Kuhiö Highway	Appears to be a discrete historic cemetery	Kikuchi and Remoaldo 1992
B004	Kapa'a	Historic Cemetery	North of Apopo Road, one kilometer inland of Kuhiö Highway	Appears to be a discrete historic cemetery	Kikuchi and Remoaldo 1992
B013	Kapa'a	Historic Cemetery	Just mauka from Kuhiö Highway, north of the Waikaea Canal	Appears to be a discrete historic cemetery	Kikuchi and Remoaldo 1992
B014	Kapa'a	All Saints Episcopal Church Cemetery	Just mauka from Kuhiö Highway, south of the Waikaea Canal	Appears to be a discrete historic cemetery	Kikuchi and Remoaldo 1992:62-65
547	Kapa'a	sub-surface features including a firepit and a possible house foundation	South of bend of Waikaea Canal, mauka of Kuhiö Highway	Archaeological monitoring in the vicinity is recommended	Spear 1992:3
626	Kapa'a	Burial	Inia Street, <i>makai</i> of Kuhiö Highway, central Kapa'a	Consultation and monitoring in vicinity indicated	Jourdane 1995
748	Kapa'a	Minimal findings, a weak cultural layer (buried A-horizon)	South of the bend of the Waikaea Canal, mauka of Kuhiö Highway	Considered no longer significant within project area	Hammatt et al. 1994
789	Kapa'a/ Kealia	Historic Road	Coastal Cane Haul Road near Kawaihau Road turn off		Perzinski et al. 2000

<b>Site #</b> <b>50-30-08-</b>	<b>Ahupua'a</b>	<b>Site Type/ Name (if any)</b>	<b>Location</b>	<b>Site Constraints</b>	<b>Reference</b>
867	Kapa'a	1 set of human remains	Kukui Street, just mauka of Kuhiö Highway, Kapa'a Town	Consultation and monitoring in vicinity indicated	Creed et al. 1995:50
868	Kapa'a	1 set of human remains	Lehua Street mauka of Kuhiö Highway, Kapa'a Town	Consultation and monitoring in vicinity indicated	Creed et al. 1995:50
871	Kapa'a	13 sets of human remains (Creed et al. 1995:50)	Inia Street, makai of Kuhiö Highway	Consultation and monitoring in vicinity indicated	Kawachi 1994; Creed et al. 1995:50
1848	Kapa'a	Cultural layer and sub-surface features	Along Kuhiö Highway between Wana Road and the Waikaea Drainage Canal	Archaeological monitoring in the vicinity is recommended	Hammatt 1991; Creed et al. 1995
1849	Kapa'a	Cultural layer and sub-surface features; Creed et al. 1995:53 expands boundaries to incl. burial sites, - 626, -867, -868 -871, and -1894	Along Kuhiö Highway between Inia Street and Kauwila Street extending to the coast	Consultation and monitoring in vicinity indicated	Hammatt 1991; Creed et al. 1995
1894	Kapa'a	11 sets of human remains	Ulu Street, just north of Kuhiö Highway, Kapa'a Town	Consultation and monitoring in vicinity indicated	Creed et al. 1995:50
2075	Kapa'a/Ke ālia	Highway Bridge Foundation (old Kaua'i Belt Road)	Kuhiö Highway at Kapa'a/ Keālia River		Bushnell et al. 2002:55
2076	Kapa'a	Petroglyph	Rocky coast below former cane haul road (Site -789)	Preservation	Bushnell et al. 2002:55
2077	Kapa'a	Concrete steps (related to historic beach pavilion)	Near present Kapa'a Beach Park Pavilion		Bushnell et al. 2002:55

<b>Site #</b> <b>50-30-08-</b>	<b>Ahupua'a</b>	<b>Site Type/ Name (if any)</b>	<b>Location</b>	<b>Site Constraints</b>	<b>Reference</b>
2078	Kapa'a	Historic Railway Alignment (2 Railroad Bridges, & RR Culvert Foundation)	Both railroad bridges span the Moikeha Canal; the RR culvert foundation is located north of the Kapa'a Swimming Pool.		Bushnell et al. 2002:55

#### Pattern of Archaeological Sites in Kapa'a

The pattern of archaeological studies in Kapa'a Ahupua'a is somewhat skewed with a dozen projects in urban Kapa'a Town and very little work along the coast. Major archaeological sites have been found in the Kapa'a Town area including extensive cultural layers with burials and other cultural features underlying Kūhiō Highway near All Saints Gym and near the older part of Kapa'a Town between Waika'ea Canal and Kapa'a Beach Park, makai of Kūhiō Highway (Hammatt 1991; Kawachi 1994; Creed et al. 1995; Jourdane 1995; Callis 2000). The mauka-makai extent of these cultural layers has not been clearly defined. These extensive cultural deposits associated with pre-historic and early historic habitation are known to exist in a relatively narrow sand berm that makes up the physiogeography of Kapa'a. The areas mauka of Kapa'a Town are marshy although much of it has been filled in recent decades. The five kuleana awarded during the Mahele are located adjacent to the present highway. The more mauka studies (Spear 1992, Chaffee et al. 1994a & 1994b, Hammatt et al. 1994, 1997, McMahon 1996) are thought to be located towards the mauka fringe of the sand berm, approaching more marshy conditions and have generally reported no significant or minimal findings. Less than 1.5-km to the south of Waika'ea Canal is another extensive subsurface, cultural deposit which is associated with a pre-contact fishing encampment located at the southern boundary of Waipouli adjacent to Uhalekawa'a Stream (Waipouli Stream) and the ocean (Hammatt et al. 2000).

Anticipated sites based on historic and archaeological studies in mauka Kapa'a would be evidence of cane cultivation like ditches and possible terracing for lo'i cultivation with nearby habitation sites.

#### Field Inspections

On January 3 and April 25, 2012 Exploration Associates Ltd. archaeologist Nancy McMahon, M.A. made field inspections on proposed HoKua Place/Kapa'a Highlands II project area. Access was made via Olorena Road (two gates).

Because of known historic cane cultivation in this area of Kapa'a, predicted sites might be historic plantation related infrastructure such as ditches, flumes, roads, temporary cane-haul railroad berms and reservoirs. None were observed during the survey. The shallow ravine the project area were surveyed and tested, however no pre-Contact or historic era terraces or habitation sites were revealed.

The parcel contains no surface archaeological sites. The access road is related to access for construction of the buildings already present on the Phase I parcel.



Entrance off Oloheña Road looking makai in the distance the Solar Farm



Remnant Road with Cattle Grazing in the Distance



View across the Project Area, Facing Makai and Northeast



Looking at the Roof of Kapa'a Middle School

### Subsurface Testing

On November 11, 2012, three trenches were excavated with a backhoe with a 24 in. width bucket. (Figure below). Trench 1 was excavated to a depth of 183 cm with a length of 10 meters. Trench 2 was excavated to a depth of 160 cm and a length of 3 m. Trench 3 was excavated to a depth of 260 cm and a length of 2.5 m. Each evinced the same soil composition. A description of the soils representing all three trenches is presented here.



Trench location, facing northeast

A representative profile description evinced the same stratigraphy consisting in all three trenches, consisting of three soil layers with only a single clear boundary delineating the topsoil from the underlying soils. Soil differences could only be determined utilizing the Munsell Color Chart. The topsoil in each trench 5 YR 4/3 reddish brown organic. The other two layers are classified as 5 YR 5/6 yellowish red [20 cmbs] and 5 YR 4/6 yellowish red [20 cmbs to base of excavation]. Characteristics are dry to very dry, crumbly, medium firm, clayey silt. It is pretty much cultivated soils. A local informant, Mr. Vasquez, who worked for the Lihue plantation most of his life Informant stated the plantation chain and ball dragged this land several times over.



Profile Test trench 2 on the left and Trench 3 on the right.

A geologic survey was undertaken on the adjacent Phase I parcel prior to the construction of a solar farm. Soils extracted and examined in test trenches revealed only agricultural soils. No buried cultural layers or plantation infrastructure was present.

## Cultural Resources

A Cultural Impact Assessment (CIA) was conducted for the project; it is attached as Exhibit M. Consistent with the Office of Environmental Quality Control guidelines, the CIA methodology incorporated:

- Historic Research (conducted at the State Historic Preservation Division Library, the Hawai'i State Archives and the Bishop Museum where information on historic land use and past cultural traditions was sought.)
- Archaeological Review (using the library at the Department of Land and Natural Resources, State Historic Preservation Division to obtain information regarding previous archaeological and cultural studies in the Kapa'a area.)
- Identification of Knowledgeable Informants (Hawaiian organizations, community members and cultural and lineal descendants with lineal ties to the greater Kapa'a area, as well as others with ties to the region were contacted, including the State Historic Preservation Division (SHPD), The Office of Hawaiian Affairs (OHA), the Kaua'i/Ni'ihau Islands Burial Council, the Royal Order of Kamehameha, Kaumuali'i Chapter, Kaua'i County Council, Kaua'i County Mayor, Kaua'i Health Heritage Coastal Corridor Committee, Kaua'i Historical Society, Kaua'i Historic Preservation Commission.
- Interviews (Once the participant was identified, she/he was contacted and interviewed. Excerpts from the interview are used throughout the CIA report, wherever applicable.)
- Report (A CIA report was prepared that documents relevant information on traditions and practices from the historic record as well as from contemporary oral sources. The report includes cultural and historic documentation of Kapa'a, a summary of archaeological studies, the results of community consultation and an assessment of traditional resources/traditional practices.

The project area lies in the traditional ahupua'a of Kapa'a which belongs to the ancient district of Puna (now the district is more commonly called "Kawaihau"), one of five ancient districts on Kaua'i (King 1935: 228). Puna was the second largest district on Kaua'i, behind Kona, and extended from Kipu south of Līhu'e to Kamalomalo'o, just north of Keālia.

For taxation, educational and judicial reasons, new districts were created in the 1840s. The Puna District, with the same boundaries became the Līhu'e District, named for an important town in that district. In 1878, by the act of King Kalākaua in securing a future name for the new Hui Kawaihau, created the new district of Kawaihau.

This new district encompassed the ahupua'a ranging from Olohena on the south to Kilauea on the north. Subsequent alterations to district boundaries in the 1920s left Kawaihau with Olohena as its southernmost boundary and Moloa'a as its northernmost boundary (King 1935:222).

Historically, these ahupua'a contained two prominent landscape features, a coastal plain with sand dunes and a large marsh. An 1872 map by James Gay delineating the boundaries of Kapa'a and adjacent lands shows that much of the makai region was a "swamp" that extended from Waipouli into Kapa'a.

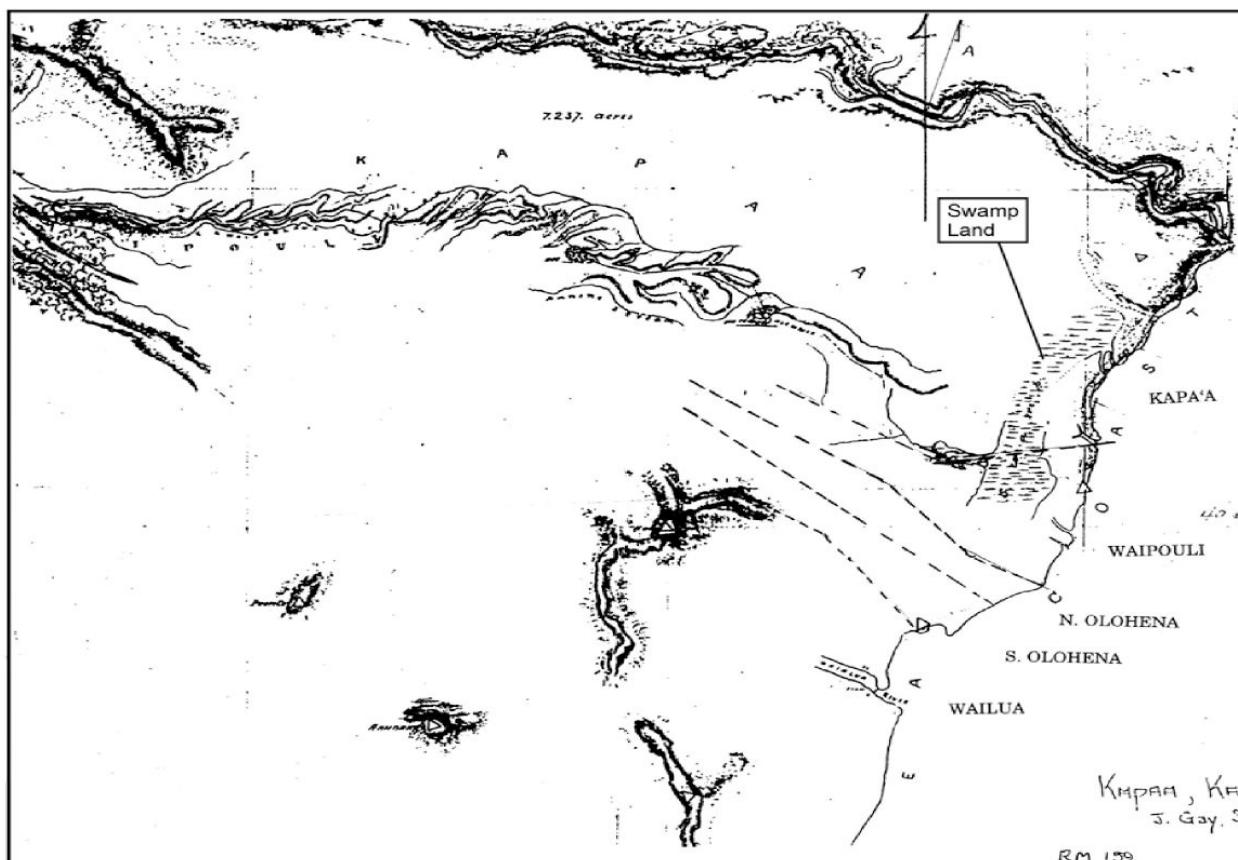
This "swamp" appears to be the most prominent natural feature of the seaward end of Waipouli and Kapa'a. The makai areas of the ahupua'a can be characterized as fairly flat. Kapa'a has an irregularly-shaped gulches and small valleys in the uplands, through which small tributary streams run, including the Kapahi, Makaleha, Moalepe and Konohiki Streams. While some of these streams combine with

other tributaries in neighboring Keālia to form Kapa'a Stream, which empties into the ocean at the northern border of the ahupua'a, others flow directly into the marsh areas of Kapa'a and Waipouli (Handy and Handy 1972:394,423; Territorial Planning Board 1940:9).

Kapa'a Town area is built on a sand berm with ocean on the makai side and marsh on the mauka side. The sand berm was probably slightly wider here than in other localities, but dry land was probably always at a premium.

Hawaiian traditions that centered on Kapa'a in pre-contact times suggest the significance of, and association with, the *ali'i*. A survey of traditional mythological literature shows that Kapa'a was prominently associated with some of the most famous legendary and historical figures including Maui, Kawelo, Mō'ikeha, Māweke, Palila, Pāka'a and Kanaka Nunui Moe.

What few specific references there are suggest that high status habitation was focused near the coast with less intensive utilization of the uplands which were regarded as wild places. The most notable feature of the traditional accounts are the references to grasses and sedges (Kalukalu grass and Ahuawa rushes) which undoubtedly reflects in part the natural marsh lands near the coast but may also reflect transformation of the landscape through a denudation of trees by the activities of a relatively dense population harvesting slow growing trees for firewood and construction materials over many centuries.



Portion of 1872 Survey Map by James Gay, Showing Swamp Land in Puna.

The Organic Acts of 1845 and 1846 initiated the process of the Mahele, which introduced private property into Hawaiian society. In 1848 the crown and the ali'i received their lands. The common people received their kuleana in 1850. It is through information garnered from records for Land Commission Awards (LCAs) generated during the Mahele that specific documentation of traditional life in Kapa'a come to light.

Documents relating to Land Commission Awards (kuleana) during this period show, surprisingly, that only six individuals were awarded kuleana parcels in the relatively large ahupua'a of Kapa'a. Five of the six received multiple parcels and show characteristic similarities. They are Keo (LCA #3554, 3599), Kiau (#8843), Kamapaa (#8837), Ioane Honolii (#3971) and Huluili (#3638). All five had lo'i on the mauka side of the lowland swamp area, sometimes extending a short distance up into small, shallow gulches and valleys. Each also had a separate house lot located on the makai side of the swamp, adjacent to the beach.

Interestingly, the residential "village" of Kapa'a did not exist as a single entity, but was a series of small settlements or compounds that stretched along the shoreline of the ahupua'a and included (south to north) Kupanihi (Makahaikupanihi), Kalolo (Kaulolo), Puhi, and Ulukiu. The sixth individual, Ehu (#8247), was the only person to be awarded a single parcel in the upland area of Kapa'a at Moalepe valley, approximately five miles from the shore.

A check of the Foreign Testimony (F.T.) for Kuleana Claims to Quiet Land Titles in the Hawaiian Islands (1848-50) reveals the names of three 'auwai in Kapa'a. Cross referencing this information with various maps gives a general indication of their location: Makahaikupanihi, along the southern border near the shore and the settlement in Waipouli; Makea, near the current Kapa'a Public Library on the mauka side of Kūhiō Highway; and Kapa'a, probably along the current Kanaele Road.

There were no kuleana claims found within the project area.

#### Burials

The coastline in Kapa'a once contained extensive sand dunes that were documented in travels throughout the nineteenth century (Knudsen 1991; Alexander 1991). Most of the sand dunes were modified or destroyed at the onset of the twentieth century. This was due to the extensive use of the coastal areas for ranching, settlement, and new transportation routes like trains and roads.

Archaeological studies in the Kapa'a area demonstrate the widespread prehistoric use of sand as a medium for burials. Burials have been identified along the coast and extending well mauka of the coastline into present day Kapa'a Town. Cultural deposits found associated with burials in the Kapa'a area shed light on the Hawaiian tradition of burying members of the 'ohana in the kulaiwi, or birth land.

For Hawaiians, "man's immortality was manifest in his bones...Even the bones of the living became symbols of the link between man's progenitors and his own eventual immortality" (Pukui et al. 1972:106). Thus, the discovery of iwi (bones) is a very sensitive issue for the Hawaiian community requiring much mediation and protocol.

No burials are believed to be present within the project area and none are known in the vicinity.



There are no sites within the property as noted on the Kawaihau Planning District Heritage Resources map above.

## Interviews

A substantial effort was made to locate knowledgeable informants for the area of Kapa'a. An attempt was made to contact as many individuals as possible. These led to the five knowledgeable parties that were interviewed for this project.

Through the consultation process, five individuals were identified as potential informants. Three had written letters of their knowledge of the area. Two others informants gave verbal interviews.

One of these spoke about the use of the lands for pasture when the Plantation ceased using the land for cane. The other informant was from the East Kaua'i Soil and Water District and had no knowledge any plantation ditches that were still intact within the project area. The old maps he had, showed the ditch system around Twin Reservoir which is located directly across Oloheña Road from this property but the maps stop before this project area. This indicates that there were no permanent plantation ditch lines on this parcel.

No Native Hawaiian informants came forward to discuss any traditional gathering associated with this project area. The Office of Hawaiian Affairs gave a list of possible individuals with extensive knowledge of traditional cultural practices and resources but none knew of any for this project area.

#### Gathering for Plant Resources

Hawaiians utilized upland resources for a multitude of purposes. Forest resources were gathered, for not only the basic needs of food and clothing, but for tools, weapons, canoe building, house construction, dyes, adornments, hula, medicinal and religious purposes

The present project area is dominated by alien vegetation (albezia, ginger, California grass) although some traditional cultigens (banana, bamboo, kid and historically introduced food plants (papaya)) are present as well. Within the project area itself no specific documentation was found regarding gathering of plants during traditional Hawaiian times.

During the assessment there were no ongoing practices related to traditional gathering of plant resources identified in the present project area. None of the individuals contacted for this assessment identified any native plant gathering practices within the project area.

#### Historic Properties

No historic properties were identified within the project area or in the vicinity. The density of identified historic properties is far greater near the coast of Kapa'a Ahupua'a.

#### Trails

Based on nineteenth and twentieth century maps the primary transportation routes mauka/makai correlated closely to the existing major roadways. During the assessment there were no trail systems identified in the proposed project area.

#### Plantation Ditch System or 'Auwai

Based on the archaeological assessment (McMahon, 2012 & 2013), field checks, documentation from land records, plantations records and maps, and informants information, no remnants of these historic properties exist. Several pieces presumed to be remnant of the metal flumes (transportable irrigation) were found. It is also thought that the existing roads on the property might be filled.

#### Past Analysis

In researching archeological/cultural issues related to the HoKua Place/Kapa'a Highlands II site, past environmental review documents were studied.

The Final Environmental Impact Statement and Site Selection Study for the New Kapa'a Intermediate School by The Keith Companies in 1993 analyzed an area bordering the HoKua Place property. The study noted,

"None of the potential school sites fall within an area identified as culturally sensitive on the County Cultural Sensitivity Maps and the sites have been historically disturbed through sugar cane cultivation and grazing activities. No archaeological, historical or cultural resources are known or expected to be present at any of the sites, however an archaeological inventory survey of the selected site will be conducted to insure that no archeological, historical or cultural resources of significance are impacted by the proposed development. Should such resources be found at the selected site, mitigation and/or preservation plans will be prepared in consultation with the State Department of Land and Natural Resources, State Historic Preservation Division, the County Planning Department, and the Kaua'i Historic Preservation Review Commission."

It is not known if an archeological inventory study was done for the site. The FEIS also notes a letter from the State Historic Preservation Division which states,

"A review of our records show that there are no known historic sites at these four proposed project locations."

The Final Environmental Assessment for Kūhiō Highway Improvements, Extension of Temporary Bypass Road, Kūhiō Highway to Olorena Road by the State Department of Transportation in August 2004, analyzed the property surrounding the HoKua Place project site. It states,

"The project has been in agricultural use for over 100 years. During the course of this use, the site has been extensively disturbed and the likelihood of any archaeological or cultural artifacts remaining on site are extremely unlikely."

"The project site has a long established history in sugar cane agricultural use. This use has removed the site from any cultural practices for over 100 years. The site has been fallowed in recent years and the road has been closed to the public with a gate off of Kūhiō Highway and concrete barrier walls in the vicinity of the ball field. During a site inspection several individuals were observed fishing for Samoan crab along the bridge. This practice can be conducted at any point along the canal however the bridge provided a convenient improved surface for this fishing activity. The proposed bypass road improvement will not preclude this fishing activity however the bridge location will not be suitable for fishing as the bridge will not include pedestrian easements."

"Water resources are often identified as potential habitation sites however the Mo'ikeha Canal is a man made and improved drainage feature therefore no habitation sites are likely to be found in the vicinity of the bridge."

"The State Historic Preservation Division has not issued a determination regarding the impact of the proposed project and no statement of 'no effect' has been presented in the Draft EA. The Draft EA does state that the likelihood of finding any archaeological material is minimal as the project will not require any significant subsurface grading."

The Final Environmental Assessment Wailua Facility Plan prepared for County of Kaua'i, Department of Public Works, Division of Wastewater Management by Fukunaga & Associates Inc. in April 2008 analyzes the Wailua area as a whole. It states,

"Wailua is known for a culturally significant area in Kaua'i, especially in the vicinity of the Wailua River. According to the Malae Heiau: Vegetation Removal and Landscaping Plan, "The lands along the Wailua River comprised a political, religious and social center for Kaua'i's paramount chiefs who resided at Wailua most of the year."

"The Wailua Complex of Heiau is identified and registered on the National and State Register of Historic Places (NRHP). Landscape elements, such as historic plantation town architecture in Kapa'a, are also known and preserved as a significant historic cultural value of Kaua'i. The State Department of Land and Natural Resources (DLNR), Historic Preservation Division recognizes historically significant structures in Kapa'a.

- Puuopae Bridge (Site #: 30089398, TMK: 4-4-02)
- Opaekaa Road Bridge (Site #: 30089377, TMK: 4-2-02:22)
- Seto Building (Site #: 30089379, TMK: 4-5-11:31)
- Kapa'a School (Site #: 30089391, TMK: 4-6-14:31)
- Kawamura Residence and Utility Shed (Site #: 30089393, TMK: 4-5-08:16)
- Wailua Complex of Heiaus (Site #: 3008502, TMK: 3-9-06:01, 4-1-02:03, 4-2-13:17)
- Kukui Heiau (Site #: 3008108, TMK: 4-3-02:01)"

"According to the DLNR, Historic Preservation Division, the Wailua WWTP service areas are within historically sensitive areas requiring careful planning and monitoring to ensure proper preservation. The proposed project is in a culturally and historically significant area. However, since the project will be in areas that have been previously disturbed, no adverse effect on significant historic sites or human burials is anticipated. Construction and the required mitigation plans will be coordinated with the State Historic Preservation Division, the Kaua'i Burial Council and the Office of Hawaiian Affairs in accordance with the Hawai'i Revised Statutes (HRS) and the Hawai'i Administrative Rules to minimize any long term negative impacts on historic sites."

#### **4.2.2 Potential Environmental Impacts & Mitigation Measures**

##### **Archaeological, Historic and Cultural Resources**

An Archaeological Assessment and A Cultural Impact Assessment was conducted for the proposed HoKua Place (formerly known as Kapa'a Highlands II). Historic research of the project area was carried out to identify any cultural resources or traditional cultural practices associated with the area encompassing the proposed HoKua Place. In addition, community consultation was conducted. An attempt was made to contact parties regarding cultural knowledge, land use history, cultural sites and traditional Hawaiian or other cultural practices in the vicinity of the project area. Five individuals came forward as knowledgeable informants. In addition to the informants, other community members shared valuable information regarding traditional land use, attitudes and practices associated with the project area.

The marshlands of Kapa'a were once a significant resource prior to Western contact. The fringes of the marsh were utilized for lo'i kalo, and other resources including the gathering of kalukalu, a type of grass utilized for kapa. Places in the marshes also served as fishponds. Vestiges of the cultural significance of the marshlands are retained in the mo'olelo and 'olelo no'eau particular to this area. With the establishment of the sugar plantations in the late nineteenth century, the marshlands were significantly altered. Marsh areas were drained and filled to create more dryland for commercial agriculture and pasture land.

Several individuals consulted and interviewed grew up fishing for ‘ōpae and ‘o’opu in the irrigation ditches which once drained the swamps. They expressed sadness at the changing of the landscape and the passing of their childhood traditions with the final draining and filling of the swamps. No further concerns regarding the marshlands were expressed other than the presumed low potential of possibly encountering habitation deposits and burials related to former LCA parcels.

The CIA report documents the use of the ‘auwai or plantation ditches for irrigation and water use by the residents up until the 1960s. The ‘auwai were also utilized for a variety of activities beyond their primary irrigation purpose. The bulk of the ‘auwai have been lost through modern pasturage, disuse and adjacent road improvements.

In general the community emphasized the importance of communicating with the ‘ohana of Kapa‘a regarding changes to the land. This includes asking permission of the ‘ohana, including ‘uhane (immortal spirits) for opening up the land to proposed new uses. It was stressed that this and other protocols are necessary to “open the path” for change, thus avoiding accidents and potential obstacles of a cultural nature.

#### **4.2.3 Level of Impact after Mitigation**

As noted in Exploration Associates Limited’s field checks, archaeological assessment (Exhibit L) and cultural impact assessment (Exhibit M) of the property, as well as prior archeological and cultural evaluations for neighboring properties, no archaeological sites or historic preservation concerns are evident on or in the vicinity of the property.

There are no known traditional resources or cultural practices associated with the HoKua Place Project Area.

If in the unlikely event that any human remains or other significant subsurface deposits are encountered during the course of development activities, all work in the immediate area will stop and the State Historic Preservation Division will be promptly notified.

## **4.3 Biological Resources**

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This section discusses the biological resources (flora and fauna) in the region and in project area, the potential impacts of the project on those resources and mitigation measures the project will take to mitigate those potential impacts.

### **4.3.1 Environmental Setting**

The project site has been extensively used for sugar cane cultivation for many years. The project site is currently fallow and was last cultivated over 15-years ago.

#### **Botanical Survey**

During April and May of 2012 a botanical survey was conducted on a 97 acre parcel in Kapa`a, Kaua`i, referred to as HoKua Place (formerly known as Kapa`a Highlands II) (TMK (4)3-8-003:001). This research documented 44 vascular plant species within the survey area. Forty taxa were non-native plant species, three taxa were very common indigenous native species, and one taxon was a Polynesian introduction. (The Report is found in Exhibit J.)

That investigation concluded, "No federally listed as threatened or endangered plant species were observed within or near the survey area." (Text case was changed to sentence case - the report had this sentence in All Caps.)

#### **Botanical Survey Methods**

On April 19, 2012 and May 7, 2012, K. R. Wood (Endangered Species Specialist) and assistant Megan D. Kirkpatrick (M.S. Environmental Science) conducted a biological inventory on an undeveloped parcel of property in Kapa`a, Kaua`i (TMK [4]3-8-003:001). The survey area is approximately 97-acres of undeveloped land. The primary objectives of this field survey were to:

- a. search for threatened and endangered plant species as well as species of concern;
- b. provide a complete vascular plant checklist of both native and non-native plant taxa observed on property; and
- c. provide a summary concerning the conservation status of all native taxa observed;

A walk-through survey method was used. Transects included walking/driving around boundaries of property (TMK (4)3-8-003:001) and several transects through the interior portions of property. Plant identifications were made in the field and were recorded. Plant names and authors of dicots and monocots follow Wagner et al. (1990) and pteridophytes follow Palmer (2003). Plants of particular interest were collected by the second author (MK) as herbarium specimen vouchers and deposited at the National Tropical Botanical Garden (NTBG) herbarium. Specimens were placed in newspaper sheets and pressed in-between cardboard herbarium presses and dried at the NTBG.

#### **Botanical Survey Results**

The study area represents a lowland non-native mesic plant community dominated by secondary vegetation of trees, shrubs, and grasses, many of which are considered invasive. The land is vacant and currently undeveloped and has a past history of grazing and sugarcane cultivation.

The non-native grass *Panicum maximum* (Poaceae – Guinea grass) and non-native shrub or small tree *Leucaena leucocephala* (Fabaceae – koa haole) are by far the dominant species found at the site.

Additional common non-native trees and shrubs include: *Lantana camara* (Verbenaceae – lākana), *Indigofera suffruticosa* (Fabaceae – indigo), *Syzygium cumini* (Myrtaceae – Java plum), *Psidium guajava* (Myrtaceae – guava), *Spathodea campanulata* (Bignoniaceae – African tulip), and *Senna surattensis* (Fabaceae – kolomona).

Several less common non-native trees and shrubs include: *Clidemia hirta* (Melastomataceae – Koster's curse), *Cinnamomum camphora* (Lauraceae – camphor tree), *Falcataria moluccana* (Fabaceae – albezia), *Ficus microcarpa* (Moraceae – Chinese banyan), and *Schefflera actinophylla* (Araliaceae – octopus tree).

No Hawaiian endemic species (i.e., restricted to only Hawai‘i) were observed. One Polynesian introduction was observed, namely *Aleurites moluccana* (Euphorbiaceae – kukui tree) which is common throughout the Hawaiian Islands. The three indigenous species found at the site are quite common and include: *Hibiscus tiliaceus* (Malvaceae – hau) which is also often an invasive tree species, the fern species *Psilotum nudum* (Psilotaceae – moa), and *Waltheria indica* (Sterculiaceae - ‘uhaloa). For complete checklist of species see Table 1 which also includes the common names and status (i.e., indigenous/naturalized) category of each taxon.



In addition to the survey, a review of other reports was conducted as part of the assessment. According to the Hawai‘i Natural Diversity Database, there have been no recordings of rare species or eco-systems on the subject property. Considering that the 97-acres have no natural water resources, the near proximity of residential and commercial neighborhoods and the adjacent public school, threatened or endangered birds are not expected to frequent the site.

## **Botanical Resources**

The dominate vegetation zone along the eastern coast of Kaua'i is made up of open guava forest with shrubs. Characteristic vegetation within this zone includes guava, Koa Haole, Lantana, Spanish clover and Bermuda grass.

Surrounding residential and commercial areas are planted with Coconut trees, common landscaping trees, bushes and ornamental plants. The areas along the Moikeha Canal banks are heavily vegetated with invasive mangrove.

## **Avian and Mammalian Survey**

An avian and mammalian survey was conducted on an approximately 97-acre parcel of land identified as Tax Map Key (4) 3-8-003:001 located in Kapa'a, Island of Kaua'i.

The associated report is identified as Exhibit K in this assessment. The report describes the methods used and the results of the avian and terrestrial mammalian surveys conducted on the project site. Both surveys were conducted as part of the environmental disclosure process associated with the proposed project.



**Hau bushes along southwestern bounday**

The primary purpose of the surveys was to determine if there are any avian and terrestrial mammalian species currently listed, or proposed for listing under either federal or State of Hawai'i endangered species statutes within or adjacent to the study area. The federal and State of Hawai'i listed species status follows species identified in the following referenced documents, (Department of Land and Natural Resources (DLNR) 1998; U. S. Fish & Wildlife Service (USFWS) 2005, 2012). The avian and mammalian surveys were conducted May 21, 2012.

### **Avian Survey Methods**

A total of six avian point count stations were sited roughly equidistant from each other within the project site. Six-minute point counts were made at each of the count stations. Each station was counted once.

Field observations were made with the aid of Leica 8 X 42 binoculars and by listening for vocalizations. Point counts were concentrated during the early morning hours, the peak of daily bird activity. Time not spent counting was used to search the remainder of the project site for species and habitats that were not detected during count sessions.

### **Mammalian Survey Methods**

With the exception of the endangered Hawaiian hoary bat (*Lasiurus cinereus semotus*), or 'ōpe'ape'a as it is known locally, all terrestrial mammals currently found on the Island of Kaua'i are alien species, and most are ubiquitous. The survey for terrestrial mammalian species was limited to visual and auditory detection, coupled with visual observation of scat, tracks, and other animal sign.

No trapping program or heterodyne bat detection survey methods were used during the course of this survey. A running tally was kept of all terrestrial vertebrate mammalian species detected within the project area during time spent within the project site.

### **Avian Survey Results**

A total of 193 individual birds of 17 species, representing 13 separate families, were recorded during station counts. All 17 species recorded are alien to the Hawaiian Islands. Avian diversity and densities were in keeping with the location of the property and the habitat presently on the site.

Four species, House Finch (*Carpodacus mexicanus*), Nutmeg Mannikin (*Lonchura punctulata*), Japanese White-eye (*Zosterops japonicus*) and Zebra Dove (*Geopelia striata*) accounted for slightly more than 45 percent of all birds recorded during station counts.

The most commonly recorded species was House Finch, which accounted for 14 percent of the total number of individual birds recorded. An average of 32 individual birds was recorded per station count; a number that is about average for point counts in this area on the Island of Kaua'i.

No avian species currently proposed or listed under either the State of Hawai'i or federal endangered species statutes was detected during the course of the survey, nor would they be expected given the habitat currently present on the site.

## Mammalian Survey Results

Four terrestrial mammalian species were detected while on the site. Numerous dogs (*Canis f. familiaris*) were heard barking from areas adjacent to the site. Tracks and scat of pig (*Sus s. scrofa*) were encountered within the site. Tracks, and scat of both horse (*Equus c. caballus*) and cow (*Bos taurus*), were also encountered within the site.

## Avian Resources

The findings of the avian survey are consistent with the location of the property, and the habitat present on the site. As previously stated all of the avian species detected during the course of this survey are alien to the Hawaiian Islands.

Although not detected during this survey, the endangered Hawaiian Petrel (*Pterodroma sandwichensis*), and the threatened endemic sub-species of the Newell's Shearwater (*Puffinus auricularis newelli*) have been recorded over-flying the project site between April and the end of November each year (David, 1995; Morgan et al., 2003, 2004; David and Planning Solutions 2008).



Typical Guinea grass/koa haole shrub vegetation looking northwest

Additionally, the Save Our Shearwaters Program has recovered both species from the general project area on an annual basis over the past three decades (Morgan et al., 2003, 2004; David and Planning Solutions, 2008; Save our Shearwater Program, 2012).

The petrel is listed as endangered, and the shearwater as threatened under both Federal and State of Hawai'i endangered species statutes. The primary cause of mortality in both Hawaiian Petrels and Newell's Shearwaters is thought to be predation by alien mammalian species at the nesting colonies (USFWS 1983, Simons and Hedges 1998, Ainley et al., 2001).

Collision with man-made structures is considered to be the second most significant cause of mortality of these seabird species in Hawai'i.

Nocturnally flying seabirds, especially fledglings on their way to sea in the summer and fall, can become disoriented by exterior lighting. When disoriented, seabirds can collide with manmade structures, and if they are not killed outright, the dazed or injured birds are easy targets of opportunity for feral mammals (Hadley 1961; Telfer 1979; Sincock 1981; Reed et al., 1985; Telfer et al., 1987; Cooper and Day, 1998; Podolsky et al. 1998; Ainley et al., 2001; Hue et al., 2001; Day et al 2003).

There are no nesting colonies nor appropriate nesting habitat for either of these listed seabird species within the current study site.

Following build out it is probable that cleared areas, especially those that are landscaped as lawns, and or parking lots will provide loafing habitat for Pacific Golden-Plover (*Pluvialis fulva*).

The plover is an indigenous migratory shorebird species which nests in the high Arctic during the late spring and summer months, returning to Hawai'i and the Tropical Pacific to spend the fall and winter months each year. They usually leave Hawai'i for their trip back to the Arctic in late April or the very early part of May each year. This species is a common site around the state during the late fall and winter months.

### **Mammalian Resources**

The findings of the mammalian survey are consistent with the location of the property and the habitat currently present on the site.

No Hawaiian hoary bats were seen overflying the site. Hawaiian hoary bats are widely distributed in the lowland areas on the Island of Kaua'i, and have been documented in and around almost all areas that still have some dense vegetation (Tomich, 1986; USFWS 1998, David, 2012).

Although no rodents were detected during the course of this survey, it is virtually certain one or more of the four established alien muridae found on Kaua'i, roof rat (*Rattus r. rattus*), Norway rat (*Rattus norvegicus*), European house mouse (*Mus musculus domesticus*) and possibly Polynesian rats (*Rattus exulans hawaiiensis*) use various resources found within the general project area.

All of these introduced rodents are deleterious to native ecosystems and the native faunal species dependant on them.

## Past Analysis

In addition the surveys conducted, past environmental review documents were reviewed - statements from reports and analysis on neighboring properties follows.

The Final Environmental Impact Statement and Site Selection Study for the New Kapaa Intermediate School by The Keith Companies in 1993 analyzed an area bordering the HoKua Place property. The study noted,

"Typical vegetation observed throughout the service area include several types of palms, ironwood, Norfolk pine, papaya, guava, banana, mango, avocado, lantana, koa haole, hau, sugarcane, taro, java plum, and numerous grass species."

"Domestic pets, feral animals, livestock and rodents make up the majority of the nonhuman mammals inhabiting the service area. The Hawaiian hoary bat, the only native land mammal can be found in the service area, while the endangered marine mammal, the monk seal, occasionally visits the area's shoreline."

The present Kapa'a Intermediate School was described as Site #1 in the FEIS. The analysis of that site states,

"Sites #1, #2, and #4 are or were until recently utilized for sugar cane cultivation and sugar cane is the primary botanical species present at these sites. No endangered plant or animal species are known or expected to be affected by establishment of a school at these locations."

"The native Hawaiian seabird, Newell's Shearwater, listed as "threatened" under the Federal Endangered Species Act, is known to nest in the interior mountains above the Wailua area. Shearwaters leaving their nests at night can become disoriented and confused by urban lights and may become exhausted or fly into unseen objects such as utility wires, trees, buildings and automobiles. School facilities lighting can be designed and located to minimize the attraction and confusion impacts on Newell's Shearwater. Avoidance of situations where light glare projects upward or laterally, particularly during the critical fallout period of October and November, will minimize adverse impacts on this unique species."

The Final Environmental Assessment for Kūhiō Highway Improvements, Extension of Temporary Bypass Road, Kūhiō Highway to Oloheña Road by the State Department of Transportation in August 2004, analyzed the property surrounding the HoKua Place project site. It states,

"The majority of the project alignment is covered with koa haole, giant sensitive plant, and various noxious weedy species. These plants are typical of fallowed agricultural fields. The area along the Moikeha Canal banks is heavily vegetated with mangrove, which is also considered a pest. No rare, threatened or endangered species of flora were observed along the project alignment."

"The site does not serve as an endangered wildlife habitat although avifauna, feral cats, dogs and rodents may be found on-site. A few egrets were observed onsite in the grassy areas outside of the project alignment. No rare or endangered species of avifauna were identified.

Fauna within the canal include mosquito fish, tilapia, crayfish and Samoan crabs. It is also likely that some ocean fish, such as barracuda, may enter the lower portions of the canal."

The Final Environmental Assessment Wailua Facility Plan prepared for County of Kauai, Department of Public Works, Division of Wastewater Management by Fukunaga & Associates Inc. in April 2008 analyzes the Wailua area as a whole. It states,

"According to the data compiled by the Hawaii Biodiversity and Mapping Program and the Hawaii Gap Analysis Program, the project area has multiple classifications of low intensity development, cultivated land, grassland, scrub shrub and wetland habitats. The predominant vegetation zone along the eastern coast of Kauai is made up of open guava forest with shrubs. Characteristic vegetation within this zone includes Guava, Koa Haole, Lantana, Spanish clover and Bermuda grass. Surrounding residential and commercial areas are planted with Coconut trees, vegetable gardens, common landscaping trees, bushes and ornamental plants. The project areas are highly disturbed, and it is unlikely that any endangered species of flora are in the areas."

"Mammals in the vicinity of the project include feral cat, roof rat, cattle, dog, pig, and the Hawaiian hoary bat. Birds that are associated with the prevalent vegetation type along the eastern coast of Kauai include cardinal, spotted dove, barred dove, mockingbird, mynah, ricebird, white eye, house sparrow, elepaio, pueo, and golden plover. 'Elepaio and pueo are native Hawaiian birds, and the golden plover is an indigenous Hawaiian bird."

"The U.S. Department of the Interior, Fish and Wildlife Service confirmed that there is no federally designated critical habitat in the proposed project area. However, the following species are observed in the project vicinity and listed as federally threatened and endangered species.

Federally threatened species: Newell's shearwater (*Puffinus auricularis newelli*)

Federally endangered species: Hawaiian petrel (*Pterodroma phaeopygia sandwichensis*); Hawaiian hoary bat (*Lasirus cinereus semotus*); Hawaiian duck (*Anas wyvilliana*); Hawaiian stilt (*Himantopus mexicanus knudseni*); Hawaiian goose (*Branta sandvicensis*); Hawaiian moorhen (*Gallinula chloropus sandvicensis*); Hawaiian coot (*Fulica alai*); Hawaiian monk seal (*Monachus schauinslandi*).

The project areas are already highly disturbed, and it is unlikely that any of the endangered or critical fauna species listed above inhabit the areas."

"Construction timing should avoid disturbance to possible nesting wetland birds in area adjacent to wetlands. Hawaiian petrel and Newell's shearwater are known to transit this area and are prone to collisions with objects in artificially-lighted areas. Artificial lighting and structures higher than the current existing vegetation will attract seabirds circling the light source, and they might collide with structures or fall to the ground. Lights should be designed to prevent the attraction of these nocturnal seabirds (i.e. no emit light upward or no light at night). Contractors need to consult with U.S. Fish and Wildlife Service if necessary."

"There are no indications of rare or endangered flora in the project area. Although the U.S. Department of Interior, Fish and Wildlife Service has confirmed that threatened and endangered

species are observed in Wailua-Kapaa area, the project sites are already highly disturbed and developed. Therefore, no negative impacts to existing plants and mammals are anticipated.”

#### **4.3.2 Potential Environmental Impacts & Mitigation Measures**

##### **Botanical**

As all of the plant species recorded are either naturalized species or common indigenous species it is not expected that the development and operation of the proposed subdivision will result in deleterious impacts to any botanical species currently listed or proposed for listing under either federal or State of Hawai‘i endangered species statutes.

The Conclusion of the Botanical Survey concluded: No threatened or endangered plant species were observed within or anywhere near the survey area during research and therefore there are no concerns about possible impacts to rare plant species at the HoKua Place (formerly known as Kapa‘a Highlands II) project. The current conditions of this study site indicate that the area has been dominated by non-native weedy species for a very long time. The senior author certified his expertise with more than 25 years conducting biological inventories within the Hawaiian Islands and has specialized in the conservation of Hawai‘i’s Federally Listed as Endangered plant species, including those considered Candidates for listing, Species of Concern, or Federally Listed as Threatened (USFWS 1999a, 1999b, 2004, 2010).

##### **Seabirds**

The principal potential impact that construction and operation of the HoKua Place (formerly known as Kapa‘a Highlands II) project poses to protected seabirds is the increased threat that birds will be downed after becoming disoriented by lights associated with the project during the nesting season. The two main ways that outdoor lighting could pose a threat to these nocturnally flying seabirds is if, 1) during construction it is deemed expedient, or necessary to conduct nighttime construction activities, and 2) following build-out, the potential operation of streetlights and exterior safety and security lighting.

##### **Hawaiian hoary bat**

The principal potential impact that the development of the HoKua Place (formerly known as Kapa‘a Highlands II) project poses to bats is during the clearing and grubbing phases of construction as vegetation is removed. The removal of vegetation within the project site may temporarily displace individual bats, which may use the vegetation as a roosting location.

As bats use multiple roosts within their home territories, the potential disturbance resulting from the removal of the vegetation is likely to be minimal. During the pupping season, females carrying their pups may be less able to rapidly vacate a roost site as the vegetation is cleared.

Additionally, adult female bats sometimes leave their pups in the roost tree while they forage. Very small pups may be unable to flee a tree that is being felled. Potential adverse effects from such disturbance can be avoided or minimized by not clearing woody vegetation taller than 4.6 meters (15-feet), between June 1 and September 15, the period in which bats are potentially at risk from vegetation clearing.

## **Critical Habitat**

There is no federally delineated Critical Habitat for any species present on or adjacent to the project area. Thus the development and operation of the proposed project will not result in impacts to federally designated Critical Habitat. There is no equivalent statute under State law.

## **Invertebrates**

No voids or lava tube entrances etc were noted on the site. Likewise, there is no evidence of standing water or streams on the site. These are two conditions that could indicate habitat for listed invertebrates.

The two listed subterranean invertebrates on the Island of Kaua'i have only been found in the Po'ipū/Kukui'ula area.

Based on this, there is no evidence of listed invertebrates on the project site.

## **Recommended Mitigation Measures**

- All exterior lights installed in conjunction with the proposed project should be shielded to reduce the potential for interactions of nocturnally flying seabirds with external lights and man-made structures (Reed *et al.*, 1985; Telfer *et al.*, 1987). Any lighting fixtures that meet the "Dark Skies" guidelines are appropriate.
- It is recommended that woody vegetation taller than 4.6 meters (15-feet), not be cleared between June 1 and September 15, the period in which bats are potentially at risk from vegetation clearing. As an alternative to this, the areas with vegetation exceeding 15-feet that are scheduled for removal will first be reviewed by a qualified land manager, biologist, forester, etc prior to the vegetation removal. The DLNR and the USFWS will be notified if the 'ōpe'ape'a is found to be in trees scheduled for removal.
- It is recommended that, where appropriate and practicable, native plant species be used in landscaping efforts. Not only is this ecologically prudent, but also if the appropriate plants are used, it will also likely save maintenance and water costs over the long term.

### **4.3.3 Level of Impact after Mitigation**

As noted in the botanical survey by Wood & Kirkpatrick (Exhibit J) and the biological surveys (avian and mammalian) (Exhibit K) by Rana Biological Consulting Inc. of the property, as well as prior botanical and biological surveys for neighboring properties, no species currently proposed or listed as threatened or endangered under either the federal or state of Hawaii endangered species statutes were documented on the subject property.

There is no federally delineated Critical Habitat for any species present on or adjacent to the project area. Thus, the development and operation of the proposed project will not result in impacts to federally designated Critical Habitat. There is no equivalent statute under State law.

The project will follow all applicable rules and regulation and adhere to the mitigation measure described above. The project will not have a significant impact on any botanical or biological resources.

## 4.4 Visual & Aesthetic Resources

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This section describes the existing visual, vista and viewplane conditions on within the project area, discusses the visual impacts the project may have, and identifies how the project mitigates its potential visual impacts.

### 4.4.1 Environmental Setting

HoKua Place entails approximately 97-acres north of Kapa'a town. The Kapa'a By-Pass Road separates the town and the Property.

The Property is on the north-west corner of the Kapa'a By-Pass Road and Olohena Road. Olohena Road runs along and adjacent to the east and north boundaries of the Property. The Kapa'a Middle School is located on the northern end of the Property fronted by Olohena Road.



Aerial view of the subject property

The southern border of the Property, along the by-pass road, is elevated approximately 55 feet above msl. The Property rises in elevation to the northern border approximately 130 feet above msl or an average upslope of less than 5%. There are particular areas of the property with 20% slopes.



Aerial view of the subject property

The Property is located on an elevated plateau and the topography of the Property affords many ocean view lots. Olohena Road bordering the northern property boundary is elevated adequately so ocean views will continue from that road.

The Property is currently fallow and is vegetated with Guinea Grass (*Panicum maximum*), Koa Haole (*Leucaena leucocephala*), and Java Plum (*Syzygium cumini*). Sugar cane cultivation was the last previous use of the property over fifteen years ago.

The following includes photos from various locations overlooking the property. First the photo guide with image numbers noted at the locations taken (noted on the map,) followed by the images:

3/5/2015

Map for Photo Tour of HoKua Place

Google Maps



1

**Photo Tour of HoKua Place**  
**Compare numbers to those**  
**on the map.**

1. Approaching HoKua Place, driving North on the By-pass Road.



2. Near the south-west corner



3. Across from the church



4. The south-east corner of HoKua Place



5. The south-east corner of HoKua Place



6. On the By-pass road



7. View from the By-pass road



8. Approaching the round-about. HoKua Place on the left.



9. Looking across the round-about at the north-east ridge of HoKua Place



10. Looking across the round-about at the north-east ridge of HoKua Place



11. Starting up the hill on Olohenā road



12. On the eastern end of the middle school.



13. Looking across the west side of the middle school parking lot, HoKua Place is beyond.



14. Past the middle school on Olohenā Road



15. Looking across the fork at Kaapuni and Olohenā road toward HoKua Place



16. Past the fork, on Oloheña road.



17. Near the north-western tip of HoKua Place looking at the solar farm.



#### 4.4.2 Potential Environmental Impact & Mitigation Measures

The project site is not part of a scenic corridor and the project will not affect scenic vistas and view planes. The proposed project will not involve significant alteration of the existing topographic character of the site and will not affect public views to and along the shoreline.

Oloheña Road, along the northern property of HoKua Place is well above the project site. The property slopes down approximately 5% from Oloheña Road to the by-pass road to the south.

Re-vegetation with native plants will occur in areas disturbed by construction activities and overtime the vegetation near construction areas will grow and mature.

The architecture of the project will ensure that the project is compatible with its visual environment. The project will create structures which are both visually appealing and blend in with the scenery around them.

Additionally, there currently are high voltage electrical lines around part of the project's perimeter. The electrical utility (KIUC) and HoKua Place would like to run the lines underground thru the project, dependent upon funding. This would be a preventative measure to protect shearwater birds, and to beautify the historic Kapa'a town core area.

#### **4.4.3 Level of Impact after Mitigation**

The mitigation for the impacts to visual and aesthetic resources is incorporated into the project's design. Therefore, the level of the visual impact after mitigation will be less than significant.

## **4.5 Geology, Soils & Slope Stability**

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This section discusses the geology, soils and slope stability in the region and site area, the potential impact of the project on those characteristics, and mitigation measures project will employ to mitigate those potential impacts.

### **4.5.1 Environmental Setting**

The southern border of the Property, along the by-pass road, is elevated approximately 55-feet above mean sea level (msl). The Property rises in elevation to the northern border approximately 130-feet above msl or an average upslope of 5%. There are areas of the Property with 20% slopes. The topography of the Property affords many ocean views lots.

#### **Soils**

A soil inventory report was included in the Kapa'a Highlands Agricultural Master Plan by Agricon Hawaii LLC. The soil within the HoKua Place (formerly known as Kapa'a Highlands II) project area primarily consists of Līhu'e-Puhi association, deep, nearly level to steep, well drained soils with fine texture and moderately fine texture subsoil. Permeability is moderately rapid, run-off is slow and erosion hazard is slight.

The following table describes the soil types on the entire 163-acre parcel of TMK (4) 4-003-003:001, which includes the HoKua Farm Lots and HoKua Place (formerly known as Kapa'a Highlands I and II).

<b>Soil Type</b>	<b>Percent Slope</b>	<b>Map Unit Symbol</b>	<b>Acres</b>	<b>Percent</b>
Hanalei silty clay	0 to 2 %	HnA	01.4	01%
Ioleau silty clay loam	2 to 6 %	IoB	44.5	27%
Ioleau silty clay loam	6 to 12 %	IoC	16.2	10%
Ioleau silty clay loam	12 to 20 %	IoD2	10.7	07%
Ioleau silty clay loam	20 to 35 %	IoE2	24.7	15%
Līhu'e silty clay	0 to 8 %	LhB	08.4	05%
Līhu'e silty clay	8 to 15 %	LhC	00.8	00%
Līhu'e silty clay	15 to 25 %	LhD	04.0	02%
Mokuleia clay loam, poorly drained variant	NA	Mta	03.2	02%
Marsh	NA	MZ	00.3	00%
Pohakupu silty clay loam	0 to 8 %	PkB	00.9	01%
Puhi silty clay loam	3 to 8 %	PnB	31.9	20%
Rough Broken Land	NA	rRR	15.0	09%
		TOTAL	162.0	100%

#### **Hanalei Series**

This series consists of somewhat poorly drained to poorly drained soils on bottom lands on the Islands of Kaua'i and O'ahu. These soils developed in alluvium derived from basic igneous rock. They are level to gently sloping. Elevations range from nearly sea level to 300-feet. The annual rainfall amounts to 20 to 120-inches. The mean annual soil temperature is 74 F. Hanalei soils are geographically associated with Haleiwa, Hihimanu, Mokuleia and Pearl Harbor soils. These soils are used for taro, pasture, sugarcane and vegetables. The natural vegetation consists of para-grass, sensitive-plant, honohono, Java plum and guava.

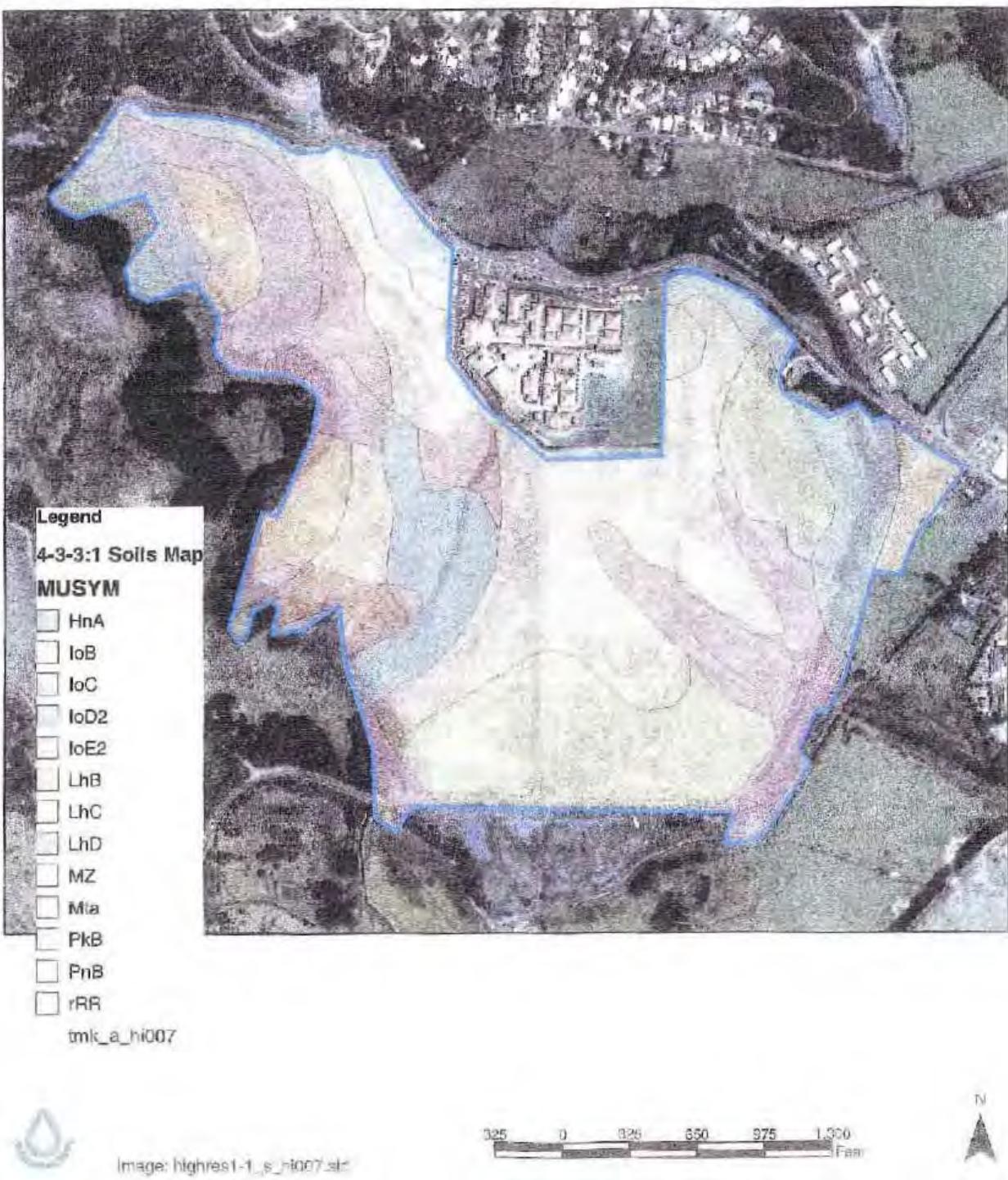
# TMK 4-3-3:1 Soils Map

Date: 2/28/2007

District: EAST KAUAI SOIL AND WATER CONSERVATION DISTRICT

Field Office: LIHUE SERVICE CENTER  
Agency: NRCS

State and County: HI, KAUAI





### **Ioleau Series**

This series consists of well-drained soils on uplands on the island of Kaua'i. These soils developed in material weathered from basic igneous rock, probably mixed with volcanic ash. They are gently sloping to steep. Elevations range from 100 to 750-feet. The annual rainfall amounts to 40 to 70-inches. The mean annual soil temperature is 72 F. Ioleau soils are geographically associated with Līhu'e and Puhi soils.

These soils are used for irrigated sugarcane, pasture, pineapple, irrigated orchards, irrigated truck crops, wildlife habitat and woodland. The natural vegetation consists of lantana, koa haole, guava and associated shrubs and grasses.

### **Līhu'e Series**

This series consists of well-drained soils on uplands on the island of Kaua'i. These soils developed in material weathered from basic igneous rock. They are gently sloping to steep. Elevations range from nearly sea level to 800 feet. The annual rainfall amounts to 40 to 60 inches. The mean annual soil temperature is 73 F. Līhu'e soils are geographically associated with Ioleau and Puhi soils.

These soils are used for irrigated sugarcane, pineapple, pasture, truck crops, orchards, wildlife habitat, woodland and homesites. The natural vegetation consists of lantana, guava, koa haole, joeo, kikuyu-grass, molasses-grass, guinea-grass, Bermuda-grass and Java plum.

### **Mokuleia Series**

This series consists of well-drained soils along the coastal plains on the islands of O'ahu and Kaua'i. These soils formed in recent alluvium deposited over coral sand. They are shallow and nearly level. Elevations range from nearly sea level to 100 feet. The annual rainfall amounts to 15 to 40 inches on O'ahu and 50 to 100 inches on Kaua'i. The mean annual soil temperature is 74 F. Mokuleia soils are geographically associated with Hanalei, Jauca and Keaau soils.

In this survey area a poorly drained variant of the Mokuleia series was mapped. This soil, Mokuleia clay loam, poorly drained variant, is described in alphabetical order, along with other mapping units of this series.

These soils are used for sugarcane, truck crops and pasture. The natural vegetation consists of kiawe, klu, koa haole and Bermuda-grass in the drier areas and napier-grass, guava and joeo in the wetter areas.

### **Marsh**

Marsh consists of wet, periodically flooded areas covered dominantly with grasses and bulrushes or other herbaceous plants. Approximately 0.30-acres of the property (representing a statistically insignificant portion of the overall property) are identified as having "Marsh" soils classification. Characteristics of this soil type include "wet, periodically flooded areas" and "water stands on the surface." However, upon inspection of the site, there are no wet areas or any standing water.

The area identified with this soil type is situated entirely within the HoKua Farm Lots (formerly known as Kapa'a Highlands I) and is in the "Open Space" of the HoKua Farm Lots project. No construction is proposed in the project "Open Space."

Since no construction will occur in this area, there will be no harm, changes or loss of this area.

### **Pohakupu Series**

This series consists of well-drained soils on terraces and alluvial fans on the islands of O'ahu and Kaua'i. These soils formed in old alluvium derived from basic igneous material. They are nearly level to moderately sloping. Elevations range from 50 to 250-feet. The annual rainfall amounts to 40 to 50-inches. The mean annual soil temperature is 73 F. Pohakupu soils are geographically associated with Alaeloa, Papaa and Līhu'e soils.

These soils are used for sugarcane, pineapple, truck crops, pasture and homesites. The natural vegetation consists of guava, Christmas berry, Japanese tea, koa haole and kikuyu-grass.

### **Puhi Series**

This series consists of well-drained soils on uplands on the island of Kaua'i. These soils developed in material derived from basic igneous rock. They are nearly level to steep. Elevations range from 175 to 500-feet. The annual rainfall amounts to 60 to 80-inches. The mean annual soil temperature is 73 F. Puhi soils are geographically associated with Līhu'e and Kapa'a soils.

These soils are used for sugarcane, pineapple, truck crops, orchards, pasture, woodland, wildlife habitat water supply and homesites. The natural vegetation consists of guava, Java plum, pangola-grass, kikuyu-grass, elephantopus, joee, yellow fogtail and rhodomyrtus.

### **Rough Broken Land**

Rough broken land consists of very steep land broken by numerous intermittent drainage channels. In most places it is not stony. It occurs in gulches and on mountainsides on all the islands except O'ahu. The slope is 40 to 70 percent. Elevations range from nearly sea level to about 8,000-feet. The local relief is generally between 25 and 500-feet. Runoff is rapid, and geologic erosion is active. The annual rainfall amounts to 25 to more than 200-inches.

These soils are variable. They are 20 to more than 60-inches deep over soft, weathered rock. In most places some weathered rock fragments are mixed with the soil material. Small areas of rock outcrop, stones and soil slips are common. Included in mapping were areas of colluvium and alluvium along gulch bottoms.

This land type is used primarily for watershed and wildlife habitat. In places it is used also for pasture and woodland. The dominant natural vegetation in the drier areas consists of guava, lantana, Natal redtop, Bermuda-grass, koa haole and molasses-grass. 'Ōhi'a, kukui, koa and ferns are dominant in the wetter areas. Puakeawe, a'ali'i and sweet vernal-grass are common at the higher elevations.

#### **4.5.2 Potential Environmental Impacts & Mitigation Measures**

Applicable law will be followed to minimize soil movement, erosion and compaction during all project actions.

Both short-term construction and long-term maintenance BMPs will be included in any permit conditions. Implementation of Best Management Practices (BMPs) will ensure that the alterations to the terrain minimize erosion, water quality degradation and other environmental impacts.

#### **4.5.3 Level of Impact after Mitigation**

As noted in the Kapa'a Highlands Agricultural Master Plan by Agricon Hawaii LLC., which includes a soil inventory report (Exhibit C), the soils at HoKua Place (formerly known as Kapa'a Highlands II) are generally well drained and the soils can be expected to be low in organic matter. Further, the soil is not ideal for the growing of most commercially viable crops due to poor soil. No impacts on geological resources were noted in the Agricultural Master Plan or accompanying soil inventory report.

The mitigation measures proposed will further reduce the level of impact to geologic resources, which is considered less than significant without any mitigation.

## **4.6 Water Resources, Drainage & Wastewater**

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This section discusses the water resources and wastewater management practices in the region and in the subject property area and the potential impacts of the project on those resources, and mitigation measures the project will employ to mitigate those potential impacts.

### **4.6.1 Environmental Setting**

A stream exists within the HoKua Farm Lots (formerly known as Kapa'a Highlands I), flowing from north to south along the western border of HoKua Place. The stream flows along the boundary, passes under a bridge on the By-Pass Road at the southwest corner of the property, and empties into the Waiākea drainage canal about 800' downstream from the property.

HoKua Place is committed to keeping the flow of the stream consistent to prevent any potential health and mosquito problems associated with streams when not flowing naturally.

The irrigation facility for this former sugar land is no longer available. There are numerous abandoned irrigation ditches on the property have been reduced or rendered inoperable as the property is developed.

### **Water Sources**

With respect to water resources to be used within the project, two alternatives are considered. First, if the County Department of Water Supply makes a final decision to approve the applicant's Water Master Plan where DOW will provide HoKua Place (formerly known as Kapa'a Highlands II) with storage for water in exchange for HoKua Place dedicating its well site to the DOW to feed the Department of Water's storage tanks and existing water system. In the event the DOW does not make final approval of the applicant's Water Master Plan, then the applicant will develop a private water system, using the well for its use within the project.

Implementation of a final alternative is based on the decision of the County Department of Water Supply; each is an acceptable alternative to the applicant.

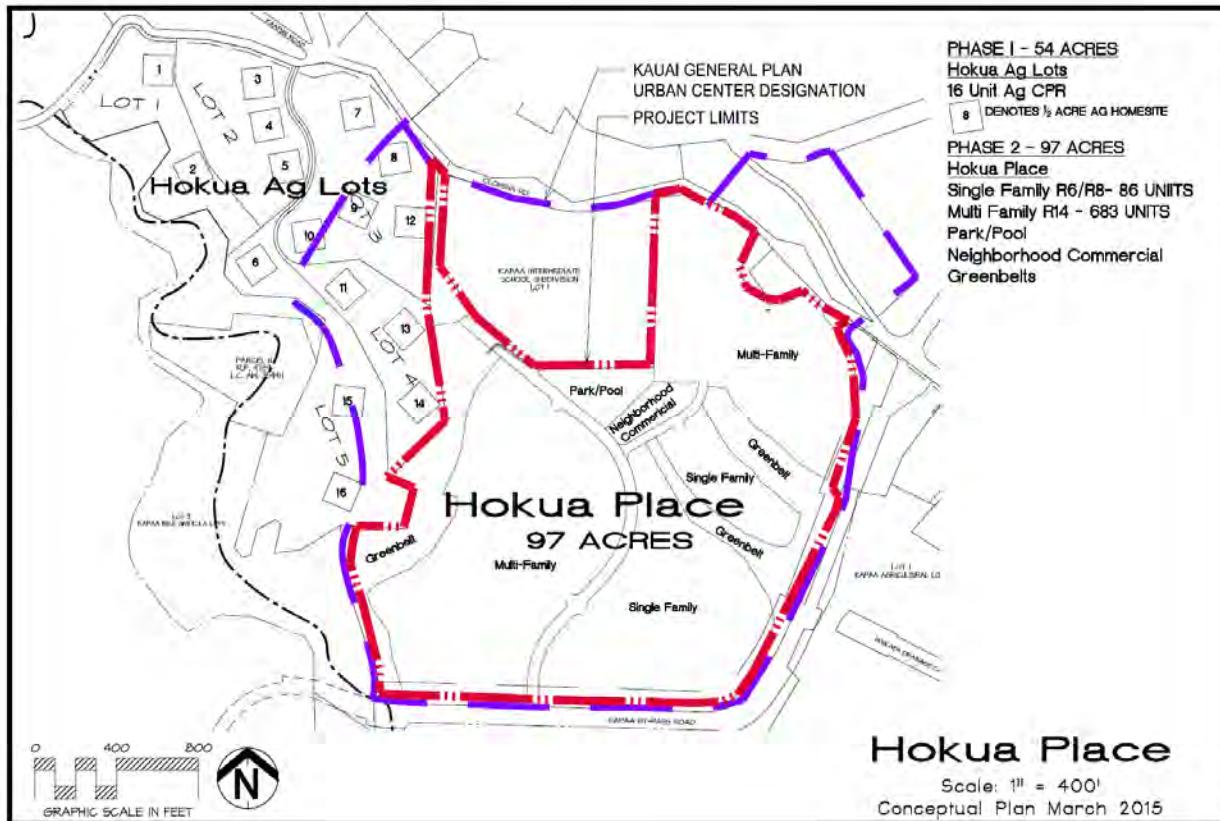
### **Water Master Plan**

A Water Master Plan for HoKua Place and HoKua Farm Lots (formerly known as Kapa'a Highlands) has been approved, in concept, by the County Department of Water (DOW) (Exhibit D).

HoKua Place has a proven well site that will be dedicated to the DOW to feed the Department of Water's storage tanks and existing water system or operated privately. HoKua Place is committed to working with the DOW on pertinent water issues during the design and development phase.

Tom Nance Water Resource Engineering (TNWRE) prepared a water master plan for the development of an agricultural subdivision on site (Exhibit E - Part 1) and estimated the required water system infrastructure and the basis of its sizing.

All infrastructure improvements will be designed, constructed and conveyed in accordance with Kaua'i Department of Water (DOW) rules, regulations, standards and policies.



As presented in the earlier 2002 Kapa'a Highlands Water Master Plan, the entire project was to be served from DOW's 313-foot service zone. In the updated Water Master Plan, service to the project will be from the 313-foot and 214-foot service zones. The red line on the figure above delineates the two service zones in the project site.

The table below is a compilation of the projected average demand in each service zone based on the unit use rates in DOW's standards. Presented below is a summary of average, maximum day, and peak flow rate requirements by development phase and service zone.

**Summary of Average, Maximum Day, and Peak Demands  
for the Kapaa Highlands Project**

Service Zone	Development Phase	Average Demand (GPD)	Maximum Day (GPD)	Peak (GPD)
313-Foot	1	34,725	52,088	104,175
	2	85,830	128,745	257,490
	Totals	120,555	180,832	361,665
214-Foot	1	117,350	176,025	352,050
	2	213,020	319,530	639,060
	Totals	330,370	495,555	991,110
Totals for Both Zones		450,925	676,388	1,352,775

### Well Supply

Providing the maximum day demand in a 24-hour pumping day defines the required well pumping capacity. The required capacities for both service zones combined are 158 GPM for Phase 1 and 470 GPM on completion of Phase 2.

As a part of Phase 1 water system improvements, a new well of 500 GPM capacity would be completed at the site in Lot 5 of Phase 1.

A test well that was drilled in this location was pump tested for 12 hours at 550 GPM. The test well produced water of consistently low salinity (specific conductance of 430 uS/cm and chlorides of 53 MG/L at the end of the test).

Based on these results, a sustainable capacity of 500 GPM is expectable for a properly developed well. During pump testing of the new well, the test well will be used for observation to get more complete data on aquifer response. Following this, the test well will be sealed in conformance with CWRM requirements.

The new well will have 12-inch casing, be approximately 300-feet deep and draw water exclusively from the lower (second) aquifer at depths between 220 and 300-feet. It will be outfitted with a 500 GPM, 4-pole submersible pump set at a depth of about 50-feet. Chlorination would occur at the well.

The route of the 8-inch or 12-inch, 2,600-foot long dedicated transmission pipeline in a paved roadway from the well to connect to DOW's system is shown on the map below. Based on DOW's stated preference, the connection would be to the 214-foot service zone.

As demonstrated in the calculations following, the transit time in the 2,600-foot long dedicated transmission pipeline would provide adequate chlorine contact time:

- The required CT for water with a pH of 6 to 9 and temperature of 76.2° F. is 2 (MG/L)(MIN) from the table on page 5-33 of the Hawai'i SWTR Manual.
- Volume in the 8-inch or 12-inch, 2,600-foot long pipeline is 907.6 ft<sup>3</sup> or 6,788 gallons. The pumping rate will be 500 GPM. Therefore, the residence time in the pipeline will be 13.58 minutes.
- Free chlorine residual at the well head will be 0.5 MG/L.
- Baffle factor for the pipeline is 1.0 based on plug flow.
- Therefore:  $CT = (0.5 \text{ MG/L}) (13.58 \text{ Min.}) (1.0 \text{ BF}) = 6.79 \gg \text{Required Value of 2}$

The well will be at a relatively low elevation and it, as well as the entire project area, is makai of the Underground Injection Control (UIC) line. Both of these aspects suggest that contamination of the groundwater pumped by the well may be an issue.

Fortunately, the underlying strata provide excellent natural protection against such an occurrence.

The well will be constructed to draw water exclusively from a lower aquifer which is hydrologically separated from a poorly yielding upper aquifer by an impermeable aquiclude that is more than 100 feet thick. This means that if contaminants are released into the subsurface they will accumulate in the upper aquifer and never reach the lower aquifer tapped by the well.

Average Demand for Phase 2 of Kapaa Highlands

Service Zone	Development Parcel	No. of Units	Unit Use Rate ( GPD / Unit )	Average Demand ( GPD )
313-Foot	SF Residences	4	500	2,000
	MF-1	53	350	18,550
	MF-2	41	350	14,350
	MF-7	17	350	5,950
	MF-13	18	350	6,300
	MF-14	49	350	17,150
	MF-15	14	350	4,900
	MF-16	10	350	3,500
	MF-17	7	350	2,450
	Park	2.37 Acres	4,000	9,480
	General Commercial	0.4 Acres	3,000	1,200
	Total for 312-Foot Zone			85,830
214-Foot	SF Residences	82	500	41,000
	MF-3	35	350	12,250
	MF-4	32	350	11,200
	MF-5	34	350	11,900
	MF-6	84	350	29,400
	MF-8	62	350	21,700
	MF-9	15	350	5,250
	MF-10	43	350	15,050
	MF-11	62	350	21,700
	MF-12	18	350	6,300
	MF-18	20	350	7,000
	MF-19	24	350	8,400
	MF-20	24	350	8,400
	MF-21	11	350	3,850
	MF-22	10	350	3,500
	Church	0.8 Acres	4,000	3,200
	Park	0.73 Acres	4,000	2,920
	Total for 214-Foot Zone			213,020
Total for Phase 2 in Both Service Zones				298,850

With regard to developing a drinking water well makai of the UIC line, DOH has recently (May 2009) instituted a process which includes public notification and the resulting prohibition of installing any new disposal wells within 1/4-mile of the drinking water well.

The 18 homesites in the HoKua Farm Lots (formerly known as Kapa'a Highlands I) will have individual wastewater disposal systems consisting of septic tanks and leach fields. DOH will require the five homesites that will be within 1,000-feet of the well (homesites 14, 15, and 16 and the two homesites on Parcel 11) to have DOH-approved enhanced septic systems.

As an extra precaution, all 18 of the homesites in the HoKua Farm Lots will be required to install enhanced septic systems. All of HoKua Place will be connected to the County's centralized sewer system to eliminate the wastewater treatment and disposal issue for this more densely developed area.

#### Reservoir Storage

Summarized below are the required reservoir storage volumes by development phase and service zone. Two criteria are applied: (1) provide the maximum day volume; and (2) provide the fire flow-rate and coincident maximum day demand for the duration of the fire with the reservoir 3/4 full at the start.

#### **Computations of Required Reservoir Storage**

Service Zone	Required Reservoir Storage	
	Phase 1 ( MG )	Phase 2 ( MG )
313-Foot Zone <ul style="list-style-type: none"> <li>- Maximum Day Criterion</li> <li>- Fire Flowrate and Maximum Day Use Rate for Duration of the Fire, Reservoir 3/4 Full at Start</li> </ul>	0.0521* 0.0229	0.1808 0.3401*
214-Foot Zone <ul style="list-style-type: none"> <li>- Maximum Day Criterion</li> <li>- Fire Flowrate and Maximum Day Use Rate for Duration of the Fire, Reservoir 3/4 Full at Start</li> </ul>	0.1760* 0.0298	0.4956* 0.3751

\* Denotes required storage based on governing criterion.

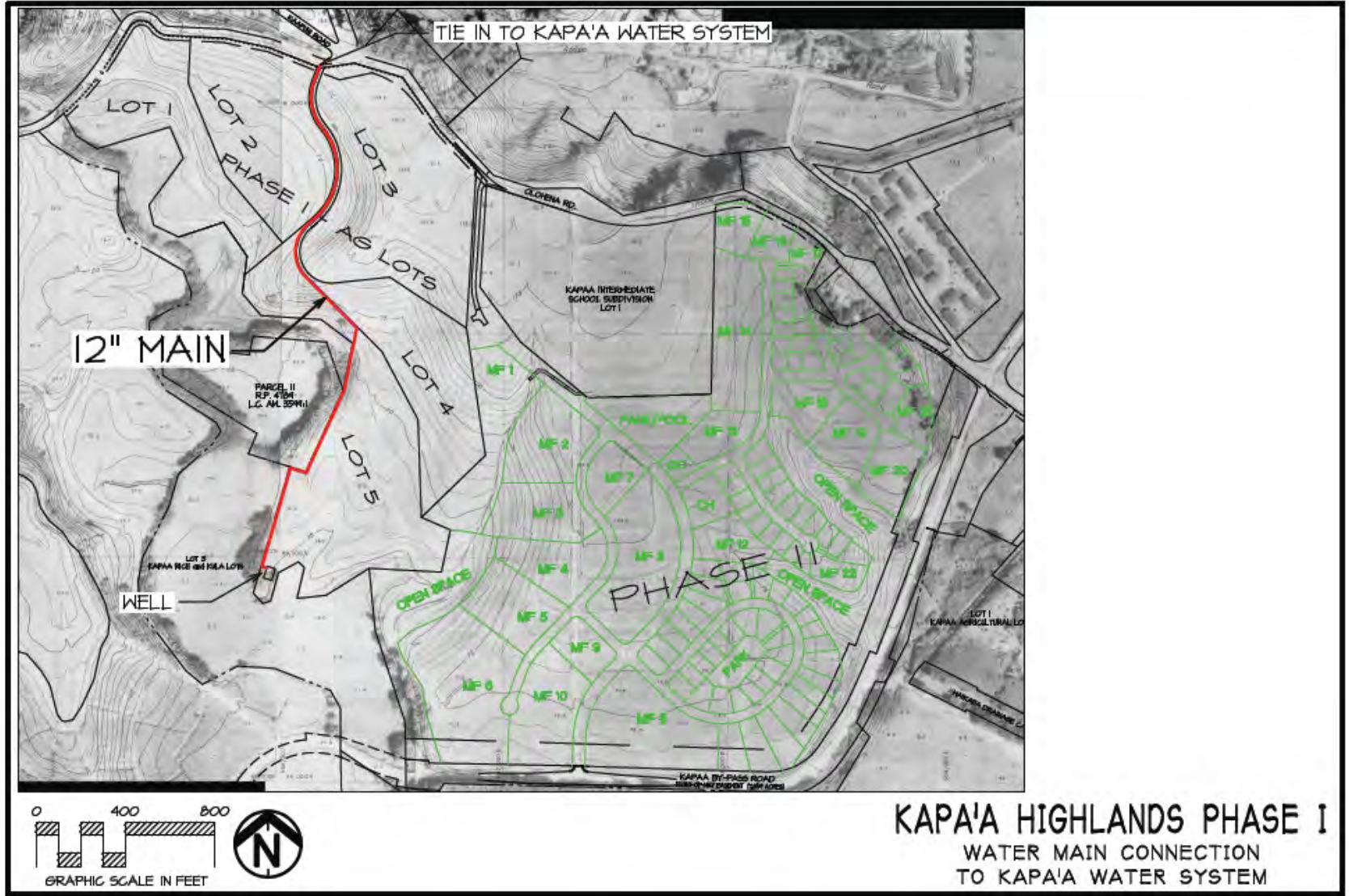
As one well pump is being provided, no credit for well inflow is taken. Fire flow-rate in both service zones of the Phase 1 area is 250-GPM for one hour. In both service zones of Phase 2, it is 2,000-GPM for two hours.

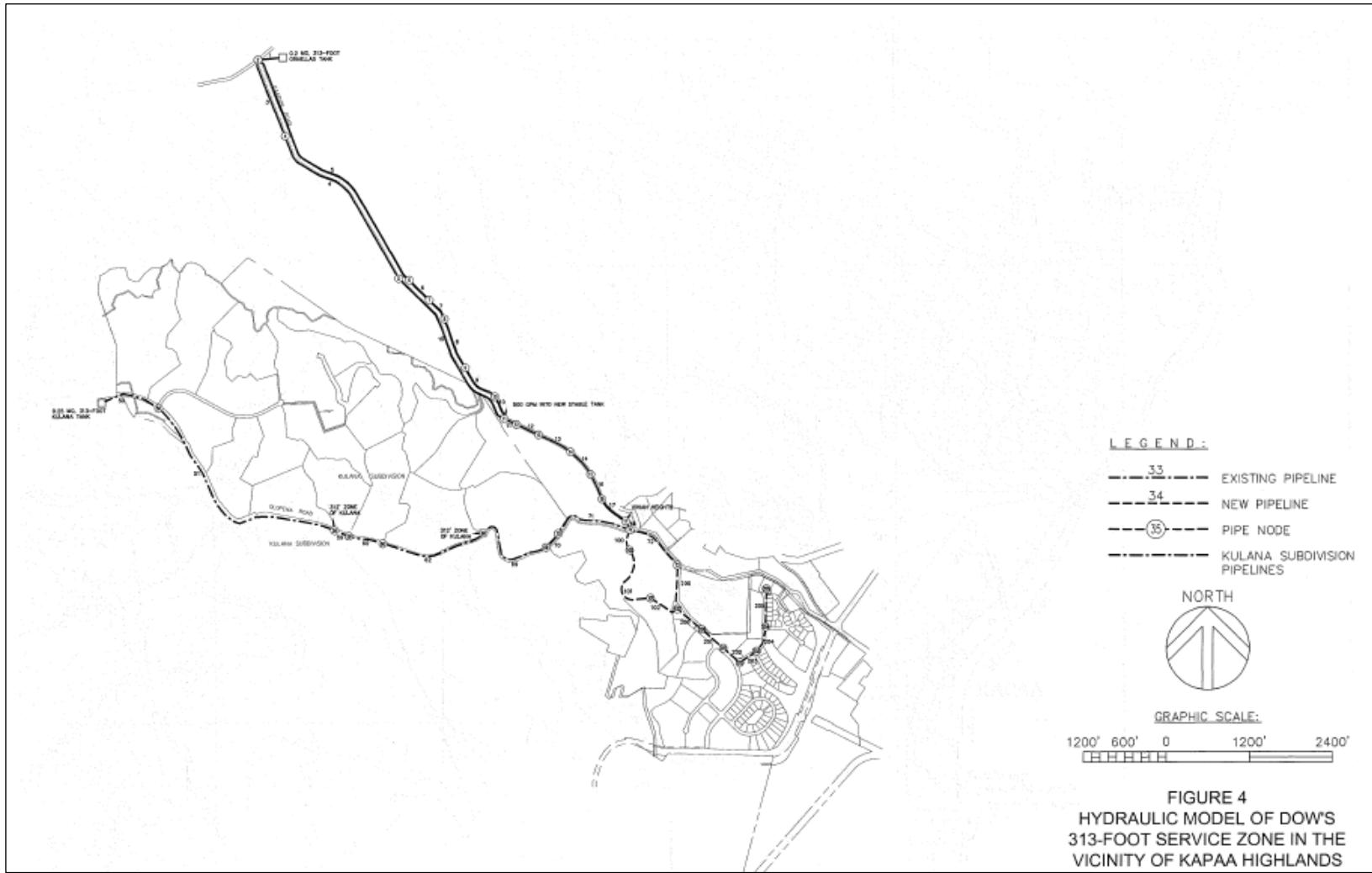
Required storage volumes are denoted by the asterisk (\*) in the compilation above. DOW will allow HoKua Farm Lots (formerly known as Kapa'a Highlands I), consisting of 18 homesites (5 units in the 313-foot zone and 13-units in the 214-foot zone) to utilize storage capacity from existing DOW storage facilities.

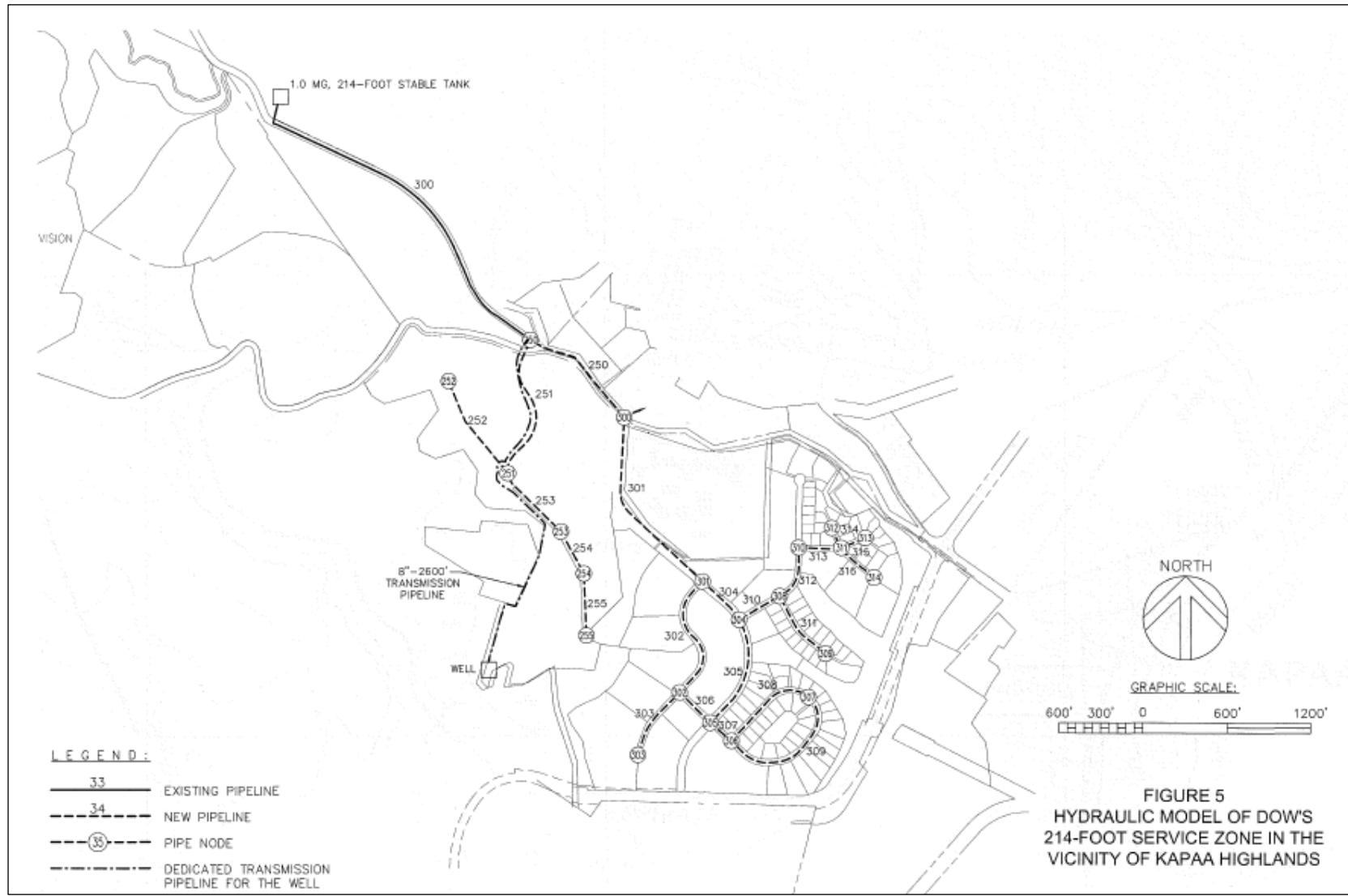
Additionally, DOW will provide HoKua Place with storage for water in exchange for HoKua Place dedicating its well site to the DOW to feed the Department of Water's storage tanks and existing water system. David Craddick, former DOW Manager and Chief Engineer wrote in a letter to HoKua Place (formerly known as Kapa'a Highlands II):

“At the Department of Water, Water Board July 28<sup>th</sup> 2011 meeting, via Managers Report 12-10, in response to your letters of April 22, 2011 and May 11, 2011, accepted the proposed exchange of source for storage on a dollar for dollar basis.”

Prior to water meter service and/or building permit approval, the developer will complete the required water system facilities and other conditions required by DOW for the project.







### Pipeline Sizing for Peak and Fire Flow-rate Requirements

All pipelines will be ductile iron. Pipe sizing is based on two criteria: (1) to provide a minimum 40 psi residual pressure during peak flow-rate conditions, with peak flow-rate defined as the three times the average demand; and (2) to provide the required fire flow-rate with coincident maximum day demand [1.5 times average] and a minimum 20 psi residual pressure at the hydrant. For the agricultural CPR lots of Phase 1, the required fire flow-rate is 250 GPM. For the urban development in Phase 2, required flow-rates have been selected as follows:

Land Use	G P M
Single Family R6 / R8	1250
Multi-Family R 14	1500
General Commercial	2000
Church	2000

### Overview of the Hydraulic Impact on DOW's Kapa'a Systems

HoKua Place will draw water from DOW's 313-foot and 214-foot systems, but the source of supply will only deliver water into the lower, 214-foot service zone. Due to the configuration and use of DOW's system, this will not adversely impact DOW's higher service zones in Kapa'a.

- At present, a substantial amount of water is conveyed from wells in the Kapa'a Homesteads 530-foot zone through the 313-foot zone and past the 248-foot PRV zone for consumption in the 214-foot zone. This ongoing transmission from the 530-foot zone to the 214-foot zone substantially exceeds the requirements of HoKua Place in the 313-foot zone.
- When the HoKua Place project comes on line, every gallon of water used in its 313-foot zone would be replaced by a similar volume of water pumped by its well into the 214-foot zone. This means that there will be no increase in the amount of water conveyed from the 530-foot zone to the 313-foot zone and therefore no impact on customers in the 530-foot zone.
- Due to this gallon-for-gallon replacement of water, it also means that it is not necessary to install a booster pump in the 214-foot zone to pump water back up into the 313-foot zone.

### Summary of the Project's Infrastructure Requirements and Tentative Implementation Schedule

Phase 1 - Following approval of the water master plan by DOW, work to construct the well and the roads for Phase 1 would commence within six months. The cost of installing the necessary improvements will be covered by a Subdivision Bond prior to Phase 1 subdivision approval. Payment of facilities charges for storage and occupancy of the Phase 1 homesites would be made by the developer.

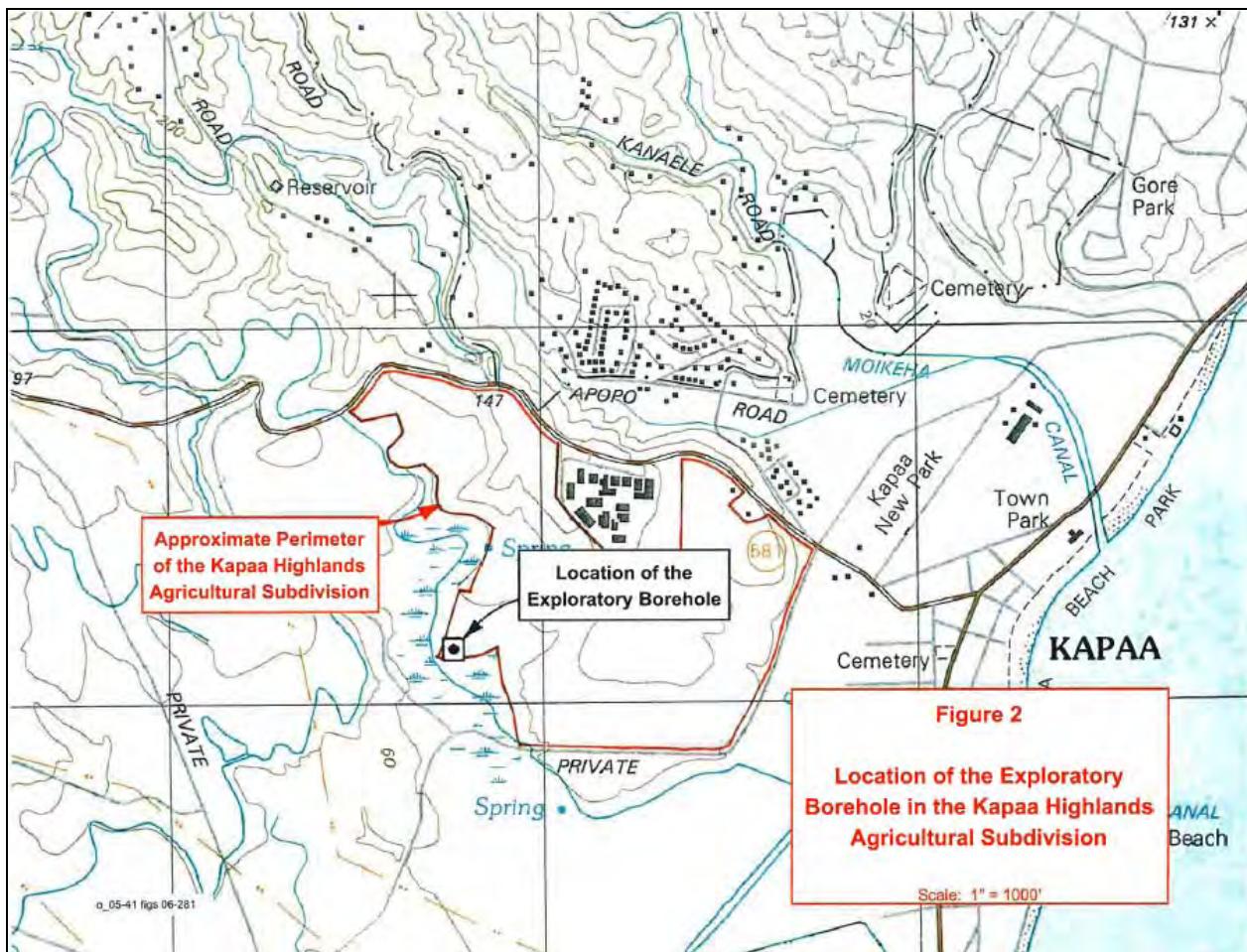
A list of the water system improvements, as they can be defined at this stage of the project's planning and engineering is provided below. Completion is expected to take two to three years.

- Drill, Case and Pump Test the Supply Well (19-inch borehole to 300-foot depth, 220-feet of solid 12-inch casing, and 80-feet of 12-inch louvered casing).
- Outfit Supply Well (500 GPM, 50 horsepower motor set at 50-foot depth; control building; chlorination; related site work).
- Well Transmission Pipeline (8-inch or 12-inch, 2,600-foot DI pipeline).
- Distribution Pipelines in the 313-Foot Service Zone (6-inch, 1820 feet of ductile iron pipeline and five service meter connections with backflow preventer assemblies. Pipe Nos. 100, 101 and 102.
- Distribution Pipelines in the 214-Foot Service Zone (6-inch, 3020 feet of ductile iron pipeline and 13 service meters with backflow preventer assemblies. Pipe Nos. 251 through 255.

- If not completed by others: 12-inch, 925-foot long pipeline from Olorena/Kaapuni intersection to Kapa'a Middle School (Pipe No. 72)

Phase 2 - Water system infrastructure required for Phase 2 would not be started until all land use permits and approvals are obtained, a process that may take two to three years. A tentative list of the pipelines required to be installed, all within the project area, is given below.

- Ductile Iron Pipelines in the 313-Foot Service Zone
  - 12"-1835' (Pipe Nos. 200, 201, 202, and 206)
  - 8"-1250' (Pipe Nos. 203, 204, and 205)
- Ductile Iron Pipelines in the 214-Foot Service Zone
  - 12"-2865' (Pipe Nos. 301, 304, 310, 312, and 313)
  - 8"-5780' (Pipe Nos. 302, 303, 305 to 309, 311 and 314 to 316)



### Private Water System

In the event the County Department of Water does not give final approval to the applicant's Water Master Plan for HoKua Place (formerly known as Kapa'a Highlands II), then the applicant will supply water to the project through a private water system, in part described above, as well as supplemental summary here and further described in (Exhibit E - Part 2).

### Reservoir Storage

With regard to the reservoir storage volume, DOW's two design criteria are appropriate for the private water system: (1) provide the maximum day demand with no credit for well inflow; and (2) provide the fire flowrate with coincident maximum day demand for the duration of the fire with the largest well pump out of service and the reservoir 3/4 full at the start of the fire. For the Phase 1 fire flowrate, DOW's standards require only 250 GPM for one hour. A stricter criterion of 500 GPM for two hours is used herein. Application of the two sizing criteria results in the required storage volumes tabulated below. In all cases, the maximum day sizing criterion governs.

**Summary of Computed Required Reservoir Storage Volumes\***

Design Criteria	Phase 1 Ag Subd.	Phase 2 Residential	Phased 2 Ag Subd.
(1) Maximum Day Demand (Gallons) .....	48,000	496,275	150,000
(2) Fire Flowrate			
▪ Fire Flowrate (GPM) .....	500	2000	500
▪ Fire Duration (Hours) .....	2	2	2
▪ Coincident Max. Demand (GPM) .....	33	345	104
▪ Well Inflow Credit (GPM) .....	350	350	350
▪ Required Storage Volume (Gallons) .....	29,280	319,200	40,640

\*Phase 2 storage volumes include the Phase 1 requirement.

Based on the foregoing calculations, the recommended reservoir storage is as follows:

- For Phase 1, a 50,000-gallon storage tank would be installed.
- For the Phase 2 residential project, a second tank of 500,000-gallon capacity would be installed.
- In the event that Phase 2 consists of the 34 SF residential units in an agricultural subdivision, the second tank would be 100,000 gallons.
- All storage tanks would be lined and bolted steel with a concrete floor and passive cathodic protection.
- The tanks would be located at the project's highest elevation which is adjacent to residential Lot 7 in Phase 1. The Phase 1 and Phase 2 tanks would have identical floor and spillway elevations of 142 and 160 feet, respectively.
- Except at the project's lowest elevations, pumped delivery from the storage tanks will be necessary to provide adequate delivery pressures and fire flowrates. These pumping requirements are described in the section following.

### Pumped Delivery for the Distribution System

DOW's design criteria for required delivery pressures are appropriate for this private water system. These are: (1) to provide a minimum of 40 psi residual pressure during the peak flowrate condition, with peak flowrate defined as three times the average demand; and (2) to provide a minimum 20 psi residual pressure at the critical hydrant during fire flowrate at that hydrant and coincident maximum day demand throughout the system.

The onsite storage reservoir elevations will not provide adequate gravity pressure to meet either of these criteria. In each development phase, this will require parallel domestic and fire flowrate pumping systems with a generator to provide backup power. For Phase 1, the pump systems would provide up to 70 GPM for peak domestic use and a 500 GPM fire pump. For the Phase 2 residential development, the domestic pumping capacity would be increased to 700 GPM and the fire pump to 2000 GPM. All pumping systems would be sized to produce a total dynamic head of 110 feet, in effect creating a single, 270-foot service pressure zone across the entire project site.

#### Water System Layout

Phase 2 would consist of the 769-unit residential development. By development phase, these would consist of:

##### Phase 1

- 12-inch, 300-foot deep well, pump sump, and two 350 GPM pumps in the pump sump located at the makai end of the Phase 1 development area.
- A dedicated 8-inch transmission pipeline from the well pumps to the storage reservoir.
- A 50,000-gallon storage tank.
- Parallel domestic and fire flowrate pump systems at the storage tank with backup generator power.
- A distribution pipeline loop consisting of 12-inch for the section that will also serve Phase 2 and 6-inch for the remainder of the loop.

##### Phase 2

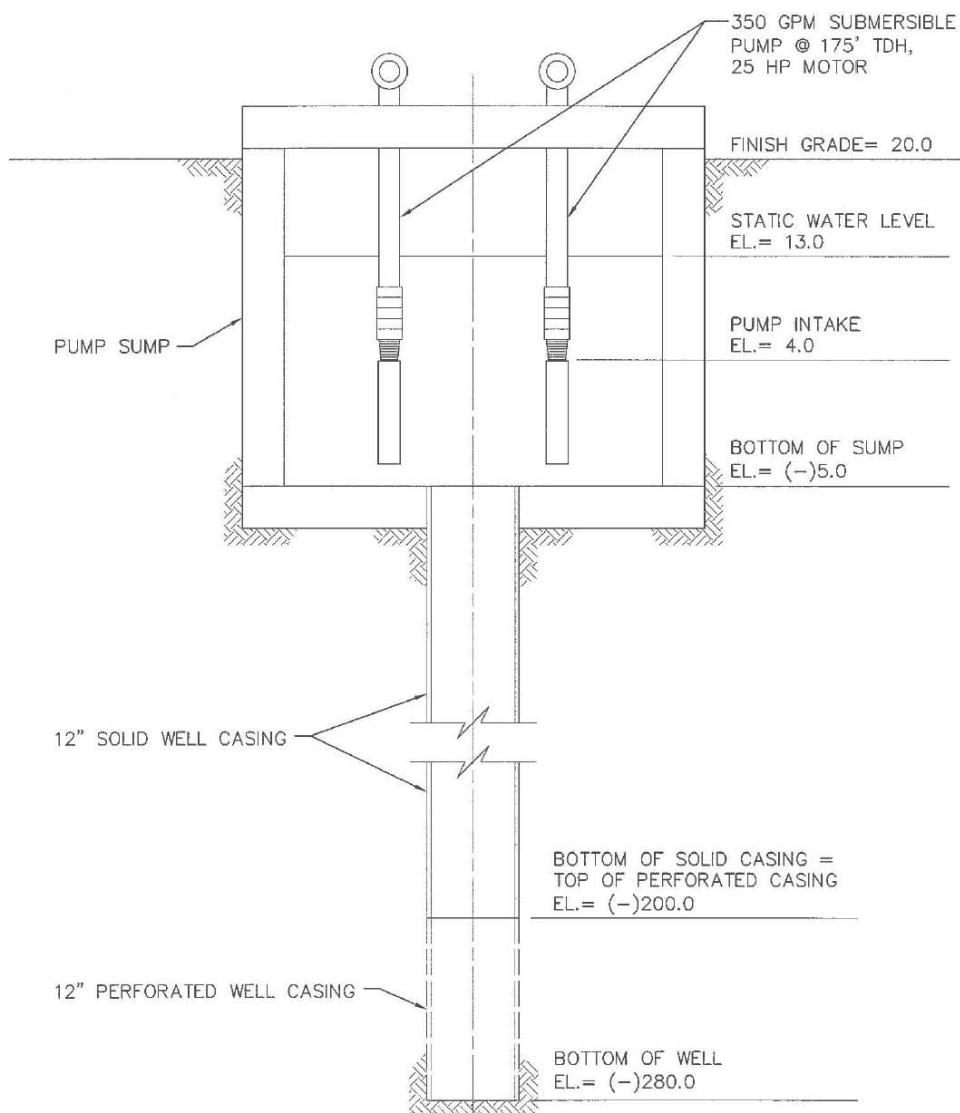
- No change or additions to the well, well pumps, or transmission pipeline.
- Second storage tank of 500,000-gallon capacity.
- Substantial capacity increases for the parallel domestic and fire pumping systems and generator backup power.
- Distribution pipelines of 12-, 8- and 6-inch size.

Average and Maximum Day Demands for the  
Phase 1 Agricultural Subdivision and Phase 2 Residential Development

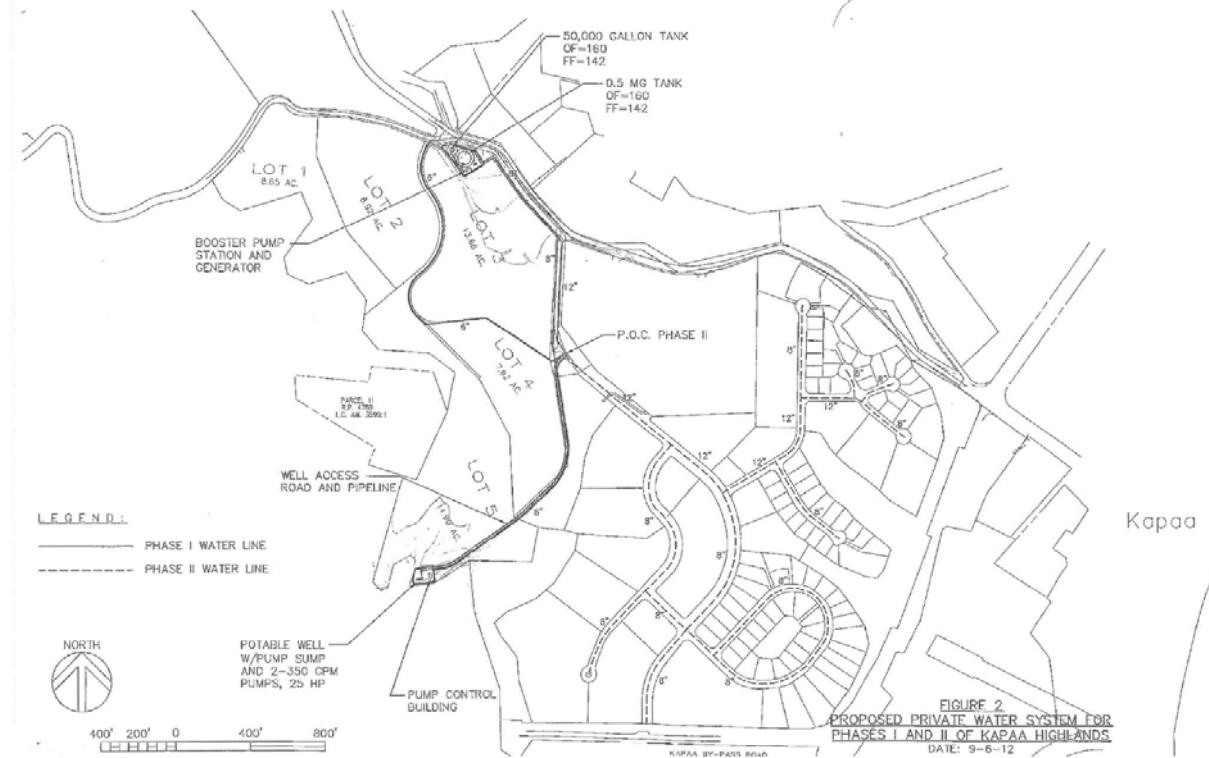
Development Phase	Land Use	Design Criterion (GPD / Unit)	Average Demand (GPD)	Maximum Demand (GPD)
1	16 SF Residential	2,000	32,000	48,000
2	86 SF Residential	500	43,000	64,500
	683 MF Residential	350	239,050	358,575
	3.1 Ac. Parks	4,000	12,400	18,600
	0.8 Ac. Church	4,000	3,200	4,800
	0.4 Ac. Commercial	3,000	1,200	1,800
Total for Phase 2			298,850	448,275
Total for Both Phases			330,850	496,275

Average and Maximum Day Demands for Development of  
Phases 1 and 2 as Agricultural Subdivisions

Development Phase	Land Use	Design Criterion ( GPD / Unit )	Average Demand ( GPD )	Maximum Demand ( GPD )
1	16 SF Residential	2,000	32,000	48,000
2	34 SF Residential	2,000	68,000	102,000
Total for Both Phases			100,000	150,000



**FIGURE 1**  
**RECOMMENDED WELL DEVELOPMENT AND PUMP INSTALLATION**  
**FOR THE KAPAA HIGHLANDS PROJECT**  
NOT TO SCALE



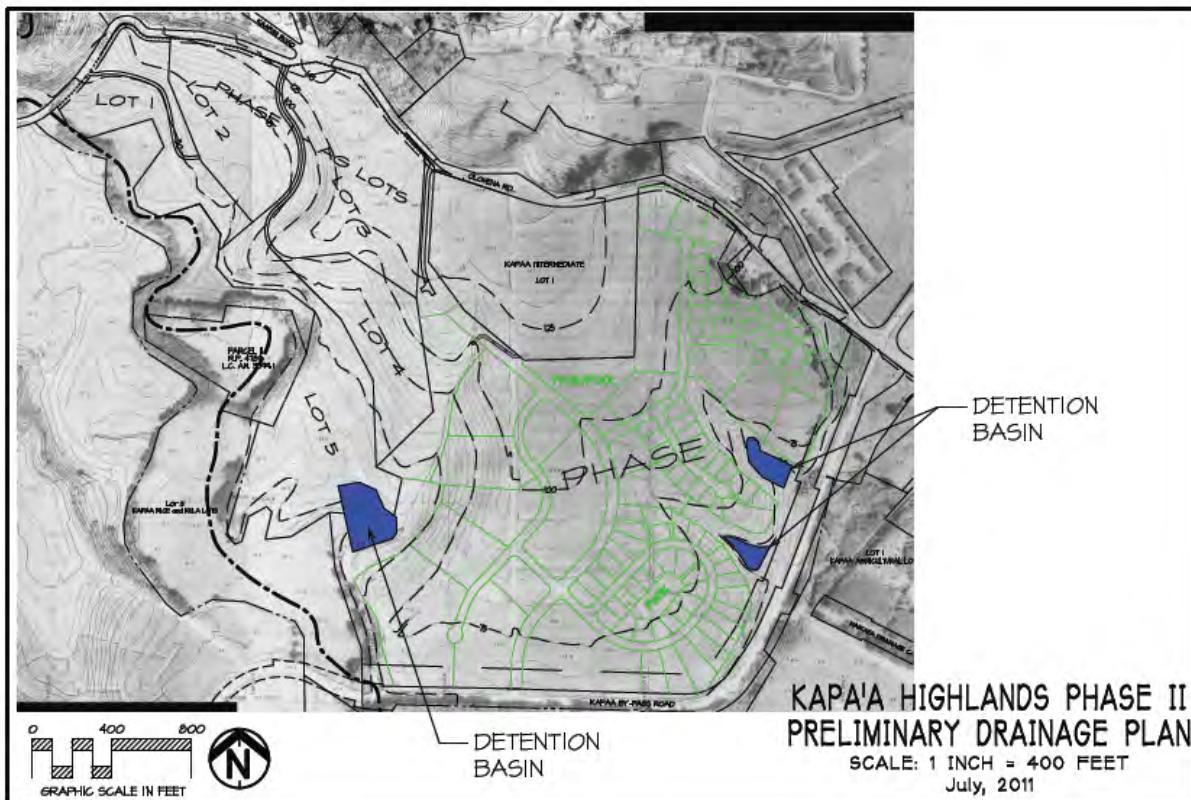
## Drainage

Per the County of Kaua'i's "Storm Water Runoff System Manual" 2001, all developments of this scope are required to maintain the existing storm water flows and patterns as feasibly possible so that downstream properties are not subject to any additional storm water flows that are created by the increases in impervious surfaces of the watershed by the proposed development.

A report examining the existing drainage conditions of the property and the proposed measures to control the storm water from the proposed Phase II development is included as Exhibit F.

According to the Natural Resource Conservation Service (NRCS) soil survey the soils on the property are Ioleau and Puhi silt clay loams. The NRCS hydrologic classification for these soils is Group C for the Ioleau soils and Group B for the Puhi soils. Group B soils have a moderately low runoff potential, while the Group C soils have a moderately high runoff potential. Both soils are in Group I erosion resistance classification, which is the least erodible of the NRCS classifications.

The project engineer has noted that the Kapaa Middle School drainage easement is designated on the current subdivision map as it was proposed by the DOE Kapaa Middle School construction plan. Although the outlet headwall and drain-line have been in use a number of years within the HoKua Place property, the easement (D-1) has not been formally recorded as it is not in the current title report.



The topography of the site varies from gently sloping, bluff top property, to steep areas that drop off into drainage gullies that lead to an unnamed stream and to the Bypass Road.

Storm water generated from each of the Phase II lots will be directed to the nearest downstream street or natural drainage way. A drainage system along the streets will collect the storm water and convey it to the detention basins shown on the map above. The detentions basins moderate the storm flows and allow infiltration back into the soil. They are sized so that the outlet peaks flows match or lower the existing storm water flows prior to the development for both small rainfall events and the 100 year storm event.

#### **Wastewater**

The County sewer treatment plant, Wailua WWTP, is located on approximately 2.1-acres of County owned land next to Lydgate Park.

The treatment plant is designated as an R-2 facility, which means the plant provides secondary treatment and disinfection. This meets the minimum requirements for wastewater treatment per Hawai'i Administrative Rules (HAR) Title 11, Chapter 62.

It has a capacity of 1.5 million-gallons a day. It is currently operating at 500,000-gallons a day. HoKua Place will be contributing to the deferred maintenance and to the cost of repairs to the sewer treatment plant. A preliminary wastewater report has been completed and is included as Exhibit G.

The Wailua WWTP was originally constructed in 1964 and receives wastewater from the Kapa'a, Papaloa, Waipouli and Wailua areas. The plant was originally designed to treat an average flow of 0.5-million gallons per day (mgd).

The plant has gone through four phases of construction, the most recent in 1992 to expand to the current design average daily flow of 1.5-mgd and a design peak flow capacity of 5.03-mgd. The existing collection system consists of gravity lines, pump stations and force mains. The collection system is centered in the coastal area along the Kūhiō Highway.

In the Wailua-Kapa'a area, wastewater treatment is accomplished with Individual Wastewater Systems (IWS), such as cesspools or septic tanks, or at the County owned and operated Wailua WWTP. IWSs are assumed to be used in the parcels that have water service but no sewer service. Based on that assumption, there are approximately 4,300 residential cesspools in the Wailua-Kapa'a area.

The discharge of raw waste water directly into the ground is not beneficial to the environment; therefore, Department of Health (DOH) now limits the construction of any new cesspools. Approximately 12% of the cesspools in the Wailua-Kapa'a area have reported failures.

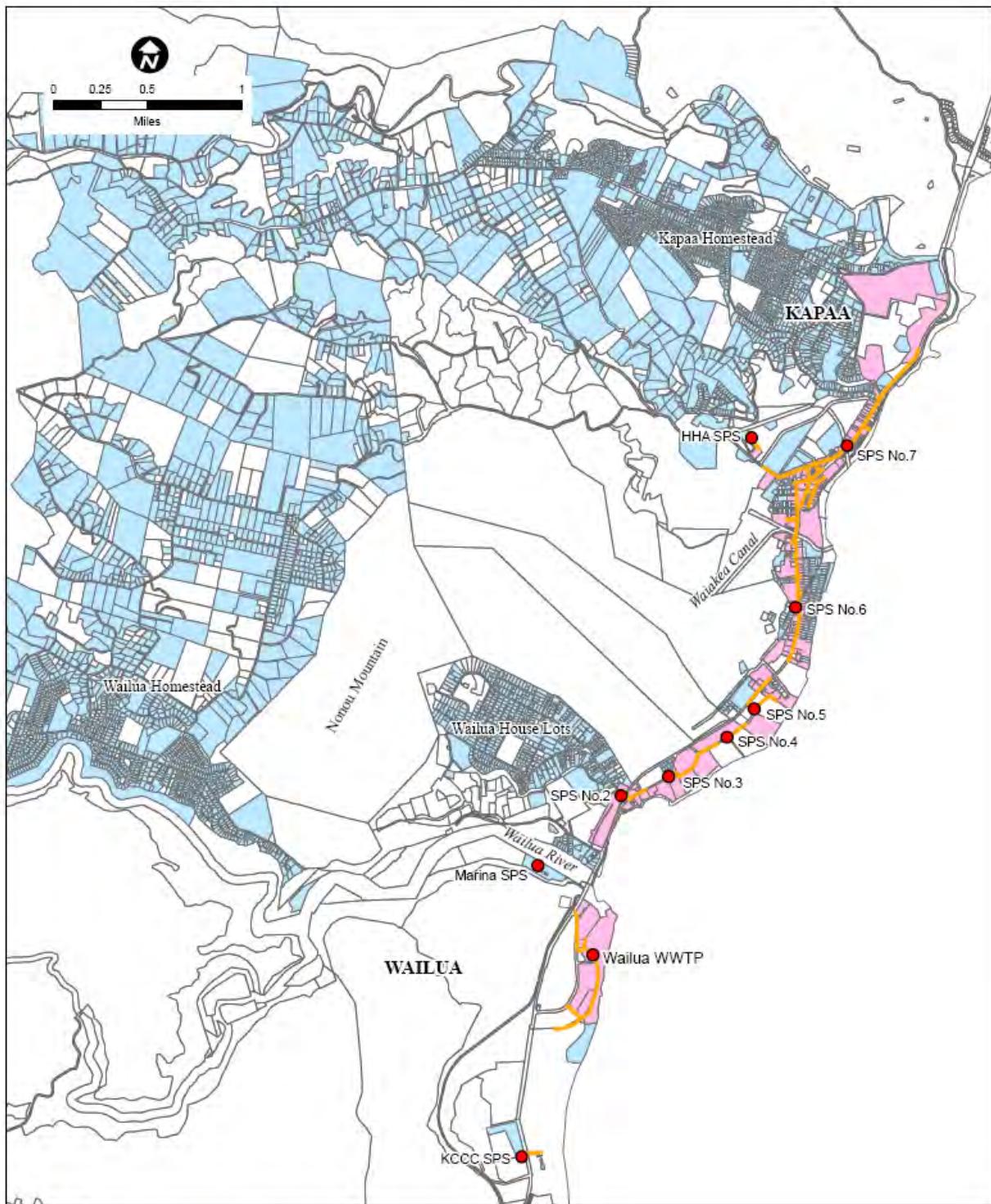
The Wailua WWTP currently uses two methods of effluent disposal, which are an ocean outfall and water reuse for irrigation at the adjacent Wailua Golf Course. Treated effluent is conveyed to the golf course by pumping out of the effluent chamber downstream of the chlorine contact basin.

Effluent sent to the ocean outfall flows by gravity to the ocean through an overflow pipe. When effluent is sent to the golf course, it is stored in a reservoir located at the golf course and is pumped out as required for irrigation.

The Sewer Design Standards, 1973 by the County of Kaua'i, Department of Public Works, together with the Wailua Facility Plan, September 2008 by Fukunaga and Associates were the primary references for the preliminary wastewater report for HoKua Place (formerly known as Kapa'a Highlands II) (Exhibit G) and will be abbreviated as SDS and WFP, respectively, when quoted in the following summary.

The WFP is a detailed study of the entire Wailua to Kapa'a wastewater system completed in 2008 to guide the County with the necessary expansion and management of the system through the year 2025. It broke down projected flows to the Wailua Treatment Plant in three phases, the current and near term flows up to the year 2010, middle term flows for the 2010-2015 period, and far term flows for the years 2015 to 2025.

Wailua-Kapa'a Average Daily Wastewater Flows <sup>1</sup>	
Planning Interval	Average Wastewater Flow (mgd)
Current	0.70
Near Term (2010)	0.98
Middle Term (2015)	1.39
Far Term at Wailua WWTP(2025)	1.72
Kapaa Start-Up (2025)	0.40



The need for the WFP was partially based upon the rapid development that was occurring in the Wailua-Kapa'a area during 2004-2007 period. Development has slowed considerably since this time and several of the developments anticipated in the WFP calculations have been put on hold or are no longer proposed. Of the proposed developments, the Coco Palms Hotel will be removed from the near term anticipate flows and be considered part of the middle term flows. The Coconut Beach Resort and Coconut Plantation Village will be removed from the middle term flows and be considered for the far term flows.

The proposed HoKua Place development is not expected to be at total capacity by 2015, but for the purposes of this analysis, it will be considered to be completed in the middle term planning period of the WFP. The table below is the adjusted Average Daily Flows (ADF) based upon the current flow to the Wailua Treatment Plant and adjustments due to slower development than anticipated by WFP.

Adjusted Wailua-Kapa'a Average Daily Wastewater Flows	
Planning Interval	Average Wastewater Flow (mgd)
Current	0.70
Near Term (2010)	0.98
Middle Term (2015)	1.39
Far Term at Wailua WWTP(2025)	1.72

Kapa'a Highlands Phase II Wastewater Flow Estimates	
Item	Projected Wastewater Flow (gpd)
Single Family Homes	34,400
Multi-Family Homes	170,750
Neighborhood Commercial	4,800
Total	209,950

Note: Single Family Homes assumed to have 4 occupants/unit and Multi-Family Homes have 2.5 occupants/unit.

<sup>1</sup> Table ES-1, WFP, September 2008

#### 4.6.2 Potential Environmental Impact & Mitigation Measures

##### Water Sources

With respect to water resources to be used within the project, two alternatives are considered. First, if the County Department of Water Supply makes a final decision to approve the applicant's Water Master Plan where DOW will provide HoKua Place with storage for water in exchange for HoKua Place dedicating its well site to the DOW to feed the Department of Water's storage tanks and existing water system.

A Water Master Plan has been previously approved, in concept, by the County Department of Water (DOW). HoKua Place has a proven well site that will be dedicated to the DOW to feed the Department of Water's storage tanks. HoKua Place is committed to working with the DOW on pertinent water issues during the design and development phase.

In the event the DOW does not make final approval of the applicant's Water Master Plan, then the applicant will develop a private water system, using the well for its use within the project.

Implementation of a final alternative is based on the decision of the County Department of Water Supply; each is an acceptable alternative to the applicant.

The proposed water system will be subject to regulation as a public water system and will meet conditions of the State Department of Health, including HAR Chapter 11-20, 11-21 and 11-25.

### **Water Management and Conservation**

The project will result in additional consumption of fresh (potable) water; however the installation of water efficient fixtures and the implementation of a water saving practices will reduce the demand for freshwater resources as noted in the HoKua Place (formerly known as Kapa'a Highlands II) Sustainability Plan (Exhibit B).

As an overarching philosophy in all source alternatives, HoKua Place is committed to water conservation strategies to reduce consumption, conserve resources and minimize water use. The goal is to reduce the total water use through a combination of water saving equipment and strategies.

A number of measures may be implemented to facilitate conservation, including water restrictions during drier periods, public education and more efficient landscaping practices. Consumption could be significantly reduced through end-user conservation. Efficient fixtures and appliances will reduce indoor water use.

The water distribution system will be maintained to prevent water loss and homeowners and businesses will be encouraged to maintain fixtures to prevent leaks. Landscaping will emphasize climate-adapted native and other appropriate plants suitable for coastal locations. Best management practices will be designed and implemented to minimize infiltration and runoff from daily operations.

**High efficiency toilets:** (HETs) reduce flush volumes by no less than 20% compared to conventional ultra-low flow (ULFT) toilets. Dual-flush HETs allow users to choose one of two flushes: liquids or solids. In actual operation, dual-flush HETs average about 1.2 to 1.4 gpf. Pressure-assist HETs use a pressurized tank that creates for a more forceful flush with less water.

**Faucets:** Water flow is reduced by **Flow limiters** which are built into the faucet or are installed as after-market fittings. Aerators or laminar flow devices are types of flow limiters.

- Aeration injects air into the stream of water, displacing much of the water content.
- Laminar flow uses multiple small diameter parallel streams of water that are not aerated.

**Flow control valves** can limit water flow down to 1.5 to 0.5 gpm per side (hot and cold).

**Showerheads:** Federal law since 1994 mandates that all showerheads sold in the United States use 2.5 gpm or less. Despite this, some showerheads actually use much more than 2.5 gpm, and shower towers that include multiple showerheads or jets can total 12.5 gpm or more. A better option is a good quality low-flow showerhead designed to use 2.0 gpm or less while providing a satisfying shower.

**Water conserving and Low impact landscaping:** Landscaping shall be of native trees, shrubs and flowering plants as encouraged by the Kaua'i Department of Water as part of their recommendations for water conservation. Selection and distribution of plants must be carefully planned when designing a functional landscape. Aesthetics are a primary concern, but it is also important to consider long-term maintenance goals to reduce inputs of labor, water and chemicals. Properly preparing soils and

selecting species adapted to the microclimates of a site greatly increases the success of plant establishment and growth, thereby stabilizing soils and allowing for biological uptake of pollutants.

### **Drainage**

A Preliminary Drainage Report has been prepared. A detailed Drainage and Erosion Mitigation Plan will be prepared and submitted to the County Engineer for approval during the design and development stages. The Applicant will be providing major drainage improvements in connection with development of the property. Multiple detention ponds are proposed for the property. Additionally, a series of catch basins, drainage, pipes and culverts will be utilized to direct run off to major drainage areas on the property.

The project's proposed drainage system will be designed to minimize impacts to near shore coastal waters. Water quality treatment and detention basins will be built to prevent runoff and sedimentation from impacting groundwater resources. Prior to the occupancy of any residential or commercial unit within the project, HoKua Place shall implement and maintain storm and surface-water runoff BMPs, subject to any applicable review and approval of the State DOH, designed to prevent violations of State water quality standards as a result of storm-water discharges originating from the project. These BMPs will be documented in a declaration of covenants, conditions and restrictions that will be recorded against the property and will run with the land.

Per County of Kauai requirements stormwater run-off cannot exceed the pre-development conditions. The land was formally farmed in cane and has been fallow for over a decade. There is only minimal remains of the cane fields drainage and/or irrigation ditches and access roads. Almost the entire project area is overgrown with tall grass and small trees.

Run-off from the site concentrate in several natural drainageways that lead to the Kapa'a Bypass Road and an un-named stream along the south side of the project. To mitigate the stormwater increases from the new neighborhood and streets, a variety of strategies utilizing practices of Low Impact Development (LID) and stormwater detention ponds will be integrated into the project. The practices will also include measures to enhance water quality.

Potential water quality impacts during construction of the project will be mitigated by adherence to State and County water quality regulations governing grading, excavation and stockpiling. Construction BMPs will be utilized pertaining to grading, grubbing, stockpiling, soil erosion and sedimentation during construction. BMPs will also be implemented for long term development and operation of activities occurring on the site as part of pollution prevention measures.

BMPs include storm water runoff and non-storm water sources control measures and practices that will be implemented to minimize the discharge of erosion and other pollutants from entering into the receiving State waters.

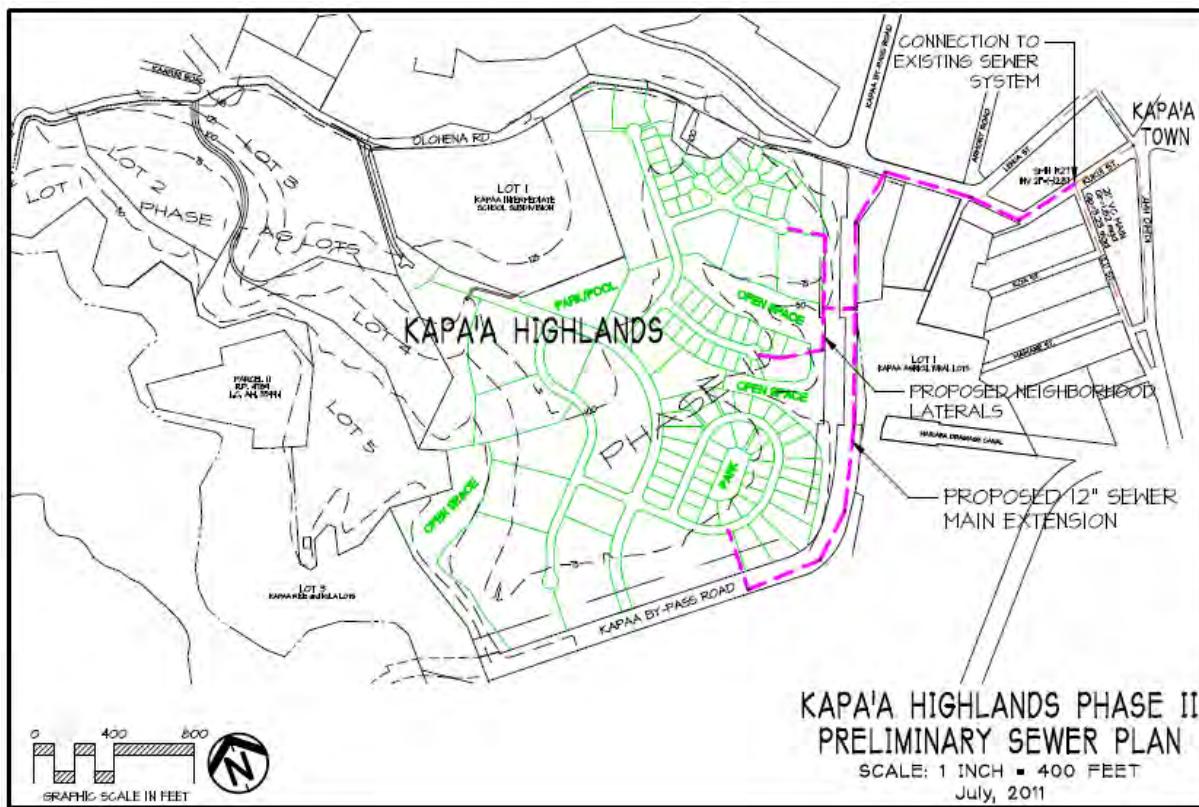
Post construction BMPs to prevent erosion and storm water runoff after construction is completed includes the installation of drain inlets and shallow drywells within the project site, and landscaping and grassing of disturbed areas. Prior to occupancy, HoKua Place will implement and maintain storm and surface-water runoff BMPs, subject to any applicable review and approval of the DOH. Those BMPs will be designed to prevent violations of State water quality standards as a result of storm-water discharges originating from the Project.

## **Wastewater**

Based upon the projected flow of 209,950-gpd (0.21 mgd), with a max load factor of 4.1, a 12" sewer main would be required to serve the development. It would begin along the Kapa'a By-pass Road and terminate at an existing manhole near the intersection of Ulu and Kukui Streets, shown on the map below.

The length of the main within the existing public Right-of-Ways would be about 3,400 linear feet. The wastewater line will comply with all applicable rules and regulations.

The main will connect with the County's existing sewer system. At the existing manhole connection the existing main downstream of the connection is a 21" main with a capacity of 3.2 mgd. The 21" main currently has a peak flow of about 0.6 mgd, therefore the proposed flow is well within the capacity of the existing sewer system, including allowances for the future increases anticipated in the "Final Wailua Facility Plan", September 2008.



HoKua Place will be contributing funds to help upgrade the deferred maintenance and repair of the Kapa'a Waste Water Treatment plant. The project will not be a detriment to the capacity of the Plant.

The project's design features and policies to comply with applicable rules and regulations will include conformance to applicable provisions of the Department of Health's Administrative Rules, Chapter 11-62, "Wastewater Systems."

#### **4.6.3 Level of Impact after Mitigation**

A Water Master Plan for HoKua Place (formerly known as Kapa'a Highlands II) (Exhibit D) and the agreement for the exchange of source for storage has been approved, in concept, by the County Department of Water (DOW). HoKua Place has a proven well site that will be dedicated to the DOW to feed the Department of Water's storage tanks and existing water system. Or, a private water system will be constructed as described.

The well will have no impact on stream flow. At this site, there are two groundwater bodies. The upper aquifer is shallow, of very limited yield, and very likely hydrologically connected to the adjacent stream.

HoKua Place will not use this upper aquifer at all and the well bore will be cemented off to make sure none of the water in this aquifer can be pumped by the well. The well will exclusively draw from the lower aquifer which is several hundred feet below ground.

The 97-acres do not have natural water resources; therefore there are no impacts on our natural water resources for this particular project.

Mandatory compliance with requirements of the Department of Water Supply will ensure that the project has a less than significant impact on water resources or water quality.

Implementation of a water saving practices will reduce the demand for freshwater resources as noted in the HoKua Place (formerly known as Kapa'a Highlands II) Sustainability Plan (Exhibit B).

Presently, the site is in current fallow cane field condition with no drainage system, does experience a fair amount of erosion during rainfall events. The Kapaa Bypass is the first property directly downstream and frequently needs to be cleared of sediment and debris after significant rainfall by the Department of Transportation. The remainder of the property drains to an unnamed stream to the south.

It is also experiencing sedimentation from the site. The establishment of greenbelts and detention basins should alleviate this condition. Since the detention basins are sized to large rain events, smaller events would be completely captured within the basin with little or no discharge to downstream properties which would effectively reduce the average annual Total Suspended Solid (TSS) from the site.

Two detention basins are proposed for the project and a combination of grass swales and drain lines would convey runoff to the detention basins to maintain pre-development flow rates to downstream properties.

The two detention basins proposed would normally not contain any water and are not large enough to provide any recreational opportunities. One of the basin utilizes and enlarges a basin leftover by the former cane operations adjacent to the Kapa'a Bypass Road.

The greenways follow the natural drainageways and areas outside of the detention areas could be suitable for multi-use pathways to provide pedestrian/bicycle connections between the development clusters and to adjoining streets.

To mitigate the stormwater increases from the new neighborhood and streets, a variety of strategies utilizing practices of Low Impact Development (LID) and stormwater detention ponds will be integrated into the project. The practices will also include measures to enhance water quality.

The key component of LID is to minimize impervious surfaces on property. The project seeks to do this by clustering development to make maximize use of flat areas on the property and not allowing it in the natural drainageways. Greenbelts would be established surrounding the nature drainageway and within these areas infiltration would be increased through the use of bio-swales, trees, and detention basins.

The LID strategies work best when techniques are utilized throughout the entire watershed. It would start within the development clusters with every available option utilized to increase infiltration and reduce run-off before it enters the neighborhood street's drainage system.

In addition, the project will adhere to recommendations in the Preliminary Engineering Report Wastewater Improvements (Exhibit G) and Preliminary Engineering Report Drainage Improvements (Exhibit F) to ensure water, drainage ways and wastewater improvements will have a less than significant impact.

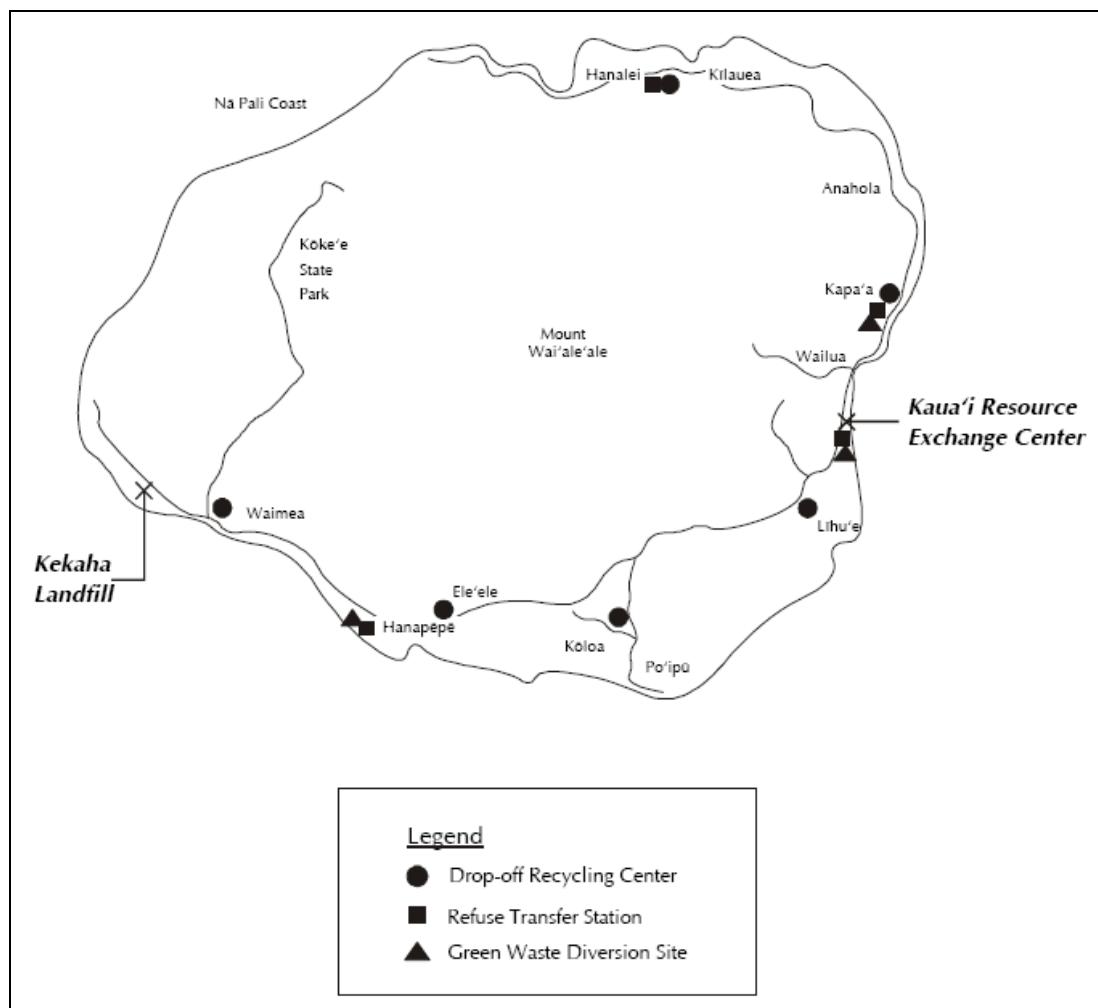
## 4.7 Solid Waste & Material Management

This section discusses the solid waste and materials management practices within the project area and potential impacts of the project on those practices. Measures that will be implemented by HoKua Place to reduce the possible impacts of solid waste on the environment are also presented.

### 4.7.1 Environmental Setting

Solid waste, as defined under Section 1004(27) of the Resource Conservation and Recovery Act (RCRA), refers to any discarded solid, semisolid, liquid, or contained gaseous materials. Currently because of the very limited use of the area, no significant amount of solid waste is produced.

The County of Kaua'i currently provides single-family residences with solid waste disposal service on a once-per-week basis. A refuse transfer station is located in Kapa'a town. The County of Kauai has one landfill to service the entire island, the Central Kaua'i Landfill, which is located in Kekaha. Because there are only six years of capacity left in the current landfill, the County is currently pursuing a new landfill in a more central location (in the vicinity of Lihu'e.) There is necessary capacity to accommodate the proposed development.



Kauai has several solid waste diversion programs with several other proposals in progress that will likely be implemented by the time this project is under construction that the project will have to adhere too to minimize solid waste generation. The project is also situated near county recycling and green waste drop-off sites.

#### **4.7.2 Potential Environmental Impact & Mitigation Measures**

Waste generated through site development will consist predominantly of vegetation and debris. Soil and debris displaced from grading and clearing will be utilized as fill throughout the site as required, minimizing disposal and transit/relocation of the materials.

Throughout project construction and development, HoKua Place will seek to reduce, reuse, and recycle materials and waste to the greatest degree possible.

Construction materials that are rendered un-recyclable will be disposed of in the Central Kaua'i Landfill. Green waste resulting from the project's development will be chipped into mulch for on-site use or will be disposed of properly.

Measures and provisions to implement recycling, such as collection systems and storage for recyclables, will be incorporated to the HoKua Place project. A community management system will be in place for the residences of this project.

The management policies will encourage residences to participate in the moral ethics of respecting the surrounding environment, reduce waste and excessive consumption, and fulfill the responsibility as trustees of the environment for the present and the future generations. Residences will be invited to participate in policy and decision making.

Solid waste disposal service for the Single-family residences will be provided by the County of Kaua'i. Private solid waste disposal will be available for the multi-family projects.

#### **4.7.3 Level of Impact after Mitigation**

Mandatory compliance with existing regulations and requirements and the implementation of the mitigation measures proposed above, will ensure that the project will have a less than significant impact in regards to solid waste management.

## **4.8 Socioeconomic Conditions & Public Service Facilities**

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This section discusses the socioeconomic conditions and public services and facilities in the region and in the project area, and the potential long-term socio-economic impacts of the HoKua Place development.

### **4.8.1 Environmental Setting**

#### **Population**

Kaua'i County is the fourth largest county in the state, as ranked by population and economic activity, behind the City & County of Honolulu (O'ahu), Maui County and the Big Island of Hawai'i.

The Kapa'a-Wailua basin is home to a large portion of Kaua'i's population. An urban corridor extends along Kūhiō Highway from Haleilio Road in Wailua to Kawaihau Road, at the northern edge of Kapa'a Town. The Kapa'a-Wailua urban corridor is vibrant and active, a "working town."

Kapa'a town is located 0.3-miles south of the property. Kapa'a is the eastside of Kaua'i's center of trade and employment, with numerous professional and business services. Although Līhu'e, approximately 8-miles south of the property, is the center of county, state, and federal government services, its population is slightly less than Kapa'a which has the largest resident population on the island.

#### **Housing**

The Kapa'a-Wailua Basin community plan outlines the regional issues and opportunities that will be subjects for future community planning. A "Build-Out Analysis" of the Kapa'a-Wailua Basin was prepared in the General Plan Update. As of 1998, this area had an estimated 4,700 dwelling units, making it the largest residential community on Kaua'i.

Based on the General Plan Land Use Map designations, the analysis found that an additional 4,000-units could be developed if the General Plan-designated lands were fully zoned, subdivided and built out.

About 2,400 more units could be built in Urban Residential areas, about 500 more in Rural Residential areas and approximately 1,100 more units in the Agricultural areas. This would increase the housing units and population of the area by 85%.

The "Build-Out Analysis" specifically included the subject property as an "expansion area." The new General Plan Land Use Map designates the subject property as Urban Center.

The Kawaihau Planning District has substantial capacity for additional residential development, as described in Section 6.2.3.1 (Build-Out Analysis) of the Kaua'i General Plan:

"Lands previously designated for urban use but as yet mostly undeveloped include an area located near Kapa'a, south of Oloheña Road. This area was previously designated for Urban Mixed Use and is shown as Urban Center on the new General Plan Land Use Map. Owned partly by the State and partly by Amfac/JMB (or its successor), this 'expansion area' for Kapa'a has already accommodated the Kapa'a Middle School."

Market studies have shown that the population growth and correlating need and demand for housing is high on Kaua'i. The proposed development will allow residents to purchase from a variety of housing options.

Based on the HoKua Place (formerly known as Kapa'a Highlands II) Housing Market Study, much like the state, Kaua'i's residential real estate supply is inflexible and constrained, but to a greater degree, the political climate is viewed as unfriendly towards any and all attempts to expand the supply of residentially zoned land, particularly at the high end and/or in areas that are highly visible (literally and figuratively).

At the same time, demand for residential real estate is both flexible and strong, particularly in good economic times and over the long run. It can be, and is currently, constrained to an uncharacteristic degree, thanks to havoc in the financial markets the last few years and the drastic fall off in economic activity globally and nationally.

Currently, Kaua'i's residential market shows recovery. The question is, going forward, how will they behave? The rule of thumb for the residential market is that the upswing in the cycle, the up cycle, generally lasts about 6.5 years, and is about twice as long as the down cycles.

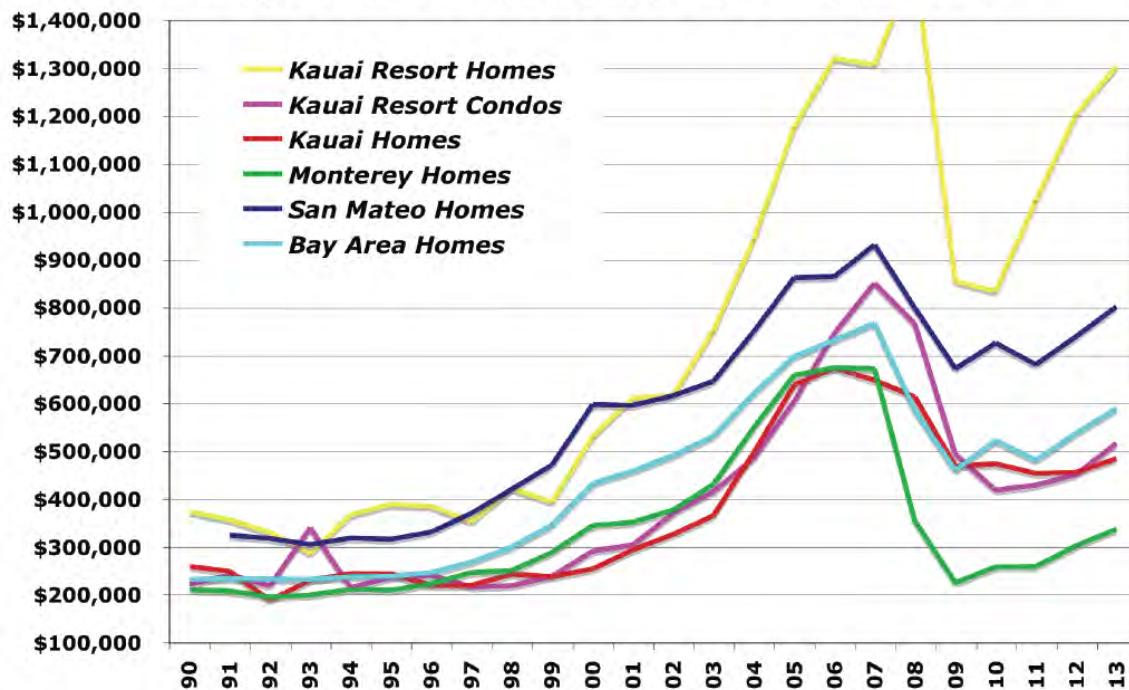
In addition, the up cycle, trough to peak, results a tripling of the number of closings. The chart below illustrates this.

The sales and Pricing for condominiums follows:

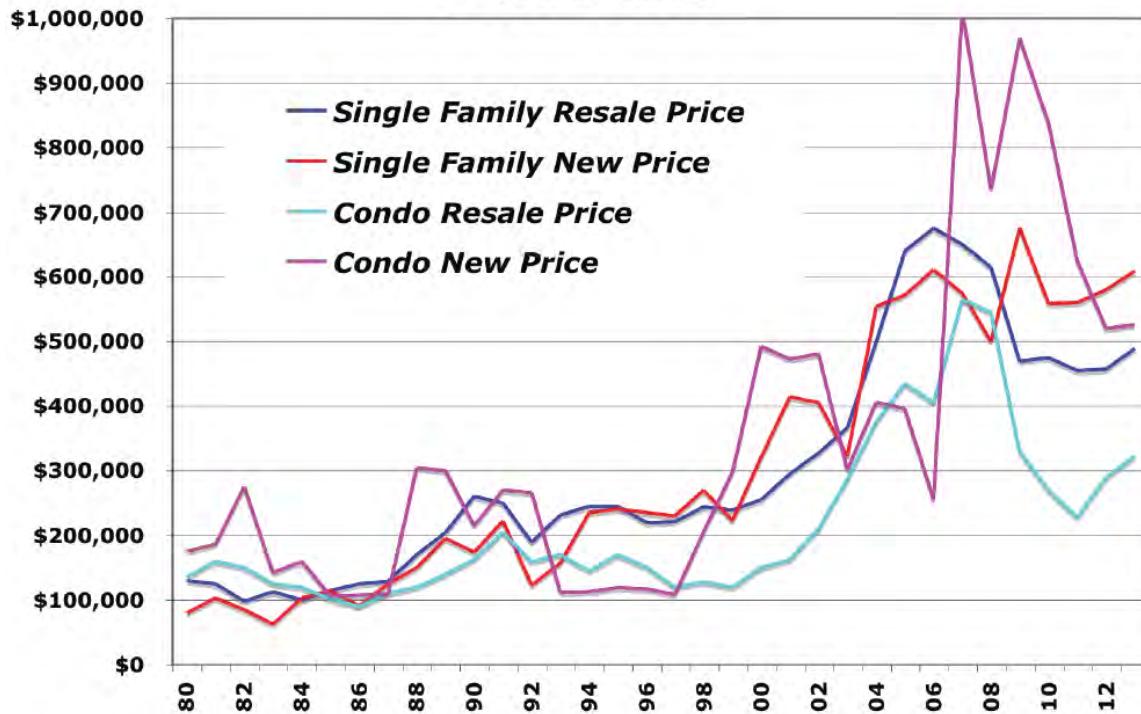


According to the state economic forecasters, Hawaii's economy continues to grow strongly at an accelerating rate. The state has very low unemployment relative to the rest of the nation, thanks to a resurgent demand in the visitor industry, which is the major engine of economic growth in the county and the state. This, in turn has resulted in recovering and increasing real estate price trends, as noted below:

### Average Price Trends, Kauai vs California



### Price Trends



## Employment & Income

The state of Hawai'i has very low unemployment relative to the rest of the nation. The latest statistics show the rate near 6-percent, the lowest level in more than two years.

Hawai'i fared better than the nation as a whole, which experienced an increase in the average unemployment rate to 9 percent in April 2011 from 8.8 percent in March 2011.

On a county-by-county basis, Honolulu County's 4.6 percent jobless rate in April was the lowest in the state, as opposed to 7.1 percent in Maui County, 7.7 percent in Kaua'i County and 8.9 percent in Hawai'i County.

Mainland economic weakness began to affect the local economy in mid-2007, followed by a critical event that precipitated a broader downturn – the collapse of Aloha and ATA airlines early in 2008.

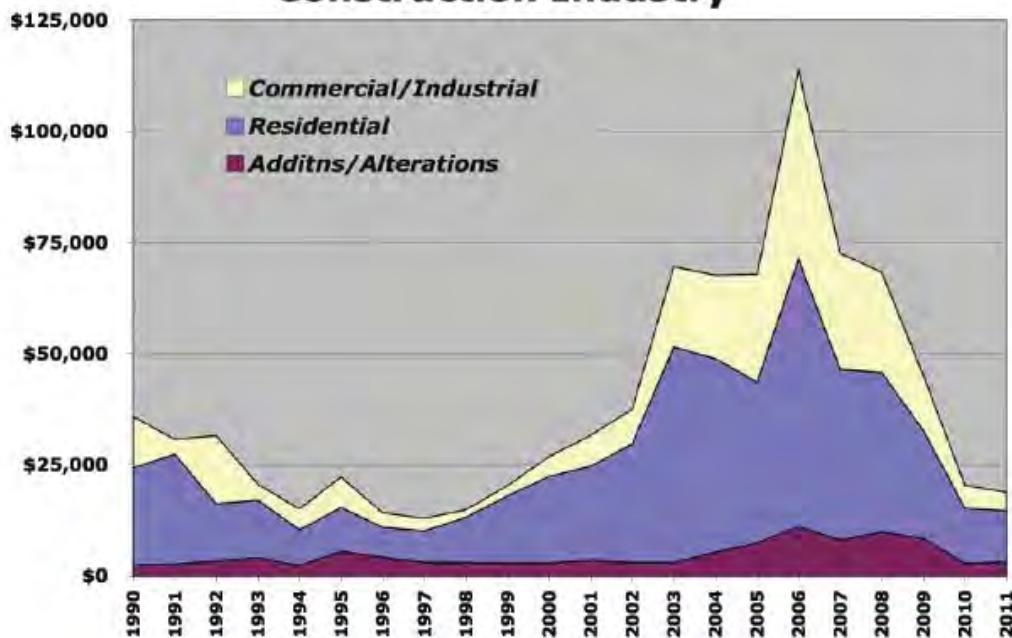
This pushed tourism over the cliff, leading to increasing unemployment, business failures, slackening of demand, and undercut spending levels island wide.

As a result, the unemployment rate on Kaua'i, traditionally among the lowest in the nation, more than doubled. As seen in the next chart, unemployment rates seem to have peaked while the job count loss has leveled out.

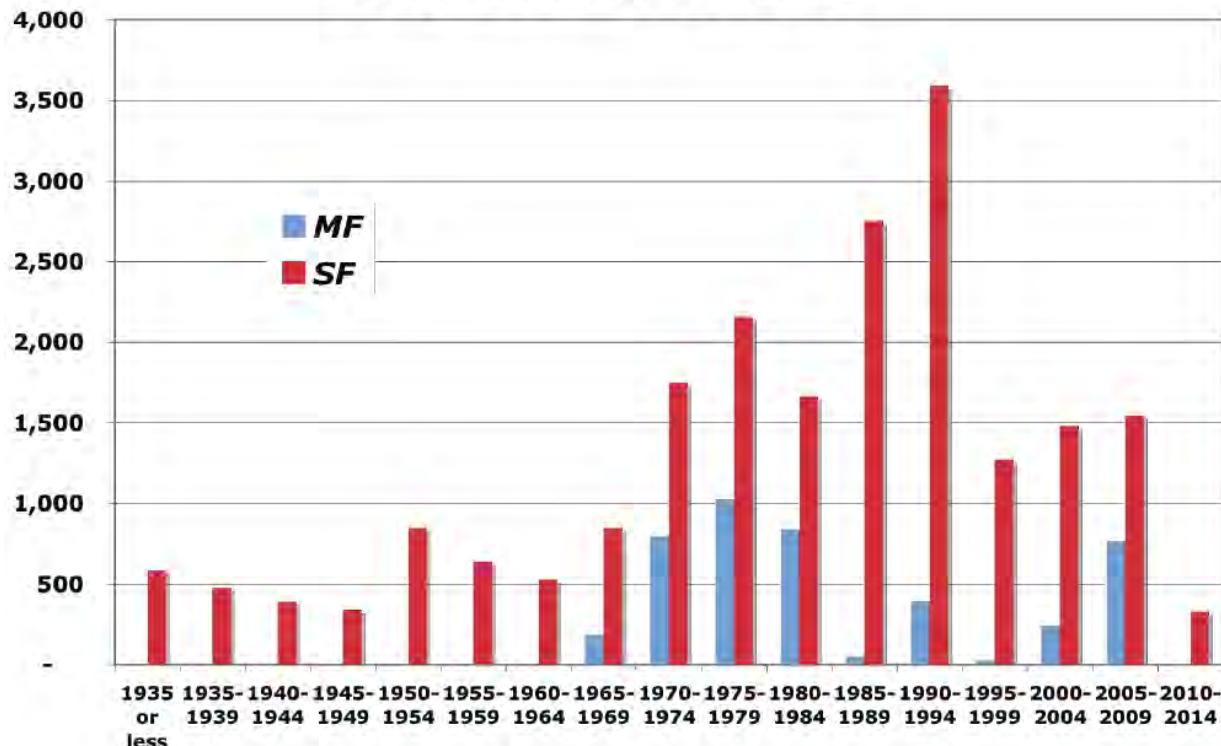


Kaua'i's construction industry has been lagging, with private building permits down significantly.

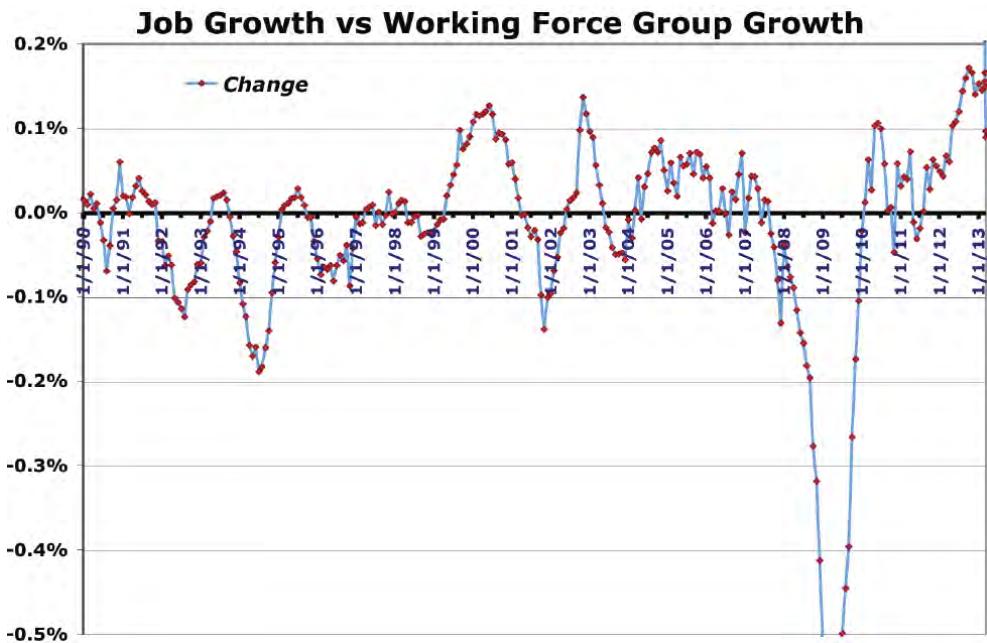
## Construction Industry



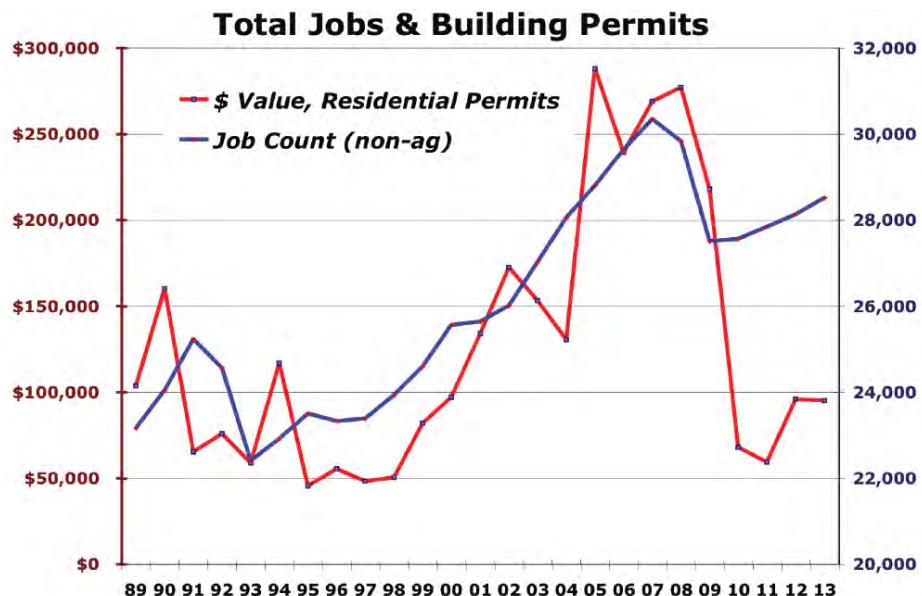
## Production of Housing



Lastly, the balance between job growth and working force (new entrants into the job market, i.e., those needing jobs) has rebounded strongly, thanks to a slight slowing growth of the population, in combination with a rebound in health care and business services, plus a strong tourism sector and federal (defense) spending.



Notwithstanding the recent turmoil, mid to long-term indicators and foundational economic attributes have begun to look up for Kaua'i and especially the Kapa'a study area.



### Economy

The Housing Market Study developed by The Data@Work describes and analyzes the factors and trends behind the general and specific supply and demand for housing in relation to HoKua Place (formerly known as Kapa'a Highlands II). The entire study is included as Exhibit A.

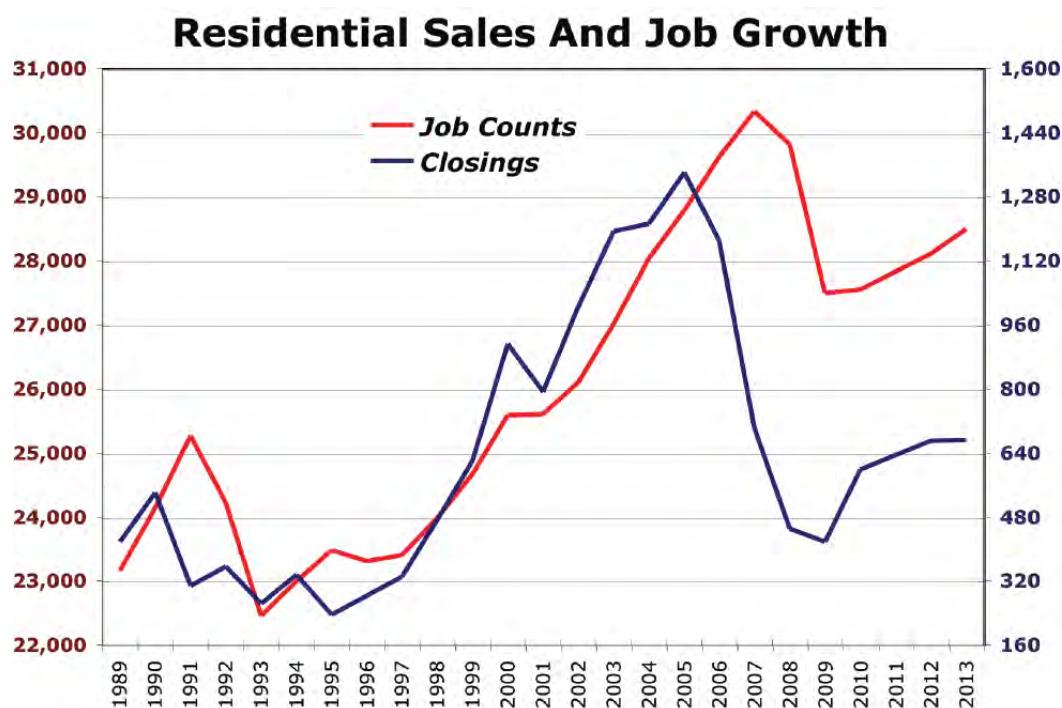
The Data@Work is a market research firm that specializes in analyzing residential real estate markets for developers and lenders. They were retained to perform a study analyzing the market for the proposed

master planned community on the island of Kaua'i, called HoKua Place (formerly known as Kapa'a Highlands II).

The study focused on the historical and projected market conditions and trends in assessing the ability of the project to be successful in selling its residential properties at a price and at a velocity. The study entailed collecting, comparing and analyzing information that has a bearing on the numerous aspects of market demand for the proposed project, including but not limited to publicly available real property, economic and commercial data.

The majority of the island's roughly 52,000 residents lives and works in the coastal areas leaving the interior of Kaua'i natural and pristine. It has one of the strongest brands in the global visitor industry, as well as arguably the most diversified visitor industry of any of the islands, combining large resort master planned communities, cruise ship visitations, time share developments and small-scale bed and breakfasts.

The breadth and depth of this economic base, like the rest of the state, rests on the county's economy's unique comparative advantage relative to the other visitor destinations world-wide: it has a very high quality of life, a function of a naturally beautiful setting, with a benign environment and near perfect climate.



The majority of the primary housing development is located within the Kapa'a and Līhu'e urban zones, with secondary sources located areas in and around Po'ipū, Kīlauea/Hanalei, and Hanapēpē and Waimea.

Second home development is located within and around the three major resort communities, as well as in locations that are close to the coastline and/or in westward facing locales.

By way of context, housing construction hit a peak on Kaua'i when major resorts were developed in the 1970s; recent high-volume years reach only half that level. Thereafter, many of the condominium projects that were developed targeted the offshore buyer market. Sales records show that upwards of 30% of the condo sales went to out of state buyers.

Census records have shown that a quarter of the County's housing stock did not house residents. Thus, while the Census categorizes these units as "vacant," they may be actually rented to vacationers, reserved by owners as a second home, or both.

Demand in the housing market hence comes from residents, investors and non-residents.

#### **Fiscal Benefits**

The construction and the subsequent operation and maintenance of the master planned community HoKua Place would generate significant, on-going economic and fiscal benefits for residents of Kauai, as well as for the County and State governments.

Development and construction of the project facilities would generate employment and consequent tax revenues over several years. Thereafter, it will supplement that with increased State and County tax revenues through increased property assessments from property owners, as well as additional general excise and increased income taxes from property owners that put their units into the long-term rental market (to say nothing of the increased employment from marketing, maintaining and operating those rental units).

In addition to this additional real estate sales activity, the Project is expected to support long-term impacts, such as additional consumer expenditures, employment opportunities, personal income and government revenue enhancement that are a result of the increase in housing stock (to say nothing of the long-term wealth effects on local owners.)

In kind, there are other significant secondary impacts as the excise tax and income (and job) generation works their way through the local economy. It is worth noting that some of these impacts will continue after completion of construction and final occupancy.

Like other major residential development, the increase in the tax base of the county in which development occurs more than offsets the cost imposed on the fire and the police department and other public agencies for their services.

The additional number of personnel to be hired by the fire and police departments is significantly lower to the number of those who will be working on the project – construction, services, et. al. – before and after completion. And as the master plan is central to existing fire and police services, these costs will be much less than, say, a similar project outside of the township areas.

#### **Public Services & Facilities**

Police protection for the Kapa'a, area is provided by the Kaua'i County Police Department, with its main headquarters located in Lihue. A substation is located in Kapa'a Town approximately 0.5-mile away from the Property.

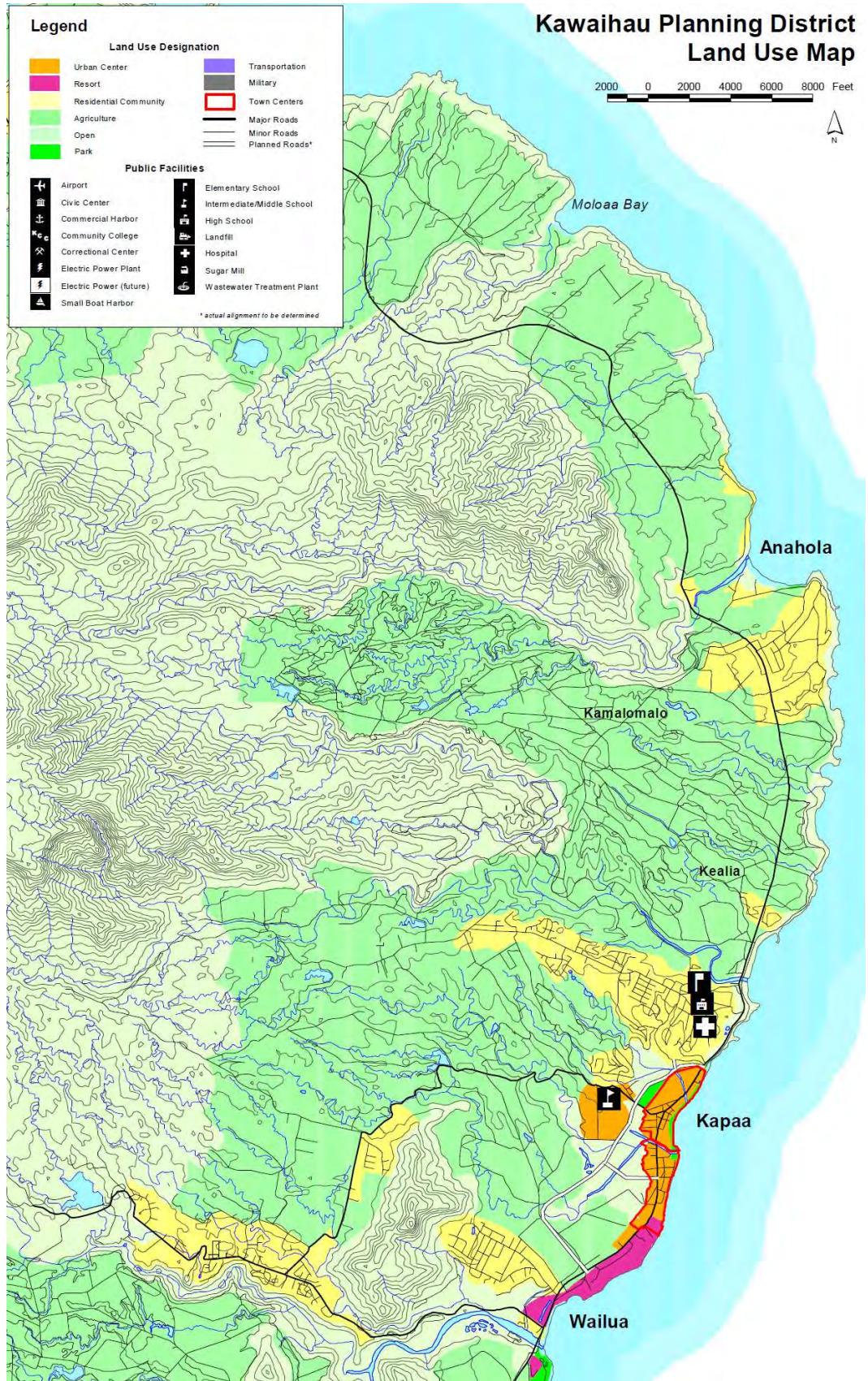
Fire protection is currently available for the Kapa'a area by a new county fire station located on the north end of Kapa'a town, approximately 2.0-miles away on Kuhio Highway.

The applicant will work with State and Local Civil Defense on incorporating appropriate siren coverage that may include a 121 db(c) omni-directional siren within the 3.1 acres designate for the proposed park area below Kapaa Middle School.

**Education**

In recent decades the requirement to provide land and money for schools was imposed by state and county agencies as a condition of urbanizing land. The Department of Education (DOE) collected payments of school land and cash from some developers when their projects were required to make "fair-share contributions" by the State Land Use Commission or the counties to gain project approval.

The DOE was only granted its own authority to collect impact fees by Act 245, Session Laws of Hawaii 2007.



Prior to Act 245, the State Legislature in 2005 established a School Impact Fee Working Group (hereinafter “Working Group”). The Working Group submitted its findings and recommendations in a report, Hawaii School Impact Fee Working Group Report in March 2007.

The report analyzed salient issues, including “Fair Share” practices; conducted two case studies for specific areas in Central Oahu; and offered impact fee legislative language.

The 2007 report also provided a framework, or procedure, for determining fee schedules for those areas of the state experiencing enough new residential development to create the need for new or expanded school facilities.

Act 245 incorporated many of the findings and recommendations in the 2007 Report. It allows DOE to charge impact fees within school impact districts where new public schools must be constructed or expanded to accommodate the children from new homes.

The Legislature determined that new residential developments within identified school impact districts create additional demand for public school facilities.

Therefore, developers of new housing are required to pay a portion of the cost of providing new or enlarged public schools to serve the additional students who will be living in the new housing.

The land or fees charged are based on each new development’s proportionate share of the additional demand on public school facilities.

At this time, neither Kapa‘a nor any other district on Kaua‘i is designated as a School Impact Fee District. According to Heidi Meeker, Planning Section, DOE Facilities Development Branch, the DOE will not be asking the HoKua Place project for any contributions or fees at this point in time.

DOE does not have any current plans to propose an impact district in Kapa‘a. However, it is possible that a future impact district may cover Kapa‘a. In that event, HoKua Place may be required to pay impact fees, based on the fee schedule established for the district.

Representatives of HoKua Place had conversations and received information from the DOE concerning possible impacts the proposed project may have on school facilities and programs.

The following is a summary of information concerning existing school facilities serving HoKua Place, estimated student generation due to the project and other information concerning impacts to school facilities. This information is based on information in DOE's Classroom Utilization Report 2007-2008 (CUR 07-08.)

The Kapa‘a Middle School is adjacent and to the north of the HoKua Place project. Kapa‘a High School and Elementary School, share a campus, which is located within 2-miles of the Property.

Kapa‘a Elementary School serves grades K-5 and has capacity for 1,373 students (DOE). The 2010/2011 school year fall enrollment was 802 students (Kapa‘a Elementary School Status and Improvement Report, School Year 2010-2011).

Kapa'a Middle School, with facilities' capacity for 1,059 students (DOE), was opened in 1997 and had a fall enrollment for the 2010/2011 school year of 635 students (Kapa'a Middle School Status and Improvement Report, School Year 2010-2011).

Kapa'a High School has capacity for 1,445 students (DOE) and had a 2010/2011 fall enrollment of 1,053 students (Kapa'a High School Status and Improvement Report, School Year 2010-2011.)

Note that all area schools have student enrollment significantly less than the capacity of each school.

This is summarized below:

School	Capacity	Enrollment	Excess Capacity
Kapa'a Elementary	1,373	802	571
Kapa'a Middle	1,059	635	424
Kapa'a High	1,445	1,053	392

In discussions between HoKua Place and the DOE (Heidi Meeker), a preliminary spread sheet that calculated student generation estimates, as well as computed impact fee was provided to HoKua Place.

Below is the indicated student generation for the HoKua Place project, based on 86-single-family units and 683-multi-family units (estimated Kapa'a-area-only SGR:)

Student Generation (Rate)	S.F.	M.F.	Student Generation (Students)
Elementary	0.13	0.10	Elementary 82
Middle	0.06	0.05	Middle 42
High	0.10	0.03	High 32

(Per the DOE representative (Heidi Meeker), DOE does not have a problem with the estimated student count.)

(Per the DOE representative (Heidi Meeker), DOE does not have a have a problem with the general assessment that there is sufficient capacity in the Kapa'a schools at this point in time to accommodate the students who will reside in the project.)

#### **Recreational Facilities**

There are several parks within Kapa'a town, including a beach park, which are within walking distance of the project area. A County owned 1.9-acre park is located within walking distance from the subject property, just south east of the corner of Olohena Road and the by-pass road round-about. The park consists of a baseball field, football field, basketball courts, restroom facilities, picnic tables and a barbecue area.

#### **Healthcare Services**

Mahelona Medical Center located in Kapa'a (approximately 2-miles away from the project) is Kaua'i's Eastside Critical Access Hospital, providing 24-hour emergency services. The facility is part of the Kaua'i Region of Hawai'i Health Systems Corporation.

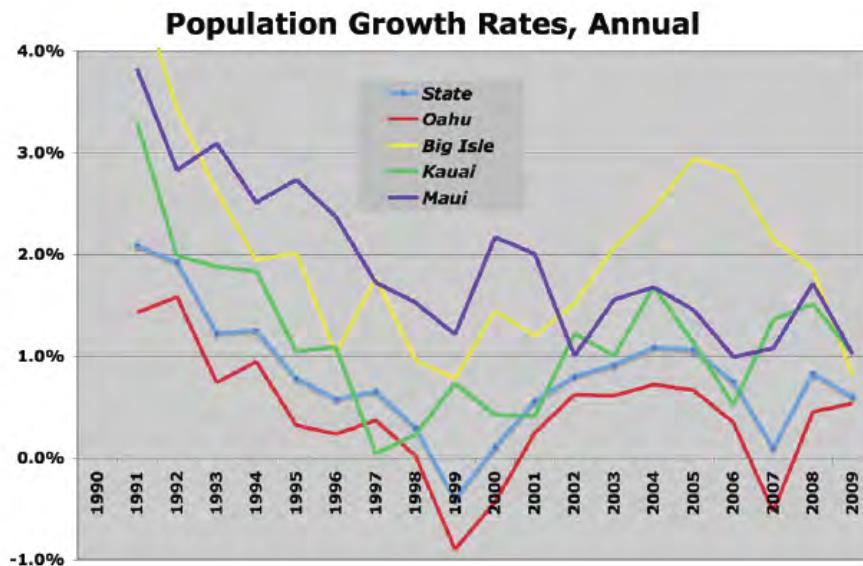
Both Kapa'a and Līhu'e (8-miles away) provide healthcare facilities and services.

#### 4.8.2 Potential Environmental Impact & Mitigation Measures

##### Population

An increasing population base via natural growth and inevitable in-migration, coupled with the intrinsic worldwide demand for Hawaiian tourism and its limited land resources, will help in a revival of the economy, along the well-established, highly-cyclical historic trend lines.

The population growth is seen in the following chart.



It is likely that the population growth for the county in the coming years will return to the long-term historical rate of slightly over 1% growth, p.a.

##### Housing

This project will have a positive impact on housing and population aspects of the East Kaua'i Region. The Kaua'i General Plan specifically points out the need for more housing in the area and specifically designates the subject property as Urban Center for that purpose.

HoKua Place is a well located master planned project on the Island of Kaua'i targeting primary housing demand from local and in-migrant families, as well as offshore second home demand for view estate ownership. Located in the middle of the island, the project is close to the centers of employment and resort activity, plus the airport, beaches, shopping, recreation, etc.

Development of the Property will address a portion of the significant demand for affordable housing in the County of Kaua'i, without significantly affecting reserve areas for foreseeable urban growth.

HoKua Place will respond to varying spectrums of demand for housing within Kaua'i by providing a wide range of housing opportunities inclusive of affordable housing alternatives. HoKua Place will seek to create and sustain a mixed-income community allowing for unparalleled social diversity.

Affordable housing demands exhibited a significant upward trend over the last several years. Recent market studies have indicated a current shortage of single-family housing in the East Kaua'i area. The forecast is that demand for housing will continue to increase, especially in the area of affordable housing. The proposed development will assist in alleviating some of the current supply-and-demand

pressures on Kaua'i's current housing market by providing a variety of additional housing products and opportunities for long-term local residents.

In a 2010 letter to the applicant, the Planning Director wrote,

"We are writing in general support of Three Stooges LLC's petition to amend 97-acres in Kapa'a to the Urban district." "Affordable housing remains an acute need on Kaua'i, even with a falling real estate market and as such the County is generally supportive of any petition that proposes additional affordable housing, particularly when contiguous to developed urban areas, infrastructure and consistent with our General Plan."

#### **Employment & Income**

Development of HoKua Place would generate employment and consequent income and taxes. On a short-term basis, the proposed development will have a direct beneficial impact on the local economy during construction through construction and construction-related employment.

HoKua Place proposes two areas for commercial uses that, ultimately, will serve to promote and provide a variety of job opportunities. A 1.4-acre parcel is proposed for commercial uses such as a country store and small personal service type uses are anticipated. A 1-acre site on the makai side of the Kapa'a Bypass Road is also proposed for commercial development or for use as sub-stations for the police and/or fire department.

#### **Economy**

By providing the opportunity for new residences on the Island of Kaua'i and generating additional real estate sales activity, the project is expected to support long-term impacts, including additional consumer expenditures, personal income and government revenue enhancement.

HoKua Place provides significant, on-going economic and fiscal benefits for residents of Kaua'i, as well as for the County and State governments. Over the long term, the residential homeowners will require various services related to home maintenance and improvement that will further support the local economy.

#### **Public Services & Facilities**

HoKua Place will have lands available for county police and fire substations on the Property. One acre on the Makai side of the Kapa'a Bypass road (southwest corner of Olorena and the bypass road) is proposed for future commercial use or for sub-stations for the police and fire departments.

#### **Education**

The proposed project will generate increased demand on student enrollment within the region. However, this demand falls well within the existing capacity of all schools serving the district, elementary, middle and high. Per the DOE representative, DOE does not have a problem with the estimated student count. Per the DOE representative, DOE does not have a have a problem with the general assessment that there is sufficient capacity in the Kapa'a schools at this point in time to accommodate the students who will reside in the project.

HoKua Place will coordinate with the DOE to ensure that the DOE's facility assessment policy and school impact fee provisions are appropriately addressed. Additionally, a 3.1-acre park is proposed adjacent to the existing Kapa'a Middle School. The park will have an area for the county's proposed relocation of the Kapa'a county swimming pool. HoKua Place also plans to develop a bike/walking path from the

south of the property to the Kapa'a Middle School to facilitate biking and walking around the development.

HoKua Place will work with DOE to address any impacts to school facilities due to the project.

#### **Recreational Facilities**

HoKua Place holds respect for the environment by interlinking natural features and open space as core components of the community.

Open space and open greenway areas encompassing 14.3-acres will be developed within the project. A 3.1-acre park is proposed within the project for outdoor recreation. Land for the proposed relocation of the Kapa'a county swimming pool will be available within the 3.1-acre park. The provision of a 3.1-acre park with a county swimming pool within the proposed development will provide residents with an opportunity for leisurely recreational activities.

#### **Healthcare Services**

Through the layout and design of HoKua Place, there is an overall opportunity for a positive effect on the health of its residents. Communities that make it easy and safe to walk and ride bikes are opening the door to a wide range of health benefits for their residents by reducing barriers to being physically active and helping individuals integrate physical activity into their daily lives.

Active living is a way of life that integrates physical activity into daily routines. For individuals, the goal is to get a total of at least 30-minutes of activity each day by, for example, walking, bicycling, playing in the park, working in the yard, taking the stairs or using recreation facilities.

For communities, the goal is to provide opportunities for people of all ages and abilities to engage in routine physical activity and to create places and policies that encourage better physical health. Such places within HoKua Place include, open space and open greenway areas encompassing 14.3-acres, a 3.1-acre park for outdoor recreation and land for the proposed relocation of the Kapa'a county swimming pool which will provide residents with an opportunity for leisurely recreational and physical fitness activities.

#### **4.8.3 Level of Impact after Mitigation**

As noted in the Kapa'a Housing Market Study developed by The Data@Work (Exhibit A) the project will help satisfy current and future housing demand.

Per the DOE representative Heidi Meeker, DOE does not have a problem with the general assessment that there is sufficient capacity in the Kapa'a schools at this point in time to accommodate the students who will reside in the project.

The proposed development will not necessitate unreasonable public investment in infrastructure facilities or public services.

The mitigation measures proposed will increase the project's benefit to the island community and the State. Beyond these important collateral employment and economic impacts, the project will provide the area with housing opportunities, a park and relocation of the County's swimming pool for area residents. No significant impacts are anticipated.

## **4.9 Transportation**

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This section discusses the traffic and transportation systems in the region and the specific project area, the potential impacts of the project on traffic, and the mitigation measures HoKua Place will employ to mitigate potential impacts.

### **4.9.1 Environmental Setting**

The proposed project is located west of Kapa'a Town and adjacent to Kapa'a Middle School, generally in the southwest quadrant of the intersection of Olorena Road and Kapa'a Bypass. The project is a residential subdivision with single-family and multi-family residences and neighborhood supporting retail. The project has two phases. The former Kapaa Highlands development plan is summarized as follows:

Adjoining Ag - 16 Single-Family Units

HoKua Place -      86 Single-Family Lots & Units  
                        683 Multi-Family Units  
                        8,000 SF Neighborhood Retail

Access to and egress from Phase 1 will be via driveways along the south side of Olorena Road west of Kapa'a Middle School.

Access to and egress from Phase 2 will be provided via a new intersection along the north side of Kapa'a Bypass and a new intersection along the south side of Olorena Road. These two intersections will be connected by a new curvilinear roadway running through the project. For purposes of discussion in the report, this roadway is referred to as Road 'A.'

Kapa'a Bypass is a two-lane, two-way roadway along the southern and eastern boundaries of the project. This section of Kapa'a Bypass is owned by the HoKua Place developer, who has entered a memorandum of understanding with State of Hawai'i Department of Transportation to dedicate the roadway to the State upon approval of the HoKua Place subdivision.

According to State of Hawai'i Department of Transportation traffic count data from 2010, Kapa'a Bypass has a weekday traffic volume of 7,400 vehicles per day.

Olorena Road is a two-lane, two-way roadway along the northern boundary of the project. Olorena Road also provides service to Kapa'a Middle School. Kūhiō Highway though Kapa'a Town is a two-lane, two-way State highway east of the study area.

The intersection of Kūhiō Highway at Kukui Street is a four-legged, signalized intersection located approximately 1,600 feet east of the project. The northbound and southbound approaches are Kūhiō Highway and the eastbound and westbound approaches are Kukui Street. The northbound and southbound left turns are protected-permissive.

The intersection of Kūhiō Highway at Kapa'a Bypass is a three-legged, un-signalized intersection approximately two miles south of Kukui Street. The northbound and southbound approaches are Kūhiō Highway. The eastbound approach is the Kapa'a Bypass and is the controlled approach. The

northbound approach is coned during the morning peak hours to provide one left turn and one through lane. The coning also allows the eastbound to southbound left turn to operate as a free right turn. During the afternoon peak hours and off peak hours, there is one left turn lane and two through lanes. The southbound approach has one through lane and one right turn lane. The eastbound approach has one left turn lane and one right turn lane.

The intersection at Kapa'a Bypass and Olohena Road is a four-legged roundabout. All approaches are one lane only. The north leg of the intersection is one-way southbound into the intersection. The remaining three legs are two-way.

The intersection of Olohena Road at Kaapuni Road and Kaehulua Road is actually two intersections. Olohena Road is the eastbound and westbound approaches and Kaapuni Road is the STOP sign controlled approach at Olohena Road. Kaehulua Road intersects Kaapuni Road west of Olohena Road.

A preliminary trip generation analysis was performed to define the scope of work and study area. This analysis determined that the proposed project will generate less than 500 trips during either the morning or afternoon peak hour. Based on "Institute of Transportation Engineers" standards, the traffic study should be a "small development: traffic impact assessment."

Accordingly, the study area was defined to include the intersection of Kapa'a Bypass at Olohena Road and the intersections providing access to and egress from Phase 2 of the project (Kapa'a Bypass at Road 'A' and Olohena Road at Road 'A'). Phase 1 lots are serviced by individual driveways which will have negligible traffic volumes.

State of Hawai'i Department of Transportation reviewed the first draft of the report and directed that the study area be expanded to include the intersections of Kūhiō Highway at Kukui Street and Kūhiō Highway at Kapa'a Bypass.

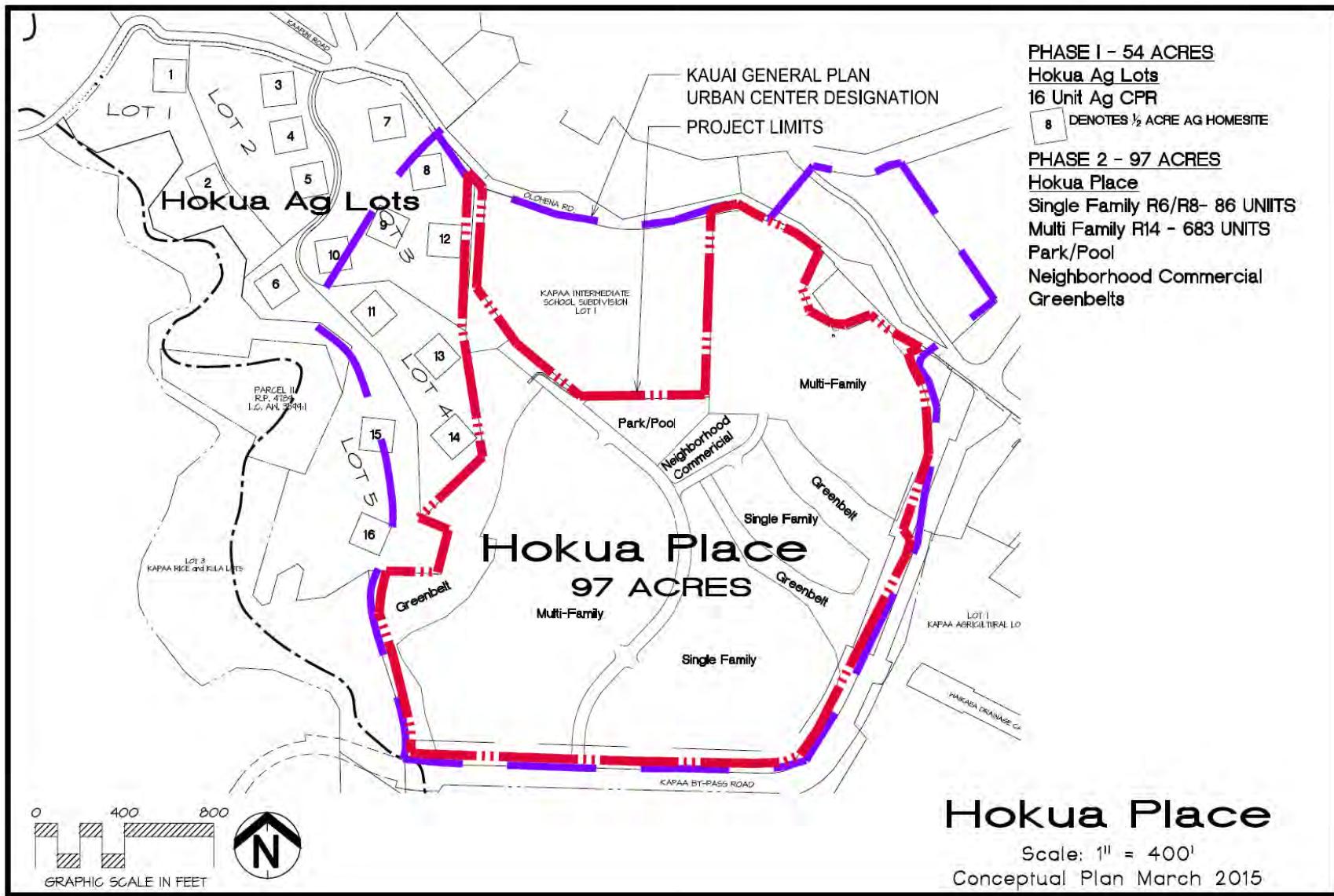
The County of Kaua'i directed that the intersection of Olohena Road at Kaapuni Road and Kaehulua Road be included in the study area.

A field reconnaissance was performed to identify existing roadway cross-sections, intersection lane configurations, traffic control devices, and surrounding land uses. Current weekday peak hour traffic volumes were obtained from manual traffic counts at the study intersections.

Existing intersection levels-of-service were determined using the methodology described in the "2000 Highway Capacity Manual". Existing deficiencies were identified based on the results of the level-of-service analysis and field observations.

Peak hour traffic that the proposed project will generate was estimated using trip generation analysis procedures recommended by the Institute of Transportation Engineers. Project generated traffic was distributed and assigned to the adjacent roadway network.

A level-of-service analysis for future traffic conditions with traffic generated by the study project was performed. The impacts of traffic generated by the proposed project were quantified and summarized. A report documenting the conclusions of the analyses performed and recommendations was prepared.



#### **4.9.2 Environmental Impacts & Mitigation Measures**

Phillip Rowell and Associates completed the Traffic Impact Assessment Report (TIAR) for HoKua Place (formerly known as Kapa'a Highlands II) and the report is attached as Exhibit H of this assessment. The major finding and conclusion of the report notes:

1. The HoKua Place subdivision is located west of Kapa'a Town and adjacent to Kapa'a Middle School. The project is a residential subdivision with single-family and multi-family residences and neighborhood supporting retail.
2. The project has two phases. Phase 1 will be 16 single-family agricultural lots. Access to and egress from these lot will via driveways along Olorena Road west of Kapa'a Middle School.
3. The second phase will consists of 683-multi-family units, 86-single family lots and homes and 8,000 square feet of neighborhood supporting retail. Access to and egress from Phase 2 will be provided via a new intersection along the north side of Kapa'a Bypass and a new intersection along the south side of Olorena Road.
4. The conclusion of the trip generation analysis is that Phases 1 and 2 will generate a total of 394 trips during the morning peak hour and 487 trips during the afternoon peak hour.
5. The level-of-service analysis of the intersection of Kūhiō Highway at Kukui Street determined that the overall intersection and all controlled movements will operate at Level-of-Service B without and with project generated traffic. There are no changes in the level-of-service of the intersections or controlled lane groups as a result of project related traffic.
6. A level-of-service analysis of the intersection of Kapa'a Bypass at Olorena Road concluded that the eastbound approach to the roundabout is currently over-capacity (Level-of-Service E) during the morning peak hour without the project but will operate at Level-of-Service D with the project. This improvement is because eastbound to southbound traffic will be diverted from the intersection to Road A.
7. The intersection of Kūhiō Highway at Kapa'a Bypass will operate at Level-of-Service F without and with the project during the morning and afternoon peak hours. The delay of the eastbound to northbound left turn increases even though the project adds no traffic to this movement. The delay of this movement is so long that it affects the level-of-service of the overall intersections. The proposed project adds no traffic to this movement. The proposed project adds traffic to the northbound to westbound left turn, which increases the delay to the eastbound to northbound left turn, but is not considered significant. The morning and afternoon peak hour projections for this lane group are 5 and 12 vehicles per hour, respectively.
8. Based on the results of the level-of-service analysis, no roadway improvements are recommended to accommodate project related traffic. The project actually has a positive impact as a result of constructing Road 'A', which will divert traffic away from the intersection of Olorena Road and Kapa'a Bypass. The eastbound to southbound movement will be over-capacity without Road 'A'. Traffic impacts due to the project are not considered significant.

## **Existing Peak Hour Traffic Volumes**

Current weekday peak hour traffic volumes at the intersection of Kapa'a Bypass at Olorena Road were obtained from manual traffic counts. The counts at the intersection of Olorena Road at Kapa'a Bypass were performed Tuesday, May 15, 2012. The counts at the intersection of Kūhiō Highway were performed Thursday, August 8, 2013, and the counts at the intersection of Kūhiō Highway at Kapa'a Bypass were performed on Tuesday, October 29, 2013.

The traffic counts include mopeds, motorcycles, buses, trucks and other large vehicles.

During the surveys, the following was observed at the intersection of Olorena Road at Kapa'a Bypass:

1. The number of pedestrians crossing the approaches to the intersection are minimal, even with the bus stop and transfer site at the park along the north side of Olorena Road east of the intersection.
2. Long queues of 15 vehicles or more along the westbound approach of Olorena Road were noted during the morning peak hour.

The Kaua'i Bus operates along Olorena Road and Kapa'a Bypass. A major bus stop and transfer point is located along Olorena Road east of Kapa'a Bypass in the parking lot adjacent to the park.

## **Level-of-Service Concept**

"Level-of-Service" is a term which denotes any of an infinite number of combinations of traffic operating conditions that may occur on a given lane or roadway when it is subjected to various traffic volumes. Level-of-service (LOS) is a qualitative measure of the effect of a number of factors which include space, speed, travel time, traffic interruptions, freedom to maneuver, safety, driving comfort and convenience.

There are six levels-of-service, A through F, which relate to the driving conditions from best to worst, respectively. In general, LOS A represents free-flow conditions with no congestion. LOS F, on the other hand, represents severe congestion with stop-and-go conditions. Level-of-service D is typically considered acceptable for peak hour conditions in urban areas.

Corresponding to each level-of-service shown in the table is a volume/capacity ratio. This is the ratio of either existing or projected traffic volumes to the capacity of the intersection. Capacity is defined as the maximum number of vehicles that can be accommodated by the roadway during a specified period of time.

The capacity of a particular roadway is dependent upon its physical characteristics such as the number of lanes, the operational characteristics of the roadway (one-way, two-way, turn prohibitions, bus stops, etc.), the type of traffic using the roadway (trucks, buses, etc.) and turning movements.

Like signalized intersections, the operating conditions of intersections controlled by stop signs can be classified by a level-of-service from A to F. However, the method for determining level-of-service for un-signalized intersections is based on the use of gaps in traffic on the major street by vehicles crossing or turning through that stream. Specifically, the capacity of the controlled legs of an intersection is based on two factors:

- 1) the distribution of gaps in the major street traffic stream, and
- 2) driver judgment in selecting gaps through which to execute a desired maneuver. The criteria for level-of-service at an un-signalized intersection is therefore based on delay of each turning movement.

### **Existing Levels-of-Service**

The results of the level-of-service analysis of the intersection of Kūhiō Highway at Kukui Street is summarized in the table “Existing Levels-of-Service - Signalized Intersections”, below. Since this intersection is signalized, the volume-to-capacity ratio, delay and level-of-service is shown for the overall intersection and each controlled movement. The traffic signal timing was estimated by manually timing the traffic signals during the peak hours.

**Existing Levels-of-Service - Signalized Intersections <sup>(1)</sup>**

Intersection and Movement	AM Peak Hour			PM Peak Hour		
	V/C <sup>(2)</sup>	Delay <sup>(3)</sup>	LOS <sup>(4)</sup>	V/C	Delay	LOS
	Cycle Length = 60 Seconds <sup>(5)</sup>			Cycle Length = 60 Seconds		
<b>Kuhio Highway at Kuhio Street</b>	<b>0.51</b>	<b>11.5</b>	<b>B</b>	<b>0.49</b>	<b>11.1</b>	<b>B</b>
Eastbound Left & Thru	0.10	17.0	B	0.09	16.9	B
Eastbound Right	0.03	16.4	B	0.01	16.3	B
Westbound Right	0.00	16.2	B	0.01	16.2	B
Northbound Left	0.03	5.0	A	0.02	5.0	A
Northbound Thru & Right	0.68	11.5	B	0.61	10.1	B
Southbound Left & Thru	0.65	10.9	B	0.67	11.5	B
Southbound Right	0.00	4.8	A	0.00	4.8	A

NOTES:

- (1) See [Attachments F and G](#) for Level-of-Service Worksheets.
- (2) Volume-to-Capacity ratio.
- (3) Delay is in seconds per vehicle.
- (4) Level-of-Service calculated using the operations method described in *Highway Capacity Manual*. Level-of-Service is based on delay.
- (5) Traffic signal cycle length determined by timing the traffic signal during peak hours.

The overall intersection operates at Level-of-Service B during both peak periods. All controlled lane groups operate at Level-of-Service A or B. This indicates good operating conditions.

The results of the level-of-service analysis of the intersection of Kapa'a Bypass and Oloheña Road are summarized in the table “Existing Levels-of-Service - Kapa'a Bypass at Oloheña Road”, below.

**Existing Levels-of-Service - Kapa'a Bypass at Oloheña Road**

Approach	AM Peak Hour		PM Peak Hour	
	Without Project		Without Project	
	V/C <sup>(1)</sup>	LOS <sup>(2)</sup>	V/C	LOS
<b>Overall Intersection</b>	<b>0.92</b>	<b>E</b>	<b>0.50</b>	<b>A</b>
Eastbound Approach	0.92	E	0.49	A
Westbound Approach	0.18	A	0.42	A
Northbound Approach	0.09	A	0.38	A
Southbound Approach	0.63	B	0.62	B

NOTES:

- (1) V/C. denotes volume-to-capacity ratio.
- (2) LOS denotes Level-of-Service.
- (3) See [Attachments F and G](#) for Level-of-Service Worksheets.

For roundabout intersections, the HCS methodology calculates volume-to-capacity ratios for the intersection approaches, which is then related to the volume-to-capacity ratio definitions for levels-of-service discussed previously. The levels-of-service calculations indicate that the eastbound approach is near capacity during the morning peak hour with a volume-to-capacity ratio of 0.92. All the remaining movements operate at Level-of-Service A or B.

The results of the level-of-service analysis of the remaining un-signalized intersections are summarized in the table “Existing-Levels-of-Service of Un-signalized Intersections”, below. The HCM methodology calculates only delays for controlled lane groups only. Volume-to-capacity ratios are not calculated. The 95th percentile queue lengths as reported by Synchro are also shown.

**Existing Levels-of-Service of Unsignalized Intersections**

Intersection, Approach and Movement	AM Peak Hour			PM Peak Hour		
	Delay <sup>(1)</sup>	LOS <sup>(2)</sup>	95 <sup>th</sup> Queue <sup>(3)</sup>	Delay	LOS	95 <sup>th</sup> Queue
<b>Kuhio Highway at Kapa'a Bypass</b>	<b>95.3</b>	<b>F</b>	<b>NC</b>	<b>12.3</b>	<b>B</b>	<b>NC</b>
Eastbound Left	273.5	F	999	57.9	F	227
Eastbound Right			Uncontrolled Lane Group			Uncontrolled Lane Group
Northbound Left	9.2	A	8	13.2	B	82
Northbound Thru			Uncontrolled Lane Group			Uncontrolled Lane Group
Southbound Thru			Uncontrolled Lane Group			Uncontrolled Lane Group
Southbound Right			Uncontrolled Lane Group			Uncontrolled Lane Group
<b>Olorena Road at Kaapuni Road</b>	<b>9.8</b>	<b>A</b>	<b>NC</b>	<b>3.1</b>	<b>A</b>	<b>NC</b>
Eastbound Left & Thru	0.9	A	2	1.7	A	2
Westbound Thru & Right			Uncontrolled Lane Group			Uncontrolled Lane Group
Southbound Left & Right	22.5	C	112	13.5	B	26
<b>Kaapuni Road at Kaehula Road</b>	<b>0.7</b>	<b>A</b>	<b>NC</b>	<b>0.3</b>	<b>A</b>	<b>NC</b>
Westbound Left & Right	11.5	B	4	11.4	B	1
Northbound Thru & Right			Uncontrolled Lane Group			Uncontrolled Lane Group
Southbound Left & Thru	0.0	A	0	0.1	A	0

NOTES:

- (1) Delay is in seconds per vehicle.
- (2) LOS denotes Level-of-Service.
- (3) 95th percentile queue in feet as reported by Synchro.
- (4) NC = Not calculated
- (5) See [Attachments F and G](#) for Level-of-Service Worksheets.

The intersection of Kūhiō Highway at Kapa'a Bypass operates at Level-of-Service F during the morning peak hour and Level-of-Service B during the afternoon peak hour. It is the eastbound left turn lane with a delay so long that impacts the overall intersection, resulting in the poor level-of-service.

The intersection of Olorena Road at Kaapuni Road and Kaehula Road is actually two intersections. Olorena Road is the eastbound and westbound approaches and Kaapuni Road is the STOP sign controlled approach at Olorena Road. Kaehula Road intersects Kaapuni Road west of Olorena Road. Therefore, the level-of-service results are shown for two intersections. The intersections of Olorena Road at Kaapuni Road and Olorena Road at Kaehula Road both operate at Level-of-Service A during both peak periods.

### Existing Deficiencies

The eastbound approach at the intersection of Olorena Road at Kapa'a Bypass is at or near capacity during the morning peak hour with a volume-to-capacity ratio of 0.92 and a Level-of-Service of E. The

deficient movement is mitigated when the project is constructed as traffic will be redistributed as a result of constructing Road A through the project.

The eastbound to northbound left turns at the intersection of Kūhiō Highway at Kapa'a Bypass operate at Level-of-Service F during both peak hours. However, the morning and afternoon volumes are only 5 and 12 vehicles, respectively. Since the volumes are so low, mitigation has been deferred. It should also be noted that the proposed development project adds no traffic to these movements.

### **Background Traffic Projections**

Based on data in the Kaua'i Long-Range Land Transportation Plan, population growth in the Kawaihau District, which includes Kapa'a, will be less than one percent per year until 2020. In addition, we are not aware of any approved projects in the vicinity that will impact traffic conditions along Kapa'a Bypass or Oloheña Road before the design year of this project.

Therefore, for this particular study, it was assumed that there will be no significant increase in peak hour traffic at the study intersections as a result of regional background growth or traffic generated by approved new projects in the vicinity of the project.

Future 2020 background (without project) traffic volumes were estimated to be comparable to existing peak hour traffic volumes at the study intersections.

### **Project Trip Generation**

Future traffic volumes generated by HoKua Place and HoKua Farm Lots (Phases 1 and 2) were estimated using the methodology described in the "Trip Generation Handbook" and data provided in "Trip Generation". This method uses trip generation equations or rates to estimate the number of trips that the project will generate during the peak hours of the project and along the adjacent street.

The equations used for the trip generation analysis are summarized in table "Trip Generation Equations", below. The trip generation equations for the residential uses are based on the number of planned residential units. The equations for the retail portion of the project are based on the gross leasable square footage of the retail area. The equations shown estimate the number of peak hour trips during the peak hours of the generator, which may or may not coincide with the peak hour of the adjacent street. "Trip Generation" does not note the peak hours of the generators.

A portion of the trips to and from the retail area will be from the adjacent traffic stream. These trips are referred to as "pass by trips" and are deducted from the total number of trip to estimate the number of new trips generated by the project. However, these trips are added to the driveway volumes at the retail areas. The equation for estimating the percent pass by trips is also provided. This equation is based on the gross leasable square footage of the retail area. Pass by equations are provided of the PM peak hour only.

It should be noted that the percentage of pass by trip estimated from the equation provided in the Trip Generation Handbook is 81%. State of Hawai'i Department of Transportation felt that this percentage was too high. It was agreed with State of Hawai'i Department of Transportation that 34% would be used for the trip generation calculations.

### Trip Generation Equations<sup>(1)</sup>

Period & Direction	Single Family Units (Land Use Code 210)	Multi-Family Units (Land Use Code 230)	Neighborhood Commercial (Land Use Code 820)	Pass By Trips	
	Equation or Percent <sup>(1)</sup>	Equation or Percent <sup>(1)</sup>	Equation or Percent <sup>(1)</sup>	Equation or Percent <sup>(2)</sup>	
Weekday Total	$\ln(T) = 0.92 \ln(X) + 2.71$	$\ln(T) = 0.85 \ln(X) + 2.55$	$\ln(T) = 0.65 \ln(x) + 5.83$	No Equation Provided	
AM Peak Hour	Total Inbound Outbound	$T = 0.70(X) + 12.05$ 25% 75%	$\ln(T) = 0.82 \ln(X) + 0.171$ 18% 82%	$\ln(T) = 0.60 \ln(A) + 2.29$ 61% 39%	No Equation Provided
PM Peak Hour	Total Inbound Outbound	$\ln(T) = 0.89 \ln(X) + 9.61$ 63% 37%	$T = 0.34(X) + 38.31$ 64% 36%	$\ln(T) = 0.66 \ln(A) + 3.40$ 48% 52%	$\ln(T) = -0.29 \ln(A) + 5.00$ 50% 50%

Notes:

(1) Source: Institute of Transportation Engineers, *Trip Generation*, 7<sup>th</sup> Edition, Washington, D.C., 2003

(2) Source: Institute of Transportation Engineers, *Trip Generation Handbook*, Washington, D.C., 2004, p 47

(3) T = Trips, X = Number of Units, A = Gross Leasable Square Feet

The results of the trip generation analysis are summarized in table "Trip Generation Calculations", below. The conclusion of the trip generation analysis is that Phases 1 and 2 will generate a total of 394 trips during the morning peak hour and 487 trips during the afternoon peak hour. As noted earlier, the numbers of peak hour trips shown are the trips generated during the peak hour of the generator, which may or may not coincide with the peak hours of the adjacent streets.

### Trip Generation Calculations

Period & Direction	Phase 1	Phase 2							Total Project Trips				
	Single Family	Single Family	Multi-Family	Neighborhood Commercial			Phase 2 Total Trip						
	16 Units	100 Units	700 Units	8,000 TLSF			Phase 2 Total Trip			(Phases 1 and 2)			
	Trips	Trips	Trips	Trips	Pass By Trips <sup>(1)</sup>	New Trips	Trips	Pass By Trips	New Trips	Total Trips	Pass By Trips	New Trips	
AM Peak Hour	Total Inbound Outbound	23 6 17	82 21 61	255 46 209	34 21 13	0 0 0	34 21 13	371 88 283	0 0 0	371 88 283	394 94 300	0 0 0	394 94 300
PM Peak Hour	Total Inbound Outbound	22 14 8	111 71 40	276 177 99	118 57 61	40 20 20	78 37 41	505 305 200	96 48 48	409 257 152	527 319 208	40 20 20	487 299 188

Notes:

(1) The percentage of pass by trips is 34% of the afternoon peak hour trips.

Project trips were distributed and assigned based on existing traffic approach and departure patterns of traffic into and out of the study area as estimated from the traffic counts. Given the location of the retail, which is the center of Phase 2, it was assumed that all the pass by trips would be diverted from the internal road system of Phase 2.

### Background Plus Project Projections

Background plus project traffic projections were estimated by superimposing the peak hourly traffic generated by the proposed project on the background (without project) peak hour traffic projections. This assumes that the peak hourly trips generated by the project coincide with the peak hour of the adjacent street. This represents a worse-case condition as it assumes that the peak hours of the intersection approaches and the peak hour of the study project coincide.

As noted earlier, construction of Road ‘A’ will divert traffic from the eastbound to southbound right turns and northbound to westbound left turns from the intersection of Olohena Road at Kapa‘a Bypass.

### Traffic Impact Assessment

The traffic impact of the proposed project was assessed by analyzing changes in traffic volumes at the study intersections and changes on the level-of-service.

An analysis of the project’s share of 2020 background plus project intersection approach volumes at the study intersections is summarized in table “Analysis of Project’s Share of Total Intersection Approach Volumes”, below. The table summarizes the project’s share of total 2020 peak hour approach volumes at each intersection.

Also shown are the percentages of 2020 background plus project traffic that is the result of background growth and traffic generated by related projects. The negative percentages reflect the redistribution of traffic as a result of Road ‘A’.

**Analysis of Project’s Share of Total  
Intersection Approach Volumes<sup>(1)</sup>**

Intersection	Period	Existing	2020 Background Plus Project	Project Traffic	
Kukui Highway at Kukui Street	AM	1441	1453	12	0.8%
	PM	1370	1385	15	1.1%
Olohena Road at Kapaa Bypass	AM	1447	1372	-75	-5.5%
	PM	1459	1407	-52	-3.7%
Kuhio Highway at Kapaa Bypass	AM	1990	2266	276	12.2%
	PM	2176	2518	342	13.6%

Notes:

- (1) Volumes shown are total intersection approach volumes or projections.
- (2) Percentage of total 2015 background plus project traffic.
- (3) Data to be provided in final draft report.

The percentage of project traffic at the intersection of Kūhiō Highway at Kukui Street is 0.8% during the morning peak hour and 1.1% during the afternoon peak hour. The analysis indicates that the peak hour traffic volumes at the intersection of Olohena Road at Kapa‘a Bypass will be less than existing because of the redistribution of traffic to Road ‘A.’

The analysis indicates that peak hour traffic at the intersection of Kūhiō Highway at Kapa‘a Bypass will increase 12.2 % during the morning peak hour and 13.6% during the afternoon peak hour. These increases are higher than desirable but the intersection is over two miles from the project. Typically, the study area for a project that generates the amount of traffic that this project generates should be limited to one-half mile, or less.

A level-of-service analysis was performed for “without project” and “with project” conditions to confirm that the intersections will operate at an acceptable level-of-service and that there are no traffic operational deficiencies.

The results of the 2020 level-of-service analysis of the intersection of Kūhiō Highway at Kukui Street are summarized in the table “2020 Levels-of-Service – Kūhiō Highway at Kukui Street”, below. The overall intersection and all controlled movements will operate at Level-of-Service B without and with project generated traffic. There are no changes in the level-of-service of the intersections or controlled lane groups as a result of project related traffic.

**2020 Levels-of-Service - Kuhio Highway at Kukui Street<sup>(1)</sup>**

Intersection and Movement	AM Peak Hour						PM Peak Hour					
	Without Project			With Project			Without Project			With Project		
	V/C <sup>(2)</sup>	Delay <sup>(3)</sup>	LOS <sup>(4)</sup>	V/C	Delay	LOS	V/C	Delay	LOS	V/C	Delay	LOS
<b>Overall Intersection</b>	Cycle Length = 60 Seconds <sup>(5)</sup>						Cycle Length = 60 Seconds					
Eastbound Left & Thru	0.51	11.5	B	0.51	11.6	B	0.49	11.1	B	0.50	11.1	B
Eastbound Right	0.03	16.4	B	0.04	16.5	B	0.01	16.3	B	0.02	16.3	B
Westbound Right	0.00	16.2	B	0.00	16.2	B	0.01	16.2	B	0.01	16.2	B
Northbound Left	0.03	5.0	A	0.03	5.1	A	0.02	5.0	A	0.04	5.2	A
Northbound Thru & Right	0.68	11.5	B	0.68	11.5	B	0.61	10.1	B	0.61	10.1	B
Southbound Left & Thru	0.65	10.9	B	0.65	10.9	B	0.67	11.5	B	0.67	11.5	B
Southbound Right	0.00	4.8	A	0.00	4.8	A	0.00	4.8	A	0.00	4.8	A

NOTES:

(1) See [Attachment Q and R](#) for Level-of-Service Worksheets.

(2) Volume-to-Capacity ratio.

(3) Delay is in seconds per vehicle.

(4) Level-of-Service calculated using the operations method described in *Highway Capacity Manual*. Level-of-Service is based on delay.

(5) Traffic signal cycle length determined by timing the traffic signal during peak hours.

The results of the level-of-service analysis for the intersection of the Kapa'a Bypass at Oloheña Road, the only existing study intersection, are summarized in table “Future (2020) Levels-of-Service - Kapa'a Bypass at Oloheña Road”, below. The Highway Capacity Manual methodology for analysis of roundabouts calculates only the volume-to-capacity ratio of each intersection approach. The volume-to-capacity ratio is then referenced to the level-of-service definitions for signalized intersection to determine the level-of-service of each approach.

**Future (2020) Levels-of-Service - Kapa'a Bypass at Oloheña Road**

Approach	AM Peak Hour				PM Peak Hour			
	Without Project		With Project		Without Project		With Project	
	V/C <sup>(1)</sup>	LOS <sup>(2)</sup>	V/C	LOS	V/C	LOS	V/C	LOS
<b>Overall Intersection</b>	<b>0.92</b>	<b>E</b>	<b>0.83</b>	<b>D</b>	<b>0.50</b>	<b>A</b>	<b>0.64</b>	<b>B</b>
Eastbound Approach	0.92	E	0.83	D	0.49	A	0.43	A
Westbound Approach	0.18	A	0.19	A	0.42	A	0.42	A
Northbound Approach	0.09	A	0.05	A	0.38	A	0.30	A
Southbound Approach	0.63	B	0.63	B	0.62	B	0.64	B

NOTES:

(1) V/C. denotes volume-to-capacity ratio.

(2) LOS denotes Level-of-Service.

(3) See [Attachment Q and R](#) for Level-of-Service Worksheets.

The analysis concluded that the eastbound approach is over-capacity (Level-of-Service E) during the morning peak hour without the project but will operate at Level-of-Service D with the project. This improvement is because eastbound to southbound traffic will be diverted to Road A.

The results of the level-of-service analysis for the remaining un-signalized intersections are summarized in table “202 Levels-of-Service of Un-signalized Intersections”, below. Shown are the delays, levels-of-service and 95th percentile queues.

### 2020 Levels-of-Service of Unsignalized Intersections

Intersection, Approach and Movement	AM Peak Hour						PM Peak Hour					
	Without Project			With Project			Without Project			With Project		
	Delay <sup>(1)</sup>	LOS <sup>(2)</sup>	95 <sup>th</sup> Queue <sup>(3)</sup>	Delay	LOS	95 <sup>th</sup> Queue	Delay	LOS	95 <sup>th</sup> Queue	Delay	LOS	95 <sup>th</sup> Queue
<b>Kuhio Highway at Kapa'a Bypass</b>	<b>95.3</b>	<b>F</b>	<b>NC</b>	<b>191.4</b>	<b>F</b>	<b>NC</b>	<b>12.3</b>	<b>B</b>	<b>NC</b>	<b>42.4</b>	<b>F</b>	<b>NC</b>
Eastbound Left	273.5	F	999	479.7	F	1676	57.9	F	227	190.1	F	1116
Eastbound Right			Uncontrolled Lane Group			Uncontrolled Lane Group			Uncontrolled Lane Group			Uncontrolled Lane Group
Northbound Left	9.2	A	8	9.6	A	15	13.2	B	82	21.0	C	203
Northbound Thru			Uncontrolled Lane Group			Uncontrolled Lane Group			Uncontrolled Lane Group			Uncontrolled Lane Group
Southbound Thru			Uncontrolled Lane Group			Uncontrolled Lane Group			Uncontrolled Lane Group			Uncontrolled Lane Group
Southbound Right			Uncontrolled Lane Group			Uncontrolled Lane Group			Uncontrolled Lane Group			Uncontrolled Lane Group
<b>Olorena Road at Kaapuni Road</b>	<b>9.8</b>	<b>A</b>	<b>NC</b>	<b>10.1</b>	<b>B</b>	<b>NC</b>	<b>3.1</b>	<b>A</b>	<b>NC</b>	<b>3.3</b>	<b>A</b>	<b>NC</b>
Eastbound Left & Thru	0.9	A	2	0.9	A	2	1.7	A	2	1.5	A	2
Westbound Thru & Right			Uncontrolled Lane Group			Uncontrolled Lane Group			Uncontrolled Lane Group			Uncontrolled Lane Group
Southbound Left & Right	22.5	C	112	24.0	C	121	13.5	B	26	14.4	B	32
<b>Kaapuni Road at Kaehula Road</b>	<b>0.7</b>	<b>A</b>	<b>NC</b>	<b>0.6</b>	<b>A</b>	<b>NC</b>	<b>0.3</b>	<b>A</b>	<b>NC</b>	<b>0.3</b>	<b>A</b>	<b>NC</b>
Westbound Left & Right	11.5	B	4	11.7	B	4	11.4	B	1	11.6	B	1
Northbound Thru & Right			Uncontrolled Lane Group			Uncontrolled Lane Group			Uncontrolled Lane Group			Uncontrolled Lane Group
Southbound Left & Thru	0.0	A	0	0.0	A	0	0.1	A	0	0.1	A	0

NOTES:

(1) Delay is in seconds per vehicle.

(2) LOS denotes Level-of-Service.

(3) 95<sup>th</sup> percentile queue in feet as reported by Synchro.

(4) NC = Not calculated

(5) See [Attachments Q and R](#) for Level-of-Service Worksheets.

The intersection of Kūhiō Highway at Kapa'a Bypass will operate at Level-of-Service F without and with the project during the morning and afternoon peak hours. The delay of the eastbound to northbound left turn increases even though the project adds no traffic to this movement. The delay of this movement is so long that it affects the level-of-service of the overall intersections. The remaining un-signalized intersections will operate at Level-of-Service A without and with project traffic.

The configurations of the intersections of Kapa'a Bypass and Road 'A' and Olorena Road at Road "A" were determined before the level-of-service analysis was performed for these intersections. An assessment of the need for a separate left turn lane at both intersections was performed using FHWA's standard. If the intersection of the approaching volume and the opposing volume is left of the calculated or estimated percent of left turns, a left turn lane is not warranted. As shown, the assessment determined that a separate left turn lane is warranted at the intersection of Kapa'a Bypass at Road 'A' based both AM and PM peak hour projections and at the intersection of Olorena Road at Road 'A' based on PM peak hour projections.

Based on the results of the assessment for a separate left turn lane at the new intersections, the level-of-service analysis was performed using the following assumptions:

1. There will be a separate left turn lane for left turns from eastbound Kapa'a Bypass to northbound Road 'A.'
2. There will be a separate left turn lane for left turns westbound Olorena Road to southbound Road 'A.'
3. Road 'A' approaches to both Kapa'a Bypass and Olorena Road will be one lane each for the level-of-service analysis. However, each approach may be widened to provide separate left and right turns lanes to minimize delays to right turns.

The results of the level-of-service analysis of the STOP sign controlled intersections are summarized in table “2020 Levels-of-Service – New Intersections”, below. As shown, all lane groups will operate at Level-of-Service C, or better.

### 2020 Levels-of-Service - New Intersections

Intersection and Movement	AM Peak Hour			PM Peak Hour		
	Delay <sup>1</sup>	LOS <sup>2</sup>	Queue <sup>3</sup> (Feet)	Delay	LOS	Queue (Feet)
<b>Kapa'a Bypass at Road 'A'</b>	<b>10.5</b>	<b>B</b>	<b>NC</b>	<b>4.3</b>	<b>A</b>	<b>NC</b>
Eastbound Left	9.2	A	9	8.8	A	24
Southbound Left & Right	30.5	D	155	12.0	B	33
<b>Olorena Road at Road 'A'</b>	<b>2.5</b>	<b>A</b>	<b>NC</b>	<b>3.4</b>	<b>A</b>	<b>NC</b>
Westbound Left	9.0	A	2	7.9	A	4
Northbound Left & Right	16.7	C	31	16.8	C	35

NOTES:

- (1) Delay is in seconds per vehicle.
- (2) LOS denotes Level-of-Service. Level-of-Service is based on delay.
- (3) 95<sup>th</sup> Percentile in feet as reported by Synchro.
- (4) See [Attachments Q and R](#) for Level-of-Service Analysis Worksheets.
- (5) NC = Not calculated.

#### Project Road System

For signalized intersections, Level-of-Service D is the minimum acceptable Level-of-Service and that this standard is applicable to the overall intersection rather than each controlled lane group. Minor movements, such as left turns, and minor side street approaches may operate at Level-of-Service E or F for short periods of time during the peak hours so that the overall intersection and major movements along the major highway will operate at Level-of-Service D, or better. All volume-to-capacity ratios must be 1.00 or less.

A standard has not been established for un-signalized intersections. Therefore, Level-of-Service D is an acceptable level-of-service for any major controlled lane groups, such as left turns from a major street to a minor street. Side street approaches may operate at Level-of-Service E or F for short periods of time. This is determined from the delays of the individual lane groups. If the delay of any of the side street approaches appears to be so long that it will affect the overall level-of-service of the intersection, then mitigation measures should be accessed.

Using this standard, the Traffic Analysis concluded that no mitigation is recommended.

The eastbound to northbound left turns at the intersection of Kūhiō Highway at Kapa'a Bypass will operate at Level-of-Service F, without and with project traffic. The proposed project adds no traffic to this movement. The proposed project adds traffic to the northbound to westbound left turn, which increases the delay to the eastbound to northbound left turn.

The level-of-service of the eastbound approach of Olorena Road to Kapa'a Bypass improves from Level-of-Service E to Level-of-Service D with project as a result of construction of Road 'A' between Kapa'a Bypass and Olorena Road, providing an alternate route and diverting traffic from the intersection. Thus, Road 'A' running through the project connecting these two intersections, distributes traffic and reduces the overcapacity condition at this intersection during the AM peak hour.

## Other Traffic Related Issues

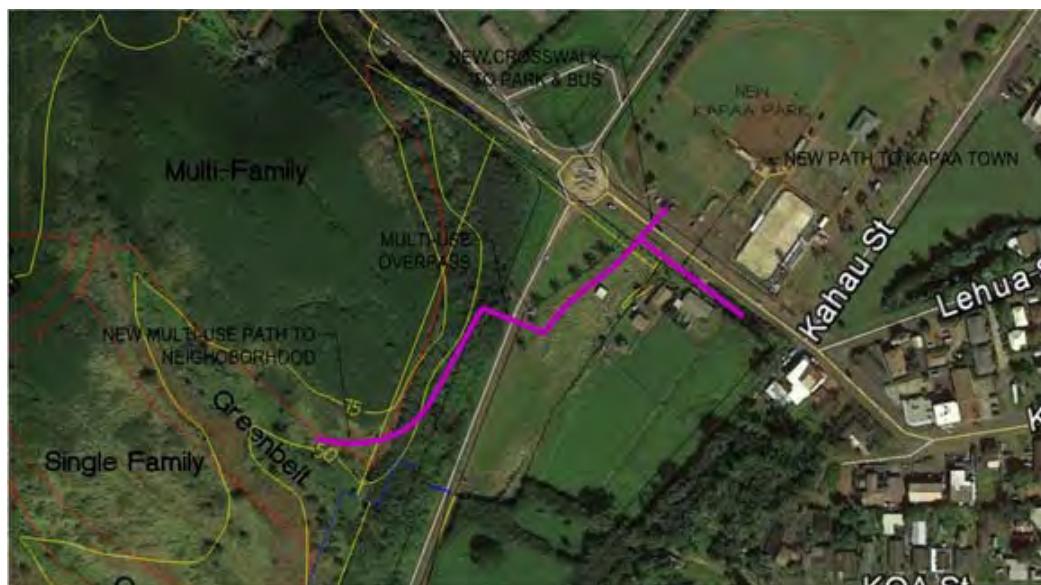
Impacts of Kapa'a Closure Bypass - Based on the traffic counts performed for this study, the Kapa'a Bypass accommodates between 600 and 700 vehicles per hour during the peak hours. A closure of the bypass would force this traffic to use Kūhiō Highway. During the field reconnaissance for this project, it was noted that traffic flow along Kūhiō Highway is congested, especially during the afternoons, with very slow speeds and long delays indicating low levels-of-service.

It would be difficult for the intersections along Kūhiō Highway in Kapa'a Town to accommodate this additional traffic at acceptable levels-of-service. The addition of traffic that now uses Kapa'a Bypass to current traffic along Kūhiō Highway would result in longer delays and therefore lower levels-of-service. The conclusion is that Kapa'a Bypass serves as a major mitigation to potential traffic congestion and low levels-of-service along Kūhiō Highway.

Pedestrian and Traffic - It is reasonable that there will be a small amount of pedestrian and bicycle activity along Olohenā Road in the vicinity of Kapa'a Middle School. Some of this pedestrian activity may be generated from HoKua Place. Accordingly, the intersections into and out of the subdivisions should provide pedestrian crosswalks to accommodate this activity.

The existing pedestrian pathway on the north side of Olohenā Road that leads from the Kapa'a Middle School to the round-about, a county bus stop, and the Kapa'a Park is not within the project limits and would likely remain in place as it provides the most direct link to neighborhoods north of the development.

A suggestion to improve access for pedestrians and bicycles directly to Kapa'a Town is a pedestrian-bicycle multi-use overpass over the Kapa'a Bypass Road, as shown in the attached sketch. The overpass could take advantage of the topography and cross from the hillside adjacent to the Kapa'a Bypass Road and end into remnant lot within the project that was created when the Bypass Road was constructed. If actually used, the path would drop back to ground level and extend to pathways leading to Kapa'a Park and Kapa'a Town (noted in sketch below.)



The bicycle traffic would be directed to use the roadways and multi-use paths within the project that would lead to the over-pass shown in the sketch.

Speed Control Along Road 'A' - As noted earlier in this report, Road 'A' will provide an alternate route to Kapa'a Middle School since it will be a more direct route for northbound traffic. The County has noted that Road 'A' will serve as a collector road and it is not appropriate to incorporate traffic calming measures to the road.

Olorena, Ka'apuni and Keahulua Intersection - The mauka intersection is a complex traffic issue. Olorena Road is the primary roadway providing connection to both south Kapa'a and Wailua. It sees regular traffic from those trying to bypass Kapaa Town, especially during peak traffic times. Ka'apuni and Keahulua Roads both provide very necessary connections to north Kapaa, Kapahi mauka neighborhoods and Kawaihau Road.

Ka'apuni and Keahulua meet at Olorena in a poor location and at odd angles. Sight distances for drivers is so poor at this intersection a mirror is used to assist drivers to see on-coming vehicles on Olorena Road. To alleviate this condition the intersection would have to be completely reworked. A round-about is proposed that would be located mostly within the project on a flat ground near the existing intersection. Its design would also incorporate access and crossings for both pedestrians and bicyclist that would lead into the main drive through the project.

Integrating concepts of the Kaua'i Multimodal Land transportation Plan (KMLTP), the proposed roadway through the project will include two bus stops and sidewalks on one side. A bike and walking path is also proposed from the by-pass road up to the existing Kapa'a Middle School. Construction of bus stops will be consistent with the County's Bus Stop Design Guidelines.

The County of Kauai will require that all the projects streets meet their standards and be Complete Streets with accommodations for all users.

### **Federal-aid Highways 2035 Transportation Plan for the Kauai District**

Hawaii Department of Transportation replaced the 1997 Kauai Long-Range Land Transportation Plan with the Federal-aid Highways 2035 Transportation Plan for the Kauai District (July, 2014.) This updated plan will guide the major projects for the next 20 years.

The Plan is developed around a set of eight federal planning factors that are intended to address transportation comprehensively: Safety, Transportation Access Mobility, System Efficiency Management & Operations, Economic Viability, Environment and Sustainability, Modal Integration, System Preservation, and Security.

Kauai's roadway network includes two major highways that extend from Lihue, the hub of Kauai District, around the perimeter of the island in both directions. These highways serve as the primary belt road access between the island's towns and communities, and are connected to a network of minor arterials and collector roadways that provide further local access. These highways also serve as the primary commercial core or main street for many small towns.

On the west side of the island, Kaumuali'i Highway is the regional highway but also operates as the local commercial corridor through Waimea and Kalaheo. Kūhiō Highway is the sole access to the north shore

but also operates as the prime neighborhood commercial street through Kapaa on the east side of the island and through Hanalei on the north shore.

Needs and deficiencies of the land transportation system on Kauai were identified through various methods. As previously mentioned, relevant plans and policies were reviewed and future forecast demand was assessed against the transportation infrastructure. An equally important contributor to the identification of transportation needs and deficiencies were the discussions with stakeholder groups. Stakeholder groups identified regional system needs that aligned with the eight planning factors and the final goals and objectives of the Plan.

A number of long-range roadway infrastructure potential solutions are suggested. In addition, the Hawaii Department of Transportation (HDOT) currently has several plans to improve Kūhiō Highway in the Wailua area. The proposed projects are:

- Add one lane to Kūhiō Highway from the Lihue end of the Kapaa Bypass Road to the vicinity of Kuamo'o Road. This project is planned for construction in late-2015 with construction duration of approximately eighteen months.
- Low cost solutions are being evaluated by our Kauai staff. Signal timing, restricted access, and other solutions are being evaluated. HDOT is coordinating with the county and public.
- Planning has begun to realign the Lihue end of the Kapa'a Bypass Route with Aleka Loop to facilitate both capacity and safety improvements at this intersection.
- HDOT is in the process of completing a study that will look at additional improvements in and around Kapa'a. The study was originated to review much of the existing work that has already been studied in the Kapa'a area and to identify projects that can be accomplished in a relatively short time frame to improve capacity and safety. One of the solutions being proposed from this study is to add an additional lane to the north end of the Kapa'a Bypass so there can be two way traffic around Kapa'a Town.

HDOT notes it is actively working to address traffic concerns along the Kūhiō and Kapa'a Bypass corridor and appreciates the continued cooperation between the County of Kauai, local developers, in doing their best to alleviate congestion along Kūhiō Highway in Kapa'a and elsewhere on island.

#### **4.9.3 Level of Impact after Mitigation**

As noted in the response letter from the Department of Transportation related to the Traffic Impact Analysis Report, as found in Exhibit H of this report, DOT concurs with the findings of that analysis. A summary of their response is noted below:

- Your justification that a traffic signal warrant and queue analysis would not be appropriate is acceptable.
- Our concern over "traffic calming" measures along Road A through the subdivision remain, since it would potentially reduce the utility that Road A would divert significant traffic; however your justification is acceptable.
- A left-turn storage lane from the Kapaa Bypass into Road A of the subdivision may be deferred for the immediate future but the subdivision is still required to provide one should traffic conditions warrant it at no cost to the Department of Transportation (DOT).
- With reference to the executed Memorandum of Agreement dated May 30, 2002, the appropriate right-of-way of the Kapaa Bypass with "No Access Permitted" except at existing access (i.e. Road A) along the project frontage, shall be dedicated to the DOT as a condition of the Land Use Commission.

In response to questions concerning the information provided in the Environmental Impact Statement Preparation Notice, Phillip Rowell noted:

Comments from County of Kauai Department of Public Works and Responses  
Relative to DRAFT TIAR for Kapaa Highlands Dated June 6, 2014  
Comments Dated February 4, 2015

Comment	Response
1. The Kaua'i County Council has adopted a resolution establishing a <i>Complete Streets Policy</i> . Therefore, <i>Complete Streets</i> design principles will need to be incorporated in this project. <i>Complete Streets</i> features include interconnected sustainable street networks providing opportunities for all modes of travel to and from neighborhood and nearby destinations. Street layout and design shall provide connectivity with ample space for pedestrians, bicyclists, motorists, and public transportation users of all ages and abilities. We recommend that you work with our office as you finalize the street network and street cross sections for the project. The preliminary street layout shows many cul-de-sacs and dead end streets. We recommend that dead end streets be avoided as much as possible in the design of this project. In addition, where streets do not connect (for example due to concerns about access control and intersection proximity on major streets and collector streets), we recommend that pathway connections be provided for pedestrians and bicyclists. For this project, it is especially important that pedestrian and bicycle connections be provided from all residential areas of the development to Kapa'a Middle School.	Acknowledged.
2. A Traffic Impact Assessment Report (TIAR) is included as part of the EISPN. We would appreciate the opportunity to review the TIAR prior to it being finalized, in order to provide more detailed comments. We have the following initial comments regarding the TIAR and the discussion of traffic issues in the EISPN;	No response required.
a. There are a number of typographical errors in the traffic section of the EISPN (Section 4.9), including misspelled and incorrect road names, incomplete sentences, and other errors.	Could not confirm if this comment relates to the EISPN or the TIAR. The names and spelling of the street names used in the TIAR were taken from the street name signs in the field. If there are misspelled or incorrect street names in the TIAR, please bring them to our attention and we will correct them.

	<p>b. We recommend that the revised TIAR analyze the intersection of Kuhio Highway and Lehua Street since this intersection will likely receive more northbound traffic than the Kuhio Highway and Kukui Street intersection.</p>	<p>First, the TIAR has been revised in response to comments from Kauai County Department of Public Works dated August 13, 2012. The TIAR was revised to include the intersection of Oloheña Road, Kaapuni and Kaehulua Road at the request of the County Department of Public Works. It does not seem appropriate to ask for additional intersections to be analyzed after the TIAR has already been revised and finalized.</p>
	<p>c. We recommend that the revised TIAR analyze the intersection of Oloheña Road and Lehua Street since this intersection will receive a fair amount of additional traffic.</p>	<p>See our response to comment 2b above.</p>
	<p>d. The EISPN suggests speed control measures along Road "A" through the project area. Road "A" is an important connection that will alleviate congestion in other areas; as such it will need to be constructed as a collector street. The use of four-way stops or typical residential street speed humps would not be appropriate as speed control on a collector street. We recognize the need to reduce speeds on this roadway and we recommend that the applicant work with us to identify appropriate speed control measures for a collector street, possibly including speed tables or raised medians.</p>	<p>Acknowledged.</p>

	<p>e. The EISPN includes discussion of a letter from the Hawaii Department of Transportation that suggests that a left turn storage lane from the Kapa'a Bypass into Road "A" could be deferred. We disagree and recommend that this left turn lane be included as part of the project development. In addition, the TIAR assumes that there will be no traffic making the southbound left turn from Road "A" to the Kapa'a Bypass. We do not agree with this assumption. The EISPN indicates an estimated level of service of D for the southbound left and right turn movements, even with this assumption of no southbound left turns. We suspect that the addition of southbound left turns at this intersection will have a negative effect on the delay and level of service. This may warrant additional mitigating measures, such as separate southbound left and right turn lanes, or a possible roundabout at this intersection. Lastly, the AM Peak analysis in the TIAR for this intersection appears to incorrectly assign the volumes for the westbound through movement to the westbound right turn movement</p>	<p>The Kapaa Bypass is a State roadway and any improvements must be approved by State of Hawaii Department of Transportation. A revised and updated analysis of the intersection of Kapaa Bypass at Road "A" concluded that the intersection will operate at Level-of-Service C without the left turn lane.</p> <p>No traffic was assigned to the southbound left turn or the westbound right turn. These movements will be minimal during the peak hours favoring the more direct route through the intersection of Olorena Road and Road "A."</p>
	<p>f. The EISPN and TIAR show the proposed location of the intersection Olorena and Road "A" as being approximately adjacent to the property line of Kapaa Middle School. We are concerned about the close proximity of this full movement intersection to the school. In addition, this intersection would be about 800 feet from the intersection of Olorena Road and Kaapuni Road, an existing intersection with unusual geometry. The TIAR shows that the small amount of project-generated traffic at the intersection of Olorena Road and Kaapuni Road intersection does not significantly worsen delay or level of service. However, we are concerned with the safety of this intersection due to the increase in traffic and the unusual geometry. We recommend that the TIAR evaluate realigning Road A to connect to Olorena Road at Kaapuni Road, with the possible installation of a roundabout.</p>	<p>The proximity of Road "A" to Kapaa Middle School was addressed in our response to comments from the Department of Education dated September 12, 2012. A copy of this letter is attached.</p> <p>To realign Road "A" to intersection Olorena Road at Kaapuni Road would require redesign of the project and a redistribution of project generated traffic. Intersecting Road "A" with Kaapuni Road would also create a five-legged intersection which would present a number of right-of-way control issues. A roundabout could address some of these issues but we question the viability of a roundabout given the topography of the area.</p>
	<p>3. Pre-development drainage flow volumes and drainage flow patterns must be maintained. The applicant is required to address any increase in storm water runoff generated from the proposed improvements and mitigate drainage impacts in compliance with the County's Storm Water Runoff System Manual. No additional storm water runoff is allowed to adversely impact natural drainage ways, streams, or downstream properties. The Preliminary Engineering Report - Drainage Improvements for Kapaa Highlands -Phase II as Exhibit F does not provide sufficient information to analyze the impacts of storm water runoff from the proposed development.</p>	<p>Not a traffic related comment. No response provided.</p>

In addition, Ray McCormick, District Engineer for the Department of Transportation, based on Kauai, noted the following projects planned in the vicinity of the HoKua Place project:

DAVID Y. IGE  
GOVERNOR



FORD N. FUCHIGAMI  
DIRECTOR

Deputy Directors  
JADE T. BUTAY  
ROSS M. HIGASHI  
EDWIN H. SNIFFEN  
DARRELL T. YOUNG

IN REPLY REFER TO:

STATE OF HAWAII  
DEPARTMENT OF TRANSPORTATION  
HIGHWAYS DIVISION  
KAUAI DISTRICT  
1720 HAULEUKANA STREET  
LIHUE, HAWAII 96766

HWY-K 4.150067

February 11, 2015

Mr. Greg Allen  
161 Wailua Road  
Kapaa, HI 96746

Dear Mr. Allen:

Subject: Kuhio Hwy Improvements

Thank you for your inquiry about upcoming projects on Kuhio Highway in Kapaa. We understand the many concerns that all residents on Kauai share regarding congestion problems that currently exist on Kuhio Highway.

The Hawaii Department of Transportation (HDOT) currently has several plans to improve Kuhio Highway in the Wailua area. The proposed projects are;

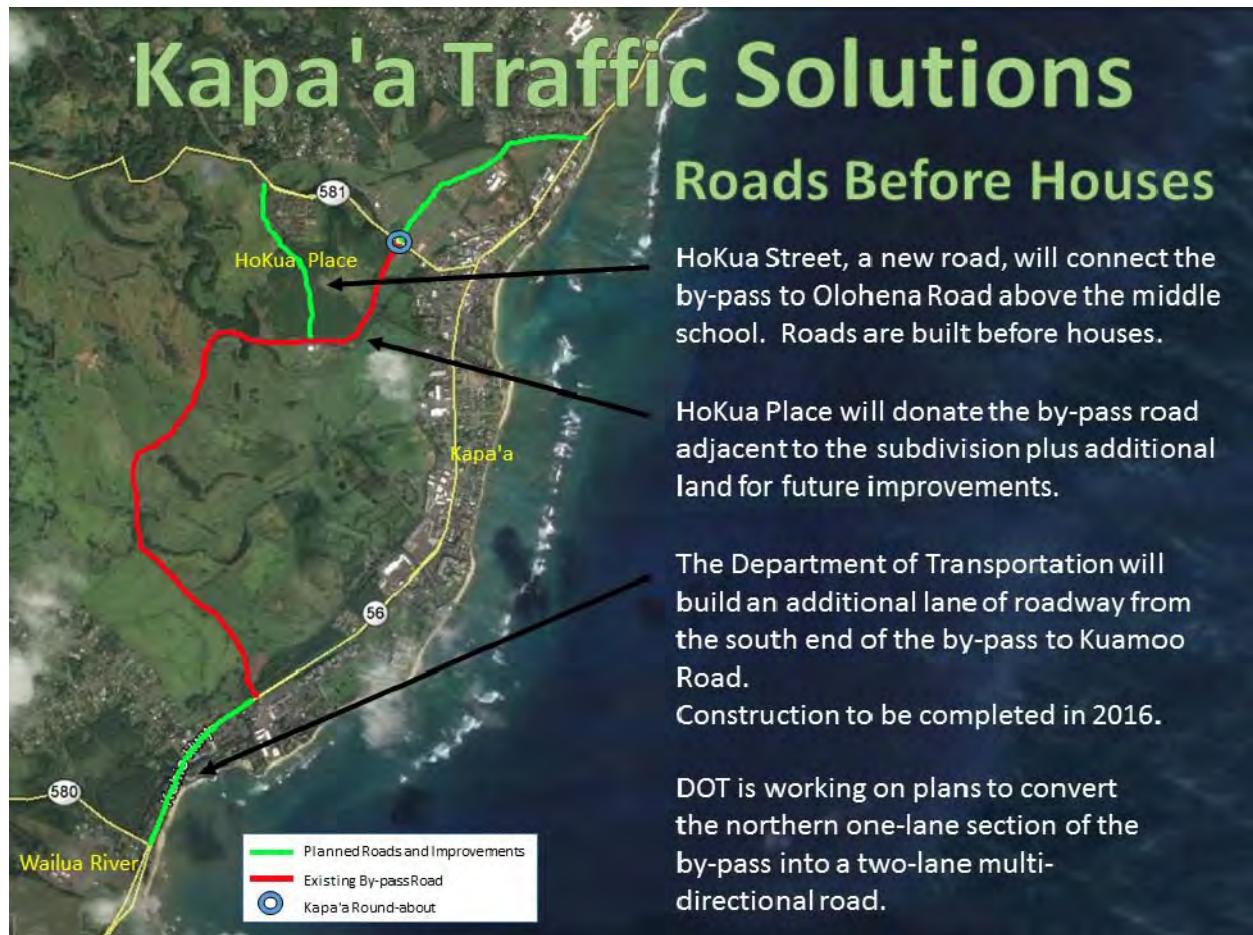
- Add one lane to Kuhio Highway from the Lihue end of the Kapaa Bypass Road to the vicinity of Kuamoo Road. This project is planned for construction in late 2015 with construction duration of approximately eighteen months.
- Low cost solutions are being evaluated by our Kauai staff. Signal timing, restricted access, and other solutions are being evaluated. We are coordinating with the county and local citizens to provide input.
- Planning has begun to realign the Lihue end of the Kapaa Bypass Route with Aleka Loop to facilitate both capacity and safety improvements at this intersection.
- HDOT is in the process of completing a study that will look at additional improvements in and around Kapaa. The study was originated to review much of the existing work that has already been studied in the Kapaa area and to identify projects that can be accomplished in a relatively short time frame to improve capacity and safety. The study is being done in conjunction with the Hawaii Department of Transportation (HDOT), County of Kauai, and local citizens groups. One of the solutions being proposed from this study is to add an additional lane to the north end (single land end) of the Kapaa Bypass so that we can have two way traffic around Kapaa Town.

- HDOT has also replaced the 1997 Kauai Long-Range Land Transportation Plan with the Federal-aid Highways 2035 Transportation Plan for the Kauai District. This updated plan will guide our major projects for the next 20 years. Additional travel lanes from Kapule Hwy to Mailihuna Road are recommended by this report.

HDOT is actively working to address traffic concerns along this corridor and appreciates the continued cooperation between the County of Kauai, local developers, and the community as we do our best to alleviate congestion along Kuhio Highway in Kapaa and elsewhere on island. We appreciate your interest and hope that you will continue to coordinate your efforts for all the citizens of Kauai. Please contact me at 808-241-3006 if you have any additional questions or concerns.

Very truly yours,

RAYMOND J. MC CORMICK,  
District Engineer



## 4.10 Power & Communication

This section discusses the electrical power and communications facilities in the region, the potential impact of the project on those facilities, and mitigation measures HoKua Place will employ to mitigate potential impacts.

### 4.10.1 Environmental Setting

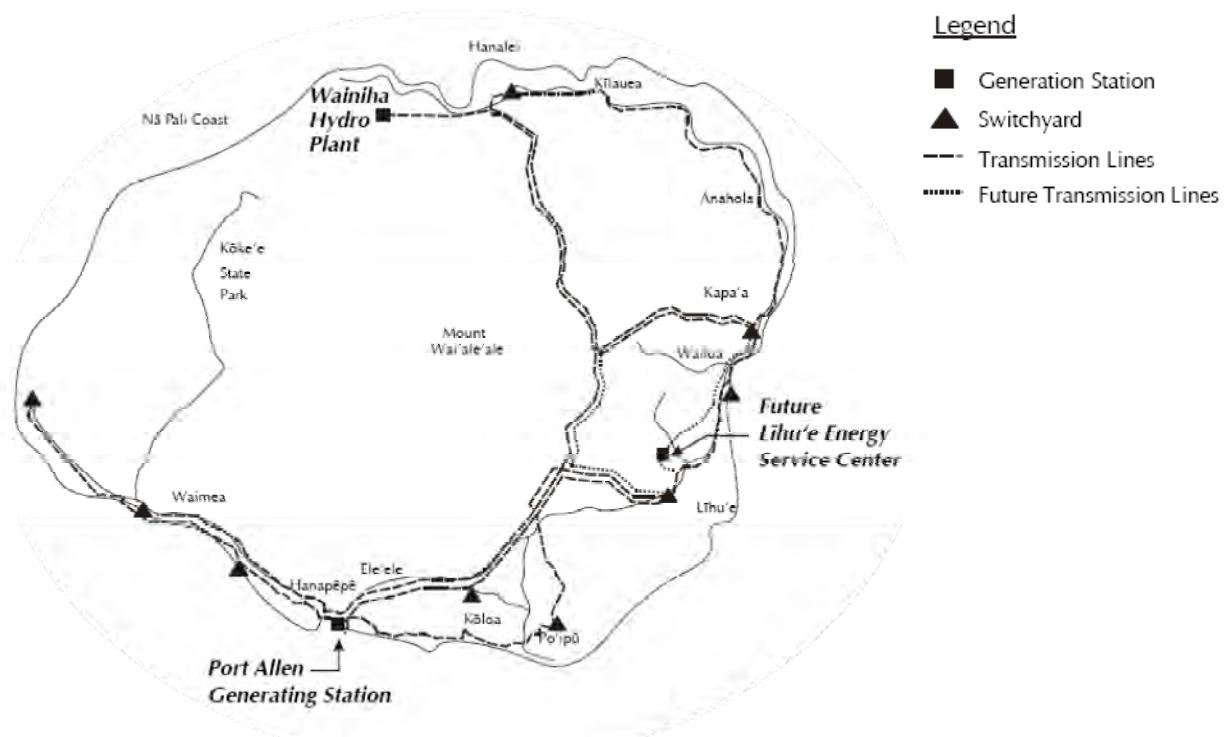
#### Power

Residents of the State of Hawai'i pay the highest electricity rates in the US. The average American paid 10.5 cents/kWh in 2010. In the state of Hawai'i, O'ahu currently has the lowest residential electricity rates, while Lāna'i has the highest. Residential rates on Kaua'i average between 40-45 cents/kWh.

Hawai'i relies on imported oil for approximately 76% of its total electricity production. The price variation across the state is largely a result of difference in power plant efficiencies, power purchasing agreement and other infrastructure.

	Kaua'i	Oahu	State
Medium Income (2009)	\$55,723	\$67,019	\$63,741
Electricity Price (May 2011)	44.27 cents/kWh	30.1 cents/kWh	-

The Kaua'i Island Utility Cooperative ("KIUC") is the sole electric utility on Kaua'i. KIUC began serving the people of Kaua'i on November 1, 2002, when it purchased Kaua'i Electric from Connecticut-based Citizens Communications. KIUC is America's newest electric cooperative, but it's by no means the only one. It is one of approximately 900 electric cooperatives serving electric consumers in 47 states.



Like all cooperatives, KIUC operates as a not-for-profit organization that is owned and controlled by the people it serves. KIUC serves over 23,300 customers with 92% of KIUC's electricity coming from the burning of imported fossil fuels.

According to the Kaua'i General Plan, the Kawiahau region is served via a tap off the mauka transmission line that connects the Wainiha Hydroelectric Plant with Port Allen. This tap provides power via the Kapa'a Switchyard at Kapa'a Town and other developed coastal areas, as well as to residential communities in Kapa'a and Wailua Homestead areas. Kapa'a Switchyard is also linked to the Lydgate Substation and the Līhu'e Switchyard.

A photovoltaic system that can generate up to 1.18 MW of electricity is situated in HoKua Farm Lots (formerly known as Kapa'a Highlands I). Its operator entered into an agreement to sell to Kaua'i Island Utility Cooperative electricity generated from the solar farm for 20 years. "Creating more renewable energy alternatives is one of the most critical challenges we face," Kaua'i Mayor Bernard Carvalho said at a dedication ceremony for the solar farm.

The photovoltaic system project spreads over five acres and has 5,376-solar panels mounted on posts and piers. The panels average about 12-feet off the ground.



### **Communications**

The project site is served by Hawaiian Telcom telephone lines. Numerous cell towers across the island provide cellular phone service to the area.

#### **4.10.2 Environmental Impacts & Mitigation Measures**

##### **Power**

The project will not have a significant impact on KIUC's electrical grid. The solar facility located at HoKua Farm Lots (formerly known as Kapa'a Highlands I) will be transmitting electricity to nearby KIUC transmission lines.

In a September 6, 2007 email to HoKua Place (formerly known as Kapa'a Highlands II), Curt K. Tadani, Eastside Distribution Planner for KIUC wrote,

“I got your message and the plans that you brought in were already approved and signed off by us on June 27, 2005 so as far as we're concerned, it should be okay”.

Pursuant to Chapter 344 (State Environmental Policy) and Chapter 226 (Hawai'i State Planning Act), HRS, all HoKua Place activities, buildings and grounds will be designed with a significant emphasis on energy conservation and efficiency.

Efficient design practices and technologies will be the cornerstone of HoKua Place's design phase. Buildings within HoKua Place will further comply with the County of Kaua'i Energy Conservation Code (Kaua'i County Ordinance 890).

Furthermore, solar water heaters will be utilized as made requisite under Section 196-6.5, HRS. HoKua Place will confer with KIUC in regards to suggestions and proposals for customized demand-oriented management programs offering rebates for the installation of alternative energy efficient technologies and measures.

HoKua Place is committed to renewable energy and energy efficiently as ways to reduce environmental harm and self sufficiency. HoKua Place will continue to improve programs and create new programs as the development is initiated.

In 2009, the State Legislature codified the need for energy efficiency by enacting the statewide energy efficiency portfolio standard with a target of reducing energy consumption by 30% of forecasted energy consumption by 2030 (4,300 GWh) and beginning the process for separating efficiency from the existing renewable portfolio standard.

Hawai'i Revised Statutes section 46-19.6 requires all county agencies to place a “priority on processing of permit applications for construction projects incorporating energy and environmental design building standards.”

To reduce net energy consumption and demand, HoKua Place will consider the implementation of elements of the United States Environmental Protection Agency (EPA) Energy Star Program; including efficient insulation, high performance windows, compact construction, efficient ventilation systems, and energy efficient lighting elements and appliances.

HoKua Place will furthermore seek to harness energy conservations and technologies to facilitate the possibility of net energy metering in building design to empower residents and tenants to reduce their electricity costs and provide energy back to the grid.

Energy conservation and efficiency measures will be implemented and emphasized where applicable in the design of HoKua Place. Energy-efficiency technologies to be considered include:

- Solar energy for water heating
- Photovoltaic systems, fuel cells, biofuels and other renewable energy sources
- Optimal utilization of daytime sunlight
- High efficiency light fixtures
- Roof and wall insulation, radiant barriers and energy efficient windows

- Optimized air-flow
- Installation of heat resistant roofing
- Intelligent Landscaping to provide for shading, dust control, and heat-mitigation
- Portable solar lighting (i.e. parking lots)

Additionally, there currently are high voltage electrical lines around part of the project's perimeter. The electrical utility and HoKua Place would like to run the lines underground thru the project, dependent upon funding and may be incorporated into the project. This would be a both a preventative measure to protect shearwater birds, and to beautify the historic Kapa'a town core area.

### **Communications**

The project will not have a significant impact on communication resources or services.

#### **4.10.3 Level of Impact after Mitigation**

The use of alternative/renewable energy, as well as, the implementation of energy conservation and efficiency measures, as noted in the HoKua Place (formerly known as Kapa'a Highlands II) Sustainability Plan (Exhibit B), will serve to reduce the impact of the project on energy grids and resources. The projects energy consumption and communication needs will have a less than significant impact.

The project will not have a significant impact on KIUC's electrical grid. The solar facility located at HoKua Farm Lots (formerly known as Kapa'a Highlands I), will be transmitting electricity to nearby KIUC transmission lines.

## **4.11 Noise**

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This section discusses the noise conditions in the region and in the project area, the potential impacts of the project on those conditions, and the mitigation measures HoKua Place will employ to mitigate those potential impacts.

### **4.11.1 Environmental Setting**

Sound levels are fluctuating air pressure waves expressed on a logarithmic scale in decibels (abbreviated as dB). A change of 10 units on a decibel scale reflects a 10-fold increase in sound energy. A 10-fold increase in sound energy roughly translates to a doubling of perceived loudness. In general, humans can barely hear a change of 1 decibel, can usually hear a change of 3 decibels and can easily hear a change of 5 decibels. In evaluating human response to noise, acousticians compensate for people's varying abilities to discern frequency or pitch components of sound.

While a healthy young ear may be able to hear sounds over the frequency range of 20 hertz (Hz) to 20,000 Hz, the human ear is most sensitive to sounds in the middle frequency range used for human speech, and less sensitive to lower- and higher-pitched sounds. The "A" weighting scale is used to account for this varying sensitivity. Thus, most community noise standards are expressed in decibels on the A-weighted scale, abbreviated dBA.

Zero on the decibel scale corresponds to the threshold of human hearing, while sound levels of 120 dBA and higher can be painful and cause hearing damage. For reference, human speech at 10-feet is about 60-70 dBA. Noise-sensitive uses include residences, hospitals, schools, parks and similar uses. Noise could also be a sensitive issue for cultural practices and nature-watching activities.

### **4.11.2 Environmental Impacts & Mitigation Measures**

A temporary increase in noise during construction is anticipated; however, this impact will be a minor, short term inconvenience and will be minimized by the limitations on the hours of construction activity and plans to reduce impacts of construction traffic.

Activities and use of the proposed 3.1-acre park will increase noise especially during the weekends and after school. However, the noise level will be comparable to the noise generated by the adjacent Middle School. Additionally, the noise environment will be affected to a degree by the addition of traffic.

The development of housing on a vacant site will increase noise in the area. Buildings will be designed, oriented and located to minimize conflicts with the surrounding community activities and in a manner that avoids or minimizes the impacts on the development from noise.

Walls, fences and landscaping can be incorporated into project plans to help screen and buffer the project from the impacts of vehicular traffic as well as avoid or minimize the impacts of noise from the project on nearby residences.

In addition, best management practices that include performing construction-related activities in strict compliance with all applicable noise regulations will mitigate any temporary impacts.

HoKua Place operations are not expected to cause a significant noise impact, and no mitigation measures beyond compliance with applicable regulations, requirements, and standards, are required. However, if noise levels exceed the Department of Health's (DOH) "maximum permissible" property-line noise levels, contractors will be required to consult with DOH per Title 11, Chapter 46, HAR (Community Noise Control) prior to construction.

#### **4.11.3 Level of Impact after Mitigation**

The implementation of the mitigation measures identified will serve to further reduce the noise associated with the project. It is expected that HoKua Place will result in a negligible increase in noise and a minor increase in vehicular traffic noise, neither of which will result in a significant impact.

## **4.12 Climate, Air Quality & Lighting**

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This section discusses the air quality, climatic, and lighting conditions in the region and specific subject area, the potential impact of the project on those resources, and mitigation measures HoKua Place will employ to mitigate potential impacts.

### **4.12.1 Environmental Setting**

#### **Climate**

While Hawai‘i is generally characterized as being temperate, the geography of the East Shore District is notable for its breezy temperate climate. Rainfall along the east side of Kaua‘i is slightly higher than other western and inland areas on the island. Prevailing trade winds flow along the coast in the northeasterly direction.

The climate of the Kapa‘a area is mild, with average monthly temperatures ranging from 72 degrees Fahrenheit in the winter to 80 degrees Fahrenheit in the summer. The winds are from the northeast and the mean annual rainfall for the area is 60 to 80-inches.

#### **Air Quality**

In the State of Hawai‘i, both federal and state environmental health standards pertaining to outdoor air quality are generally met due to prevalent trade winds and the absence of major stationary sources of pollutant emissions.

There are no non-attainment areas for air quality in the State of Hawai‘i, and air quality monitoring data is thus, very limited. The ambient air quality of the project site is typically clean but heavy with particulate matter from the prevailing on shore winds.

There are no major sources of air pollution in the immediate vicinity such as agricultural burning, manufacturing plants and incinerators. Auto emissions from vehicular traffic on Kūhiō Highway and local streets are not a factor, as the project site is located north of Kūhiō Highway.

In its former use, the site would experience periods of degraded air quality when cane haul trucks were actively hauling sugar cane. Since the cessation of sugar cane cultivation in the project area, the site has reverted to an overgrown natural state and air quality has remained good.

#### **Lighting**

The absence of large, brightly-lit cities on the Island of Kaua‘i, mean that there are very few light sources or lighting impacts within the subject property.

### **4.12.2 Environmental Impacts & Mitigation Measures**

#### **Climate**

HoKua Place will have no effect on climatic conditions and no mitigative measures are necessary.

#### **Air Quality**

While air quality will be impacted to a certain extent during the course of development, such as exhaust emissions from on-site construction equipment and construction vehicle traffic, the impact will be short-term.

In addition, best management practices that include performing construction-related activities in strict compliance with all applicable air regulations will mitigate any temporary impacts. Contractors will be required to comply with Hawai'i Administrative Rules, Chapter 11-60.1, "Air Pollution Control."

Increasingly stringent pollution control measures for new vehicles will also result in a decrease in vehicular emissions over time. Exhaust emission should not have any significant effect on the area because prevailing winds should disperse any exhaust gas concentration.

On-Site grading and infrastructure improvements and residential construction will result in an increase in dust. However, dust resulting from construction is anticipated to be minimal. The prevailing trade wind pattern is from the north-east directions.

Potential airborne matters will generally be carried in the south-west direction, away from the school and existing residential areas. However, on occasions, the easterly winds may carry the potential airborne matters towards the school and existing residential neighborhoods.

Construction activities shall comply with the provisions of Hawai'i Administrative Rules 5-11-60.11.33 on Fugitive Dust. Dust preventive measures will include:

- Planning of construction phases to minimize the amount of dust generating materials and activities, centralizing on-site vehicular traffic routes and locating of potential dust-generating equipment in areas of the least impact.
- Providing adequate water source at the site prior to start of construction.
- Landscaping and providing rapid covering of bare areas developed during construction.
- Minimizing dust from shoulders and access roads.
- Providing dust control measures during weekends, after hours, and prior to daily construction.
- Controlling dust from debris being hauled away from the site.

The implementation of dust control measures noted above is warranted during development and construction; however, potential fugitive dust emissions would be temporary and, over the long term, air quality would not be impacted by the proposed well.

### **Lighting**

All construction activities will integrate lighting mitigation measures to reduce lighting impacts. The Newell's Shearwater birds are known to nest in the interior mountain of Wailua and Kapa'a. The flights of these birds may be over the subject property.

The proposed development will incorporate exterior lighting that will not have adverse affects on the Newell's Shearwater birds. Additionally, any streetlights that may be installed as part of the project will be shielded to reduce the potential for interactions of nocturnally flying native birds with external lights and man-made structures.

#### **4.12.3 Level of Impact after Mitigation**

The project will not have a significant adverse impact on air quality or climate, even without mitigation. Compliance with existing requirements and the implementation of mitigation measures described above will ensure that the air quality and lighting will remain in compliance with the State laws and regulations and therefore impacts will be less than significant.

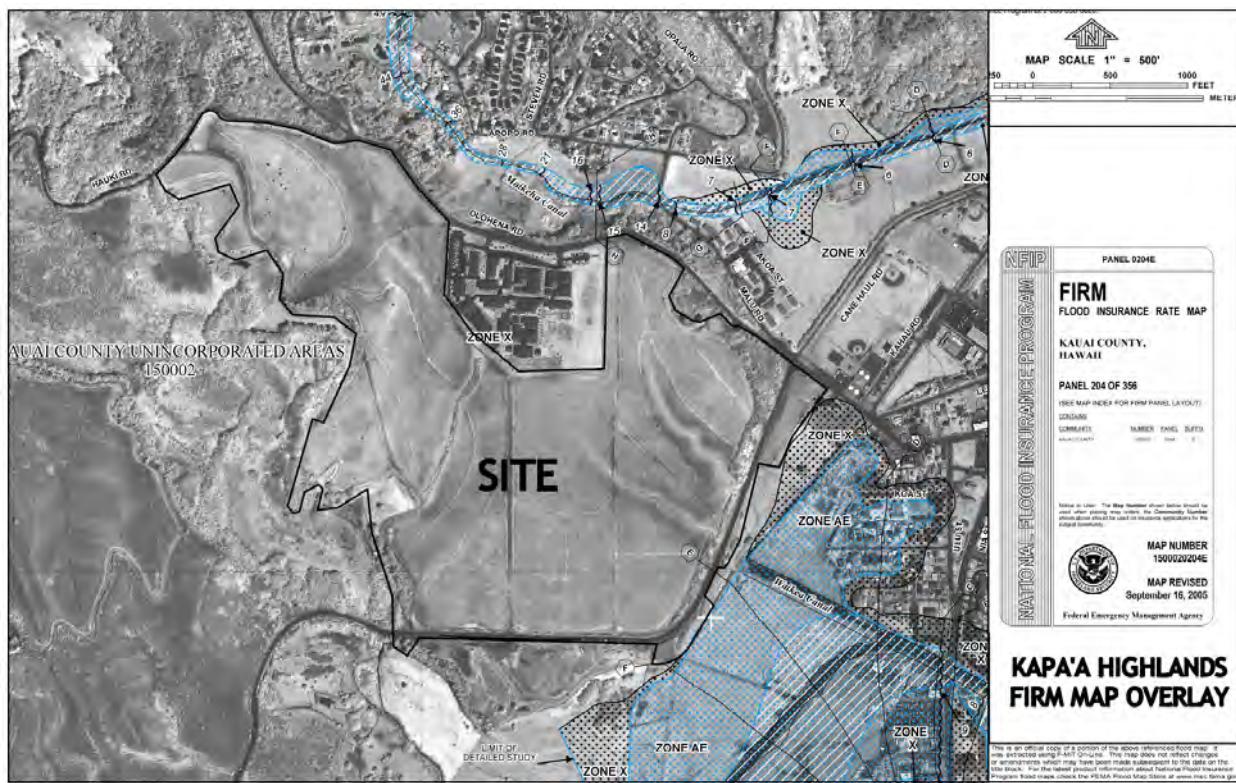
## 4.13 Natural Hazards

This section discusses the natural hazards which may affect the subject property including flooding, hurricanes, volcanic activity, tsunami and earthquakes.

### 4.13.1 Environmental Setting

#### Flooding

According to the Federal Emergency Management Agency's Flood Insurance Rate Map (FIRM) Community-Panel No. 1500020135 C, the project site is mostly located in Zone X. Zone X is described as areas outside of the 100- and 500-year floodplains with minimal flooding.



#### Other Hazards

The island of Kaua'i is uniquely exposed to hurricanes due to its exposure as the western most location in the Hawaiian Islands chain.

The project site has minimal exposure to other natural hazards, such as volcanic events and earthquakes. Additionally, the project site is not located in a tsunami zone, so tsunami inundation parameters do not apply to the proposed project.

### 4.13.2 Potential Environmental Impact & Mitigation Measures

#### Flooding

The project does not involve construction within a 100-year flood plain (Zones A or V), and it does not involve a “critical action” within a 500-year flood plain.

Site Preparation and construction of the proposed project is not anticipated to result in flooding of the project site or lower elevation properties and the project will be consistent with applicable regulations and guidance relating to floodplain management.

The project will comply with requirements of the Federal Flood Insurance Program.

#### **Other Hazards**

The Uniform Building Code (UBC) prepared by the International Conference of Building Officials, details "Prescriptive Details for Hurricane-Resistant Construction" (1991 UBC Appendix Chapter 25).

These prescriptive details help buildings withstand wind acceleration and gusts from hurricanes. Buildings within the HoKua Place will be built with these prescriptive details, where applicable.

In the long-term, the proposed project will not exacerbate any natural hazard conditions. Planning and design for the proposed project will be based on County construction-related standards.

Additionally, Impacts from natural hazards can be mitigated by adherence to appropriate civil defense evacuation procedures.

#### **4.13.3 Level of Impact after Mitigation**

The project will not have a significant impact on natural hazards. Compliance with existing requirements and the implementation of mitigation measures described above will ensure that no significant impacts are expected.

## **4.14 Site Preparation & Construction**

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This section discusses the potential site preparation and construction impacts related to the natural and built environment and the potential mitigation measures that could be employed. Site preparation and construction effects will be temporary.

No unusual site preparation or construction techniques or materials are anticipated. During site preparation and construction related activities, HoKua Place will comply with all applicable rules and regulations.

### **4.14.1 Potential Environmental Impacts**

The project will require site preparation in order to implement the action. In some cases, this is limited vegetation removal, while others will require grading and leveling of portions of the site.

Heavy equipment including bulldozers, rippers, excavators, loaders, jack hammers, backhoes, dump trucks, pick-up trucks, boom-mounted flatbed trucks, asphaltic concrete hauling trucks, pavers and rollers will be employed.

Activities will occur in phases and involve short-term, temporary impacts from site preparation, cutting, filling, trenching, backfilling and clean-up operations. Activities and facilities may require minimal leveling of ground but will not require significant soil excavation; therefore, site preparation will have a negligible effect on the environment.

Environmental impacts associated with the site preparation and construction phase of a project are generally localized and temporary in nature. Anticipated impacts include noise from heavy construction equipment, fugitive dust from earthmoving activities, air pollutant emissions from internal combustion engines, and soil erosion and sedimentation.

Construction activities will include site preparation, foundation construction, drainage structure construction or installation, preparation of roads, and clean up. Construction will also generates solid waste in the form of packaging from building materials, detergents, paint, metals and solvents.

Because of the expected levels and timing of construction, with implementation of mitigation measures, construction-related impacts are not expected to be significant. Necessary construction-phase permits will be obtained and complied with including:

- National Pollutant Discharge Elimination System (NPDES) and component Best Management Practice (BMP) plan
- Noise permit
- Noise variance
- Oversize and Overweight Vehicles Permit (OOVP)

### **4.14.2 Mitigation Measures**

Mitigation measures for all phases and types of project site preparation and construction includes conformance to all laws, codes, rules and regulations.

The potential construction impacts are evaluated within the framework of compliance with all applicable rules, regulations and requirements for the project type and location. Applicable rules, regulations and requirements will include OSHA, and necessary permits.

The following mitigation measures have been identified to minimize potential impacts:

#### Cultural, Archaeological and Historic Resources

- If in the unlikely event that any human remains or other significant subsurface deposits are encountered during the course of development activities, all work in the immediate area will stop and DLNR's State Historic Preservation Division will be promptly notified.

#### Biological Resources

- Landscaping within the HoKua Place project seeks to include native trees, shrubs and flowering plants, as encouraged by the Kaua'i Department of Water, as part of their recommendations for water conservation.
- The proposed development will incorporate exterior lighting that will not have adverse affects on the Newell's Shearwater birds.

#### Visual and Aesthetic Resources

- Re-vegetation will occur in areas disturbed by construction activities and overtime the vegetation near construction areas will grow and mature.
- The architecture of the project will ensure that the project is compatible with its visual environment. The project will create structures which are both visually appealing and blend in with the scenery around them.
- High voltage electrical lines around part of the project's perimeter may be run underground, funding permitting.

#### Geology, Soils and Slope Stability

- Applicable law will be followed to minimize soil movement, erosion and compaction during all project actions.
- Implementation actions will include Best Management Practices (BMPs) to ensure that the alterations to the terrain minimize erosion, water quality degradation and other environmental impacts.
- Both short-term construction and long-term maintenance BMPs will be included in any permit conditions.

#### Water Resources and Wastewater

- HoKua Place will work with the DOW on pertinent water issues during the design and development phase.
- The proposed water system will meet conditions of the State Department of Health, including HAR Chapter 11-20, 11-21 and 11-25.
- Installation of water efficient fixtures and the implementation of a water saving practices to reduce the demand for freshwater resources.
- The water distribution system will be maintained to prevent water loss and homeowners and businesses will be encouraged to maintain fixtures to prevent leaks.
- Landscaping will emphasize climate-adapted native and other appropriate plants suitable for coastal locations.

- Best management practices will be designed and implemented to minimize infiltration and runoff from daily operations.
- The project's proposed drainage system will be designed to minimize impacts to near shore coastal waters. Water quality treatment and detention basins will be built to prevent runoff and sedimentation from impacting groundwater resources.
- Prior to the occupancy of any residential or commercial unit within the project, HoKua Place shall implement and maintain storm and surface-water runoff BMPs, subject to any applicable review and approval of the State DOH, designed to prevent violations of State water quality standards as a result of storm-water discharges originating from the project.
- Potential water quality impacts during construction of the project will be mitigated by adherence to State and County water quality regulations governing grading, excavation and stockpiling.
- BMPs will also be implemented for long term development and operation of activities occurring on the site as part of pollution prevention measures.
- HoKua Place will be contributing funds to help upgrade the deferred maintenance and repair of the Kapa'a Waste Water Treatment plant. The project will not be a detriment to the capacity of the Plant.
- Wastewater line in Olorena and other roadways will comply with all applicable rules and regulations.
- The project's design features and policies to comply with applicable rules and regulations will include conformance to applicable provisions of the Department of Health's Administrative Rules, Chapter 11-62, "Wastewater Systems."

#### Solid Waste and Material Management

- Soil and debris displaced from grading and clearing will be utilized as fill throughout the site as required, minimizing disposal and transit/relocation of the materials.
- Throughout project construction and development, HoKua Place will seek to reduce, reuse, and recycle materials and waste to the greatest degree possible.
- Green waste resulting from the project's development will be chipped into mulch for on-site use or will be disposed of properly.
- Measures and provisions to implement recycling, such as collection systems and storage for recyclables, will be incorporated to the HoKua Place project. A community management system will be in place for the residences of this project.
- The management policies will encourage residences to participate in the moral ethics of respecting the surrounding environment, reduce waste and excessive consumption, and fulfill the responsibility as trustees of the environment for the present and the future generations. Residences will be invited to participate in policy and decision making.

#### Power and Communications

- Pursuant to Chapter 344 (State Environmental Policy) and Chapter 226 (Hawai'i State Planning Act), HRS, all HoKua Place activities, buildings and grounds will be designed with a significant emphasis on energy conservation and efficiency.
- Buildings within HoKua Place will further comply with the County of Kaua'i Energy Conservation Code (Kaua'i County Ordinance 890).
- Solar water heaters will be utilized as made requisite under Section 196-6.5, HRS.

- HoKua Place will confer with KIUC in regards to suggestions and proposals for customized demand-oriented management programs offering rebates for the installation of alternative energy efficient technologies and measures.
- HoKua Place is committed to renewable energy and energy efficiency as ways to reduce environmental harm and self sufficiency. HoKua Place will continue to improve programs and create new programs as the development is initiated.
- To reduce net energy consumption and demand, HoKua Place will consider the implementation of elements of the United States Environmental Protection Agency (EPA) Energy Star Program; including efficient insulation, high performance windows, compact construction, efficient ventilation systems, and energy efficient lighting elements and appliances.
- HoKua Place will furthermore seek to harness energy conservations and technologies to facilitate the possibility of net energy metering in building design to empower residents and tenants to reduce their electricity costs and provide energy back to the grid.
- Energy conservation and efficiency measures will be implemented and emphasized where applicable in the design of HoKua Place.

#### Noise

- Limitations on the hours of construction activity and plans to reduce impacts of construction traffic.
- Buildings will be designed, oriented and located to minimize conflicts with the surrounding community activities and in a manner that avoids or minimizes the impacts on the development from noise.
- Walls, fences and landscaping can be incorporated into project plans to help screen and buffer the project from the impacts of vehicular traffic as well as avoid or minimize the impacts of noise from the project on nearby residences.
- Best management practices that include performing construction-related activities in strict compliance with all applicable noise regulations will mitigate any temporary impacts.
- If noise levels exceed the Department of Health's (DOH) "maximum permissible" property-line noise levels, contractors will be required to consult with DOH per Title 11, Chapter 46, HAR (Community Noise Control) prior to construction.

#### Climate, Air Quality and Lighting

- Best management practices that include performing construction-related activities in strict compliance with all applicable air regulations will mitigate any temporary impacts.
- The Contractor will be required to comply with Hawai'i Administrative Rules, Chapter 11-60.1, "Air Pollution Control."
- Construction activities shall comply with the provisions of Hawai'i Administrative Rules 5-11-60.11.33 on Fugitive Dust.
- Planning of construction phases to minimize the amount of dust generating materials and activities, centralizing on-site vehicular traffic routes and locating of potential dust-generating equipment in areas of the least impact.
- Providing adequate water source at the site prior to start of construction.
- Landscaping and providing rapid covering of bare areas developed during construction.
- Minimizing dust from shoulders and access roads.
- Providing dust control measures during weekends, after hours, and prior to daily construction.
- Controlling dust from debris being hauled away from the site.
- All construction activities will integrate lighting mitigation measures to reduce lighting impacts.

- The proposed development will incorporate exterior lighting that will not have adverse affects on the Newell's Shearwater birds.
- Any streetlights that may be installed as part of the project will be shielded to reduce the potential for interactions of nocturnally flying native birds with external lights and man-made structures.

#### Natural Hazards

- The project will be consistent with applicable regulations and guidance relating to floodplain management.
- The project will comply with requirements of the Federal Flood Insurance Program.
- The Uniform Building Code (UBC) prepared by the International Conference of Building Officials, details "Prescriptive Details for Hurricane-Resistant Construction" (1991 UBC Appendix Chapter 25). These prescriptive details help buildings withstand wind acceleration and gusts from hurricanes. Buildings within the HoKua Place will be built with these prescriptive details, where applicable.
- Impacts from natural hazards can be mitigated by adherence to appropriate civil defense evacuation procedures.

#### **4.14.3 Level of Impact after Mitigation**

Prior to the implementation of the mitigation measures described above, the potential impact was found to be less than significant. The implementation of the mitigation measures, including best management practices and conformance with existing laws, codes and ordinances, will serve to further reduce the potential impacts related to HoKua Place construction. Site preparation and construction effects will be temporary.

## **4.15 Secondary & Cumulative Impacts**

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The proposed project does not appear to have the potential to involve any significant secondary impacts. While there are anticipated changes in several environmental and social categories, as noted above, these are anticipated and the result of implementation of the County's General Plan. These changes are less than significant.

A cumulative impact is the impact on the environment which results from the incremental impact of the action when added to other past, present and reasonably foreseeable future actions regardless of what agency or person undertakes such other actions.

Cumulative impacts can result from individually minor, but collectively significant actions taking place over a period of time.

Hence, a cumulative impact will occur when the incremental environmental effects of the Project added to other past, present, and reasonably foreseeable future actions result in substantial significant impacts.

There are direct effects from implementing the alternatives for this project and this section discusses the overall, or cumulative, effects.

HoKua Farm Lots (formerly known as Kapa'a Highlands I) is an agricultural subdivision that is adjoining and mauka of HoKua Place. Within the HoKua Farm Lots is the previously referenced photovoltaic solar facility. Makai of the property is the Kūhiō Bypass Road and below the road is the urban center of Kapa'a Town. Adjoining and surrounded by the property is the Kapa'a Middle School below that is a State affordable Housing project. Mauka and south of the subject parcel are in agricultural uses and are not identified for urbanization in the County's General Plan. It is not anticipated that urbanization requests will be made on these surrounding properties; in the event they are, an amendment to the General Plan must be made.

### **14.15.1 Summary of Potential Contribution of the Preferred Alternative to Cumulative Effects**

The following chart identifies possible resources that could be impacted individually or cumulatively by the proposed project. The analysis evaluates potential impacts in the context of the existing environment, anticipated uses, compliance with applicable rules, regulations and requirements, and mitigation measures previously identified.

**Table 14.15.1 - Summary of Potential Contribution of the Preferred Alternative to Cumulative Effects**

<b>Resource Area</b>	<b>Effect</b>	<b>Cumulative Effect</b>
Cultural, Archaeological & Historic	Less than Significant	While irrigation ditches are on the property, they have been reduced or rendered inoperable and do not contribute to the historic integrity of irrigation systems on former sugarcane lands, so the cumulative effect will be less than significant.
Biological	Less than Significant	There is no habitat or endangered plants or animals, so the cumulative effect will be less than significant.

<b>Resource Area</b>	<b>Effect</b>	<b>Cumulative Effect</b>
Visual & Aesthetic	Less than Significant	Developing on undeveloped land will alter the visual nature of the area; re-vegetation with native plants in areas disturbed by construction activities and appropriate architecture will ensure that the project in the context of the surrounding area is compatible with its visual environment, so the cumulative effect will be less than significant
Geology, Soils & Slope Stability	Less than Significant	There is limited identified surrounding disturbances to land; soil movement, erosion and compaction on the site will occur during construction; by implementing BMPs and following applicable laws, so the cumulative effect will be less than significant.
Water Resources & Wastewater	Less than Significant	HoKua Place will result in additional consumption of fresh (drinking) water and the creation of additional wastewater; through the installation of water efficient fixtures and water saving practices, dedication of proved well site to DOW will produce additional water into the County system, meeting applicable conditions of DOH and contributing funds to help upgrade the deferred maintenance and repair of the Kapa'a Waste Water Treatment plant, so the cumulative effect will be less than significant.
Solid Waste & Material Management	Less than Significant	Additional solid waste will be generated; by utilizing soil and debris displaced from grading and clearing as fill throughout the site, recycling and reuse of construction wastes and implementing collection systems and storage for recyclables, the cumulative effect will be less than significant
Socioeconomic Conditions & Public Service Facilities	Less than Significant & Beneficial	HoKua Place will result in an increased population of the area; however the Kaua'i General Plan specifically points out the need for more housing in the area and specifically designates the subject property as Urban Center for that purpose. Development of the Property will address a portion of the demand for affordable housing in the County of Kaua'i, without significantly affecting reserve areas for foreseeable urban growth. HoKua Place will have lands available for county police and fire substations on the Property. So, the cumulative effect will be less than significant.
Power & Communications	Less than Significant	The projects energy consumption and communication needs will have a less than significant cumulative impact. The use of alternative/renewable energy, as well as, the implementation of energy conservation and efficiency measures will serve to reduce the impact of the project on energy grids and resources, so the cumulative effect will be less than significant.
Climate, Air Quality & Lighting	Less than Significant	Impacts on air quality and climate will be short term due to construction. Mitigative lighting techniques will ensure the cumulative effect will be less than significant.

<b>Resource Area</b>	<b>Effect</b>	<b>Cumulative Effect</b>
Traffic	Less than Significant	Based on the results of the level-of-service analysis, no roadway improvements or mitigation measures are recommended to accommodate project related traffic. The project actually has a positive impact as a result of constructing Road 'A', which will divert traffic away from the intersection of Oloheña Road and Kapa'a Bypass. The eastbound to southbound movement will be over-capacity without Road 'A'. Traffic impacts due to the project are not considered significant.
Noise	Less than Significant	It is expected that HoKua Place will result in a negligible increase in noise and a minor increase in vehicular traffic noise, however the implementation of the mitigation measures will serve to reduce the noise associated with the project, so the cumulative effect will be less than significant.
Natural Hazards	None	None
Site Preparation & Construction	Less than Significant	Site preparation and construction impacts will be short term during the construction phase of the project and mitigation measures will ensure the cumulative effect will be less than significant.

In general, the project will add a limited increment to the current level of cumulative impact. As noted previously in this chapter, impacts to the resources are estimated to be less than significant; in addition the project would not tip the balance from a less than significant to a significant level on a cumulative basis.

#### **14.15.2 Irreversible & Irretrievable Commitments of Resources**

HoKua Place will require minor commitments of both renewable and nonrenewable energy and material resources. Nonrenewable resources that will be used during the project include fuel, water and other resources necessary to develop and operate HoKua Place.

Resources that are irreversibly or irretrievably committed to a project are those that are typically used on a long-term or permanent basis; however, those used on a short-term basis that cannot be recovered (e.g., non-renewable resources) also are irretrievable.

Alteration of substrates by construction activities, visual impacts and road development will be irreversible. Construction could result in irreversible commitment of fuel for construction vehicles and equipment and irretrievable commitment of land. Additionally, construction could result in irreversible commitment and expenditure of human labor that could not then be expected in the service of other projects. These commitments of resources are neither unusual nor unexpected, given the nature of the action.

#### **14.15.3 Conclusion**

Implementation of the proposed action will not result in significant impacts that will not be able to be mitigated, to any environmental resource area. Therefore, the proposed action, in conjunction with other actions on and in the vicinity of HoKua Place, will not result in significant cumulative impacts.

## **Chapter 5 – Laws, Regulations, Land Use Plans & Policies**

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This chapter discusses laws, regulations, land use plans and policies on the County, State and Federal level in relation to HoKua Place. This chapter will explore the projects potential land use planning effects and its compatibility with existing land uses.

Compliance with existing regulations and requirements and the implementation of the mitigation measures proposed above, will ensure that HoKua Place will not result in a significant impact on current land programs and policies in the area. The implementation of the mitigation measures identified will serve to further reduce any potential impacts the project may have on land use.

Land use impacts that will result from implementing HoKua Place include temporary construction-related impacts, direct impacts associated with use of the area, and indirect impacts resulting from changes in the character and use of the area. Construction activities will be expected to result in short-term impacts on land uses. These impacts include construction noise and dust.

The potential impacts of HoKua Place are evaluated within the framework of compliance with all applicable rules, regulations and requirements for the project type and location.

Overall, since HoKua Place will be consistent with all applicable land use regulation and will not conflict with the applicable land use plans, it will not result in a significant land use planning impact in the State of Hawai‘i or on the Island of Kaua‘i.

The following sections examine the projects compliance with applicable land use plans and policies.

### **5.1 County of Kaua‘i**

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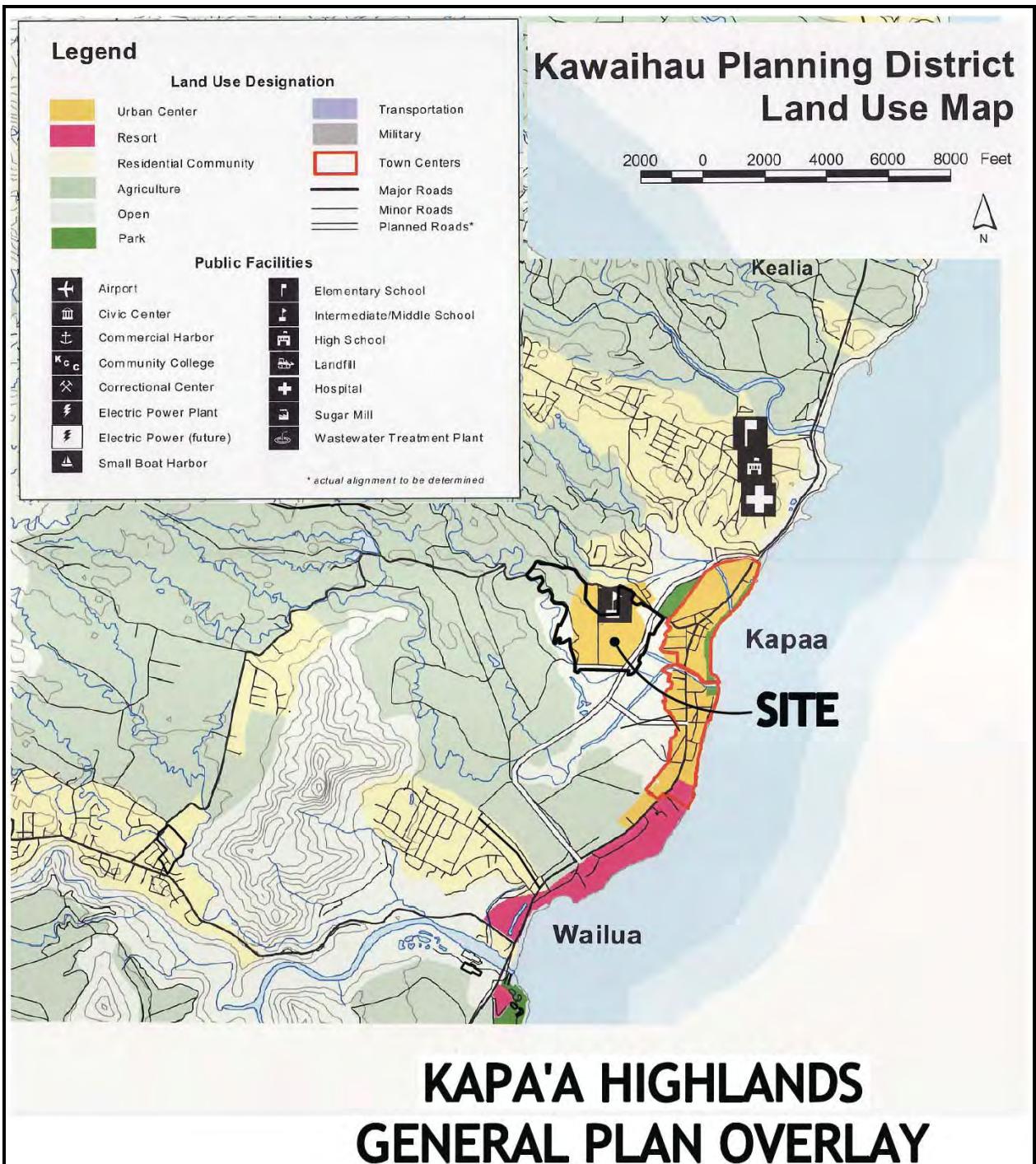
#### **5.1.1 County General Plan**

The General Plan of the County of Kaua‘i (General Plan) was adopted in 1971 and updated in November 2000. The General Plan is a statement of the County’s vision for Kaua‘i and establishes strategies for achieving that vision.

The General Plan is the primary policy directing long range development, conservation, and the use and allocation of land and water resources in the County of Kaua‘i. The General Plan establishes, through maps and text, geographic areas of the County which are intended to be used for various general purposes such as agriculture, resorts, urban communities and preservation of natural, cultural and scenic resources.

Section 7-1.2 of the amended Chapter 7 of the Kaua‘i County Code states:

“Pursuant to the provision of the Charter for the County of Kaua‘i, the General Plan sets forth in graphics and text, policies to govern the future physical development of the county. The General Plan is intended to improve the physical environment of the County and the health, safety and general welfare of Kaua‘i’s people.”



"The General Plan states the County's vision for Kaua'i and establishes strategies for achieving that vision. The strategies are expressed in terms of policies and implementing actions. They may be augmented and changed as new strategies are developed."

"The General Plan is a direction-setting policy document. It is not intended to be regulatory. It is intended to be a guide for future amendments to the lands regulations and to be considered in reviewing specific zoning amendment and development applications."

"The vision, the maps and text policies, and the implementing actions are intended to guide the county actions and decisions. In addition, the maps and text policies are intended to guide the County in specific types of actions: making revisions to land use and land development Regulations; deciding on zoning changes; preparing and adopting Development Plans and Public Facility Plans; and preparing and adopting capital improvement plans."

The General Plan contains six major themes, each with various policies for implementation. The major themes are as follows:

1. Caring for Land, Water and Culture
2. Developing Jobs and Businesses
3. Preserving Kaua'i's Rural Character
4. Enhancing Towns & Communities and Providing for Growth
5. Building Public Facilities and Services
6. Improving Housing, Parks and Schools

In particular, the proposed reclassification of the Property responds and conforms to theme No. 6. Market studies have shown that the population growth and correlating need and demand for housing is extremely high on Kaua'i.

The proposed reclassification, which will allow residents to purchase an affordable house and lot, as well as, allow other residents to purchase a lot to design and build their own homes, will present an opportunity to address the community need for residential housing.

It should also be noted that the proposed development will assist in maintaining a viable economy as construction-related employment opportunities for residents would be generated.

The General Plan states:

"One of the key policies in the Framework for preserving Kaua'i's rural character is to promote growth and development in compact urban areas. Urban lands comprise only four to five percent of Kaua'i's land area, leaving 55 percent in conservation and 40 percent in agriculture."

The General Plan further states that land use policies for preserving Kaua'i's rural character should,

"Enhance Urban Centers and Towns and maintain their identity by defining the Town Center and the edges of each Town. Concentrate shopping and other commercial uses in Town Centers. Encourage residential development within Urban and Town Centers and in Residential Communities contiguous to them."

The General Plan also sets policy for urban land use designations. Policy 5.4.1.1 states:

- (a) Lands included within the Urban Center designation shall be centers of government, commerce and transportation that serve the entire county or a large region. Uses may include shopping centers, government offices, churches and other institutions, office complexes, and industrial facilities. Residential or resort uses may also be located within the Urban Center designation, where compatible.
- (b) Urban Center areas are typically served by wastewater collection and treatment facilities and major roads. Urban Center lands may be zoned for any type of use, including General Commercial, General Industrial, Resort and Residential.

The General Plan Policy Rational (5.4.1.2) states:

The Urban Center designation replaces the previous “Urban Mixed Use” designation. It applies to Greater Līhu‘e (includes portions of Hanamā‘ulu and Puakea); the Wailua-Kapa‘a commercial corridor; and Port Allen. The mapping of the Puhi-Līhu‘e-Hanamā‘ulu area has been revised from the previous General Plan Land Use Map. Instead of the whole area being blanketed by the Urban Center designation, the map now distinguishes areas used or planned for Residential Community or Open. The Urban Center designation is intended to accommodate the more intensive urban uses and zoning, such as general commercial and general industrial.

The Kaua‘i General Plan includes a Land Use Map that depicts policy for long-range land uses with the following map designations: Urban Center, Resort, Residential Community, Agriculture, Open, Park, Transportation, Military.

The following are policies to provide for growth and development while preserving rural character, as described in the Kaua‘i General Plan:

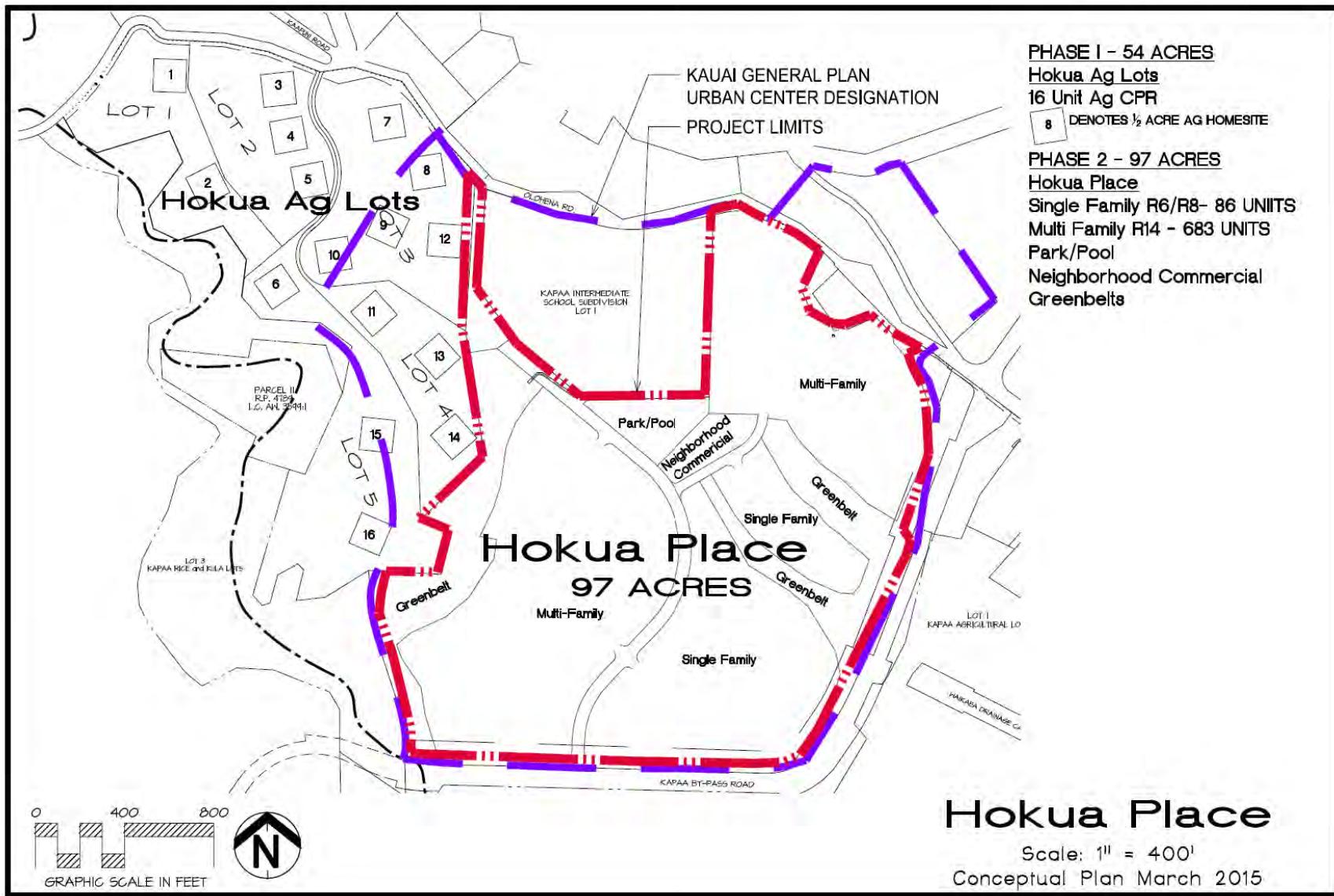
- (a) Allow incremental growth of Towns, contiguous to existing development. Concentrate primary shopping facilities within the Town Center. Support infill development.
- (b) Provide for build-out of existing Residential Communities, to include areas zoned R-1 or higher. Allow small, neighborhood-oriented commercial sites in Residential Communities.
- (e) Expansion contiguous to an existing town or residential community is preferred over a new residential community.
- (f) Allow build-out of properties in existing low-density agricultural communities, including the homestead areas of Wailua, Kapa‘a, ‘Ōma‘o and Kalāheo and existing agricultural subdivisions in other parts of the island, while taking measures to assure the adequacy of County road, drainage and water supply systems.

The HoKua Place project conforms to and implements the policies of the Kaua‘i General Plan by developing within the designated Urban Center, contiguous to surrounding Kapa‘a town and its neighboring residential community, thereby preserving the rural character of the area.

As noted in the “Kawaihau Planning District Land Use Map” included in the Kaua‘i General Plan, the subject property has an “Urban Center” land use designation.

The lands surrounding the property to the north is designated as “Residential” and “Urban” by the County General Plan. The Property is contiguous to existing urban lands to the south and across the bypass road. These existing urban lands are zoned urban by the County of Kaua’i.

The HoKua Place project conforms to and implements the vision and policies of the Kaua’i General Plan by developing within the designated Urban District, contiguous to Kapa’ā town and its neighboring residential community.



### **5.1.2 Kapa'a-Wailua Development Plan**

The Kapa'a-Wailua Development Plan helps provide direction and guidance for future population growth and economic development in the district in a manner that is compatible with the protection and enhancement of community assets and coordinated with the financially prudent development of adequate supporting infrastructure and public facilities

The Main Goal of the Kapa'a-Wailua Development Plan is:

- Implement the Kaua'i General Plan's provision for the updating of the current community development plans; in this particular case, the Kapa'a-Wailua Development Plan.

The Kapa'a-Wailua Development Plan outlines the regional issues and opportunities that will be subjects for future community planning. A "Build-Out Analysis" of the Kapa'a-Wailua Basin was prepared in the General Plan Update.

Based on the General Plan Land Use Map designations, the analysis found that an additional 4,000 units could be developed if the General Plan-designated lands were fully zoned, subdivided and built out. About 2,400 more units could be built in Urban Residential areas, about 500 more in Rural Residential areas and approximately 1,100 more units in the Agricultural areas. This would increase the housing units and population of the area by 85%.

The "Build-Out Analysis" specifically included the subject property as an "expansion area." The new General Plan Land Use Map designates the subject property as Urban Center.

### **5.1.3 Comprehensive Zoning Ordinance**

The purpose of the Comprehensive Zoning Ordinance (CZO) is to provide regulations and standards for land development and the construction of buildings and other structures in the County of Kaua'i. The regulations and standards prescribed in the CZO are intended to regulate development to ensure its compatibility with the overall character of the island.

The project site is zoned agriculture by the County of Kaua'i. However, as described above, the General Plan for Kaua'i and the Kapa'a Town development Plan both designate the property as Urban Center.

An application to the Kaua'i County Planning Commission and the Kaua'i County Council for the appropriate zone change will be filed after the EIS has been accepted.

Kaua'i County Planning Director Michael Dahilig, wrote in a March 4, 2011 regarding HoKua Place (formerly known as Kapa'a Highlands II):

"The proposed area is located adjacent to, and south and east of the existing Kapa'a Middle School. The area is located in the Agriculture Zoning District. From a map and text review of the 2000 General Plan, we note that the area was re-designated from Agricultural to Urban Center and Residential Community. It appears that the 97-acres is located totally within the General Plan Urban Center area."

#### **5.1.4 Kaua'i Economic Development Plan Update**

The Kaua'i Economic Development Plan Update is intended to serve as Kaua'i's economic development "road map" for the next 5 years. It is intended to guide all stakeholders who have an influence on Kaua'i's economic future.

##### **Economic Development Goals**

In response to the critical issues impacting economic development, five goals have been established within the Kaua'i Economic Development Plan Update. Two directly pertain to the HoKua Place development.

1. To assist new and existing businesses create new jobs
  - 1.1 - To provide access to business planning assistance, including market research
  - 1.2 - To assist with permitting, licensing and regulatory issues
  - 1.2 - To facilitate access to start-up and expansion capital
  
4. To promote affordable housing
  - 4.1 - To develop new affordable single- and multi-family housing

##### **Housing Vision**

The Kaua'i Economic Development Plan Update lists its "Housing Vision" as the following:

- There is a continuum of housing (from homeless shelters, transitional, rental housing, and for-sale multi- and single-family homes) to meet the needs of Kaua'i's residents
- County government funding is used to leverage private and other government funding to create affordable housing
- There are lands zoned with adequate infrastructure for residential development

HoKua Place will respond to varying spectrums of demand for housing within Kaua'i by providing a wide range of housing opportunities inclusive of affordable housing alternatives. HoKua Place will seek to create and sustain a mixed-income community allowing for unparalleled social diversity.

HoKua Place will utilize 97-acres of land for single-family and multi-family residential and commercial purposes. Development of the Property will address a portion of the significant demand for affordable housing in the County of Kaua'i, without significantly affecting reserve areas for foreseeable urban growth.

The Kawaihau Planning District has substantial capacity for additional residential development, as described in Section 6.2.3.1 (Build-Out Analysis) of the Kaua'i General Plan.

"Lands previously designated for urban use but as yet mostly undeveloped include an area located near Kapa'a, south of Oloheña Road. This area was previously designated for Urban Mixed Use and is shown as Urban Center on the new GP Land Use Map. Owned partly by the State and partly by Amfac/JMB (or its successor), this "expansion area" for Kapa'a has already accommodated the Kapa'a Middle School."

In a 2010 letter to the applicant, the Planning Director wrote

"We are writing in general support of Three Stooges LLC's petition to amend 97-acres in Kapa'a to the Urban district." "Affordable housing remains an acute need on Kaua'i, even with a falling real estate market and as such the County is generally supportive of any petition that proposes

additional affordable housing, particularly when contiguous to developed urban areas, infrastructure and consistent with our General Plan.”

HoKua Place will assist in alleviating some of the current supply-and-demand pressures on Kaua'i's current housing market by providing a variety of additional housing products and opportunities for long-term local residents.

## 5.2 State of Hawai'i

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### 5.2.1 Hawai'i State Plan, HRS Chapter 226

Adopted in 1978 and last revised in 1991, the plan establishes a set of themes, goals, objectives, and policies meant to guide the long term growth and development within the state. The three themes are individual and family self-sufficiency, social and economic mobility, and community and social wellbeing.

HoKua Place will contribute to the diversification of the State's economic base by generating economic benefits associated with construction and economic activity on site; and providing housing opportunities. Therefore, HoKua Place will be consistent with the Hawai'i State Plan objectives.

Sections of the Hawai'i State Plan which are applicable to HoKua Place are discussed in the following pages.

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
<b>Section 226-4: State Goals</b> In order to guarantee, for the present and future generations, those elements of choice and mobility that insure that individuals and groups may approach their desired levels of self-reliance and self-determination, it shall be the goal of the State to achieve:			
(1) A strong, viable economy, characterized by stability, diversity and growth, that enables the fulfillment of the needs and expectations of Hawai'i's present and future generations.	X		
(2) A desired physical environment, characterized by beauty, cleanliness, quiet, stable natural systems, and uniqueness, that enhances the mental and physical well-being of the people.	X		
(3) Physical, social and economic well-being, for individuals and families in Hawai'i, that nourishes a sense of community responsibility, of caring, and of participation in community life.	X		
<b>Discussion:</b> HoKua Place will support the State economy, provide housing opportunities and enhance the social well-being for the people of Kaua'i.			
<b>Section 226-5: Objective and Policies for Population</b> (A) It shall be the objective in planning for the State's population to guide population growth to be consistent with the achievement of physical, economic, and social objectives contained in this chapter; (B) To achieve the population objective, it shall be the policy of this State to:			
(1) Manage population growth statewide in a manner that provides increased opportunities for Hawai'i's people to pursue their physical, social and economic aspirations while recognizing the unique needs of each county.	X		
(2) Encourage an increase in economic activities and employment opportunities on the neighbor islands consistent with community needs-and desires.	X		
(3) Promote increased opportunities for Hawai'i's people to pursue their socioeconomic aspirations throughout the islands.	X		
(4) Encourage research activities and public awareness programs to foster an understanding of Hawai'i's limited capacity to accommodate population needs and to address concerns resulting from an increase in Hawai'i's population.			X
(5) Encourage federal actions and coordination among major governmental agencies to promote a more balanced distribution of immigrants among states, provided that such actions do not prevent the reunion of immediate family members.			X
(6) Pursue an increase in federal assistance for states with a greater proportion of foreign immigrants relative to their state's population.			X
(7) Plan the development and availability of land and water resources in a coordinated manner so as to provide for the desired levels of growth in each geographic area.	X		

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
<b>Discussion:</b> HoKua Place proposes two areas for commercial uses which will provide a variety of job opportunities; construction and construction-related employment will have direct beneficial impact on the local economy during construction. HoKua Place conforms with and implements the Kaua'i County Plan which specifically points out the need for more housing in the project area and specifically designates the subject property as Urban Center for that purpose. HoKua Place will provide a variety of housing opportunities, which will have a positive impact on housing and population aspects of the East Kaua'i Region.			
<b>Section 226-6: Objectives and Policies for the Economy in General.</b> (A) Planning for the State's economy in general shall be directed toward achievement of the following objectives:			
(1) Increased and diversified employment opportunities to achieve full employment, increased income and job choice, and improved living standards for Hawai'i's people.	X		
(2) A steadily growing and diversified economic base that is not overly dependent on a few industries, and includes the development and expansion of industries on the neighbor islands.		X	
(B) To achieve the general economic objectives, it shall be the policy of this State to:			
(1) Expand Hawai'i's national and international marketing, communication and organizational ties, to increase the State's capacity to adjust to and capitalize upon economic changes and opportunities occurring outside the State.		X	
(2) Promote Hawai'i as an attractive market for environmentally and socially sound investment activities that benefit Hawai'i's people.		X	
(3) Seek broader outlets for new or expanded Hawai'i business investments.		X	
(4) Expand existing markets and penetrate new markets for Hawai'i's products and services.		X	
(5) Assure that the basic economic needs of Hawai'i's people are maintained in the event of disruptions in overseas transportation.		X	
(6) Strive to achieve a level of construction activity responsive to, and consistent with, state growth objectives.	X		
(7) Encourage the formation of cooperatives and other favorable marketing arrangements at the local or regional level to assist Hawai'i's small scale producers, manufacturers and distributors.		X	
(8) Encourage labor-intensive activities that are economically satisfying and which offer opportunities for upward mobility.		X	
(9) Foster greater cooperation and coordination between the government and private sectors in developing Hawai'i's employment and economic growth opportunities.	X		
(10) Stimulate the development and expansion of economic activities which will benefit areas with substantial or expected employment problems.		X	
(11) Maintain acceptable working conditions and standards for Hawai'i's workers.	X		
(12) Provide equal employment opportunities for all segments of Hawai'i's population through affirmative action and nondiscrimination measures.	X		
(13) Stimulate the development and expansion of economic activities capitalizing on defense, dual-use, and science and technology assets, particularly on the neighbor islands where employment opportunities may be limited.		X	
(14) Encourage businesses that have favorable financial multiplier effects within Hawai'i's economy.			X
(15) Promote and protect intangible resources in Hawai'i, such as scenic beauty and the Aloha spirit, which are vital to a healthy economy.	X		
(16) Increase effective communication between the educational community and the private sector to develop relevant curricula and training programs to meet future employment needs in general, and requirements of new, potential growth industries in particular.			X

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
(17) Foster a business climate in Hawai'i - including attitudes, tax and regulatory policies, and financial and technical assistance programs--that is conducive to the expansion of existing enterprises and the creation and attraction of new business and industry.			X
<b>Discussion:</b> The project will meet the needs of projected growth in Kaua'i. Development of the property will address a portion of the significant demand for affordable housing in the County of Kaua'i, without significantly affecting reserve areas for foreseeable urban growth. Located on the eastern side of the island, the project is close to the centers of employment, beaches, shopping, recreation, etc. HoKua Place will respond to varying spectrums of demand for housing within Kaua'i by providing a wide range of housing opportunities inclusive of affordable housing alternatives. HoKua Place will seek to create and sustain a mixed-income community allowing for unparalleled social diversity. Development of facilities would generate employment and have a direct beneficial impact on the local economy during construction through construction and construction-related employment. Additionally, HoKua Place proposes two areas for commercial uses that, ultimately, will serve to promote and provide a variety of job opportunities.			
<b>Section 226-7 Objectives and policies for the economy--agriculture.</b> (a) Planning for the State's economy with regard to agriculture shall be directed towards achievement of the following objectives:			
(1) Viability of Hawai'i's sugar and pineapple industries.			X
(2) Growth and development of diversified agriculture throughout the State.			X
(3) An agriculture industry that continues to constitute a dynamic and essential component of Hawai'i's strategic, economic and social well-being.			X
(b) To achieve the agriculture objectives, it shall be the policy of this State to:			
(1) Establish a clear direction for Hawai'i's agriculture through stakeholder commitment and advocacy.			X
(2) Encourage agriculture by making best use of natural resources.			X
(3) Provide the governor and the legislature with information and options needed for prudent decision making for the development of agriculture.			X
(4) Establish strong relationships between the agricultural and visitor industries for mutual marketing benefits.			X
(5) Foster increased public awareness and understanding of the contributions and benefits of agriculture as a major sector of Hawai'i's economy.			X
(6) Seek the enactment and retention of federal and state legislation that benefits Hawai'i's agricultural industries.			X
(7) Strengthen diversified agriculture by developing an effective promotion, marketing, and distribution system between Hawai'i's producers and consumer markets locally, on the continental United States, and internationally.			X
(8) Support research and development activities that strengthen economic productivity in agriculture, stimulate greater efficiency, and enhance the development of new products and agricultural by-products.			X
(9) Enhance agricultural growth by providing public incentives and encouraging private initiatives.			X
(10) Assure the availability of agriculturally suitable lands with adequate water to accommodate present and future needs.			X
(11) Increase the attractiveness and opportunities for an agricultural education and livelihood.			X
(12) Expand Hawai'i's agricultural base by promoting growth and development of flowers, tropical fruits and plants, livestock, feed grains, forestry, food crops, aquaculture, and other potential enterprises.			X
(13) Promote economically competitive activities that increase Hawai'i's agricultural self-sufficiency.			X
(14) Promote and assist in the establishment of sound financial programs for diversified agriculture.			X

<b>HAWAI'I STATE PLAN, HRS CHAPTER 226</b>	<b>S</b>	<b>N/S</b>	<b>N/A</b>
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
(15) Institute and support programs and activities to assist the entry of displaced agricultural workers into alternative agricultural or other employment.			X
(16) Facilitate the transition of agricultural lands in economically non-feasible agricultural production to economically viable agricultural uses.	X		
<b>Discussion:</b> The subject property is in the Agriculture land use district. However, the Kaua'i General Plan and the Kapa'a Town Development Plan designate the property as Urban Center. The General Plan states: "One of the key policies in the Framework for preserving Kaua'i's rural character is to promote growth and development in compact urban areas. Urban lands comprise only four to five percent of Kaua'i's land area, leaving 55 percent in conservation and 40 percent in agriculture." The Property is currently vacant and has not been used for agriculture for over fifteen years. The Property was previously used for sugar cane by Lihue Plantation and fully cultivated for many years. While the property previously was cultivated in sugar, the climate and soils at HoKua Place are not ideal for the growing of most commercially viable crops due to the poor soil, strong trade winds and the salt spray from the ocean. Thus, the property as stated in the Hawai'i State Plan will "facilitate the transition of agricultural lands in economically non-feasible agricultural production to economically viable agricultural uses."			
<b>Section 226-8 Objective and policies for the economy--visitor industry.</b> (a) Planning for the State's economy with regard to the visitor industry shall be directed towards the achievement of the objective of a visitor industry that constitutes a major component of steady growth for Hawai'i's economy.			
(b) To achieve the visitor industry objective, it shall be the policy of this State to:			
(1) Support and assist in the promotion of Hawai'i's visitor attractions and facilities.			X
(2) Ensure that visitor industry activities are in keeping with the social, economic and physical needs and aspirations of Hawai'i's people.			X
(3) Improve the quality of existing visitor destination areas by utilizing Hawai'i's strengths in science and technology.			X
(4) Encourage cooperation and coordination between the government and private sectors in developing and maintaining well-designed, adequately serviced visitor industry and related developments which are sensitive to neighboring communities and activities.			X
(5) Develop the industry in a manner that will continue to provide new job opportunities and steady employment for Hawai'i's people.			X
(6) Provide opportunities for Hawai'i's people to obtain job training and education that will allow for upward mobility within the visitor industry.			X
(7) Foster a recognition of the contribution of the visitor industry to Hawai'i's economy and the need to perpetuate the aloha spirit.			X
(8) Foster an understanding by visitors of the aloha spirit and of the unique and sensitive character of Hawai'i's cultures and values.			X
<b>Discussion:</b> HoKua Place is a residential development and will have no effect on the tourism industry.			
<b>Section 226-9 Objective and policies for the economy--federal expenditures.</b> (a) Planning for the State's economy with regard to federal expenditures shall be directed towards achievement of the objective of a stable federal investment base as an integral component of Hawai'i's economy.			
(b) To achieve the federal expenditures objective, it shall be the policy of this State to:			

<b>HAWAI'I STATE PLAN, HRS CHAPTER 226</b>	<b>S</b>	<b>N/S</b>	<b>N/A</b>
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
(1) Encourage the sustained flow of federal expenditures in Hawai'i that generates long-term government civilian employment;			X
(2) Promote Hawai'i's supportive role in national defense, in a manner consistent with Hawai'i's social, environmental, and cultural goals by building upon dual-use and defense applications to develop thriving ocean engineering, aerospace research and development, and related dual-use technology sectors in Hawai'i's economy;			X
(3) Promote the development of federally supported activities in Hawai'i that respect statewide economic concerns, are sensitive to community needs, and minimize adverse impacts on Hawai'i's environment;			X
(4) Increase opportunities for entry and advancement of Hawai'i's people into federal government service;			X
(5) Promote federal use of local commodities, services, and facilities available in Hawai'i;			X
(6) Strengthen federal-state-county communication and coordination in all federal activities that affect Hawai'i; and			X
(7) Pursue the return of federally controlled lands in Hawai'i that are not required for either the defense of the nation or for other purposes of national importance, and promote the mutually beneficial exchanges of land between federal agencies, the State and the counties.			X
<b>Discussion:</b> HoKua Place is a private development and no Federal expenditures will be used.			
<b>Section 226-10 Objective and policies for the economy--potential growth activities.</b> (a) Planning for the State's economy with regard to potential growth activities shall be directed towards achievement of the objective of development and expansion of potential growth activities that serve to increase and diversify Hawai'i's economic base.			
(b) To achieve the potential growth activity objective, it shall be the policy of this State to:			
(1) Facilitate investment and employment growth in economic activities that have the potential to expand and diversify Hawai'i's economy, including but not limited to diversified agriculture, aquaculture, renewable energy development, creative media, and science and technology-based sectors;			X
(2) Expand Hawai'i's capacity to attract and service international programs and activities that generate employment for Hawai'i's people;			X
(3) Enhance and promote Hawai'i's role as a center for international relations, trade, finance, services, technology, education, culture, and the arts;			X
(4) Accelerate research and development of new energy-related industries based on wind, solar, ocean, and underground resources and solid waste;			X
(5) Promote Hawai'i's geographic, environmental, social, and technological advantages to attract new economic activities into the State;			X
(6) Provide public incentives and encourage private initiative to attract new industries that best support Hawai'i's social, economic, physical, and environmental objectives;			X
(7) Increase research and the development of ocean-related economic activities such as mining, food production, and scientific research;			X
(8) Develop, promote, and support research and educational and training programs that will enhance Hawai'i's ability to attract and develop economic activities of benefit to Hawai'i;			X
(9) Foster a broader public recognition and understanding of the potential benefits of new, growth-oriented industry in Hawai'i;			X
(10) Encourage the development and implementation of joint federal and state initiatives to attract federal programs and projects that will support Hawai'i's social, economic, physical, and environmental objectives;			x
(11) Increase research and development of businesses and services in the telecommunications and information industries; and			X

<b>HAWAI'I STATE PLAN, HRS CHAPTER 226</b>	<b>S</b>	<b>N/S</b>	<b>N/A</b>
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
(12) Foster the research and development of non-fossil fuel and energy efficient modes of transportation.	X		
<b>Discussion:</b> Market studies have shown that the population growth and correlating need and demand for housing is high on Kaua'i. The proposed development, which will allow residents to purchase an affordable unit or house and lot, as well as, allow other residents to purchase a lot to design and build their own homes, will present an opportunity to address the critical community need for residential housing. Development of facilities would generate employment and consequent income and taxes. On a short-term basis, the proposed development will have a direct beneficial impact on the local economy during construction through construction and construction-related employment. Additionally, HoKua Place proposes two areas for commercial uses that, ultimately, will serve to promote and provide a variety of job opportunities. A photovoltaic system that can generate up to 1.18 MW of electricity is situated within the HoKua Farm Lots (formerly known as Kapa'a Highlands I). Its operator entered into an agreement to sell to KIUC electricity generated from the solar farm for 20 years.			
<b>Section 226-10.5 Objectives and policies for the economy--information industry.</b> (a) Planning for the State's economy with regard to telecommunications and information technology shall be directed toward positioning Hawai'i as a leader in broadband communications and applications in the Pacific Region.			
(b) To achieve the information industry objective, it shall be the policy of this State to:			
(1) Encourage the continued development and expansion of the telecommunications infrastructure serving Hawai'i to accommodate future growth in the information industry;		X	
(2) Facilitate the development of new business and service ventures in the information industry which will provide employment opportunities for the people of Hawai'i;		X	
(3) Encourage greater cooperation between the public and private sectors in developing and maintaining a well- designed information industry;		X	
(4) Ensure that the development of new businesses and services in the industry are in keeping with the social, economic, and physical needs and aspirations of Hawai'i's people;		X	
(5) Provide opportunities for Hawai'i's people to obtain job training and education that will allow for upward mobility within the information industry;		X	
(6) Foster a recognition of the contribution of the information industry to Hawai'i's economy; and		X	
(7) Assist in the promotion of Hawai'i as a broker, creator and processor of information in the Pacific.		X	
<b>Discussion:</b> HoKua Place will be a residential development and will have no effect on the information industry.			
<b>Section 226-11 Objectives and Policies for the Physical Environment - Land-based, Shoreline, and Marine Resources.</b> (A) Planning for the State's physical environment with regard to land-based, shoreline and marine resources shall be directed towards achievement of the following objectives:			
(1) Prudent use of Hawai'i's land-based, shoreline, and marine resources.	X		
(2) Effective protection of Hawai'i's unique and fragile environmental resources.	X		
(B) To achieve the land-based, shoreline, and marine resources objectives, it shall be the policy of this State to:			
(1) Exercise an overall conservation ethic in the use of Hawai'i's natural resources.	X		
(2) Ensure compatibility between land-based and water-based activities and natural resources and ecological systems.	X		

<b>HAWA'I STATE PLAN, HRS CHAPTER 226</b>	<b>S</b>	<b>N/S</b>	<b>N/A</b>
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
(3) Take into account the physical attributes of areas when planning and designing activities and facilities.	X		
(4) Manage natural resources and environs to encourage their beneficial and multiple uses without generating costly or irreparable environmental damage.	X		
(5) Consider multiple uses in watershed areas, provided such uses do not detrimentally affect water quality and recharge functions.			X
(6) Encourage the protection of rare or endangered plant and animal species and habitats native to Hawai'i.	X		
(7) Provide public incentives that encourage private actions to protect significant natural resources from degradation or unnecessary depletion.			X
(8) Pursue compatible relationships among activities, facilities and natural resources.	X		
(9) Promote increased accessibility and prudent use of inland and shoreline areas for public recreational, educational and scientific purposes.	X		
<b>Discussion:</b> Although HoKua Place is not located on the shoreline, it will incorporate core principles of various sustainability programs and plans to address the protection of Hawai'i's environmental resources. HoKua Place will incorporating design features to fit development into natural features, protecting natural resources, while taking advantage of natural elements. HoKua Place will encourage protection of urban open spaces by focusing on the urban landscaping, green spaces and mixed-use development and recreational opportunities. HoKua Place will focuses on reducing and conserving water use, as well as minimizing impacts to nearby ecosystems from source to storm water systems. Energy management within HoKua Place will encourage energy conservation, energy efficiency and renewable energy.			
<b>Section 226-12 Objective and Policies for the Physical Environment - Scenic, Natural Beauty, and Historic Resources.</b> (A) Planning for the State's physical environment shall be directed towards achievement of the objective of enhancement of Hawai'i's scenic assets, natural beauty and multi-cultural/historical resources. (B) To achieve the scenic, natural beauty, and historic resources objective, it shall be the policy of this State to:			
(1) Promote the preservation and restoration of significant natural and historic resources.	X		
(2) Provide incentives to maintain and enhance historic, cultural and scenic amenities.	X		
(3) Promote the preservation of views and vistas to enhance the visual and aesthetic enjoyment of mountains, ocean, scenic landscapes and other natural features.	X		
(4) Protect those special areas, structures and elements that are an integral and functional part of Hawai'i's ethnic and cultural heritage.	X		
(5) Encourage the design of developments and activities that complement the natural beauty of the islands.	X		
<b>Discussion:</b> HoKua Place will not affect cultural or historic resources. No archaeological sites are known to exist on the property. Should any archaeologically significant artifacts, bones, or other indicators be uncovered during construction, HoKua Place is committed to strict compliance with State laws and rules. The project site is not part of a scenic corridor and the project will not affect scenic vistas and view planes. The proposed project will not involve significant alteration of the existing topographic character of the site and will not affect public views to and along the shoreline. The project design will compliment the Kapa'a environment in terms of site plan, building materials and heights.			

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
<b>Section 226-13 Objectives and Policies for the Physical Environment - Land, Air, and Water Quality.</b> (A) Planning for the State's physical environment with regard to land, air, and water quality shall be directed towards achievement of the following objectives:			
(1) Maintenance and pursuit of improved quality in Hawai'i's land, air and water resources.	X		
(2) Greater public awareness and appreciation of Hawai'i's environmental resources.		X	
(B) To achieve the land, air, and water quality objectives, it shall be the policy of this State to:			
(1) Foster educational activities that promote a better understanding of Hawai'i's limited environmental resources.			X
(2) Promote the proper management of Hawai'i's land and water resources.	X		
(3) Promote effective measures to achieve desired quality in Hawai'i's surface, ground and coastal waters.	X		
(4) Encourage actions to maintain or improve aural and air quality levels to enhance the health and well-being of Hawai'i's people.	X		
(5) Reduce the threat to life and property from erosion, flooding, tsunamis, hurricanes, earthquakes, volcanic eruptions, and other natural or man-induced hazards and disasters.	X		
(6) Encourage design and construction practices that enhance the physical qualities of Hawai'i's communities.	X		
(7) Encourage urban developments in close proximity to existing services and facilities.	X		
(8) Foster recognition of the importance and value of the land, air and water resources to Hawai'i's people, their cultures and visitors.			X
<b>Discussion:</b> HoKua Place will employ design principles and features, were feasible, aimed at water and energy conservation and stewardship for Hawai'i's resources. The project site is located outside of the flood and tsunami zones and project construction practices will minimize threat from natural hazards. The project site is located in proximity to existing urban development and infrastructure. Through the layout and design of HoKua Place, there is an overall opportunity for a positive effect on the health of its residents. HoKua Place included open space, parks and open greenway areas encompassing 14.3-acres, a 3.1-acre park for outdoor recreation and land for the proposed relocation of the Kapa'a county swimming pool which will provide residents with an opportunity for leisurely recreational and physical fitness activities.			
<b>226-14 Objective and policies for facility systems--in general.</b> (a) Planning for the State's facility systems in general shall be directed towards achievement of the objective of water, transportation, waste disposal and energy and telecommunication systems that support statewide social, economic and physical objectives.			
(b) To achieve the general facility systems objective, it shall be the policy of this State to:			
(1) Accommodate the needs of Hawai'i's people through coordination of facility systems and capital improvement priorities in consonance with state and county plans.	X		
(2) Encourage flexibility in the design and development of facility systems to promote prudent use of resources and accommodate changing public demands and priorities.	X		
(3) Ensure that required facility systems can be supported within resource capacities and at reasonable cost to the user.	X		
(4) Pursue alternative methods of financing programs and projects and cost-saving techniques in the planning, construction and maintenance of facility systems.	X		

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
<b>Discussion:</b> HoKua Place will be contributing to act on the deferred maintenance and to the cost of repairs to the County sewer treatment plant. Additionally, HoKua Place has a proven well site that may be dedicated to the DOW to feed the Department of Water's storage tanks. The project will have a main roadway from the Kapa'a By-Pass Road running north through the Property to Oloheña Road. The roadway will follow the county's resolution for complete roads and as such will be a multi-modal roadway. The by-pass road is owned by HoKua Place which is working with the Department of Transportation (DOT) and has been allowing for the continuous public use of the road. The by-pass road will be dedicated to DOT upon final subdivision approval. Thus, HoKua Place will be contributing to the objectives and policies of the State Plan in regards to facility systems.			
<b>226-15 Objectives and Policies for Facility Systems - Solid and Liquid Wastes.</b> (A) Planning for the State's facility systems with regard to solid and liquid wastes shall be directed towards the achievement of the following objectives:			
(1) Maintenance of basic public health and sanitation standards relating to treatment and disposal of solid and liquid wastes.	X		
(2) Provision of adequate sewerage facilities for physical and economic activities that alleviate problems in housing, employment, mobility, and other areas.	X		
(B) To achieve solid and liquid waste objectives, it shall be the policy of this State to:			
(1) Encourage the adequate development of sewerage facilities that complement planned growth.			X
(2) Promote re-use and recycling to reduce solid and liquid wastes and employ a conservation ethic.	X		
(3) Promote research to develop more efficient and economical treatment and disposal of solid and liquid wastes.			X
<b>Discussion:</b> HoKua Place will adhere to State and County sanitation standards for solid and liquid waste management. Throughout project construction and development, HoKua Place will recycle and reuse generated construction wastes, as well as, incorporate measures and provisions to implement recycling such as storage and collection systems for recyclables. BMPs will be implemented for long term development and operation of activities occurring on the site as part of pollution prevention measures. HoKua Place will be contributing funds to help upgrade the deferred maintenance and repair of the Wailua Waste Water Treatment plant.			
<b>226-16 Objective and Policies for Facility Systems - Water.</b> (A) Planning for the State's facility systems with regard to water shall be directed towards achievement of the objective of the provision of water to adequately accommodate domestic, agricultural, commercial, industrial, recreational and other needs within resource capacities. (B) To achieve the facility systems water objective, it shall be the policy of this State to:			
(1) Coordinate development of land use activities with existing and potential water supply.	X		
(2) Support research and development of alternative methods to meet future water requirements well in advance of anticipated needs.			X
(3) Reclaim and encourage the productive use of runoff water and wastewater discharges.	X		
(4) Assist in improving the quality, efficiency, service and storage capabilities of water systems for domestic and agricultural use.	X		
(5) Support water supply services to areas experiencing critical water problems.			X
(6) Promote water conservation programs and practices in government, private industry, and the general public to help ensure adequate water to meet long-term needs.	X		

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
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<b>Discussion:</b> HoKua Place will employ design principles, where feasible, to conserve water and seek to achieve water conservation and efficiency. A Water Master Plan for HoKua Place (formerly known as Kapa'a Highlands II) has been approved, in concept, by the Kaua'i County Department of Water (DOW). HoKua Place has a proven well site that will be dedicated to the DOW to feed the Department of Water's storage tanks and existing water system. HoKua Place is committed to continue working with the DOW on pertinent water issues.			
<b>226-17 Objectives and Policies for Facility Systems - Transportation.</b> (A) Planning for the State's facility systems with regard to transportation shall be directed towards the achievement of the following objectives:			
(1) An integrated multi-modal transportation system that services statewide needs and promotes the efficient, economical, safe and convenient movement of people and goods.	X		
(2) A statewide transportation system that is consistent with and will accommodate planned growth objectives throughout the State.			X
(B) To achieve the transportation objectives, it shall be the policy of this State to:			
(1) Design, program, and develop a multi-modal system in conformance with desired growth and physical development as stated in this chapter;	X		
(2) Coordinate state, county, federal, and private transportation activities and programs toward the achievement of statewide objectives;			X
(3) Encourage a reasonable distribution of financial responsibilities for transportation among participating governmental and private parties;			X
(4) Provide for improved accessibility to shipping, docking, and storage facilities;			X
(5) Promote a reasonable level and variety of mass transportation services that adequately meet statewide and community needs;			X
(6) Encourage transportation systems that serve to accommodate present and future development needs of communities;	X		
(7) Encourage a variety of carriers to offer increased opportunities and advantages to inter-island movement of people and goods;			X
(8) Increase the capacities of airport and harbor systems and support facilities to effectively accommodate transshipment and storage needs;			X
(9) Encourage the development of transportation systems and programs which would assist statewide economic growth and diversification;			X
(10) Encourage the design and development of transportation systems sensitive to the needs of affected communities and the quality of Hawai'i's natural environment;			X
(11) Encourage safe and convenient use of low-cost, energy-efficient, non-polluting means of transportation;			X
(12) Coordinate intergovernmental land use and transportation planning activities to ensure the timely delivery of supporting transportation infrastructure in order to accommodate planned growth objectives; and	X		
(13) Encourage diversification of transportation modes and infrastructure to promote alternate fuels and energy efficiency.			X
<b>Discussion:</b> HoKua Place actively supports transportation planning and objectives of the County of Kaua'i Transportation Department and DOT. HoKua Place will incorporate bus stops into its road system and complete streets design. HoKua Place is committed to Multi-modal, Interconnected and Concurrent Transportation for its residents and community. HoKua Place also intends to dedicate the Kapa'a Bypass Road to the State to achieve both State and County transportation goals and objectives.			

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
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<b>226-18 Objectives and Policies for Facility Systems - Energy.</b> (A) Planning for the State's facility systems with regard to energy shall be directed toward the achievement of the following objectives, giving due consideration to all:			
(1) Dependable, efficient, and economical statewide energy systems capable of supporting the needs of the people;			X
(2) Increased energy self-sufficiency where the ratio of indigenous to imported energy use is increased;	X		
(3) Greater energy security in the face of threats to Hawaii's energy supplies and systems; and	X		
(4) Reduction, avoidance or sequestration of greenhouse gas emissions from energy supply and use.	X		
(B) To achieve the energy objectives, it shall be the policy of this State to ensure the provision of adequate, reasonably priced and dependable energy services to accommodate demand.			
(C) To further achieve the energy objectives, it shall be the policy of this State to:			
(1) Support research and development as well as promote the use of renewable energy sources;	X		
(2) Ensure that the combination of energy supplies and energy-saving systems is sufficient to support the demands of growth;	X		
(3) Base decisions of least-cost supply-side and demand-side energy resource options on a comparison of their total costs and benefits when a least-cost is determined by a reasonably comprehensive, quantitative, and qualitative accounting of their long-term, direct and indirect economic, environmental, social, cultural, and public health costs and benefits;			X
(4) Promote all cost-effective conservation of power and fuel supplies through measures including: (a) Development of cost-effective demand-side management programs; (b) Education; and (c) Adoption of energy-efficient practices and technologies;	X		
(5) Ensure to the extent that new supply-side resources are needed, the development or expansion of energy systems utilizes the least-cost energy supply option and maximizes efficient technologies;	X		
(6) Support research, development, and demonstration of energy efficiency, load management, and other demand-side management programs, practices, and technologies;	X		
(7) Promote alternate fuels and energy efficiency by encouraging diversification of transportation modes and infrastructure;	X		
(8) Support actions that reduce, avoid, or sequester greenhouse gases in utility, transportation, and industrial sector applications; and			X
(9) Support actions that reduce, avoid or sequester Hawaii's greenhouse gas emissions through agriculture and forestry initiatives.			X
(10) Provide priority handling and processing for all state and county permits required for renewable energy projects.			X
<b>Discussion:</b> HoKua Place activities, buildings and grounds will be designed with a significant emphasis on energy conservation and efficiency. HoKua Place will employ efficient design practices and technologies, where feasible. Buildings within HoKua Place will further comply with the County of Kauai and State Energy Conservation rules and regulations.			
<b>226-18.5 Objectives and policies for facility systems--telecommunications.</b> (a) Planning for the State's telecommunications facility systems shall be directed towards the achievement of dependable, efficient, and economical statewide telecommunications systems capable of supporting the needs of the people.			
(b) To achieve the telecommunications objective, it shall be the policy of this State to ensure the provision of adequate, reasonably priced and dependable telecommunications services to accommodate demand.			X
(c) To further achieve the telecommunications objective, it shall be the policy of this State to:			
(1) Facilitate research and development of telecommunications systems and resources;			X

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
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(2) Encourage public and private sector efforts to develop means for adequate, ongoing telecommunications planning;			X
(3) Promote efficient management and use of existing telecommunications systems and services; and			X
(4) Facilitate the development of education and training of telecommunications personnel			X
<b>Discussion:</b> The project site is served by Hawaiian Telcom telephone lines. Numerous cell towers across the island provide cellular phone service to the area. Therefore, the project will not have a significant impact on communication resources or services.			
<b>Section 226-19: Objectives and policies for socio-cultural advancement--housing.</b> (a) Planning for the State's socio-cultural advancement with regard to housing shall be directed toward the achievement of the following objectives:			
(1) Greater opportunities for Hawai'i's people to secure reasonably priced, safe, sanitary, and livable homes, located in suitable environments that satisfactorily accommodate the needs and desires of families and individuals, through collaboration and cooperation between government and nonprofit and for-profit developers to ensure that more affordable housing is made available to very low-, low- and moderate-income segments of Hawai'i's population.	X		
(2) The orderly development of residential areas sensitive to community needs and other land uses.	X		
(3) The development and provision of affordable rental housing by the State to meet the housing needs of Hawai'i's people.	X		
(b) To achieve the housing objectives, it shall be the policy of this State to:			
(1) Effectively accommodate the housing needs of Hawai'i's people.	X		
(2) Stimulate and promote feasible approaches that increase housing choices for low-income, moderate-income and gap-group households.	X		
(3) Increase homeownership and rental opportunities and choices in terms of quality, location, cost, densities, style and size of housing.	X		
(4) Promote appropriate improvement, rehabilitation and maintenance of existing housing units and residential areas.			X
(5) Promote design and location of housing developments taking into account the physical setting, accessibility to public facilities and services, and other concerns of existing communities and surrounding areas.	X		
(6) Facilitate the use of available vacant, developable and underutilized urban lands for housing.			X
(7) Foster a variety of lifestyles traditional to Hawai'i through the design and maintenance of neighborhoods that reflect the culture and values of the community.	X		
(8) Promote research and development of methods to reduce the cost of housing construction in Hawai'i.			X

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
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<b>Discussion:</b> HoKua Place will have a positive impact on housing and population aspects of the East Kaua'i Region. The Kaua'i General Plan specifically points out the need for more housing in the area and specifically designates the subject property as Urban Center for that purpose. In a 2010 letter to HoKua Place (formerly known as Kapa'a Highlands II), the Planning Director wrote, "We are writing in general support of Three stooges LLC's petition to amend 97 acres in Kapa'a to the Urban district. The proposed amendment is in conformance with the County of Kaua'i's General Plan and will provide affordable housing. Affordable housing remains an acute need on Kaua'i, even with a falling real estate market and as such the County is generally supportive of any petition that proposes additional affordable housing, particularly when contiguous to developed urban areas, infrastructure and consistent with our General Plan." Therefore development of the Property will address a portion of the significant demand for affordable housing in the County of Kaua'i, without significantly affecting reserve areas for foreseeable urban growth. HoKua Place will respond to varying spectrums of demand for housing within Kaua'i by providing a wide range of housing opportunities inclusive of affordable housing alternatives. HoKua Place will seek to create and sustain a mixed-income community allowing for unparalleled social diversity.			
<b>226-20 Objectives and policies for socio-cultural advancement--health.</b> (a) Planning for the State's socio-cultural advancement with regard to health shall be directed towards achievement of the following objectives:			
(1) Fulfillment of basic individual health needs of the general public.			X
(2) Maintenance of sanitary and environmentally healthful conditions in Hawai'i's communities.	X		
(b) To achieve the health objectives, it shall be the policy of this State to:			
(1) Provide adequate and accessible services and facilities for prevention and treatment of physical and mental health problems, including substance abuse.			X
(2) Encourage improved cooperation among public and private sectors in the provision of health care to accommodate the total health needs of individuals throughout the State.			X
(3) Encourage public and private efforts to develop and promote statewide and local strategies to reduce health care and related insurance costs.			X
(4) Foster an awareness of the need for personal health maintenance and preventive health care through education and other measures.			X
(5) Provide programs, services and activities that ensure environmentally healthful and sanitary conditions.			X
(6) Improve the State's capabilities in preventing contamination by pesticides and other potentially hazardous substances through increased coordination, education, monitoring and enforcement.			X
<b>Discussion:</b> Through the layout and design of HoKua Place, there is an overall opportunity for a positive effect on the health of its residents. HoKua Place provides opportunities for people of all ages and abilities to engage in routine physical activity by creating places and policies that encourage better physical health, including open space and open greenway areas encompassing 14.3-acres, a 3.1-acre park for outdoor recreation and land for the proposed relocation of the Kapa'a county swimming pool which will provide residents with an opportunity for leisurely recreational and physical fitness activities.			

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<b>226-21 Objective and policies for socio-cultural advancement--education.</b> (a) Planning for the State's socio-cultural advancement with regard to education shall be directed towards achievement of the objective of the provision of a variety of educational opportunities to enable individuals to fulfill their needs, responsibilities, and aspirations.			
(b) To achieve the education objective, it shall be the policy of this State to:			
(1) Support educational programs and activities that enhance personal development, physical fitness, recreation and cultural pursuits of all groups.	X		
(2) Ensure the provision of adequate and accessible educational services and facilities that are designed to meet individual and community needs.	X		
(3) Provide appropriate educational opportunities for groups with special needs.			X
(4) Promote educational programs which enhance understanding of Hawai'i's cultural heritage.			X
(5) Provide higher educational opportunities that enable Hawai'i's people to adapt to changing employment demands.			X
(6) Assist individuals, especially those experiencing critical employment problems or barriers, or undergoing employment transitions, by providing appropriate employment training programs and other related educational opportunities.			X
(7) Promote programs and activities that facilitate the acquisition of basic skills, such as reading, writing, computing, listening, speaking, and reasoning.			X
(8) Emphasize quality educational programs in Hawai'i's institutions to promote academic excellence.			X
(9) Support research programs and activities that enhance the education programs of the State.			X
<b>Discussion:</b> HoKua Place will coordinate with the DOE to ensure that the DOE's facility assessment policy provisions are appropriately addressed. Kapa'a Elementary School, Kapa'a Middle School and Kapa'a High School all presently have sufficient excess capacity to accommodate all students from HoKua Place. Additionally, a 3.1-acre park is proposed adjacent to the existing Kapa'a Middle School. The park will have an area for the county's proposed relocation of the Kapa'a county swimming pool. HoKua Place also plans to develop a bike/walking path from the south of the property to the Kapa'a Middle School to facilitate biking and walking around the development.			
<b>226-22 Objective and Policies for Socio-Cultural Advancement -Social Services.</b> (A) Planning for the State's socio-cultural advancement with regard to social services shall be directed towards the achievement of the objective of improved public and private social services and activities that enable individuals, families, and groups to become more self-reliant and confident to improve their well-being.			
(B) To achieve the social service objective, it shall be the policy of the State to:			
(1) Assist individuals, especially those in need of attaining a minimally adequate standard of living and those confronted by social and economic hardship conditions, through social services and activities within the State's fiscal capacities.			X
(2) Promote coordination and integrative approaches among public and private agencies and programs to jointly address social problems that will enable individuals, families and groups to deal effectively with social problems and to enhance their participation in society.			X
(3) Facilitate the adjustment of new residents, especially recently arrived immigrants, into Hawai'i's communities.			X
(4) Promote alternatives to institutional care in the provision of long-term care for elder and disabled populations.			X
(5) Support public and private efforts to prevent domestic abuse and child molestation, and assist victims of abuse and neglect.			X
(6) Promote programs which assist people in need of family planning services to enable them to meet their needs.			X

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
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<b>Discussion:</b> HoKua Place will assist the State with its socio-cultural advancement by providing a variety of housing opportunities for residents as well as the creation of open space and development of a park which included the relocation of a County swimming pool.			
<b>226-23 Objective and policies for socio-cultural advancement--leisure.</b> (a) Planning for the State's socio-cultural advancement with regard to leisure shall be directed towards the achievement of the objective of the adequate provision of resources to accommodate diverse cultural, artistic, and recreational needs for present and future generations.			
(b) To achieve the leisure objective, it shall be the policy of this State to:			
(1) Foster and preserve Hawai'i's multi-cultural heritage through supportive cultural, artistic, recreational, and humanities-oriented programs and activities.			X
(2) Provide a wide range of activities and facilities to fulfill the cultural, artistic, and recreational needs of all diverse and special groups effectively and efficiently.	X		
(3) Enhance the enjoyment of recreational experiences through safety and security measures, educational opportunities, and improved facility design and maintenance.	X		
(4) Promote the recreational and educational potential of natural resources having scenic, open space, cultural, historical, geological, or biological values while ensuring that their inherent values are preserved.	X		
(5) Ensure opportunities for everyone to use and enjoy Hawai'i's recreational resources.	X		
(6) Assure the availability of sufficient resources to provide for future cultural, artistic and recreational needs.	X		
(7) Provide adequate and accessible physical fitness programs to promote the physical and mental well-being of Hawai'i's people.	X		
(8) Increase opportunities for appreciation and participation in the creative arts, including the literary, theatrical, visual, musical, folk and traditional art forms.			X
(9) Encourage the development of creative expression in the artistic disciplines to enable all segments of Hawai'i's population to participate in the creative arts.			X
(10) Assure adequate access to significant natural and cultural resources in public ownership.			X
<b>Discussion:</b> HoKua Place interlinks natural features and open space as core components of the community. Open space and open greenway areas encompassing 14.3-acres will be developed within the project. A 3.1-acre park is proposed within the project for outdoor recreation. Land for the proposed relocation of the Kapa'a county swimming pool will be available within the 3.1-acre park. The provision of a 3.1-acre park with a county swimming pool within the proposed development will provide residents with an opportunity for leisurely recreational activities.			
<b>226-24 Objective and Policies for Socio-Cultural Advancement - Individual Rights and Personal Well-Being.</b> (A) Planning for the State's socio-cultural advancement with regard to individual rights and personal well-being shall be directed towards achievement of the objective of increased opportunities and protection of individual rights to enable individuals to fulfill their socio-economic needs and aspirations. (B) To achieve the individual rights and personal well-being objective, it shall be the policy of this State to:			
(1) Provide effective services and activities that protect individuals from criminal acts and unfair practices and that alleviate the consequences of criminal acts in order to foster a safe and secure environment.			X
(2) Uphold and protect the national and state constitutional rights of every individual.			X

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
(3) Assure access to, and availability of, legal assistance, consumer protection, and other public services which strive to attain social justice.			X
(4) Ensure equal opportunities for individual participation in society.			X
<b>Discussion:</b> HoKua Place will assist the State with its socio-cultural advancement by providing a variety of housing opportunities for residents.			
<b>226-25 Objective and Policies for Socio-Cultural Advancement - Culture.</b> (A) Planning for the State's socio-cultural advancement with regard to culture shall be directed toward the achievement of the objective of enhancement of cultural identities, traditions, values, customs, and arts of Hawai'i's people. (B) To achieve the culture objective, it shall be the policy of this State to:			
(1) Foster increased knowledge and understanding of Hawai'i's ethnic and cultural heritages and the history of Hawai'i.			X
(2) Support activities and conditions that promote cultural values, customs and arts that enrich the lifestyles of Hawai'i's people and which are sensitive and responsive to family and community needs.			X
(3) Encourage increased awareness of the effects of proposed public and private actions on the integrity and quality of cultural and community lifestyles in Hawai'i.			X
(4) Encourage the essence of the aloha spirit in people's daily activities to promote harmonious relationships among Hawai'i's people and visitors.	X		
<b>Discussion:</b> Affordable housing option will be incorporated within the HoKua Place, allowing for a diversity and mix of housing types and options. Complete streets with walkways and bike lanes, will allow for slow movement through the project for easy social interaction.			
<b>226-26 Objectives and Policies for Socio-Cultural Advancement - Public Safety.</b> (A) Planning for the State's socio-cultural advancement with regard to public safety shall be directed towards the achievement of the following objectives:			
(1) Assurance of public safety and adequate protection of life and property for all people.	X		
(2) Optimum organizational readiness and capability in all phases of emergency management to maintain the strength, resources, and social and economic well-being of the community in the event of civil disruptions, wars, natural disasters, and other major disturbances.			X
(3) Promotion of a sense of community responsibility for the welfare and safety of Hawai'i's people.	X		
(B) To achieve the public safety objectives, it shall be the policy of this State to:			
(1) Ensure that public safety programs are effective and responsive to community needs.			X
(2) Encourage increased community awareness and participation in public safety programs.			X
(C) To further achieve public safety objectives related to criminal justice, it shall be the policy of this State to:			
(1) Support criminal justice programs aimed at preventing and curtailing criminal activities.			X
(2) Develop a coordinated, systematic approach to criminal justice administration among all criminal justice agencies.			X
(3) Provide a range of correctional resources which may include facilities and alternatives to traditional incarceration in order to address the varied security needs of the community and successfully reintegrate offenders into the community.			X
(D) To further achieve public safety objectives related to emergency management, it shall be the policy of this State to:			
(1) Ensure that responsible organizations are in a proper state of readiness to respond to major war-related, natural, or technological disasters and civil disturbances at all times.			X
(2) Enhance the coordination between emergency management programs throughout the State.			X

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<b>Discussion:</b> HoKua Place allocates a one acre parcel for the development of substations for the police and fire departments. Provision of correctional facilities falls under the jurisdiction of the PSD.			
<b>226-27 Objectives and Policies for Socio-Cultural Advancement - Government.</b> (A) Planning the State's socio-cultural advancement with regard to government shall be directed towards the achievement of the following objectives:			
(1) Efficient, effective, and responsive government services at all levels in the State.			X
(2) Fiscal integrity, responsibility and efficiency in the state government and county governments.			X
(B) To achieve the government objectives, it shall be the policy of this State to:			
(1) Provide for necessary public goods and services not assumed by the private sector.			X
(2) Pursue an openness and responsiveness in government that permits the flow of public information, interaction and response.			X
(3) Minimize the size of government to that necessary to be effective.			X
(4) Stimulate the responsibility in citizens to productively participate in government for a better Hawai'i.			X
(5) Assure that government attitudes, actions and services are sensitive to community needs and concerns.			X
(6) Provide for a balanced fiscal budget.			X
(7) Improve the fiscal budgeting and management system of the State.			X
(8) Promote the consolidation of state and county governmental functions to increase the effective and efficient delivery of government programs and services and to eliminate duplicative services wherever feasible.	X		
<b>Discussion:</b> HoKua Place allocates a one acre parcel for the development of substations for the police and fire departments.			
<b>Hawai'i State Plan - HRS Ch. 226 - Part III. Priority Guidelines</b>			
<b>226-101 Purpose.</b> The purpose of this part is to establish overall priority guidelines to address areas of statewide concern.			
<b>226-102 Overall Direction.</b> The State shall strive to improve the quality of life for Hawai'i's present and future population through the pursuit of desirable courses of action in five major areas of statewide concern which merit priority attention: economic development, population growth and land resource management, affordable housing, crime and criminal justice, and quality education.			
<b>226-103 Economic Priority Guidelines.</b> (A) Priority guidelines to stimulate economic growth and encourage business expansion and development to provide needed jobs for Hawai'i's people and achieve a stable and diversified economy:			
(1) Seek a variety of means to increase the availability of investment capital for new and expanding enterprises. (a) Encourage investments which:			
(i) Reflect long term commitments to the State;	X		
(ii) Rely on economic linkages within the local economy;	X		
(iii) Diversify the economy;	X		
(iv) Reinvest in the local economy;	X		
(v) Are sensitive to community needs and priorities; and	X		
(vi) Demonstrate a commitment to provide management opportunities to Hawai'i residents.	X		
(2) Encourage the expansion of technological research to assist industry development and support the development and commercialization of technological advancements.			X
(3) Improve the quality, accessibility and range of services provided by government to business, including data and reference services and assistance in complying with governmental regulations.			X

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(4) Seek to ensure that state business tax, labor laws and administrative policies are equitable, rational, and predictable.			X
(5) Streamline the building and development permit and review process, and eliminate or consolidate other burdensome or duplicative governmental requirements imposed on business, where public health, safety and welfare would not be adversely affected.			X
(6) Encourage the formation of cooperatives and other favorable marketing or distribution arrangements at the regional or local level to assist Hawai'i's small-scale producers, manufacturers and distributors.			X
(7) Continue to seek legislation to protect Hawai'i from transportation interruptions between Hawai'i and the continental United States.			X
(8) Provide public incentives and encourage private initiative to develop and attract industries which promise long-term growth potentials and which have the following characteristics:			
(a) An industry that can take advantage of Hawai'i's unique location and available physical and human resources.			X
(b) A clean industry that would have minimal adverse effects on Hawai'i's environment.			X
(c) An industry that is willing to hire and train Hawai'i's people to meet the industry's labor needs at all levels of employment.			X
(d) An industry that would provide reasonable income and steady employment.			X
(9) Support and encourage, through educational and technical assistance programs and other means, expanded opportunities for employee ownership and participation in Hawai'i business.			X
(10) Enhance the quality of Hawai'i's labor force and develop and maintain career opportunities for Hawai'i's people through the following actions:			
(a) Expand vocational training in diversified agriculture, aquaculture, information industry and other areas where growth is desired and feasible.			X
(b) Encourage more effective career counseling and guidance in high schools and post-secondary institutions to inform students of present and future career opportunities.			X
(c) Allocate educational resources to career areas where high employment is expected and where growth of new industries is desired.			X
(d) Promote career opportunities in all industries for Hawai'i's people by encouraging firms doing business in the State to hire residents.			X
(e) Promote greater public and private sector cooperation in determining industrial training needs and in developing relevant curricula and on-the-job training opportunities.			X
(f) Provide retraining programs and other support services to assist entry of displaced workers into alternative employment.			X
(B) Priority guidelines to promote the economic health and quality of the visitor industry:			
(1) Promote visitor satisfaction by fostering an environment which enhances the Aloha Spirit and minimizes inconveniences to Hawai'i's residents and visitors.			X
(2) Encourage the development and maintenance of well-designed, adequately serviced hotels and resort destination areas which are sensitive to neighboring communities and activities and which provide for adequate shoreline setbacks and beach access.			X
(3) Support appropriate capital improvements to enhance the quality of existing resort destination areas and provide incentives to encourage investment in upgrading, repair and maintenance of visitor facilities.			X
(4) Encourage visitor industry practices and activities which respect, preserve and enhance Hawai'i's significant natural, scenic, historic and cultural resources.			X
(5) Develop and maintain career opportunities in the visitor industry for Hawai'i's people, with emphasis on managerial positions.			X
(6) Support and coordinate tourism promotion abroad to enhance Hawai'i's share of existing and potential visitor markets.			X
(7) Maintain and encourage a more favorable resort investment climate consistent with the objectives of this chapter.			X

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(8) Support law enforcement activities that provide a safer environment for both visitors and residents alike.	X		
(9) Coordinate visitor industry activities and promotions to business visitors through the state network of advanced data communication techniques.			X
(C) Priority guidelines to promote the continued viability of the sugar and pineapple industries:			
(1) Provide adequate agricultural lands to support the economic viability of the sugar and pineapple industries.			X
(2) Continue efforts to maintain federal support to provide stable sugar prices high enough to allow profitable operations in Hawai'i.			X
(3) Support research and development, as appropriate, to improve the quality and production of sugar and pineapple crops.			X
(D) Priority guidelines to promote the growth and development of diversified agriculture and aquaculture:			
(1) Identify, conserve, and protect agricultural and aquaculture lands of importance and initiate affirmative and comprehensive programs to promote economically productive agricultural and aquaculture uses of such lands.			X
(2) Assist in providing adequate, reasonably priced water for agricultural activities.			X
(3) Encourage public and private investment to increase water supply and to improve transmission, storage, and irrigation facilities in support of diversified agriculture and aquaculture.			X
(4) Assist in the formation and operation of production and marketing associations and cooperatives to reduce production and marketing costs.			X
(5) Encourage and assist with the development of a waterborne and airborne freight and cargo system capable of meeting the needs of Hawai'i's agricultural community.			X
(6) Seek favorable freight rates for Hawai'i's agricultural products from inter-island and overseas transportation operators.			X
(7) Encourage the development and expansion of agricultural and aquaculture activities which offer long-term economic growth potential and employment opportunities.			X
(8) Continue the development of agricultural parks and other programs to assist small independent farmers in securing agricultural lands and loans.			X
(9) Require agricultural uses in agricultural subdivisions and closely monitor the uses in these subdivisions.			X
(10) Support the continuation of land currently in use for diversified agriculture.			X
(E) Priority guidelines for water use and development:			
(1) Maintain and improve water conservation programs to reduce the overall water consumption rate.	X		
(2) Encourage the improvement of irrigation technology and promote the use of non-potable water for agricultural and landscaping purposes.			X
(3) Increase the support for research and development of economically feasible alternative water sources.			X
(4) Explore alternative funding sources and approaches to support future water development programs and water system improvements.			X
(F) Priority guidelines for energy use and development:			
(1) Encourage the development, demonstration and commercialization of renewable energy sources.	X		
(2) Initiate, maintain and improve energy conservation programs aimed at reducing energy waste and increasing public awareness of the need to conserve energy.	X		
(3) Provide incentives to encourage the use of energy conserving technology in residential, industrial and other buildings.			X
(4) Encourage the development and use of energy conserving and cost-efficient transportation systems.			X
(G) Priority guidelines to promote the development of the information industry:			
(1) Establish an information network that will serve as the catalyst for establishing a viable information industry in Hawai'i.			X

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
(2) Encourage the development of services such as financial data processing, products and services exchange, foreign language translations, telemarketing, teleconferencing, a twenty-four-hour international stock exchange, international banking, and a Pacific Rim management center.			X
(3) Encourage the development of small businesses in the information field such as software development, the development of new information systems and peripherals, data conversion and data entry services, and home or cottage services such as computer programming, secretarial, and accounting services.			X
(4) Encourage the development or expansion of educational and training opportunities for residents in the information and telecommunications fields.			X
(5) Encourage research activities, including legal research in the information and telecommunications fields.			X
(6) Support promotional activities to market Hawaii's information industry services.			X
<b>Discussion:</b> HoKua Place demonstrates a long-term commitment to housing opportunities on Kauai. The project will meet the needs of projected growth in Kauai. Development of the property will address a portion of the significant demand for affordable housing in the County of Kauai, without significantly affecting reserve areas for foreseeable urban growth. Located in the middle of the island, the project is close to the centers of employment, beaches, shopping, recreation, etc. HoKua Place will respond to varying spectrums of demand for housing within Kauai by providing a wide range of housing opportunities inclusive of affordable housing alternatives. HoKua Place will seek to create and sustain a mixed-income community allowing for unparalleled social diversity. Development of facilities would generate employment and have a direct beneficial impact on the local economy during construction through construction and construction-related employment. Additionally, HoKua Place proposes two areas for commercial uses that, ultimately, will serve to promote and provide a variety of job opportunities.			
<b>226-104 Population Growth and Land Resources Priority Guidelines.</b> (A) Priority guidelines to effect desired statewide growth and distribution:			
(1) Encourage planning and resource management to insure that population growth rates throughout the State are consistent with available and planned resource capacities and reflect the needs and desires of Hawaii's people.	X		
(2) Manage a growth rate for Hawaii's economy that will parallel future employment needs for Hawaii's people.			X
(3) Ensure that adequate support services and facilities are provided to accommodate the desired distribution of future growth throughout the State.	X		
(4) Encourage major State and Federal investments and services to promote economic development and private investment to the neighbor islands, as appropriate.			X
(5) Explore the possibility of making available urban land, low-interest loans, and housing subsidies to encourage the provision of housing to support selective economic and population growth on the neighbor islands.			X
(6) Seek Federal funds and other funding sources outside the State for research, program development and training to provide future employment opportunities on the neighbor islands.			X
(7) Support the development of high technology parks on the neighbor islands.			X
(B) Priority guidelines for regional growth distribution and land resource utilization:			
(1) Encourage urban growth primarily to existing urban areas where adequate public facilities are already available or can be provided with reasonable public expenditures, and away from areas where other important benefits are present, such as protection of important agricultural land or preservation of lifestyles.	X		

<b>HAWAI'I STATE PLAN, HRS CHAPTER 226</b>	<b>S</b>	<b>N/S</b>	<b>N/A</b>
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
(2) Make available marginal or nonessential agricultural lands for appropriate urban uses while maintaining agricultural lands of importance in the agricultural district.	X		
(3) Restrict development when drafting of water would result in exceeding the sustainable yield or in significantly diminishing the recharge capacity of any groundwater area.			X
(4) Encourage restriction of new urban development in areas where water is insufficient from any source for both agricultural and domestic use.			X
(5) In order to preserve green belts, give priority to state capital-improvement funds which encourage location of urban development within existing urban areas except where compelling public interest dictates development of a noncontiguous new urban core.			X
(6) Seek participation from the private sector for the cost of building infrastructure and utilities, and maintaining open spaces.			X
(7) Pursue rehabilitation of appropriate urban areas.			X
(8) Support the redevelopment of Kaka'ako into a viable residential, industrial and commercial community.			X
(9) Direct future urban development away from critical environmental areas or impose mitigating measures so that negative impacts on the environment would be minimized.	X		
(10) Identify critical environmental areas in Hawai'i to include but not be limited to the following: watershed and recharge areas; wildlife habitats (on land and in the ocean); areas with endangered species of plants and wildlife; natural streams and water bodies; scenic and recreational shoreline resources; open space and natural areas; historic and cultural sites; areas particularly sensitive to reduction in water and air quality; and scenic resources.			X
(11) Identify all areas where priority should be given to preserving rural character and lifestyle.			X
(12) Utilize Hawai'i's limited land resources wisely, providing adequate land to accommodate projected population and economic growth needs while ensuring the protection of the environment and the availability of the shoreline, conservation lands, and other limited resources for future generations.	X		
(13) Protect and enhance Hawai'i's shoreline, open spaces and scenic resources.	X		
<b>Discussion:</b> HoKua Place will support the anticipated growth and housing demand in the East Kaua'i region. The project site is surrounded by urban uses and is designated "urban center" by various County plans. The project site also avoids critical habitat and important agricultural lands.			
<b>226-105 Crime and Criminal Justice Priority Guidelines.</b> (A) Priority Guidelines in the Area of Crime and Criminal Justice:			
(1) Support law enforcement activities and other criminal justice efforts that are directed to provide a safer environment.			X
(2) Target state and local resources on efforts to reduce the incidence of violent crime and on programs relating to the apprehension and prosecution of repeat offenders.			X
(3) Support community and neighborhood program initiatives that enable residents to assist law enforcement agencies in preventing criminal activities.			X
(4) Reduce overcrowding or substandard conditions in correctional facilities through a comprehensive approach among all criminal justice agencies which may include sentencing law revisions and use of alternative sanctions other than incarceration for persons who pose no danger to their community.			X
(5) Provide a range of appropriate sanctions for juvenile offenders, including community-based programs and other alternative sanctions.			X
(6) Increase public and private efforts to assist witnesses and victims of crimes and to minimize the costs of victimization.			X
<b>Discussion:</b> HoKua Place allocates a one acre parcel for the development of a police sub-station which will help increase police presence in the area.			

HAWAII STATE PLAN, HRS CHAPTER 226	S	N/S	N/A
S = Supportive, N/S = Not Supportive, N/A = Not Applicable			
<b>226-106 Affordable housing.</b> Priority guidelines for the provision of affordable housing:			
(1) Seek to use marginal or nonessential agricultural land and public land to meet housing needs of low- and moderate-income and gap-group households.	X		
(2) Encourage the use of alternative construction and development methods as a means of reducing production costs.			X
(3) Improve information and analysis relative to land availability and suitability for housing.			X
(4) Create incentives for development which would increase home ownership and rental opportunities for Hawai'i's low- and moderate-income households, gap-group households and residents with special needs.	X		
(5) Encourage continued support for government or private housing programs that provide low interest mortgages to Hawai'i's people for the purchase of initial owner- occupied housing.			X
(6) Encourage public and private sector cooperation in the development of rental housing alternatives.			X
(7) Encourage improved coordination between various agencies and levels of government to deal with housing policies and regulations.			X
(8) Give higher priority to the provision of quality housing that is affordable for Hawai'i's residents and less priority to development of housing intended primarily for individuals outside of Hawai'i.	X		
<b>Discussion:</b> HoKua Place will have a positive impact on housing and population aspects of the East Kaua'i Region. The Kaua'i General Plan specifically points out the need for more housing in the area and specifically designates the subject property as Urban Center for that purpose. In a 2010 letter to the HoKua Place (formerly known as Kapa'a Highlands II), the Planning Director wrote, "We are writing in general support of Three stooges LLC's petition to amend 97 acres in Kapa'a to the Urban district." "Affordable housing remains an acute need on Kaua'i, even with a falling real estate market and as such the County is generally supportive of any petition that proposes additional affordable housing, particularly when contiguous to developed urban areas, infrastructure and consistent with our General Plan." Therefore, development of the Property will address a portion of the significant demand for affordable housing in the County of Kaua'i, without significantly affecting reserve areas for foreseeable urban growth. HoKua Place will respond to varying spectrums of demand for housing within Kaua'i by providing a wide range of housing opportunities inclusive of affordable housing alternatives. HoKua Place will seek to create and sustain a mixed-income community allowing for unparalleled social diversity.			
<b>226-107 Quality education.</b> Priority guidelines to promote quality education:			
(1) Pursue effective programs which reflect the varied district, school, and student needs to strengthen basic skills achievement;			X
(2) Continue emphasis on general education "core" requirements to provide common background to students and essential support to other university programs;			X
(3) Initiate efforts to improve the quality of education by improving the capabilities of the education work force;			X
(4) Promote increased opportunities for greater autonomy and flexibility of educational institutions in their decision-making responsibilities;			X
(5) Increase and improve the use of information technology in education by the availability of telecommunications equipment for:			X
(A) The electronic exchange of information;			X
(B) Statewide electronic mail; and			X

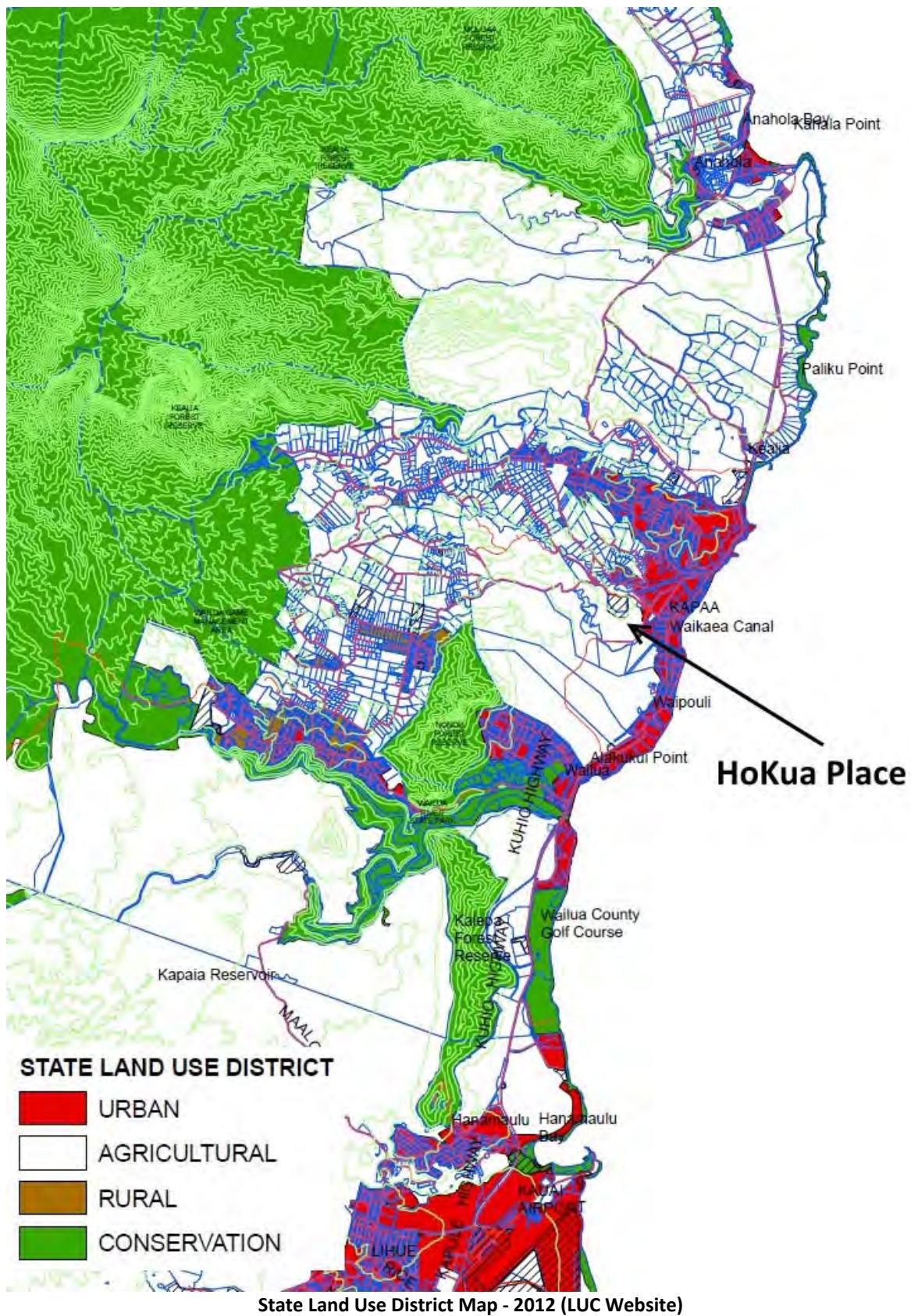
<b>HAWAI'I STATE PLAN, HRS CHAPTER 226</b>		<b>S</b>	<b>N/S</b>	<b>N/A</b>
S = Supportive, N/S = Not Supportive, N/A = Not Applicable				
(C) Access to the Internet.			X	
Encourage programs that increase the public's awareness and understanding of the impact of information technologies on our lives;			X	
(6) Pursue the establishment of Hawai'i's public and private universities and colleges as research and training centers of the Pacific;			X	
(7) Develop resources and programs for early childhood education;			X	
(8) Explore alternatives for funding and delivery of educational services to improve the overall quality of education; and			X	
<b>Discussion:</b> HoKua Place will coordinate with the DOE to ensure that the DOE's facility assessment policy provisions are appropriately addressed.				
<b>226-108 Sustainability.</b> Priority guidelines and principles to promote sustainability shall include:				
(1) Encouraging balanced economic, social, community, and environmental priorities;	X			
(2) Encouraging planning that respects and promotes living within the natural resources and limits of the State;	X			
(3) Promoting a diversified and dynamic economy;	X			
(4) Encouraging respect for the host culture;	X			
(5) Promoting decisions based on meeting the needs of the present without compromising the needs of future generations;	X			
(6) Considering the principles of the ahupua'a system; and			X	
(7) Emphasizing that everyone, including individuals, families, communities, businesses, and government, has the responsibility for achieving a sustainable Hawai'i.	X			
Discussion: As noted in the HoKua Place (formerly known as Kapa'a Highlands II) Sustainability Plan, HoKua Place will be a sustainable community and will incorporate, to the extent feasible and practicable, measures to promote energy conservation, sustainable design, environmental stewardship and protection of the natural and cultural resources into the project. In developing this HoKua Place Sustainability Plan, a variety of recognized sustainability programs and plans were reviewed, summarized and incorporated into this plan. In part, the recommendations from these programs and plans serve as guides to the sustainability actions noted in the HoKua Place Sustainability Plan.				

## 5.2.2 State Land Use Law, HRS Chapter 205

Administered by the Land Use Commission, all lands in the State of Hawai'i are classified into one of four major land use districts: urban, rural, agricultural, and conservation. Each category has a range of allowable uses.

Chapter 205, HRS, relating to the Land Use Commission, establishes four major land use districts into which all lands of the State are placed. The districts are designated Urban, Rural, Agricultural and Conservation.

The subject property is in the Agricultural land use district. The Kaua'i General Plan and the Kapa'a Town Development Plan designate the property as Urban Center.



The Property is currently vacant and has not been used for agriculture for over fifteen years. The Property was previously used for sugar cane by Lihue Plantation and fully cultivated for many years.

HoKua Place has submitted a petition to the Land Use Commission for a boundary amendment. The petition is to change the state land use designation from Agricultural Land Use District to Urban Land Use District.

LUC Rules § 15-15-18 sets forth the standards used by the Commission for determining urban district boundaries. The proposed reclassification conforms to those standards as shown by the following analysis:

1. Lands Characterized by “city-like” Concentrations of People, Structures, Streets, Urban Level of Services and Other Related Land Uses.

The Property is located adjacent to and north of the town of Kapa'a. The Kapa'a By-Pass Road separates the town and the Property. The Property is on the northwest corner of the Kapa'a By-Pass Road and Olorena Road. Olorena Road runs along and adjacent to the east and north boundaries of the Property.

The town of Kapa'a consists of a variety of commercial, resort, recreational, and single and multi-family residential uses. The Kapa'a Middle School is located adjacent and to the north of the Property. Olorena Road fronts Kapa'a Middle School to the north. Across Olorena Road are single family residential neighborhoods.

The Kaua'i General Plan (General Plan) is the primary policy directing long-range development, conservation, and the use and allocation of land and water resources in the County of Kaua'i. The General Plan establishes, through maps and text, geographic areas of the County which are intended to be used for various general purposes such as agriculture, resorts, urban communities, and preservation of natural, cultural and scenic resources.

The General Plan states:

“One of the key policies in the Framework for preserving Kaua'i's rural character is to promote growth and development in compact urban areas. Urban lands comprise only four to five percent of Kaua'i's land area, leaving 55 percent in conservation and 40 percent in agriculture.”

The General Plan further states that land use policies for preserving Kaua'i's rural character should:

“Enhance Urban Centers and Towns and maintain their identity by defining the Town Center and the edges of each Town. Concentrate shopping and other commercial uses in Town Centers. Encourage residential development within Urban and Town Centers and in Residential Communities contiguous to them.”

The General Plan also sets policy for urban land use designations. Policy 5.4.1.1 states:

- (a) Lands included within the Urban Center designation shall be centers of government, commerce and transportation that serve the entire county or a large region. Uses may include shopping centers, government offices, churches and other institutions, office complexes, and industrial facilities. Residential or resort uses may also be located within the Urban Center designation, where compatible.

- (b) Urban Center areas are typically served by wastewater collection and treatment facilities and major roads. Urban Center lands may be zoned for any type of use, including General Commercial, General Industrial, Resort and Residential.

The following are policies to provide for growth and development while preserving rural character, as described in the Kaua'i General Plan:

- (a) Allow incremental growth of Towns, contiguous to existing development. Concentrate primary shopping facilities within the Town Center. Support infill development.
- (b) Provide for build-out of existing Residential Communities, to include areas zoned R-1 or higher. Allow small, neighborhood-oriented commercial sites in Residential Communities.
- (e) Expansion contiguous to an existing town or residential community is preferred over a new residential community.
- (f) Allow build-out of properties in existing low-density agricultural communities, including the homestead areas of Wailua, Kapa'a, 'Ōma'o and Kalāheo and existing agricultural subdivisions in other parts of the island, while taking measures to assure the adequacy of County road, drainage and water supply systems.

The HoKua Place project conforms to and implements the policies of the Kaua'i General Plan by developing within the designated Urban District, contiguous to Kapa'a town and its neighboring residential community, thereby preserving the rural character of the area.

**2.A. Proximity to Centers of Trading and Employment Except Where the Development Would Generate New Centers Of Trading and Employment.**

Kapa'a town is located adjacent to and south of the property. Kapa'a is the eastside of Kaua'i's center of trade and employment, with numerous professional and business services.

Although Līhu'e, approximately 8 miles south of the property, is the center of county, state, and federal government services, its population is slightly less than Kapa'a's which has the largest resident population on the island.

Thus, as described previously, the proposed development conforms to and implements the Kaua'i General Plan's vision of residential and commercial development occurring in proximity to urban and residential areas.

**2.B. Availability of Basic Services such as Schools, Parks, Wastewater Systems, Solid Waste Disposal, Drainage, Water, Transportation Systems, Public Utilities, and Police and Fire Protection.**

The Kapa'a Middle School (Public School) is adjacent and to the north of the property. The Kapa'a High and Elementary Schools are located within 2-miles of the Property.

There are several parks within Kapa'a town, including a beach park. A County owned 1.9-acre park is located within walking distance from the Property, just south east of the corner of Olohena Road and the by-pass road round-about. The park consists of a baseball field, football field, basketball courts, restroom facilities, picnic tables and a barbecue area.

HoKua Place proposes a 3.1-acre park. Land for the proposed relocation of the Kapa'a County swimming pool will be available within the 3.1-acre park.

The County sewer treatment plant is located in Kapa'a. It has a capacity of 1.5 million gallons a day. It is currently operating at 500,000 gallons a day. HoKua Place will be contributing to the deferred maintenance and to the cost of repairs to the sewer treatment plant. An existing sewer transmission line has adequate capacity for HoKua Place's 300,000 gallons daily use and is gravity fed. A wastewater report has been completed and is attached as an Exhibit.

With respect to solid waste, the County of Kaua'i currently provides single-family residences with solid waste disposal service on a once-per-week basis. Private solid waste disposal will be available for the multi-family projects.

A refuse transfer station is located in Kapa'a town. The Central Kaua'i Landfill is currently in the process of being expanded and has the necessary capacity to accommodate the proposed development.

A Drainage Report is attached as an Exhibit. A complete and final Drainage and an Erosion Mitigation Plan will be prepared and submitted to the County Engineer for approval during the design and development phase of the project.

HoKua Place will be providing drainage improvements in connection with development of the Property. Multiple detention ponds are proposed for the property. Additionally, a series of catch basins, drainage, pipes and culverts will be utilized to direct run off to major drainage areas on the property.

HoKua Place (formerly known as Kapa'a Highlands II) has an agreement with the County Department of Water (DOW) for water service for the project. The agreement between the Petitioner and DOW requires the landowner may dedicate a proven well to feed the Department of Water's storage tanks.

The Property is encompassed by the Kapa'a By-Pass Road to the south and Olorena Road to the east and the north side. The by-pass road is owned by HoKua Place which is working with the Department of Transportation (DOT) and has been allowing for the continuous public use of the road. The by-pass road will be dedicated to DOT upon final subdivision approval. The DOT has stated,

"We have met with the petitioners, Three Stooge LLC, and we will work with them to ensure that any traffic impacts from the project are analyzed and effectively mitigated."

There is a round-about located at the south east corner of Olorena Road and the Kapa'a By-Pass Road. Kūhiō Highway is accessible from the Property by driving south on Olorena and Kūkuī Street approximately 0.5 mile.

The project will have a main roadway from the Kapa'a By-Pass Road running north through the Property to Olorena Road. The roadway will follow the county's resolution for complete roads and as such will be a multi-modal roadway.

Bus stops will be located along the roadway. A bike/walking path from the roundabout south east of the property will follow the bypass road, connect to the main road and continue to the Kapa'a Middle School located on the North portion of the Property.

Electrical, cable and telephone services are available for HoKua Place. Additional service infrastructure to the property is anticipated.

Police protection for the Kapa'a, area is provided by the Kaua'i County Police Department, with its main headquarters located in Līhu'e. A substation is located in Kapa'a Town approximately 0.5 miles away from the Property.

Fire protection is currently available for the Kapa'a area by a new county fire station located on the north end of Kapa'a town, approximately 2.0-miles away on Kūhiō Highway. The project will have lands available for county police and fire substations on the Property.

## 2.C. Sufficient Reserve Areas for Foreseeable Urban Growth.

HoKua Place will utilize 97-acres of land for single-family and multi-family residential and commercial purposes. Development of the Property will address a portion of the significant demand for affordable housing in the County of Kaua'i, without significantly affecting reserve areas for foreseeable urban growth.

As noted in the "Kawaihau Planning District Land Use Map" included in the Kaua'i General Plan, the subject property has an "Urban Center" land use designation. The Kapa'a Town Development Plan also designates the property as "Urban Center."

The lands surrounding the property to the north is designated as "Residential" and "Urban" by the County General Plan.

The Property is contiguous to existing urban lands to the south and across the bypass road. These existing urban lands are zoned urban by the County of Kaua'i.

## 3. Lands with Satisfactory Topography, Drainage, and Reasonably Free From the Danger of any Flood, Tsunami, Unstable Soil Condition, and Other Adverse Environmental Effects.

The Property slopes gently down from north to south, with elevations ranging from 130 to 55 feet. As indicated by the Flood Insurance Rate Map for the County of Kaua'i, the Property is located within Zone X, which is an area of minimal flooding according to the Federal Emergency Management Agency.

A Drainage Report has been completed. The Property is not subject to tsunami, unstable soil conditions or other adverse environmental effects that would render it unsuitable or inappropriate for the proposed development.

The Property rises in elevation to the northern border approximately 130 feet above msl or an average upslope of 5%. Less than 25 percent of the Property has slopes in the 20 percent range.

## 4. Lands Contiguous with Existing Urban Areas Shall be Given More Consideration than Non-Contiguous Land, and Particularly when Indicated for Future Urban Use on State or County General Plans.

As noted in the "Kawaihau Planning District Land Use Map" included in the Kaua'i General Plan, the subject property has an "Urban Center" land use designation. The Kapa'a Town Development Plan also designates the property as "Urban Center."

The lands surrounding the property to the north is designated as "Residential" and "Urban" by the County General Plan.

The Property is contiguous to existing urban lands to the south and across the bypass road. These existing urban lands are zoned urban by the County of Kaua'i.

5. Lands in Appropriate Locations for New Urban Concentration and Consideration to Areas of Urban Growth as Shown on State and County General Plans.

The Kaua'i General Plan and the Kapa'a Town Development Plan designates the Property as "Urban Center". Lands to the north and east of the Property are designated as "Residential" and "Urban" by the County General Plan.

The Kapa'a urban center is to the south of the Property. Therefore, the Property is an appropriate location for new urban concentration.

The Kaua'i General Plan is the primary policy directing long-range development, conservation, and the use and allocation of land and water resources in the County of Kaua'i.

The General Plan establishes through maps and text geographic areas of the County which are intended to be used for various general purposes such as agriculture, resorts, urban communities, and preservation of natural, cultural and scenic resources.

The Subject parcel has a County land use designation of Urban.

The General Plan states:

"One of the key policies in the Framework for preserving Kaua'i's rural character is to promote growth and development in compact urban areas. Urban lands comprise only four to five percent of Kaua'i's land area, leaving 55 percent in conservation and 40 percent in agriculture."

The Kaua'i General Plan states that land use policies for preserving Kaua'i's rural character include, "Enhance Urban Centers and Towns and maintain their identity by defining the Town Center and the edges of each Town. Concentrate shopping and other commercial uses in Town Centers. Encourage residential development within Urban and Town Centers and in Residential Communities contiguous to them."

The Kaua'i General Plan sets policy for urban land use designations. Policy 5.4.1.1 states:

- (a) Lands included within the Urban Center designation shall be centers of government, commerce and transportation that serve the entire county or a large region. Uses may include shopping centers, government offices, churches and other institutions, office complexes, and industrial facilities. Residential or resort uses may also be located within the Urban Center designation, where compatible.
- (b) Urban Center areas are typically served by wastewater collection and treatment facilities and major roads. Urban Center lands may be zoned for any type of use, including General Commercial, General Industrial, Resort and Residential.

The following are policies to provide for growth and development while preserving rural character, as described in the Kaua'i General Plan:

- (a) Allow incremental growth of Towns, contiguous to existing development. Concentrate primary shopping facilities within the Town Center. Support infill development.

- (b) Provide for build-out of existing Residential Communities, to include areas zoned R-1 or higher. Allow small, neighborhood-oriented commercial sites in Residential Communities.
- (e) Expansion contiguous to an existing town or residential community is preferred over a new residential community.
- (f) Allow build-out of properties in existing low-density agricultural communities, including the homestead areas of Wailua, Kapa'a, 'Ōma'o and Kalāheo and existing agricultural subdivisions in other parts of the island, while taking measures to assure the adequacy of County road, drainage and water supply systems.

In a 2010 letter to the HoKua Place (formerly known as Kapa'a Highlands II), the Planning Director wrote: "We are writing in general support of Three Stooges LLC's petition to amend 97-acres in Kapa'a to the Urban district." "Affordable housing remains an acute need on Kaua'i, even with a falling real estate market and as such the County is generally supportive of any petition that proposes additional affordable housing, particularly when contiguous to developed urban areas, infrastructure and consistent with our General Plan."

6. May Include Lands Which Do Not conform to the Standards in Paragraphs (1) to (5) of LUC Rules § 15-15-18: (A) When Surrounded by or Adjacent to Existing Urban Development; and (B) Only When Those Lands Represent a Minor Portion of this District.

HoKua Place believes the Property conforms to the standards in paragraphs (1) to (5) of LUC Rules § 15-15-18, it should be noted that the Property is in a general area of existing and planned urban development. Furthermore, the Property (97 acres) represents a minor portion of the Agriculture District on the island of Kaua'i.

7. Shall Not Include Lands, the Urbanization of Which Will Contribute Toward Scattered Spot Urban Development, Necessitating Unreasonable Investment in Public Infrastructure or Support Services.

Urbanization of the Property will not contribute to scattered spot urban development.

The Property is located adjacent to Kapa'a town and in close proximity to the existing residential properties and urban uses.

The County sewer treatment plant is located in Kapa'a. It has a capacity of 1.5 million gallons a day. It is currently operating at 500,000-gallons a day. HoKua Place will be contributing to the deferred maintenance and to the cost of repairs to the sewer treatment plant. An existing sewer transmission line has adequate capacity for HoKua Place, 300,000 gallons daily use and is gravity feed.

With respect to solid waste, the County of Kaua'i currently provides single-family residences with solid waste disposal service on a once-per-week basis. Private solid waste disposal will be available for the multi-family projects. A refuse transfer station is located in Kapa'a town. The Central Kaua'i Landfill is currently in the process of being expanded and has the necessary capacity to accommodate the proposed development.

A Water Master Plan has been approved, in concept, by the County Department of Water (DOW). HoKua Place (formerly known as Kapa'a Highlands II) has a proven well site that will be dedicated to the DOW to feed the Department of Water's storage tanks. HoKua Place is committed to working with the DOW on pertinent water issues during the design and development phase.

The Property adjoins the Kapa'a By-Pass Road to the south and Olorena Road to the east and the north side.

The by-pass road is owned by the HoKua Place which is working with the Department of Transportation (DOT) and has been allowing for the continuous public use of the road.

The by-pass road will be dedicated to DOT upon final subdivision approval. The DOT has stated, "We have met with the petitioners, Three Stooges LLC, and we will work with them to ensure that any traffic impacts from the project are analyzed and effectively mitigated."

There is a round-about located at the south east corner of Olorena Road and the Kapa'a By-Pass Road. Kūhiō Highway is accessible from the Property by driving south on Olorena and Kūkuī Street approximately 0.5 mile. The project will have a complete multi-modal roadway from the Kapa'a By-Pass Road running north through the Property to Olorena Road.

A couple of bus stops will be located along the roadway. A bike/walking path is proposed from the south of the property to the Kapa'a Middle School located on the North portion of the Property.

Electrical, cable and telephone services are available for all of HoKua Place. Transmission lines to the property by the respective utility companies may be required.

Adjoining the subject property is the HoKua Farm Lots project (formerly known as Kapa'a Highlands I). It has a 1.18 mega-watt solar facility which currently is the second largest solar facility serving Kaua'i.

Police protection for the Kapa'a area is provided by the Kaua'i County Police Department, with its main headquarters located in Līhu'e. A substation is located in Kapa'a Town approximately 0.5-miles away from the Property.

Fire protection is currently available for the Kapa'a area by a county fire station located in Kapa'a town approximately 2.0-miles away on Kūhiō Highway. The project will also have lands available for county police and fire substations, if needed.

Thus, the proposed development will not necessitate unreasonable public investment in infrastructure facilities or public services.

**8. May Include Lands with General Slope of Twenty Percent or More if the Commission Finds that those Lands are Desirable and Suitable for Urban Purposes and that the Design and Construction Controls, as Adopted by any Federal, State or County Agency, are Adequate to Protect the Public Health, Welfare and Safety, and the Public's Interest in the Aesthetic Quality of the Landscape.**

The southern border of the Property, along the by-pass road, is elevated approximately 55 feet above msl. The Property rises in elevation to the northern border approximately 130 feet above msl or an average upslope of 5%. Less than 25 percent of the Property has slopes in the 20 percent range. With creative designs, landscaping, and strict adherence to governing design and construction controls, the project will protect public health, welfare and safety, and the public's interest in the aesthetic quality of the landscape.

### 5.2.3 Coastal Zone Management Act, Chapter 205A (HRS)

Hawai‘i’s Coastal Zone Management (CZM) Program, established pursuant to Chapter 205A, Hawai‘i Revised Statutes (HRS,) as amended, is administered by the State Office of Planning (OP) and provides for the beneficial use, protection and development of the State’s coastal zone.

The objectives and policies of the Hawai‘i CZM Program encompass broad concerns such as impact on recreational resources, historic and archaeological resources, coastal scenic resources and open space, coastal ecosystems, coastal hazards, and the management of development. The following is a discussion of the conformity of Kaloko Makai with the applicable CZM objectives and policies.

COASTAL ZONE MANAGEMENT ACT, CHAPTER 205A, HRS (Key: S = Supportive, N/S = Not Supportive, N/A = Not Applicable)	S	N/S	N/A
<b>RECREATIONAL RESOURCES</b>			
<b>Objective:</b> Provide coastal recreational opportunities accessible to the public.			
<b>Policies:</b>			
(A) Improve coordination and funding of coastal recreational planning and management; and	X		
(B) Provide adequate, accessible, and diverse recreational opportunities in the coastal zone management area by:	X		
(i) Protecting coastal resources uniquely suited for recreational activities that cannot be provided in other areas;	X		
(ii) Requiring replacement of coastal resources having significant recreational value including, but not limited to, surfing sites, fishponds, and sand beaches, when such resources will be unavoidably damaged by development; or requiring reasonable monetary compensation to the State for recreation when replacement is not feasible or desirable;			X
(iii) Providing and managing adequate public access, consistent with conservation of natural resources, to and along shorelines with recreational value;	X		
(iv) Providing an adequate supply of shoreline parks and other recreational facilities suitable for public recreation;			X
(v) Ensuring public recreational uses of county, state, and federally owned or controlled shoreline lands and waters having recreational value consistent with public safety standards and conservation of natural resources;			X
(vi) Adopting water quality standards and regulating point and nonpoint sources of pollution to protect, and where feasible, restore the recreational value of coastal waters;	X		
(vii) Developing new shoreline recreational opportunities, where appropriate, such as artificial lagoons, artificial beaches, and artificial reefs for surfing and fishing; and			X
(viii) Encouraging reasonable dedication of shoreline areas with recreational value for public use as part of discretionary approvals or permits by the land use commission, board of land and natural resources, and county authorities; and crediting such dedication against the requirements of section 46-6.			X
<b>Discussion:</b> HoKua Place is not a coastal development project and is located approximately a half-mile inland from the shoreline. This objective is not applicable to the specific project.			
However, related to this objective is the potential water quality impacts during construction of the project which will be mitigated by adherence to State and County water quality regulations governing grading, excavation and stockpiling.			

<b>COASTAL ZONE MANAGEMENT ACT, CHAPTER 205A, HRS</b> (Key: S = Supportive, N/S = Not Supportive, N/A = Not Applicable)	S	N/S	N/A
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Construction of Best Management Practices (BMPs) will be utilized in compliance with County ordinances pertaining to grading, grubbing, stockpiling, soil erosion and sedimentation during construction. BMPs will also be implemented for long term development and operation of activities occurring on the site as part of pollution prevention measures.

HoKua Place will implement mitigation measures to address storm and surface water runoff.

#### **HISTORIC RESOURCES**

**Objective:** Protect, preserve, and, where desirable, restore those natural and manmade historic and prehistoric resources in the coastal zone management area that are significant in Hawaiian and American history and culture.

**Policies:**

(A) Identify and analyze significant archaeological resources;	X		
(B) Maximize information retention through preservation of remains and artifacts or salvage operations; and	X		
(C) Support state goals for protection, restoration, interpretation, and display of historic resources.	X		

**Discussion:** Exploration Associates Ltd. conducted an archaeological assessment of the property (Exhibit L) "An Archaeological Assessment with Subsurface Testing for the Proposed Kapa'a Highlands Phase II Project, Kapa'a Ahupua'a, Kawaihau District, Kaua'i TMK (4) 4-3-3: 1".

On January 3, 2012 and April 25, 2012 a field inspection of the HoKua Place/Kapa'a Highlands II project area was conducted by Exploration Associates Ltd. archaeologist Nancy McMahon, M.A. On November 11, 2012, three trenches were excavated with a backhoe with a 24 in. width bucket. A Cultural Impact Assessment (CIA) was conducted for the project; it is attached as Exhibit M.

There are no known traditional resources or cultural practices associated with the HoKua Place Project Area. The parcel contains no surface archaeological sites. No burials are believed to be present within the project area and none are known in the vicinity.

HoKua Place will comply with all State and County laws and rules regarding the preservation of archaeological and historic sites. Should historic remains, such as artifacts, burials, concentrations of shell or charcoal be encountered during construction activities, work will cease in the immediate vicinity of the find and the State Historic Preservation Division will be contacted for appropriate mitigation, if necessary.

#### **SCENIC AND OPEN SPACE RESOURCES**

**Objective:** Protect, preserve, and, where desirable, restore or improve the quality of coastal scenic and open space resources.

**Policies:**

(A) Identify valued scenic resources in the coastal zone management area;	X		
(B) Ensure that new developments are compatible with their visual environment by designing and locating such developments to minimize the alteration of natural landforms and existing public views to and along the shoreline;	X		
(C) Preserve, maintain, and, where desirable, improve and restore shoreline open space and	X		

<b>COASTAL ZONE MANAGEMENT ACT, CHAPTER 205A, HRS</b> (Key: S = Supportive, N/S = Not Supportive, N/A = Not Applicable)	S	N/S	N/A
<i>scenic resources; and</i>			
(D) <i>Encourage those developments that are not coastal dependent to locate in inland areas.</i>	X		

**Discussion:** As HoKua Place is located approximately a half-mile inland from the shoreline, this objective is not applicable. The HoKua Place project site is located in an undeveloped area mauka of the Kapa'a Bypass Road and immediately mauka of Kapa'a town. The development of the project site will result in the replacement of vacant and vegetated land with urban uses such as single- and multi-family homes, some commercial and open space.

Although HoKua Place is not located on the shoreline, it will incorporate core principles of various sustainability programs and plans to address the protection of Hawai'i's environmental resources.

HoKua Place included open space, parks and open greenway areas encompassing 14.3-acres, a 3.1-acre park for outdoor recreation and land for the proposed relocation of the Kapa'a county swimming pool which will provide residents with an opportunity for leisurely recreational and physical fitness activities.

<b>COASTAL ECOSYSTEMS</b>			
<b>Objective:</b> Protect valuable coastal ecosystems, including reefs, from disruption and minimize adverse impacts on all coastal ecosystems.			
<b>Policies:</b>			
(A) <i>Exercise an overall conservation ethic, and practice stewardship in the protection, use, and development of marine and coastal resources;</i>	X		
(B) <i>Improve the technical basis for natural resource management;</i>			X
(C) <i>Preserve valuable coastal ecosystems, including reefs, of significant biological or economic importance;</i>			X
(D) <i>Minimize disruption or degradation of coastal water ecosystems by effective regulation of stream diversions, channelization, and similar land and water uses, recognizing competing water needs; and</i>			X
(E) <i>Promote water quantity and quality planning and management practices that reflect the tolerance of fresh water and marine ecosystems and maintain and enhance water quality through the development and implementation of point and nonpoint source water pollution control measures.</i>	X		

**Discussion:** The project's proposed drainage system will be designed to minimize impacts to near shore coastal waters. A drainage system along the streets will collect the storm water and convey it to the detention basins. The detentions basins moderate the storm flows and allow infiltration back into the soil. They are sized so that the outlet peaks flows match or lower the existing storm water flows prior to the development for both small rainfall events and the 100 year storm event.

Potential water quality impacts during construction of the project will be mitigated by adherence to State and County water quality regulations governing grading, excavation and stockpiling. BMPs include storm water runoff and non-storm water sources control measures and practices that will be implemented to minimize the discharge of erosion and other pollutants from entering into the receiving State waters.

COASTAL ZONE MANAGEMENT ACT, CHAPTER 205A, HRS (Key: S = Supportive, N/S = Not Supportive, N/A = Not Applicable)		S	N/S	N/A
<b>ECONOMIC USES</b>				
<b>Objective:</b> Provide public or private facilities and improvements important to the State's economy in suitable locations.				
<b>Policies:</b>				
(A) Concentrate coastal dependent development in appropriate areas;	X			
(B) Ensure that coastal dependent development such as harbors and ports, and coastal related development such as visitor industry facilities and energy generating facilities, are located, designed, and constructed to minimize adverse social, visual, and environmental impacts in the coastal zone management area; and			X	
(C) Direct the location and expansion of coastal dependent developments to areas presently designated and used for such developments and permit reasonable long-term growth at such areas, and permit coastal dependent development outside of presently designated areas when:	X			
(i) Use of presently designated locations is not feasible;			X	
(ii) Adverse environmental effects are minimized; and	X			
(iii) The development is important to the State's economy.	X			
<b>Discussion:</b> As HoKua Place is not a coastal project, this objective is not applicable. HoKua Place is an infill development, located between existing Urban uses. HoKua Place is in the County of Kauai General Plan's planned path of urbanization and near existing and growing centers of employment; its identified use in the General Plan is as an Urban Center.				
The project will provide on-site and off-site infrastructure systems that will integrate with regional public and private facilities. Internal roadways will connect to existing and future roadways. This project is consistent with the General Plan and East Kauai Community Development Plan.				
<b>COASTAL HAZARDS</b>				
<b>Objective:</b> Reduce hazard to life and property from tsunami, storm waves, stream flooding, erosion, subsidence, and pollution.				
<b>Policies:</b>				
(A) Develop and communicate adequate information about storm wave, tsunami, flood, erosion, subsidence, and point and nonpoint source pollution hazards;	X			
(B) Control development in areas subject to storm wave, tsunami, flood, erosion, hurricane, wind, subsidence, and point and nonpoint source pollution hazards;	X			
(C) Ensure that developments comply with requirements of the Federal Flood Insurance Program; and			X	
(D) Prevent coastal flooding from inland projects.	X			
<b>Discussion:</b> The HoKua Place site is not subject to tsunami, storm waves, subsidence, or stream flooding, nor will the project intensify natural hazard conditions.				
According to the Federal Emergency Management Agency's Flood Insurance Rate Map (FIRM) Community-Panel No. 1500020135 C, the project site is mostly located in Zone X. Zone X is described as areas outside of the 100- and 500-year floodplains with minimal flooding.				
The project will not have a significant impact on natural hazards. Compliance with existing requirements and the implementation of mitigation measures described above will ensure that no significant impacts are expected.				

COASTAL ZONE MANAGEMENT ACT, CHAPTER 205A, HRS			
(Key: S = Supportive, N/S = Not Supportive, N/A = Not Applicable)			
<b>MANAGING DEVELOPMENT</b>			
<b>Objective:</b> Improve the development review process, communication, and public participation in the management of coastal resources and hazards.			
<b>Policies:</b>			
(A) Use, implement, and enforce existing law effectively to the maximum extent possible in managing present and future coastal zone development;			X
(B) Facilitate timely processing of applications for development permits and resolve overlapping or conflicting permit requirements; and			X
(C) Communicate the potential short and long-term impacts of proposed significant coastal developments early in their life cycle and in terms understandable to the public to facilitate public participation in the planning and review process.	X		
<b>Discussion:</b> HoKua Place is not located along the shoreline. This EIS discusses potential impacts and mitigation measures of HoKua Place and is available for public review.			
<b>PUBLIC PARTICIPATION</b>			
<b>Objective:</b> Stimulate public awareness, education, and participation in coastal management.			
<b>Policies:</b>			
(A) Promote public involvement in coastal zone management processes;	X		
(B) Disseminate information on coastal management issues by means of educational materials, published reports, staff contact, and public workshops for persons and organizations concerned with coastal issues, developments, and government activities; and	X		
(C) Organize workshops, policy dialogues, and site-specific mediations to respond to coastal issues and conflicts.	X		
<b>Discussion:</b> HoKua Place is not located along the shoreline. Through this EIS, the State Land Use District Boundary Amendment petition hearings, and the County permitting process, the public has additional opportunities to be involved in the public review process for HoKua Place.			
<b>BEACH PROTECTION</b>			
<b>Objective:</b> Protect beaches for public use and recreation.			
<b>Policies:</b>			
(A) Locate new structures inland from the shoreline setback to conserve open space, minimize interference with natural shoreline processes, and minimize loss of improvements due to erosion;	X		
(B) Prohibit construction of private erosion-protection structures seaward of the shoreline, except when they result in improved aesthetic and engineering solutions to erosion at the sites and do not interfere with existing recreational and waterline activities;			X
(C) Minimize the construction of public erosion-protection structures seaward of the shoreline;	X		
(D) Prohibit private property owners from creating a public nuisance by inducing or cultivating the private property owner's vegetation in a beach transit corridor; and			X
(E) Prohibit private property owners from creating a public nuisance by allowing the private property owner's unmaintained vegetation to interfere or encroach upon a beach transit corridor.	X		
<b>Discussion:</b> As HoKua Place is located approximately a half-mile inland from the shoreline, this			

COASTAL ZONE MANAGEMENT ACT, CHAPTER 205A, HRS (Key: S = Supportive, N/S = Not Supportive, N/A = Not Applicable)	S	N/S	N/A
objective is not applicable. The HoKua Place project site is located in an undeveloped area mauka of the Kapa'a Bypass Road and immediately mauka of Kapa'a town.			
<b>MARINE RESOURCES</b>			
<b>Objective:</b> Promote the protection, use, and development of marine and coastal resources to assure their sustainability.			
<b>Policies:</b>			
(A) Ensure that the use and development of marine and coastal resources are ecologically and environmentally sound and economically beneficial;	X		
(B) Coordinate the management of marine and coastal resources and activities to improve effectiveness and efficiency;	X		
(C) Assert and articulate the interests of the State as a partner with federal agencies in the sound management of ocean resources within the United States exclusive economic zone;			X
(D) Promote research, study, and understanding of ocean processes, marine life, and other ocean resources in order to acquire and inventory information necessary to understand how ocean development activities relate to and impact upon ocean and coastal resources; and			X
(E) Encourage research and development of new, innovative technologies for exploring, using, or protecting marine and coastal resources.			X
<p><b>Discussion:</b> Potential water quality impacts during construction of the project will be mitigated by adherence to State and County water quality regulations governing grading, excavation and stockpiling. The County's grading ordinance includes provisions related to reducing and minimizing the discharge of pollutants associated with soil disturbing activities in grading, grubbing and stockpiling.</p> <p>Construction of BMPs will be utilized in compliance with County ordinances pertaining to grading, grubbing, stockpiling, soil erosion and sedimentation during construction. BMPs will also be implemented for long term development and operation of activities occurring on the site as part of pollution prevention measures.</p>			

#### 5.2.4 Environmental Review, HRS Chapter 343 and HAR Section 11-200

HRS Chapter 343, the State of Hawai'i Environmental Review Law, requires that any proposed use within a conservation district, use of State land or use of State funds be subject to review. The statute and rules establish a system of environmental review and provide that environmental concerns are considered for all proposed actions on State and county lands.

As part of this review, this EIS has been prepared to ensure that environmental concerns are given appropriate consideration in decision making, along with economic and technical considerations.

#### 5.2.5 State Environmental Policy, HRS Chapter 344

The broad goals of this policy are to conserve natural resources and enhance the quality of life in the State. It encourages productive and enjoyable harmony between people and their environment to promote efforts which will prevent or eliminate damage to the environment and biosphere, stimulate

the health and welfare of humanity, and enrich the understanding of the ecological systems and natural resources important to the people of Hawai‘i.

HoKua Place will abide by the guidelines promulgated by HRS §344-4(1)–(10), including, but not limited to, encouraging management practices which conserve natural resources and encouraging the efficient use of energy resources.

## **5.3 Sustainability Principles**

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As noted in the HoKua Place (formerly known as Kapa'a Highlands II) Sustainability Plan, HoKua Place will be a sustainable community and will incorporate the following:

### **Sustainability Programs and Plans:**

In developing this HoKua Place Sustainability Plan, a variety of recognized sustainability programs and plans were reviewed, summarized and incorporated into this plan. In part, the recommendations from these programs and plans serve as guides to the sustainability actions noted in this Plan. These include:

- Smart Growth
- SmartCode
- Hawai'i 2050 Sustainability Plan (Hawai'i 2050)
- OEQC Sustainable Building Design Guidelines
- Hawai'i BuiltGreen Program
- US Green Building Council Leadership in Energy and Environmental Design (LEED)
- ENERGY STAR Program
- Whole Building Design Guide (WBDG,) of the National Institute of Building Sciences
- EPA Low Impact Development
- One Planet Living
- Complete Streets

There are several consistent principles and themes that run through the various programs and plans. While some are broad-based and include several of these, others are focused on single issues.

Following are some of the consistent messages found in these programs and plans:

- Soft touch on the land
- Respect and protection of natural and cultural resources
- Use of natural elements (shading, ventilation, lighting, etc)
- Diversity of land uses, housing types, prices
- Live, work, play, shop and learn
- Walking, bicycle and transit transportation focused
- Reuse and minimization of waste
- Renewable and efficient electric
- People and community focused

HoKua Place will implement, to the extent feasible and practicable, measures to promote energy conservation, sustainable design, environmental stewardship and protection of the natural and cultural resources into the project. These actions are in part, based on the recommendations noted in the following sustainability programs and plans.

### **Natural and Cultural Resources:**

No archaeological or cultural historic sites are known to exist on the property.

Brief discussions separately with historians of the subject area, Randy Wichman and Walter Smith concluded that the subject property has been in sugar cultivation since the 1800s until the early 1990s. They concurred that the subject land was consistently cultivated for sugar for nearly a hundred years.

Albert Fukushima and Stanly Vasques who were employed by Līhu‘e Plantation and worked in the subject area, said that no evidence of artifacts, bones, or other indicators of previous historic on-site activity were uncovered during the cultivation of sugar.

Additionally, Willie Sanchez who started mowing the property in 1999 after Amfac Sugar sold the property, stated that he never saw any historical or cultural items on this property and that the agricultural water system was abandoned and the interior ditches were almost flat from non-use.

In 1995 SHPD stated for the “Site Selection EIS” for the adjacent Kapa‘a Middle School that the site may not be Archaeological or Historically rich because of the consistent cultivation of sugar for nearly a hundred years.

In the late 1999, the State Historic Preservation Division (SHPD) issued a letter of “no significance” to the potential developer at that time.

Should any archaeologically significant artifacts, bones, or other indicators of previous historic on-site activity be uncovered during construction, HoKua Place is committed to their treatment being conducted in strict compliance with the requirements of SHPD.

#### **Land Use:**

Two primary planning documents address land use development in Kapa‘a, the General Plan of the County of Kaua‘i and the Kapa‘a-Wailua Development Plan.

#### The General Plan of the County of Kaua‘i (General Plan)

The General Plan of the County of Kaua‘i (“General Plan”) was adopted in 1971 and updated in November 2000. The General Plan is a statement of the County’s vision for Kaua‘i and establishes strategies for achieving that vision.

The General Plan contains six major themes, each with various policies for implementation. The major themes are as follows:

- (a) Caring for Land, Water and Culture
- (b) Developing Jobs and Businesses
- (c) Preserving Kaua‘i’s Rural Character
- (d) Enhancing Towns & Communities and Providing for Growth
- (e) Building Public Facilities and Services
- (f) Improving Housing, Parks and Schools

In particular, the proposed reclassification of the Property responds and conforms to Theme No. 6, Improving Housing, Parks and Schools. Market studies have shown that the population growth and correlating need and demand for housing is extremely high on Kaua‘i.

The proposed reclassification, which will allow residents to purchase an affordable house and lot as well as allow other residents to purchase a lot to design and build their own homes, will present an opportunity to address the critical community need for residential housing. It should also be noted that the proposed development will assist in maintaining a viable economy as construction-related employment opportunities for residents would be generated.

### Kapa'a-Wailua Development Plan

The Kapa'a-Wailua Development Plan outlines the regional issues and opportunities that will be subjects for future community planning. It is currently being updated.

A "Build-Out Analysis" of the Kapa'a-Wailua Basin was prepared in the General Plan Update. As of 1998, this area had an estimated 4,700 dwelling units, making it the largest residential community on Kaua'i.

Based on the General Plan Land Use Map designations, the analysis found that an additional 4,000 units could be developed if the General Plan-designated lands were fully zoned, subdivided and built out.

About 2,400 more units could be built in Urban Residential areas, about 500 more in Rural Residential areas and approximately 1,100 more units in the Agricultural areas. This would increase the housing units and population of the area by 85%.

The "Build-Out Analysis" specifically included the subject property as an "expansion area". The new General Plan Land Use Map designates the subject property as Urban Center.

The HoKua Place project conforms to and implements the policies of the Kaua'i General Plan by developing within the designated Urban District, contiguous to Kapa'a town and its neighboring residential community.

#### **Sustainable Design Features:**

Several sustainability programs and plans identify and address a wide variety of design features that may be incorporated into a development project to enhance its sustainability. These items design features include:

- **Site Planning**
  - Respect for the Land – Work with topography
  - Siting - Proximity to mass transit, shopping, employment centers, recreation, schools
  - Interconnectivity – Connection with neighbors, Multi-modal transportation
  - Intensity of Layout – Village Center; Clustering into compact villages
  - Natural/Cultural Resources – Protection of natural and cultural resources
- **Improvements Planning**
  - Alternatives – Provide a range of housing options at various price levels
  - Orientation – Ventilation; Take advantage of natural air flow
  - Shading – Eave overhang; Vegetation
  - Landscaping – Native plants; Low irrigation
  - Energy Efficiency

The objectives of HoKua Place are to create an attractive master-planned residential community with a variety of housing opportunities and mixed uses, as well as recreational resources.

#### **Transportation:**

The Property adjoins the Kapa'a By-Pass Road to the south and Oloheña Road to the east and the north side.

The by-pass road is owned by the HoKua Place which is working with the Department of Transportation (DOT) and has been allowing for the continuous public use of the road. The by-pass road is in the process of being dedicated to DOT. The agreement of transfer will include that all mitigating measures will be the shared responsibility of DOT and HoKua Place.

There is a round-about located at the south east corner of Olorena Road and the Kapa'a By-Pass Road. Kūhiō Highway is accessible from the Property by driving south on Olorena and Kūkuī Street approximately 0.5-mile.

The project will have a main roadway from the Kapa'a By-Pass Road running north through the Property to Olorena Road. The roadway will follow the county's resolution for complete roads and as such will be a multi-modal roadway.

A couple of bus stops will be located along the roadway. A bike/walking path from the round-about south east of the property will follow the bypass road, connect to the main road and continue to the Kapa'a Middle School located on the North portion of the Property.

HoKua Place is committed to Multi-modal, Interconnected and Concurrent Transportation for its residents and community.

HoKua Place will include bus stops, sidewalks and a bike and walking path connecting from Kapa'a Middle School down through the development to the round-about, facilitating green travel to and from Kapa'a's town core.

HoKua Place will incorporate a system of interconnected roads that will provide residents alternative transportation routes within the project. The internal circulation pattern will provide safe and convenient choices for drivers, bicyclists and pedestrians.

Additional sustainable connectivity concepts including bikeways and walkways to and from the planned County pool, neighborhood commercial areas, the middle school and Kapa'a's town core.

Through recent legislation, the State of Hawai'i Department of Transportation (HDOT) and county transportation departments are required to ensure the accommodation of all users of the road, regardless of their age, ability, or preferred mode of transportation. In addition, the concept of "Complete Streets" is prioritized where:

"(T)ransportation facilities ... are planned, designed, operated and maintained to provide safe access and mobility for all users, including bicyclists, pedestrians, transit riders, freight and motorists".

#### **Economic Opportunities:**

HoKua Place provides significant, on-going economic and fiscal benefits for residents of Kaua'i, as well as for the County and State governments.

Development of facilities would generate employment and consequently income and taxes. In addition, by providing the opportunity for new residents to the Island of Kaua'i and generating additional real estate sales activity, the Project is expected to support long-term impacts, including additional consumer expenditures, employment opportunities, personal income and government revenue enhancement.

On a short-term basis, the proposed development will have a direct beneficial impact on the local economy during construction through construction and construction-related employment. It should also be noted that the proposed development will assist in maintaining a viable economy as construction-related employment opportunities for residents would be generated.

Over the long term, the residential homeowners will require various services related to home maintenance and improvement that will further support the local economy.

#### On-Site Employment Generators

HoKua Place proposes two areas for commercial uses that, ultimately, will serve to promote and provide a variety of job opportunities. A 1.4-acre parcel is proposed for commercial uses such as a country store and small personal service type uses are anticipated. A 1-acre site on the Makai side of the Kapa'a Bypass Road is also proposed for commercial development or for use as sub-stations for the police and/or fire department

#### **Open Space and Parks:**

HoKua Place holds respect for the environment by interlinking natural features and open space as core components of the community.

There are several parks within Kapa'a town, including a beach park. A County owned 1.9-acre park is located within walking distance from the Property, just south east of the corner of Oloheña Road and the by-pass road round-about. The park consists of a baseball field, football field, basketball courts, restroom facilities, picnic tables and a barbecue area.

Open space, parks and open greenway areas encompassing 14.3-acres will be developed within the HoKua Place project. A 3.1-acre park is proposed within the project for outdoor recreation.

Land for the proposed relocation of the Kapa'a county swimming pool will be available within the 3.1-acre park. The provision of a 3.1-acre park with a county swimming pool within the proposed development will provide residents with an opportunity for leisurely recreational activities.

HoKua Place conforms with HRS § 205-a-2(B) (3) (A) which states that CZM's objective is to "protect, preserve and, where desirable, restore or improve the quality of coastal scenic and open space resources."

No scenic, historic, cultural spaces exist or will be created on the subject site and the site is well away from the shoreline. There are no natural wildlife, forest, marine, or unique ecological preserves on or near the subject site.

Thus, open space and recreation will not be adversely affected. Park and beaches of Kapa'a are within walking distances from the project.

The proposed project will not adversely impact scenic or open space resources. The proposed project will not involve significant alteration of the existing topographic character of the site and will not affect public views to and along the shoreline.

### **Water Management:**

As an overarching philosophy in all source alternatives, HoKua Place is committed to water conservation strategies to reduce consumption, conserve resources and minimize water use. The goal is to reduce the total water use through a combination of water saving equipment and strategies.

A number of measures may be implemented to facilitate user-end conservation, including water restrictions during drier periods, public education and more efficient landscaping practices. Consumption could be significantly reduced through end-user conservation.

Efficient fixtures and appliances will reduce indoor water use. The water distribution system will be maintained to prevent water loss and homeowners and businesses will be encouraged to maintain fixtures to prevent leaks.

Landscaping will emphasize climate-adapted native and other appropriate plants suitable for coastal locations. Best management practices will be designed and implemented to minimize infiltration and runoff from daily operations.

HoKua Place will incorporate the following water conservation strategies.

**High efficiency toilets:** (HETs) reduce flush volumes by no less than 20% compared to conventional ultra-low flow (ULFT) toilets. Dual-flush HETs allow users to choose one of two flushes: liquids or solids. In actual operation, dual-flush HETs average about 1.2 to 1.4 gpf. Pressure-assist HETs use a pressurized tank that creates for a more forceful flush with less water.

**Faucets:** Water flow is reduced by **Flow limiters** which are built into the faucet or are installed as after-market fittings. Aerators or laminar flow devices are types of flow limiters.

- Aeration injects air into the stream of water, displacing much of the water content.
- Laminar flow uses multiple small diameter parallel streams of water that are not aerated.

**Flow control valves** can limit water flow down to 1.5 to 0.5 gpm per side (hot and cold).

**Showerheads:** Federal law since 1994 mandates that all showerheads sold in the United States use 2.5 gpm or less. Despite this, some showerheads actually use much more than 2.5 gpm, and shower towers that include multiple showerheads or jets can total 12.5 gpm or more. A better option is a good quality low-flow showerhead designed to use 2.0 gpm or less while providing a satisfying shower.

**Water conserving and Low impact landscaping:** Landscaping shall be of native trees, shrubs and flowering plants as encouraged by the Kaua'i Department of Water as part of their recommendations for water conservation. Selection and distribution of plants must be carefully planned when designing a functional landscape. Aesthetics are a primary concern, but it is also important to consider long-term maintenance goals to reduce inputs of labor, water and chemicals. Properly preparing soils and selecting species adapted to the microclimates of a site greatly increases the success of plant establishment and growth, thereby stabilizing soils and allowing for biological uptake of pollutants.

### **Energy Management:**

Pursuant to Chapter 344 (State Environmental Policy) and Chapter 226 (Hawai'i State Planning Act), HRS, all HoKua Place activities, buildings and grounds will be designed with emphasis on energy conservation and efficiency.

Efficient design practices and technologies will be the cornerstone of HoKua Place's design phase. Buildings within HoKua Place will further comply with the County of Kaua'i Energy Conservation Code (Kaua'i County Ordinance 890).

Furthermore, solar water heaters will be utilized, as made requisite under Section 196-6.5, HRS.

HoKua Place will confer with KIUC in regards to suggestions and proposals for customized demand-oriented management programs offering rebates for the installation of alternative energy efficient technologies and measures.

HoKua Place is committed to renewable energy and energy efficiently as ways to reduce environmental harm and self sufficiency. HoKua Place will continue to improve programs and create new programs as the development is initiated.

Residents of the State of Hawai'i pay the highest electricity rates in the US. The average American paid 10.5 cents/kWh in 2010. In the state of Hawai'i, O'ahu currently has the lowest residential electricity rates, while Lāna'i has the highest. Residential rates on Kaua'i average between 40-45 cents/kWh.

Hawai'i relies on imported oil for approximately 76% of its total electricity production. The price variation across the state is largely a result of difference in power plant efficiencies, power purchasing agreement and other infrastructure.

	Kaua'i	Oahu	State
Medium Income (2009)	\$55,723	\$67,019	\$63,741
Electricity Price (May 2011)	44.27 cents/kWh	30.1 cents/kWh	-

The Kaua'i Island Utility Cooperative ("KIUC") is the sole electric utility on Kaua'i. KIUC began serving the people of Kaua'i on November 1, 2002, when it purchased Kaua'i Electric from Connecticut-based Citizens Communications. KIUC is America's newest electric cooperative, but it's by no means the only one. It is one of approximately 900 electric cooperatives serving electric consumers in 47 states.

Like all cooperatives, KIUC operates as a not-for-profit organization that is owned and controlled by the people it serves. KIUC serves over 23,300 customers with 92% of KIUC's electricity coming from the burning of imported fossil fuels.

In 2009, the State Legislature codified the need for energy efficiency by enacting the statewide energy efficiency portfolio standard with a target of reducing energy consumption by 30% of forecasted energy consumption by 2030 (4,300 GWh) and beginning the process for separating efficiency from the existing renewable portfolio standard.

To reduce net energy consumption and demand, HoKua Place will consider the implementation of elements of the United States Environmental Protection Agency (EPA) Energy Star Program; including efficient insulation, high performance windows, compact construction, efficient ventilation systems, and energy efficient lighting elements and appliances.

HoKua Place will furthermore seek to harness energy conservations and technologies to facilitate the possibility of net energy metering in building design to empower residents and tenants to reduce their electricity costs and provide energy back to the grid.

Energy conservation and efficiency measures will be implemented and emphasized where applicable in the design of HoKua Place. Energy-efficiency technologies to be considered where feasible include:

- Solar energy for water heating
- Photovoltaic systems, fuel cells, biofuels and other renewable energy sources
- Optimal utilization of daytime sunlight
- High efficiency light fixtures
- Roof and wall insulation, radiant barriers and energy efficient windows
- Optimized air-flow
- Installation of heat resistant roofing
- Intelligent Landscaping to provide for shading, dust control, and heat-mitigation
- Portable solar lighting (i.e. parking lots)

**Health:**

Through the layout and design of HoKua Place, there is an overall opportunity for a positive effect on the health of its residents. Communities that make it easy and safe to walk and ride bikes are opening the door to a wide range of health benefits for their residents by reducing barriers to being physically active and helping individuals integrate physical activity into their daily lives.

Active living is a way of life that integrates physical activity into daily routines. For individuals, the goal is to get a total of at least 30-minutes of activity each day by, for example, walking, bicycling, playing in the park, working in the yard, taking the stairs or using recreation facilities.

For communities, the goal is to provide opportunities for people of all ages and abilities to engage in routine physical activity and to create places and policies that encourage better physical health. Such places within HoKua Place include, open space, parks and open greenway areas encompassing 14.3-acres, a 3.1-acre park for outdoor recreation and land for the proposed relocation of the Kapa'a county swimming pool which will provide residents with an opportunity for leisurely recreational and physical fitness activities.

**Education:**

Schools servicing the project include Kapa'a Elementary, Kapa'a Middle School and Kapa'a High School.

Kapa'a Middle School is adjacent and to the north of the property. Kapa'a High School and Elementary School, which share a campus, are located within 2-miles of the Property.

Kapa'a Elementary School serves grads K-5 and is one of the largest elementary schools in the state. It shares a campus with Kapa'a High School.

The DOE reports that Kapa'a Elementary School's capacity is 1,373 students, and the 2009/2010 school year enrollment was 827 students.

Kapa'a Middle School, with facilities for 1,059 students, was opened in 1997 and has an enrollment of 652 students.

Kapa'a High School currently has a student body numbering 1,033 with a capacity of 1,445.

HoKua Place will generate increased demand on student enrollment within the region. HoKua Place will coordinate with the DOE to ensure that the DOE's facility assessment policy provisions are appropriately addressed.

Additionally, a 3.1-acre park is proposed adjacent to the existing Kapa'a Middle School. The park will have an area for the county's proposed relocation of the Kapa'a county swimming pool. HoKua Place also plans to develop a bike/walking path from the south of the property to the Kapa'a Middle School to facilitate biking and walking around the development.

**Housing:**

HoKua Place is a well-located master planned project on the Island of Kaua'i targeting primary housing demand from local and in-migrant families, as well as offshore second home demand for view estate ownership.

Located in the eastern urban core of the island, the project is close to the centers of employment and resort activity, plus the airport, beaches, shopping, recreation, etc. It sits above the historic town of Kapa'a and below the foothills of the mountain chain that forms the island.

The proposed development, HoKua Place, will utilize 97-acres of land for single-family and multi-family residential and commercial purposes. Development of the Property will address a portion of the significant demand for affordable housing in the County of Kaua'i, without significantly affecting reserve areas for foreseeable urban growth.

HoKua Place will respond to varying spectrums of demand for housing within Kaua'i by providing a wide range of housing opportunities inclusive of affordable housing alternatives. HoKua Place will seek to create and sustain a mixed-income community allowing for unparalleled social diversity.

Affordable housing demands exhibited a significant upward trend over the last several years. Recent market studies have indicated a current shortage of single-family housing in the East Kaua'i area.

The forecast is that demand for housing will continue to increase, especially in the area of affordable housing.

The proposed development will assist in alleviating some of the current supply-and-demand pressures on Kaua'i's current housing market by providing a variety of additional housing products and opportunities for long-term local residents.

The Kawaihau Planning District has substantial capacity for additional residential development, as described in Section 6.2.3.1 (Build-Out Analysis) of the Kaua'i General Plan.

"Lands previously designated for urban use but as yet mostly undeveloped include an area located near Kapa'a, south of Oloheña Road. This area was previously designated for Urban Mixed Use and is shown as Urban Center on the new GP Land Use Map. Owned partly by the State and partly by Amfac/JMB (or its successor), this "expansion area" for Kapa'a has already accommodated the Kapa'a Middle School."

In a 2010 letter to the applicant, the Planning Director wrote

"We are writing in general support of Three Stooges LLC's petition to amend 97-acres in Kapa'a to the Urban district." "Affordable housing remains an acute need on Kaua'i, even with a falling

real estate market and as such the County is generally supportive of any petition that proposes additional affordable housing, particularly when contiguous to developed urban areas, infrastructure and consistent with our General Plan.”

**Social:**

A community is composed of people, as well as places where they live; it is as much a social environment as a physical development. Thus, communities must not only be environmentally sustainable, they must also be socially sustainable.

A socially sustainable development supports more equitable distribution of resources, supports diversity within the community, meets the basic needs of residents and invests in social and human capital, thereby sustaining the quality of life and community livability for all residents into the future.

We saved the concept of Social Sustainability for the end of the analysis, to serve as a summary of the many socially-focused actions suggested about the project within the Sustainability Plan. Following are just a few of the issues previously mentioned that address and support the resource, the people and the community:

- Affordable housing will be incorporated within the development, allowing for a diversity and mix of housing types and options
- Complete streets with walkways and bike lanes, allowing for slow movement through the neighborhoods for easy social interaction
- Space for the relocated County swimming pool
- Allocation for commercial spaces, affording project residents the opportunity to work near where they live
- Proximity to the Middle School affords multi-generational interaction and learning
- Cooperation with the State by making land available for the Kapa'a Bypass Road, helping regional residents
- Project layout and design will create an opportunity for both residents and the community to have a positive effect on their health through walkable and bikable transportation options.
- Consistency with long range planning documents, implementing the community's vision for the future

## **5.4 Agricultural Uses**

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Section 205-4.5 uses the Land Study Bureau's (LSB) soil classification productivity rating system to determine which lands are to be governed by the Chapter. The LSB ratings for HoKua Place are B, C, D and E. Land classification ratings A and B are restricted to the permitted uses as outlined in the section. The cultivation of crops and the raising of livestock are permitted uses. Uses on C, D and E lands also include crop cultivation and the raising of livestock.

While the property previously was cultivated in sugar, the climate and soils at HoKua Place are not ideal for the growing of most commercially viable crops due to the poor soil, strong trade winds and the salt spray from the ocean. Thus, a goat livestock operation provides an economically alternative agricultural use for the property.

Either the Association operation of a livestock project, or a contractual relationship between the Association and a livestock Contractor, would allow the agricultural component of the property to be managed as one unit. Individual lot owners would also have the option of compliance with alternate methods of livestock grazing or with the cultivation of agricultural crops, provided they obtained the approval of the Planning Commission of the County of Kaua'i, Subdivision Committee, for an amendment to this Agricultural Master Plan for such alternative agricultural activities.

Livestock grazing is a permissible use within the agricultural districts as outlined under HRS Chapter 205. Section 205-4.5.

Livestock (goats) can be raised successfully at HoKua Place. Climate conditions will allow for normal pasture rotation the year around. The ratio of livestock to fenced pasture should be 3-animal units (AU) to 1-acre or better.

## **5.5 Federal “Cross-Cutting” Authorities**

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The State of Hawai‘i Drinking Water State Revolving Fund program was established by the 1997 State Legislature as the result of the 1996 Federal amendments to the Safe Drinking Water Act. This program provides low interest loans for the construction of drinking water infrastructure projects. These projects help achieve or maintain compliance with drinking water standards, protect public health and the environment.

Since various water-related actions are proposed, this additional review and analysis is included. The following sub-sections address the proposed project's relationship to other “cross-cutting” environmental, economic, social and miscellaneous federal authorities as required by the State of Hawai‘i’s Drinking Water State Revolving Fund (DWSRF) program.

### **5.5.1 Environmental Authorities**

#### **Archaeological and Historic Preservation Act (16 U.S.C. § 469a-1)**

This Act became law on June 27, 1960 (Public Law 86-523, 16 U.S.C. 469-469c-2). It is the purpose of this Act [16 U.S.C. 469-469c-1] to further the policy set forth in the Act entitled, “An Act to provide for the preservation of historic American sites, buildings, objects, and antiquities of national significance, and for other purposes,” approved August 21, 1935 [Historic Sites Act, as amended, 16 U.S.C. 461-467] by specifically providing for the preservation of historical and Archaeological data (including relics and specimens) which might otherwise be irreparably lost or destroyed as the result of (1) flooding, the building of access roads, the erection of workmen’s communities, the relocation of railroads and highways, and other alterations of the terrain caused by the construction of a dam by any agency of the United States, or by any private person or corporation holding a license issued by any such agency or (2) any alteration of the terrain caused as a result of any Federal construction project or federally licensed activity or program.

Should historic remains be encountered during construction activities, work will cease in the immediate vicinity of the site and the State Historic Preservation Division will be contacted for appropriate mitigation, if necessary. Consequently, the proposed actions are in compliance with the Act.

#### **Clean Air Act (42 USC 7401)**

The Clean Air Act (CAA) is the comprehensive federal law that regulates air emissions from stationary and mobile sources. Among other things, this law authorizes EPA to establish National Ambient Air Quality Standards (NAAQS) to protect public health and public welfare and to regulate emissions of hazardous air pollutants. One of the goals of the Act was to set and achieve NAAQS in every state by 1975 in order to address the public health and welfare risks posed by certain widespread air pollutants. The setting of these pollutant standards was coupled with directing the states to develop state implementation plans (SIPs), applicable to appropriate industrial sources in the state, in order to achieve these standards.

All applicable emission and ambient air quality standards will be met. Construction and normal operation of the proposed development will not produce on-site air emissions, will not alter air flow in the vicinity and will have no other measurable effect on the area’s micro-climate. Consequently, the proposed project complies with the provision of the Clean Air Act.

### **Coastal Zone Management Act, 16 U.S.C. 1456 (c) 2**

The Federal CZM Program was created through passage of the CZM Act of 1972. In that act, the Congress stated that it is the national policy to preserve, protect, develop, and where possible, to restore or enhance, the resources of the Nation's coastal zone for this and succeeding generations; and to encourage and assist the states to exercise effectively their responsibilities in the coastal zone through the development and implementation of management programs to achieve wise use of the land and water resources of the coastal zone, giving full consideration to ecological, cultural, historic, and esthetic values, as well as the needs for compatible economic development.

The Hawai'i CZM program was established in 1977 (through Chapter 205A, Hawai'i Revised Statutes). §205A-2 Coastal zone management program objectives include:

- (1) Recreational resources; Provide coastal recreational opportunities accessible to the public.
- (2) Historic resources; Protect, preserve, and, where desirable, restore those natural and manmade historic and prehistoric resources in the coastal zone management area that are significant in Hawaiian and American history and culture.
- (3) Scenic and open space resources; Protect, preserve, and, where desirable, restore or improve the quality of coastal scenic and open space resources.
- (4) Coastal ecosystems; Protect valuable coastal ecosystems, including reefs, from disruption and minimize adverse impacts on all coastal ecosystems.
- (5) Economic uses; Provide public or private facilities and improvements important to the State's economy in suitable locations.
- (6) Coastal hazards; Reduce hazard to life and property from tsunami, storm waves, stream flooding, erosion, subsidence and pollution.
- (7) Managing development; Improve the development review process, communication and public participation in the management of coastal resources and hazards.
- (8) Public participation; Stimulate public awareness, education, and participation in coastal management.
- (9) Beach protection; Protect beaches for public use and recreation.
- (10) Marine resources; Promote the protection, use, and development of marine and coastal resources to assure their sustainability.

The proposed project is not located on the coastline. None of the proposed actions involve the placement, erection or removal of materials near the coastline. The type and scale of the activities that it involves typically do not have the potential to affect coastal resources. Finally, it is consistent with the CZM objectives that are relevant to a project of this sort.

### **Coastal Barrier Improvement Act (Coastal Barrier Resources Act), 16 U.S.C. 3501**

The Coastal Barrier Resources Act designated various undeveloped coastal barrier islands, depicted by specific maps, for inclusion in the Coastal Barrier Resources System. No coastal barriers are present in the State of Hawai'i.

This Act does not apply to the State of Hawai'i at this time; therefore the proposed project will not affect any areas protected by this Act.

### **Endangered Species Act, 16 U.S.C. 1536 (a) (2) and (4)**

Each Federal agency shall, insure that any action authorized, funded, or carried out by such agency is not likely to jeopardize the continued existence of any endangered species or threatened species or result in the destruction or adverse modification of habitat of such species which is determined by the Secretary

(after consultation as appropriate with affected States) to be critical, unless such agency has been granted an exemption for such action. In fulfilling the requirements of this paragraph each agency shall use the best scientific and commercial data available. Each Federal agency shall confer with the Secretary on any agency action which is likely to jeopardize the continued existence of any species proposed to be listed under section 1533 of this title or result in the destruction or adverse modification of critical habitat proposed to be designated for such species.

The area is not known to have rare and/or threatened flora and fauna. The project will abide by the guidelines promulgated by HRS §344-4(1)–(10) and other laws and regulations, including, but not limited to, encouraging management practices which conserve natural resources and encouraging the efficient use of energy resources; it is therefore in compliance with the Endangered Species Act.

#### **Environmental Justice, Executive Order 12898**

The Environmental Justice Executive Order was issued in 1994. To the greatest extent practicable and permitted by law, and consistent with the principles set forth in the report on the National Performance Review, each Federal agency shall make achieving environmental justice part of its mission by identifying and addressing, as appropriate, disproportionately high and adverse human health or environmental effects of its programs, policies, and activities on minority populations and low-income populations in the United States and its territories and possessions, the District of Columbia, the Commonwealth of Puerto Rico, and the Commonwealth of the Marian Islands.

The proposed project is located within the community of Kapa'a. The project proposes to develop housing for area residents. The project will have a positive effect by creating employment and housing opportunities for the community and State.

#### **Farmland Protection Policy Act, 7 U.S.C. 4202(8)**

On January 1, 1987, and at the beginning of each subsequent year, the Secretary of Agriculture shall report to the Committee on Agriculture, Nutrition and Forestry of the Senate and the Committee on Agriculture of the House of Representatives on the progress made in implementing the provisions of this subtitle. Such report shall include information on (1) the effects, if any, of Federal programs, authorities and administrative activities with respect to the protection of United States farmland; and (2) the results of the reviews of existing policies and procedures required under Section 4(a) of this subtitle.

Federal agencies identify and assess any adverse effects of their programs on the preservation of farmland. The assessment is done to evaluate project's relative impact on farmland in a region, county and state. It takes into account the acreage of farmland directly converted, the potential to indirectly convert agricultural land to non-agricultural uses, impacts to individual farms, and the relative size and importance of the farms affected.

The evaluation process derives an impact rating that varies from 0 to 260 points. If an alternative receives a total score equal to or greater than 160 points, alternatives that avoid farmland must be considered.

"Farmland," as used in the FPPA, includes prime farmland, unique farmland and land of statewide or local importance. "Farmland" subject to FPPA requirements does not have to be currently used for cropland. It can be forestland, pastureland, cropland or other land, but not water or urban built-up land.

While the property previously was cultivated in sugar, the climate and soils at HoKua Place are not ideal for the growing of most commercially viable crops due to the poor soil, strong trade winds and the salt spray from the ocean. Thus, a goat livestock operation provides an economically alternative agricultural use for the property.

As such, the project is in compliance with FPPA.

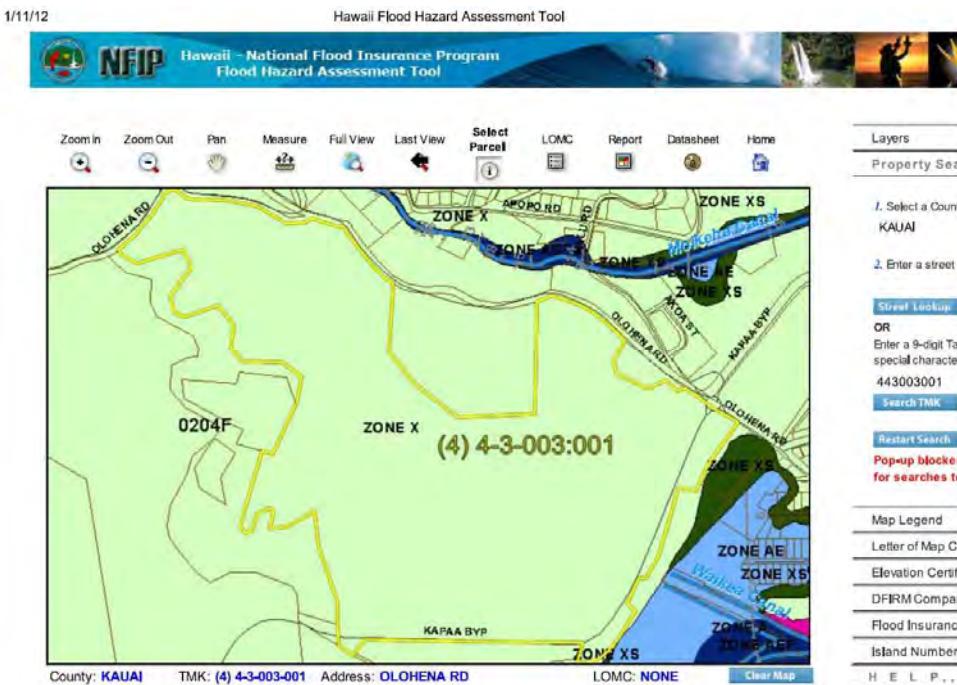
#### **Fish and Wildlife Coordination Act (16 U.S.C. § 661)**

The Fish and Wildlife Coordination Act was enacted for the purpose of recognizing the vital contribution of our wildlife resources to the Nation and to provide that wildlife conservation shall receive equal consideration and be coordinated with other features of water-resource development programs. The Fish and Wildlife Coordination Act, as amended, authorizes the Secretaries of Agriculture and Commerce to require consultation with the Fish & Wildlife Service and the fish and wildlife agencies of States where the "waters of any stream or other body of water are proposed or authorized, permitted or licensed to be impounded, diverted ... or otherwise controlled or modified" by any agency under a Federal permit or license. Consultation is to be undertaken for the purpose of "preventing loss of and damage to wildlife resources."

The proposed project will not result in the diversion of any water body and is in compliance with the Act.

#### **Floodplain Management (Executive Order 11988, as amended by Executive Order 12148)**

Signed in 1977, Executive Order 11988 requires federal agencies to avoid to the extent possible the long and short-term adverse impacts associated with the occupancy and modification of flood plains and to avoid direct and indirect support of floodplain development wherever there is a practicable alternative. In accomplishing this objective, "each agency shall provide leadership and shall take action to reduce the risk of flood loss, to minimize the impact of floods on human safety, health and welfare, and to restore and preserve the natural and beneficial values served by flood plains in carrying out its responsibilities." The amendment (EO 12148 transferred responsibilities to the Federal Emergency Management Agency (FEMA).



Based on the latest available (DLNR's on-line Flood Hazard Assessment Tool, accessed on January 11, 2012) Flood Insurance Rate Map for the area (Map 204F), shown above, the project site lies within Zone X. Zone X is described as areas outside of the 100- and 500-year floodplains with minimal flooding.

The project does not involve property acquisition, management, or construction within a 100-year flood plain (Zones A or V), and it does not involve a "critical action" within a 500-year flood plain. Consequently, it is consistent with applicable regulations and guidance relating to floodplain management.

#### **National Historic Preservation Act (16 U.S.C. § 470)**

This Act became law on October 15, 1966 (Public Law 89-665; 16 U.S.C. 470 et seq.). It shall be the policy of the Federal Government, in cooperation with other nations and in partnership with the States, local governments, Indian tribes, and private organizations and individuals to:

- (1) use measures, including financial and technical assistance, to foster conditions under which our modern society and our prehistoric and historic resources can exist in productive harmony and fulfill the social, economic, and other requirements of present and future generations;
- (2) provide leadership in the preservation of the prehistoric and historic resources of the United States and of the international community of nations and in the administration of the national preservation program in partnership with States, Indian tribes, Native Hawaiians, and local governments;
- (3) administer federally owned, administered, or controlled prehistoric and historic resources in a spirit of stewardship for the inspiration and benefit of present and future generations;
- (4) contribute to the preservation of non-federally owned prehistoric and historic resources and give maximum encouragement to organizations and individuals undertaking preservation by private means;
- (5) encourage the public and private preservation and utilization of all usable elements of the Nation's historic built environment; and
- (6) assist State and local governments, Indian tribes and Native Hawaiian organizations and the National Trust for Historic Preservation in the United States to expand and accelerate their historic preservation programs and activities.

Although the major burdens of historic preservation have been borne and major efforts initiated by private agencies and individuals, and both should continue to play a vital role, it is nevertheless necessary and appropriate for the Federal Government to accelerate its historic preservation programs and activities, to give maximum encouragement to agencies and individuals undertaking preservation by private means, and to assist State and local governments and the National Trust for Historic Preservation in the United States to expand and accelerate their historic preservation programs and activities.

Should historic remains be encountered during construction activities, work will cease in the immediate vicinity of the site and the State Historic Preservation Division will be contacted for appropriate mitigation, if necessary. Consequently, the proposed actions are in compliance with the Act.

#### **Protection of Wetlands, Executive Order No. 11990 & Executive Order No. 12608**

Under this Executive Order (signed in 1977,) each Federal agency must provide leadership and take action to minimize the destruction, loss or degradation of wetlands, and to preserve and enhance the natural and beneficial values of wetlands.

Each agency must avoid undertaking or providing assistance for new construction located in wetlands unless the head of the agency finds: there is no practical alternative to such construction; the proposed action includes all practical measures to minimize harm to wetlands that may result from such use. In making this finding the head of the agency may take into account economic, environmental and other pertinent factors (Section 2(a)). Each agency must also provide opportunity for early public review of any plans or proposals for new construction in wetlands.

Approximately 0.30-acres of the property (representing a statistically insignificant portion of the overall property) are identified as having "Marsh" soils classification. Characteristics of this soil type include "wet, periodically flooded areas" and "water stands on the surface." However, upon inspection of the site, there are no wet areas or any standing water.

The area identified with this soil type is situated entirely within the HoKua Farm Lots (formerly known as Kapa'a Highlands I) and is in the "Open Space" of the HoKua Farm Lots project. No construction is proposed in the project "Open Space."

Since no construction will occur in this area, there will be no harm, changes or loss of this area.

#### **Safe Drinking Water Act, 42 U.S.C. 300f)**

The Safe Drinking Water Act (SDWA) was established to protect the quality of drinking water in the U.S. This law focuses on all waters actually or potentially designed for drinking use, whether from above ground or underground sources. The Act authorizes EPA to establish minimum standards to protect tap water and requires all owners or operators of public water systems to comply with these primary (health-related) standards. The 1996 amendments to SDWA require that EPA consider a detailed risk and cost assessment, and best available peer-reviewed science, when developing these standards. State governments, which can be approved to implement these rules for EPA, also encourage attainment of secondary standards (nuisance-related). Under the Act, EPA also establishes minimum standards for state programs to protect underground sources of drinking water from endangerment by underground injection of fluids.

All appropriate laws and regulations will be followed in the development and operation of the water system.

As identified by the U.S. Environmental Protection Agency, Region IX groundwater Office ([http://www.epa.gov/safewater/sourcewater/pubs/qrg\\_ssamap\\_reg9.pdf](http://www.epa.gov/safewater/sourcewater/pubs/qrg_ssamap_reg9.pdf), Accessed February 2011,) there are only two Sole Source Aquifers in Hawai'i. They are the Southern O'ahu Basal Aquifer on the Island of O'ahu and the Moloka'i Aquifer on the island of Moloka'i. There are no sole source aquifers on the Island of Kaua'i where the proposed project is located. The Project will not, therefore, affect sole source aquifers and is consistent with the Act.

#### **Wild and Scenic Rivers Act, 15 U.S.C. 1271-1287**

The National Wild and Scenic Rivers System was created by Congress in 1968 to preserve certain rivers with outstanding natural, cultural and recreational values in a free-flowing condition for the enjoyment of present and future generations. The Act is notable for safeguarding the special character of these rivers, while also recognizing the potential for their appropriate use and development. It encourages river management that crosses political boundaries and promotes public participation in developing goals for river protection. Rivers may be designated by Congress or, if certain requirements are met, the Secretary of the Interior. Rivers are classified as wild, scenic or recreational.

There are no designated Wild and Scenic Rivers in the State of Hawai'i at this time; consequently, the project is consistent with the provisions of the Wild and Scenic Rivers Act.  
(<http://www.rivers.gov/wildriverslist.html>, Accessed February 2011.)

#### **Essential Fish Habitat Consultation Process Under The Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801)**

The fish off the coasts of the United States, the highly migratory species of the high seas, the species which dwell on or in the Continental Shelf appertaining to the United States and the anadromous species which spawn in United States rivers or estuaries, constitute valuable and renewable natural resources. These fishery resources contribute to the food supply, economy and health of the Nation and provide recreational opportunities. A national program for the conservation and management of the fishery resources of the United States is necessary to prevent overfishing, to rebuild overfished stocks, to insure conservation, to facilitate long-term protection of essential fish habitats, and to realize the full potential of the Nation's fishery resources.

According to the Western Pacific Regional Fishery Management Council (WESPAC) in its *Fishery Ecosystem Plan for the Hawai'i Archipelago* (2009), several areas of Essential Fish Habitat (EFH) and Habitat Areas of Particular Concern (HAPCs) in the Hawaiian Archipelago have been designated and approved by the Secretary of Commerce.

EFH and HAPC designations for Bottomfish and Seamount Groundfish, Crustaceans, Precious Corals, Coral Reef Ecosystems and Pelagic Management Unit Species (MUS) were approved by the Secretary on February 3, 1999 (64 FR 19068). EFH designations for Coral Reef Ecosystem MUS were approved by the Secretary on June 14, 2002 (69 FR 8336). Maps available at the National Marine Fisheries Service's Essential Fish Habitat Mapper website do not indicate any areas of EFH near the project area.

([http://sharpfin.nmfs.noaa.gov/website/EFH\\_Mapper/map.aspx](http://sharpfin.nmfs.noaa.gov/website/EFH_Mapper/map.aspx), Accessed February 2011.)

No aspect of the project will affect Essential Fish Habitat, as it does not affect or occur near the sea.

The following is a summary table noting the Environmental Federal Cross Cutting Authorities:

**Table 5.5.1.1 – Environmental Federal Cross Cutting Authorities**

<b>Environmental Authorities</b>	<b>Procedure</b>	<b>Responsible Agency</b>
Archaeological and Historical Preservation Act	Obtain review for all projects	State Historic Preservation Office
Clean Air Act	Coordinate to assure project conforms with state implementation plan	State Department of Health, Clean Air Branch
Coastal Barrier Resources Act	Obtain review if project is located on a coastal barrier island	State Coastal Zone Management Agency
Coastal Zone Management Act	Obtain review if project is located in coastal zone	State Coastal Zone Management Agency
Endangered Species Act	Obtain review by U.S. Fish & Wildlife Service for all projects	U.S. Fish & Wildlife Service
Environmental Justice	Are low income and minority groups affected?	U.S. Environmental Protection Agency

<b>Environmental Authorities</b>	<b>Procedure</b>	<b>Responsible Agency</b>
Floodplain Management	Obtain review if project is located in or affects 100-year flood plain	Federal Emergency Management Agency
Protection of Wetlands	Obtain review if project area contains wetlands	U.S. Army Corps of Engineers
Farmland Protection Policy Act	Obtain review if project area contains prime farmland	Natural Resources Conservation Service-State Conservationist
Fish and Wildlife Coordination Act	Obtain review for all projects	U.S. Fish & Wildlife Service
National Historic Preservation Act	Obtain review for all projects	State Historic Preservation Office
Safe Drinking Water Act	Obtain review if project could affect sole source aquifer	State Department of Health, Safe Drinking Water Branch
Wild and Scenic Rivers Act	Obtain review if project is in area with Wild and Scenic Rivers	National Park Service
Essential Fish Habitat consultation under Magnuson-Stevens Fishery Conservation and Mgmt Act	Obtain review if it will affect essential fish habitat	National Marine Fisheries Service (NMFS)

## 5.5.2 Economic Authorities

### **Administration of the Clean Air Act and the Water Pollution Control Act with respect to Federal Contracts or Loans (Executive Order 11738)**

This Executive Order prohibits the provision of Federal assistance to facilities that are not in compliance with either the Clean Water Act or the Clean Air Act unless the purpose of the assistance is to remedy the cause of the violation.

HoKua Place will comply with the requirements of the Clean Water Act and the Clean Air Act.

### **Demonstration Cities and Metropolitan Development Act of 1966, Pub.L. 89-754, as Amended (42 USC § 3331)**

To demonstrate compliance with this Act, the Hawai'i State Department of Health requires DWSRF assistance recipients to describe the proposed project's effect on local development plans.

HoKua Place will comply with all requirements.

### **Procurement Prohibitions (Executive Order 11738, Section 306 of the Clean Air Act)**

This Executive Order requires recipients of Federal assistance to certify that they will not procure goods, services or materials from suppliers who are on the EPA's list of Clean Air Act violators.

HoKua Place will comply with all requirements.

**Procurement Prohibitions (Section 508 of the Clean Water Act)**

This Executive Order requires recipients of Federal assistance to certify that they will not procure goods, services or materials from suppliers who are on the EPA's list of Clean Water Act violators.

HoKua Place will comply with all requirements.

## **Chapter 6 - Agency & Public Participation**

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The scoping process for the HoKua Place involved a variety of means for input and comments.

### **6.1 Comment Letter, Scoping Letters & Letters of Support**

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Comment letters, scoping letters and letters of support for HoKua Place (formerly known as Kapa'a Highlands II) were received from a variety of governmental agencies, businesses and individuals. The following is a list of letters received by HoKua Place related to the project. (All letters are attached as Appendix N).

- Larry Dill P.E. - County Engineer, Kaua'i County - Department of Public Works (1/4/12)
- Stanly Vasques (1/4/12)
- Willie Sanchez (12/30/11)
- William N. Arakaki - Kaua'i Complex Area Superintendent, State of Hawai'i - Department of Education (10/28/11)
- Sally Jo Manea - President of Board of Directors, Kaua'i Path Inc. & Tommy A. Noyes, Member of the Board of Directors, Kaua'i Path Inc. (10/17/11)
- David Vickers - Island Truss (10/14/11)
- Neil J. Clendeninn, MD, PhD, MS-arch (10/14/11)
- Kurt R. Bosshard - President, Kapa'a Solar LLC & Trustee, Kurt Bosshard Trust (10/6/11)
- Tim Bynum - Councilmember, Kaua'i County Council (10/5/11)
- Gary Hooser - Director, State of Hawai'i - Office of Environmental Quality Control (10/3/11)
- Michael A. Dahilig - Planning Director, Kaua'i County - Department of Planning (8/31/11)
- David R. Craddick, P.E. - Manager and Chief Engineer, Kaua'i County - Department of Water (8/22/11)
- Michael A. Dahilig - Planning Director, Kaua'i County - Department of Planning (4/4/11)
- Bernard P. Carvalho, Jr. - Mayor, Kaua'i County (3/1/11)
- Bernard P. Carvalho, Jr. - Mayor, Kaua'i County (12/9/10)
- Raymond J. McCormick, P.E. - District Engineer, State of Hawai'i - Department of Transportation-Highways Division (11/3/10)
- Nancy McMahon - Deputy SHPO/State Archeologist and Historic Preservation Manager, State of Hawai'i - Department of Land and Natural Resources-Historic Preservation Division (6/28/10)
- Eugene K. Jimenez - Housing Director, Kaua'i County - Housing Agency (3/2/10)
- Ian K. Costa - Planning Director, Kaua'i County - Department of Planning (1/5/10)
- Edward Tschupp - Chief, Kaua'i County - Department of Public Works-Wastewater Division & Donald M. Fujimoto - Engineer, Kaua'i County - Department of Public Works-Wastewater Division (12/22/09)
- Chris Tadani - Eastside Distribution Planner, KIUC (9/6/07)
- Ian K. Costa - Planning Director, Kaua'i County - Department of Planning (5/29/07)
- Don Hibbard - Administrator, State of Hawai'i - Department of Land and Natural Resources-Historic Preservation Division (12/14/99)
- Heidi Meeker - Planning Section, State of Hawai'i Department of Education - Facilities Development Branch (4/25/12)

## **6.2 Meetings with Governmental Agencies & Other Entities**

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Since 2004, HoKua Place has been meeting with various governmental agencies and other entities in the design and development of the HoKua Place project.

On October 22, 2011, Greg Allen on behalf of HoKua Place (formerly known as Kapa'a Highlands II), gave a presentation to the Wailua-Kapa'a Neighborhood Association.

Additionally, the following is a list of people and entities representatives of HoKua Place (formerly known as Kapa'a Highlands II) has met with over the past 9 years.

- State of Hawai'i, Office of Environmental Quality Control Staff- notifying them of intent to submit Draft EA and anticipated FONSI (1/24/12)
- Bernard Carvalho - Mayor, Kaua'i County (6+ times between 2010-2012 – last meeting 1/19/12)
- Department of Planning, County of Kaua'i, Staff (15+ times between 2004-2012)
- Department of Housing, County of Kaua'i, Staff (14+ times between 2004-2012)
- David R. Craddick, P.E. Manager and Chief Engineer, Bill Eddy & Staff - Department of Water, Kaua'i County (4+ times between 2010-2012)
- Dan Davidson, Director & Staff - State of Hawai'i, Land Use Commission (2010 & 12/28/11)
- William N. Arakaki - Kaua'i Complex Area Superintendent, State of Hawai'i - Department of Education & Bernard Carvalho - Mayor, Kaua'i County (10/17/11)
- Kaua'i Path Inc. (10/13/11)
- Kaua'i County Council Members Jay Fufaro & Tim Bynum (10/3/11)
- Jessie Souki, Director - State of Hawai'i, Office of Planning (9/22/11)
- Andrea Suzuki – Attorney, County of Kaua'i- Department of Water (September 2011)
- County of Kaua'i Water Board (7/28/11)
- Larry Dill - Engineering Director, County of Kaua'i - Department of Public Works (2+ in 2011)
- Mike Dahilig - Planning Director, County of Kaua'i (2+ times between 2010-2011)
- Eugene Jiminez - Housing Director, County of Kaua'i (2+ times between 2010-2011)
- Edward Tschupp - Chief, Kaua'i County - Department of Public Works-Wastewater Division (4+ times in 2011)
- Wally Kudo & Staff Engineers - Department of Public Works, Kaua'i County (6+ times between 2010-2011)
- County of Kaua'i Planning Commission (8+ times between 2004-2011)
- Raymond J. McCormick, P.E. - District Engineer, State of Hawai'i - Department of Transportation-Highways Division (3+ times between 2010-2011)
- Tommy Contrades, Commissioner - State of Hawai'i, Land Use Commission (September 2011)
- Nancy McMahon - Deputy SHPO/State Archeologist and Historic Preservation Manager, State of Hawai'i - Department of Land and Natural Resources-Historic Preservation Division (May 2010)
- Ed Tschupp, Wynne Ushigome, Gregg Fujikawa, Ed Doi & Staff - Department of Water, County of Kaua'i (10+ times between 2004-2010)
- Alfred Castillo, Jr. - County Attorney, County of Kaua'i (2010)
- Ian Costa - Planning Director, County of Kaua'i (15+ times between 2004-2009)
- Ken Rainforth - Housing Director, County of Kaua'i (10+ times between 2004-2009)
- Matthew Pyun – County Attorney, County of Kaua'i (2007)
- Bryan Baptist - Mayor, Kaua'i County (6+ times between 2004-2007)

### **6.3 Section 343-5e HRS Draft EIS Recipients**

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Copies of the Section 343-5e HRS Draft Environmental Impact Statement were sent to the following entities:

#### Federal

U.S. Department of the Interior, Fish & Wildlife Service

#### State of Hawai'i

Department of Agriculture

Department of Business, Economic Development & Tourism - Office of Planning

Department of Education

Department of Education - Hawai'i State Library, Kapa'a Branch

Department of Health

Department of Health - OEQC

Department of Land & Natural Resources

Department of Transportation

Office of Hawaiian Affairs

#### County of Kaua'i

Office of the Mayor

Department of Parks & Recreation

Department of Planning

Department of Public Works

Department of Transportation

Department of Water

Fire Department

Police Department

## **Chapter 7 - List of Preparers**

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(808) 226-3567  
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<b>Name</b>	<b>Role</b>	<b>Degree/School</b>	<b>Years Experience</b>
Peter T. Young	Project Manager	BBA, University of Hawai'i, Mānoa	41
Jennifer Barra	Deputy Project Manager	MURP, University of Hawai'i, Mānoa BS, Natural Resources Recreation & Tourism, Colorado State University	13

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