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LAND USE COMMISSION  
STATE OF HAWAII

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2014 NOV -5 P 3: 39

Attorneys for OFFICE OF PLANNING,  
STATE OF HAWAII

BEFORE THE LAND USE COMMISSION  
OF THE STATE OF HAWAII

In the Matter of the Petition

of

TOM GENTRY AND GENTRY-PACIFIC,  
LTD.,

To Amend the Agricultural Land Use District  
Boundary into the Urban Land Use District for  
Approximately 1,395 Acres of Land at  
Waiawa, Ewa, O'ahu, City and County of  
Honolulu, State of Hawai'i, Tax Map Key  
Nos.: 9-4-06: portion of 26; 9-6-04: portion of  
1 and portion of 16; and 9-6-05: portion of 1,  
portion of 7 and portion of 14.

DOCKET NO. A87-610

OFFICE OF PLANNING, STATE OF  
HAWAII'S COMMENTS TO PROPOSED  
STIPULATED FINDINGS OF FACT,  
CONCLUSIONS OF LAW, AND  
DECISION AND ORDER;

ATTACHMENT "1";

CERTIFICATE OF SERVICE

**OFFICE OF PLANNING'S COMMENTS TO PROPOSED STIPULATED  
FINDINGS OF FACT, CONCLUSIONS OF LAW, AND DECISION AND ORDER**

Every effort was made by each party to work diligently and quickly in preparing and reviewing the transcripts, and drafting, reviewing, analyzing, revising and discussing a proposed decision and order. Unfortunately, there was simply not enough time for the Office of Planning to stipulate to a final Decision and Order.

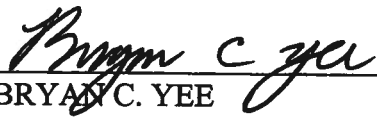
On October 30, 2014, Petitioner's attorney circulated a 49-page preliminary proposed order which had not yet been reviewed by the client. Petitioner's attorney was clear that further changes might be made. On November 5, 2014, Petitioner submitted a revised proposed order which incorporated the transcripts, further analysis, and client comments. On that same day, Office of Planning submitted preliminary comments to the Petitioner based upon the initial October 30, 2014 proposed Decision and Order. See attachment 1. The Office of Planning's comments were not able to utilize the transcripts, the City and County's comments, or the Petitioner's proposed revisions. On November 5, 2014, the parties also met by telephone.

We are informed that Petitioner incorporated most of the Office of Planning's comments as well as the comments from the City and County of Honolulu in its final submittal. We are also informed that Petitioner amended some of the changes proposed by the Office of Planning. The Office of Planning was unable to analyze those changes in sufficient time for a meaningful analysis, but will continue to communicate with Petitioner prior to the hearing in this matter.

Through no one's fault, the Office of Planning was unable to complete a sufficiently thorough analysis of the Petitioner's proposed Order by November 5, 2014 to reach a stipulation on a final Decision and Order.

DATED: Honolulu, Hawai'i, November 5, 2014.

DAVID M. LOUIE  
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Attorneys for OFFICE OF PLANNING,  
STATE OF HAWAII

BEFORE THE LAND USE COMMISSION  
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In the Matter of the Petition of

TOM GENTRY AND GENTRY-PACIFIC,  
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To Amend the Agricultural Land Use District  
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Approximately 1,395 Acres at Waiawa, Ewa,  
Oahu, State of Hawaii, Tax Map Key Nos.:  
9-4-06: Portion of 26; 9-6-04: Portion of 1 and  
Portion of 16; and 9-6-05: Portion of 1, Portion  
of 7 and Portion of 14

DOCKET NO. A87-610

SUCCESSOR PETITIONER'S PROPOSED  
FINDINGS OF FACT, CONCLUSIONS OF  
LAW, AND DECISION AND ORDER;  
CERTIFICATE OF SERVICE

SUCCESSOR PETITIONER'S PROPOSED FINDINGS OF FACT,  
CONCLUSIONS OF LAW, AND DECISION AND ORDER;

AND

CERTIFICATE OF SERVICE

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**ATTACHMENT "1"**

BEFORE THE LAND USE COMMISSION  
OF THE STATE OF HAWAII

**In the Matter of the Petition of**

**TOM GENTRY AND GENTRY-PACIFIC,  
LTD**

To Amend the Agricultural Land Use District  
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DOCKET NO. A87-610

SUCCESSOR PETITIONER'S PROPOSED  
FINDINGS OF FACT, CONCLUSIONS OF  
LAW, AND DECISION AND ORDER;  
CERTIFICATE OF SERVICE

SUCCESSOR PETITIONER'S PROPOSED FINDINGS OF FACT, CONCLUSIONS OF LAW,  
AND DECISION AND ORDER

Successor Petitioner JANEEN-ANN AHULANI OLDS, LANCE KEAWE WILHELM,  
ROBERT K.W.H. NOBRIGA, CORBETT AARON KAMOHAIKIOKALANI KALAMA, and  
MICAH A. KANE, as TRUSTEES OF THE ESTATE OF BERNICE PAUAHI BISHOP, dba  
KAMEHAMEHA SCHOOLS, by and through its legal counsel, CARLSMITH BALL LLP,  
hereby respectfully submits to the Land Use Commission of the State of Hawaii, Petitioner's  
Proposed Findings Of Fact, Conclusions Of Law, And Decision And Order.

DATED: Honolulu, Hawaii, November \_\_, 2014.

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STEVEN S.C. LIM  
JENNIFER A. (BENCK) LIM

Attorneys for Successor Petitioner  
Kamehameha Schools

BEFORE THE LAND USE COMMISSION

OF THE STATE OF HAWAII

**In the Matter of the Petition of**

**TOM GENTRY AND GENTRY-PACIFIC,  
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To Amend the Agricultural Land Use District  
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**SUCCESSOR PETITIONER'S PROPOSED  
FINDINGS OF FACT, CONCLUSIONS OF  
LAW, AND DECISION AND ORDER**

**SUCCESSOR PETITIONER'S PROPOSED FINDINGS OF FACT,  
CONCLUSIONS OF LAW, AND DECISION AND ORDER**

Successor Petitioner JANEEN-ANN AHULANI OLDS, LANCE KEAWE WILHELM, ROBERT K.W.H. NOBRIGA, CORBETT AARON KAMOHAIKIOKALANI KALAMA, and MICAH A. KANE, as TRUSTEES OF THE ESTATE OF BERNICE PAUAHI BISHOP, dba KAMEHAMEHA SCHOOLS ("**KS**" or "**Petitioner**") filed a Motion for Order Amending Findings of Fact, Conclusions of Law and Decision and Order Dated May 17, 1988 in Docket A87-610 (In the Matter of Tom Gentry and Gentry-Pacific, LTD) ("**Motion to Amend**") on May 13, 2014. The Motion to Amend was filed under Chapter 205, Hawai'i Revised Statutes ("**HRS**") and §§ 15-15-70 and 15-15-94 of Title 15, Subtitle 3, Chapter 15 of the Hawai'i Administrative Rules ("**HAR**"), and sought amendments to the Findings of Fact, Conclusions of Law and Decision and Order filed by the Land Use Commission of the State of Hawai'i ("**Commission**") on May 17, 1988, and as amended by Commission Order dated November 30, 1990 (the 1988 Decision and Order, as amended, shall hereinafter be referred to as the "**Waiawa Order**"). Specifically, KS asked that the Commission: (1) recognize KS, as the fee owner of the KS Property (as hereinafter defined), as the successor Petitioner to Tom Gentry and Gentry-

Pacific, LTD; and (2) issue an order modifying the Waiawa Order to expressly authorize the use of portions of the KS Property for solar farm development for an interim period not to exceed 35 years. As the term is used herein, the "**KS Property**" consists of approximately 1,395 acres of land situate at Waiawa, Ewa, Oahu, designated by Tax Map Key Nos. (1) 9-4-006:034(por.), 035(por.), 036, 037(por.); 9-6-004:024 (por.); 025, 026; 9-6-005:001 (por.). [KS Ex 1]

The Commission, having examined the testimony, evidence and arguments of counsel presented during the hearings, along with the pleadings filed herein, hereby makes the following findings of fact, conclusions of law, and decision and order:

**I. FINDINGS OF FACT**

**A. BACKGROUND & PROCEDURAL MATTERS**

1. Tom Gentry and Gentry-Pacific, LTD ("**Gentry**") filed a Petition for District Boundary Amendment with the Commission on April 21, 1987, and amendments to that Petition on May 14 and May 26, 1987.

2. At the time that the Commission approved the Petition, the KS Property was owned by KS and subject to a development agreement between Gentry and KS. [Waiawa Order, FOF 11; G.Caldarone, Tr. 10/29/14, \_\_\_\_]

3. ~~Gentry sought to have the 1,395-acre KS Property reclassified from the State Land Use Agricultural District to the State Land Use Urban District.~~ Gentry envisioned developing the KS Property as a master planned community with a mixture of residential dwellings, parks, open space, two golf courses, commercial and light industrial uses. The Gentry plan was sometimes referred to as the Waiawa Ridge Project. [Waiawa Order, FOF 29, 30; T.Witten, Tr. 10/29/14, \_\_\_\_]

4. Approximately fifty percent of the 7,906 proposed residential units were planned as retirement/leisure housing units for owner-occupants ages 55 and older. [Waiawa Order, FOF 32, 35; T.Witten, Tr. 10/29/14, \_\_\_\_]

5. Approximately thirty percent of the KS Property was planned for open space, including golf courses. [Waiawa Order, FOF 37]

6. The Gentry plan was intended to be the first increment of a 2,500-acre master planned residential community for Waiawa. [Waiawa Order, FOF 31; T.Witten, Tr. 10/29/14, \_\_\_\_]

7. At the time of the Waiawa Order, Gentry proposed to develop the KS Property over a twelve year period. [Waiawa Order FOF 39]

~~8. The Commission did not impose any development deadlines or timeframe for development on the KS Property under the Waiawa Order. [T.Witten, Tr. 10/29/14, \_\_\_\_]~~

~~9. The Commission did not impose a condition under the Waiawa Order requiring Gentry to substantially comply with the representations made in seeking the boundary amendment. [T.Witten, Tr. 10/29/14, \_\_\_\_]~~

~~10. The Commission received no requests to intervene in the Gentry proceedings. [Waiawa Order, FOF 4]~~

11.8. The Commission granted the requested reclassification of the 1,395-acre KS Property from the Agricultural Land Use District to the Urban Land Use District by Findings of Fact, Conclusions of Law and Decision and Order filed May 17, 1988 subject to ten (10) conditions of approval.

12.9. On October 12, 1990, Gentry filed a Motion to Amend with the Commission, requesting modification of condition 6 to allow Gentry to satisfy a certain Department of Transportation condition through participation in a regional program for transportation management. [Waiawa Order, condition 6]

13.10. The Commission granted the Motion to Amend by Order dated November 30, 1990.<sup>1</sup>

14.11. KS represents that in fulfillment of condition 6, since 2012 it has been an active participant in the Leeward Oahu Transportation Management Association, which is a regional program which seeks to promote alternative transportation opportunities and optimize the capacity and use of existing and proposed transportation systems. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

15.12. In 1998 the Honolulu City Council, through Ordinance No. 98-01 (as amended by Ordinance No. 98-69), approved the rezoning of approximately 874 acres within the KS Property from Restricted Agriculture (AG-1) to Neighborhood Business District (B1), Community Business District (B2), Low Density Apartment District (A1), Industrial-Commercial Mixed Use District (IMX1), Residential (RS) and General Preservation (P-2). [KS Ex 4; T.Witten, Tr. 10/29/14, \_\_\_\_]

16.13. In 2003 the Honolulu City Council, through Ordinance No. 03-01, rezoned 175.43 acres within the KS Property from Restricted Agriculture (AG-1) to Residential District (R-5), Low Density Apartment District (A-1), Medium Density Apartment District (A-2) and Preservation District (P-2). [KS Ex 4; T.Witten, Tr. 10/29/14, \_\_\_\_]

17.14. Over time Gentry revised downward the anticipated number of dwelling units from 7,906 units to 5,000 dwelling units within the KS Property, and entered into an agreement with A&B Waiawa, LLC to form Waiawa Ridge Development LLC, which was a joint venture undertaken to develop the backbone infrastructure needed for the residential and

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<sup>1</sup> Condition 6, as amended, provides: (the 1990 amendment is shown by underscore)

6. Petitioner shall appoint and fund a transportation manager whose function is the formulation, use, and continuation of alternative transportation opportunities that would maximize the use of existing and proposed transportation systems. This will include construction and operation of a park and ride facility or other activities to encourage transit use or ridesharing. These activities and facilities shall be implemented on a schedule acceptable to and approved by the State Department of Transportation.

In the alternative, Petitioner may participate in a regional program for the transportation management with other developers and/or landowners. This program shall address the formulation, use and continuation of alternative transportation opportunities that would optimize the use of existing and proposed transportation systems.



golf course areas within the KS Property. [May 14, 2008 Annual Report in Docket No. A87-610; T.Witten, Tr. 10/29/14, \_\_\_\_\_]

18.15. In the 2008 Annual Report to the Commission in this Docket, Gentry indicated that Waiawa Ridge Development LLC had secured construction financing for the Waiawa Ridge Project and ground breaking was scheduled for fall 2009. [May 14, 2008 Annual Report in Docket No. A87-610]

19.16. Satisfaction of financing conditions proved difficult in the wake of the September 2008 worldwide financial crisis, and the process of returning the KS Property to KS' sole control began shortly thereafter, with full control returned to KS late in 2012. [G.Caldarone, Tr. 10/29/14, \_\_\_\_\_]

20.17. On May 13, 2014, KS filed a Motion for Order Amending Findings of Fact, Conclusions of Law and Decision and Order Dated May 17, 1988; Memorandum in Support of Motion; Verification of Giorgio Caldarone; Affidavit of Jennifer A. Benck; Exhibits 1 through 18; Certificate of Service, and provided a cashier's check payable to the State of Hawaii for \$1,000.00 for the filing fee, and a full sized map of the KS Property.

21.18. Said Motion to Amend was served on the State of Hawai'i Office of Planning ("OP"), the Department of Planning and Permitting of the City and County of Honolulu ("DPP"), Gentry-Pacific, LTD, as an original party to the 1988 district boundary amendment proceedings (Tom Gentry, another original party, passed away in 1998, and was not served), and all persons with a recorded interest in the KS Property. [KS Ex 2].

22.19. In total, 18 individuals/entities were served with a copy of the Motion to Amend. [KS COS dated May 13, 2014]

23.20. On June 9, 2014, KS, OP and DPP filed the First Stipulation of the Parties Setting Forth Filing Schedule for Motion to Amend in Docket No. A87-610.

24:21. On June 16, 2014, OP filed Office of Planning List of Witnesses; Office of Planning Response to Trustees of the Estate of Bernice Pauahi Bishop, DBA Kamehameha Schools Motion for Order Amending Findings of Fact, Conclusions of Law, and Decision and Order Dated May 17, 1988, Exhibits 1-6; and Certificate of Service.

25:22. On June 16, 2014, DPP filed the Statement of Position of the Department of Planning and Permitting; Certificate of Service.

26:23. On June 16, 2014, KS filed Successor Petitioner's First List of Witnesses; Certificate of Service.

27:24. On June 20, 2014, OP filed Office of Planning List of Exhibits; Exhibits 7 and 8, and Certificate of Service.

28:25. On June 20, 2014, KS filed Successor Petitioner's First List of Exhibits; KS Exhibits 8 (Errata); KS Exhibits 19 - 34; Successor Petitioner's First List of Rebuttal Witnesses; Certificate of Service.

29:26. On October 10, 2014, KS filed Successor Petitioner's List of Rebuttal Exhibits; KS Exhibits 35 - 39; Successor Petitioner's Supplemented List of Witnesses; Certificate of Service.

30:27. The Commission received no requests to intervene in the Motion to Amend proceedings.

31:28. On October 29, 2014, the Commission opened the evidentiary hearings in this Docket at State Office Tower, Leiopapa A Kamehameha Building, Honolulu, Hawaii. Entering appearances were Jennifer A. Benck, Esq., Carlsmith Ball LLP (now known as Jennifer A. Lim) and Giorgio Caldarone for KS, Deputy Corporation Counsel Richard D. Lewallen, Esq. and Matthew Higashida for DPP, and Deputy Attorney General Bryan Yee, Esq. and Rodney Funakoshi for OP.

32.29. Commissioners McDonald, Wong, Aczon, Ahakuelo, Hiranaga and Scheuer were in attendance.

33.30. The Commission provided an opportunity for public testimony.

34.31. Commissioner Scheuer disclosed that his wife is employed by Group 70 International, which is the same firm that employees Paul Matsuda, one of the witnesses identified by KS to present testimony. Commissioner Scheuer stated that his wife had no involvement in the matter before the Commission. KS, DPP and OP acknowledged this disclosure and each stated that there were no objections to Commissioner Scheuer's participation in the matter under consideration.

35.32. Commissioner Ahakuelo disclosed that his mother-in-law is employed by KS, but that she had no involvement in the matter before the Commission. KS, DPP and OP acknowledged this disclosure and each stated that there were no objections to Commissioner Ahakuelo's participation in the matter under consideration.

36.33. The Commission admitted into evidence: (a) KS Exhibits 1 through 7, KS Exhibit 8 (Errata), and KS Exhibits 9 through 39, and ~~OP's Exhibits 1 through 8;~~ and (b) OP's Exhibits 1-A, 1-B, and 2 through 8. [Tr. 10/29/14, \_\_\_\_]

37.34. DPP did not request that the Commission formally accept into evidence Attachment 1 to the Statement of Position of the Department of Planning and Permitting; however Attachment 1 is identical to KS Exhibit 25.

38.35. KS provided the oral testimonies of the following witnesses: Giorgio Caldarone, Tom Witten, Nicola Doss, Paul Matsuda, Chris Monahan, Ph.D., Jason Alapaki Jeremiah and Catherine Camp.

39.36. DPP did not provide oral testimony.

40.37. OP provided the oral testimony of Rodney Funakoshi.

41.38. The Commission qualified Tom Witten, Nicola Doss, Paul Matsuda, Chris Monahan, Ph.D., Jason Alapaki Jeremiah and Rodney Funakoshi as expert witnesses in their designated fields.

42.39. On October 29, 2014, following the completion of the parties' respective cases-in-chief, the Commission closed the evidentiary portion of the proceedings.

43.40. On October 29, 2014, a motion was made and seconded to grant KS's motion to recognize KS as the successor Petitioner in this Docket with standing to seek the relief sought in the Motion to Amend. As such, the Commission agreed that there was no remaining reason for KS or other future parties to serve Gentry-Pacific, LTD (an original party to the 1988 district boundary amendment) in any future proceedings in this Docket.

44.41. On October 29, 2014, the Commission ordered the parties to file a stipulated proposed findings of fact, conclusions of law and decision and order with the Commission on November 5, 2014.

45.42. On November 5, 2014, KS filed Successor Petitioner's Proposed Findings of Fact, Conclusions of Law, Decision and Order, which was stipulated to by DPP and OP.

46.43. On November 12, 2014, the Commission met at the Honolulu Airport, Room \_\_\_\_\_ to conduct decision-making on the Motion to Amend. Following discussion on the findings of fact and conditions agreed to by the parties in their respective filings, a motion was made and seconded to grant the Motion to Amend and authorize the use of the identified portions of the KS property as a solar farm, to include all related utility and other infrastructure, for a period not to exceed 35 years from the date of this Order, and subject to the conditions imposed herein.

47.44. There being a vote tally of \_\_\_\_\_, the motion carried.

**B. DESCRIPTION OF THE SUBJECT PROPERTY**

48.45. The KS Property is located at Waiawa and Waipio, Ewa, Oahu, Hawaii, and is designated by Tax Map Key Nos. (1) 9-4-006:034(por.), 035(por.), 036, 037(por.); 9-6-004:024 (por.); 025, 026; 9-6-005:001 (por.). [KS Ex 1; T.Witten, Tr. 10/29/14, \_\_\_\_]

49.46. The KS Property is east of the H-2 Freeway/Ka Uka Boulevard interchange, and west of Pearl City. [KS Ex 35 at 1; T.Witten, Tr. 10/29/14, \_\_\_\_]

50.47. Elevation of the KS Property ranges from approximately 100 feet to 600 feet above sea level. [Waiawa Order, FOF 12; P.Matsuada, Tr. 10/29/14, \_\_\_\_]

51.48. Access to the KS Property is from a driveway located on Waiawa Prison Road, which is along the northern edge of the KS Property, with regional connections to the H-2 Freeway via Ka Uka Boulevard and Mililani Cemetery Road, and also from a driveway located on Waihona Street, mauka of Kamehameha Highway, located at the southern portion of the KS Property. [KS Ex 35 at 2]

52.49. The KS Property was historically used for sugar cane cultivation, but has been fallow at least since 1983. [KS Ex 37 at 1; T.Witten, Tr. 10/29/14, \_\_\_\_]

53.50. The KS Property is vacant and undeveloped. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

54.51. The KS Property is not subject to any leases or agreements to develop the land, other than the agreement with SunEdison to allow the solar farm. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

55.52. The soils on the KS Property are almost all silty clay (Helemano Silty Clay, Lahaina Silty Clay, Leileihua Silty Clay, Manana Silty Clay, Pa'aloa Silty Clay, Wahiawa Silty Clay) or silty clay loams (Manana Silty Clay Loam, Molokai Silty Clay Loam). [Waiawa Order, FOF 16; KS Ex 20 at 7; T.Witten, Tr. 10/29/14, \_\_\_\_]

55.53. The State Department of Agriculture's Agricultural Lands of Importance to the State of Hawaii ("ALISH") system classifies the majority of the KS Property as "Prime", with a smaller portion classified as "Other Important Agricultural Lands". [Waiawa Order, FOF 15]

55.54. The Land Study Bureau rates most of the KS Property as "A" indicating the highest agricultural productivity and "B" indicating only minor limitations on agricultural productivity. [Waiawa Order, FOF 16] [Waiawa Order, FOF 16]

56.55. The eastern boundary of the KS Property is bordered by Rock land, and the KS Property also contains small amounts of Fill land. [Waiawa Order, FOF 25 - 26; T.Witten, Tr. 10/29/14, \_\_\_\_]

57.56. The U.S. Federal Emergency Management Agency Flood Insurance Rate Map shows the KS Property located in Flood Zone D, which is undetermined. [P.Matsuda, Tr. 10/29/14, \_\_\_\_]

58.57. At the most southern point, the KS Property is less than one mile from both the planned Pearl Highlands rail transit station and the Leeward Community College station. As the crow flies, the two stations are each less than 2 miles from the center of the KS Property. [KS Ex 5; C.Camp, Tr. 10/29/14, \_\_\_\_]

~~61. There is no residential community of significant size within the vicinity of the KS Property. [T.Witten, 10/29/14, Tr. \_\_\_\_] [A1]~~

### **C. DESCRIPTION OF THE SOLAR FARM**

60.58. The solar farm will be contained within one or more utility easement areas within the KS Property. The initial phase of the solar project is designed to produce 50 MW of power ("Phase 1"). The solar panels for Phase 1 will be installed within approximately 387 acres located in the north-west portion of the KS Property (the actual footprint of Phase 1 will be approximately 250 acres). [KS Ex 8 Errata; N.Doss, Tr. 10/29/14, \_\_\_\_]

61.59. The second phase of the solar farm, if pursued, will produce up to 65 MW of power ("**Phase 2**"). The solar panels for Phase 2 will be installed within an approximately 268-acre area in the south-west portion of the KS Property. [KS Ex 8 Errata; N.Doss, Tr. 10/29/14, \_\_\_\_]

62.60. The actual footprint of the solar farm will vary depending upon existing topography and system design and layout. [KS Ex 37; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

63.61. The Phase 1 area generally slopes mauka to makai from elevations of 660 feet to 395 feet. The Phase 2 area generally slopes mauka to makai from elevations of 520 feet to 240 feet. [KS Ex 37; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

64.62. Access to the utility easement areas will be provided over existing roads. [KS Ex 35; KS Ex 37; G.Caldarone, Tr. 10/29/14, \_\_\_\_]

65.63. The operational term of the solar farm will run approximately 30 years. [N.Doss, Tr. 10/29/14, \_\_\_\_ ]

64. If the solar farm is not fully decommissioned within thirty-five years after the date of this Order, the Petitioner will return to the Commission through the filing of a new Motion to Amend.

66.65. The extent of the proposed interim use of the KS Property will not exceed 35 years from the date of the Commission's approval, which allows for 30 years of operation, and provides time for permitting, construction and decommissioning. [G.Caldarone, Tr. 10/29/14, \_\_\_\_ ]

67.66. The solar farm will consist of substation(s), battery storage system(s), PV panels, pad mounted inverters and electrical equipment. Improvements also include access driveways, perimeter fencing, security systems, drainage and vegetation improvements. [KS Ex 37; G.Caldarone, Tr. 10/29/14, \_\_\_\_]

68.67. The solar farm improvements may include additional battery storage and substation uses for Hawaiian Electric Company, Inc. ("**HECO**"). [KS Ex 37; G.Caldarone, Tr. 10/29/14, \_\_\_\_]

69.68. After site grading, the photovoltaic modules will be mounted on pile-driven metal piers with limited concrete pads for the inverters, and will passively collect solar energy. The solar modules will use fixed-tilt racking and therefore will not have any moving parts or bearings that will require lubricants or oil filled transformers. [KS Ex 28; KS Ex 37; N.Doss, Tr. 10/29/14, \_\_\_\_]

70.69. The energy from the Phase 1 solar panels will likely be transported to a project substation and battery storage area, or areas, which will be sited within the Phase 1 easement area, close to the western side of the KS Property, and about 1,000 feet from the H-2 freeway. [KS Ex 24; N.Doss, Tr. 10/29/14, \_\_\_\_]

71.70. In no event will any substations or battery storage areas be installed within the Waiawa Shaft Zone of Contribution ("**ZOC**"). [N.Doss, Tr. 10/29/14, \_\_\_\_]

72.71. From the Utility Area located within the Phase 1 easement, the solar energy will most likely connect to existing 46kV transmission lines that run along the H-2 Freeway, across and within the KS Property. [KS Ex 24; N.Doss, Tr. 10/29/14, \_\_\_\_]

73.72. The final connection points will be determined by HECO. [N.Doss, Tr. 10/29/14, \_\_\_\_]

74.73. Energy from the Phase 2 solar panels may be transported to the project substation(s) and battery storage area(s) within the Phase 1 easement area, or similar improvements will be constructed within the Phase 2 easement area. [N.Doss, Tr. 10/29/14, \_\_\_\_]



75.74. The PV modules are designed to absorb as much solar energy as possible, and therefore create no glare. [N.Doss, Tr. 10/29/14, \_\_\_\_]

76.75. An interconnection study for Phase 1 commenced under an Interconnection Requirements Study Letter Agreement between SunEdison and HECO, executed in October 2013. Initial feedback from HECO was that interconnection for the Phase 1 project is feasible, and requires re-conductoring of 2 to 4 miles of 46kV lines. Under a more recent analysis HECO indicated an intention to connect the Phase 1 project through two interconnections of 25 MW each. Under this scenario, re-conductoring line work is not needed. [KS Ex 36; N.Doss, Tr. 10/29/14, \_\_\_\_]

77.76. HECO has engaged an external consultant to prepare a draft Interconnection Requirements Study report ("**IRS**") that is currently under review by SunEdison. SunEdison will have the opportunity to seek clarity on the findings and conclusions of the IRS. After which, SunEdison and HECO will mutually accept and deem the IRS final. [N.Doss, Tr. 10/29/14, \_\_\_\_]

78.77. The scope of interconnection upgrade work needed and associated performance and controls requirements arising out of the IRS findings will be incorporated into the Power Purchase Agreement between HECO and SunEdison. [N.Doss, Tr. 10/29/14, \_\_\_\_]

79.78. The entire construction period for Phase 1 could take up to 12 months, assuming 3 months for all grading activities, followed by 9 months of panel installation. [N.Doss, Tr. 10/29/14, \_\_\_\_]

80.79. SunEdison anticipates that decommissioning activities will take approximately 12 months. When decommissioning, SunEdison will completely remove the foundational piers and modules and all associated components. To the fullest extent possible, SunEdison will seek to recycle the metal components utilized in the solar farm. SunEdison will not dispose of any solar farm components in a Hawai'i landfill. [N.Doss, Tr. 10/29/14, \_\_\_\_]

**D. PETITIONER'S FINANCIAL CAPABILITY TO UNDERTAKE THE PROJECT**

81.80. Anticipating the ultimate return of full control of the KS Property, in July of 2011, KS issued a request for proposal to a group of experienced solar developers to solicit proposals to develop a utility-scale solar energy project. KS selected SunEdison to develop the solar farm on the Waiawa property. [G.Caldarone, 10/29/14, Tr. \_\_\_\_]

82.81. KS is the sole landowner of the KS Property. However, KS will not be developing the solar farm. The solar farm project will be developed by a SunEdison entity. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

83.82. KS has entered into an Agreement to Grant Easement, which includes a form Easement Agreement for the solar farm site. The Easement Agreement will be executed at the start of construction. The Agreement to Grant Easement and Easement Agreement shall hereinafter be referred to collectively as the "**Development Agreement**." [N.Doss, Tr. 10/29/14, \_\_\_\_]

84.83. Under the Development Agreement SunEdison is allowed to install the solar farm and related improvements within defined areas on the KS Property. SunEdison will likely subdivide the Phase 1 and Phase 2 areas to create separate lots or, more likely, easements. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

85.84. The Development Agreement contemplates the possibility of Phase 2, but it is not certain whether SunEdison will pursue Phase 2 of the solar farm. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

86.85. Under the Development Agreement, SunEdison has the responsibility to obtain and comply with all permits required by the State of Hawaii and the City and County of Honolulu. [G.Caldarone, Tr. 10/29/14, \_\_\_\_; N.Doss, Tr. 10/29/14, \_\_\_\_]

87.86. Under the Development Agreement, decommissioning security is put in place by SunEdison upon commercial operations of the facility such that if SunEdison and its

financing partners default on the project and do not cooperate with the terms of decommissioning, KS may step in and draw on the decommissioning security to decommission the solar farm project. [G.Caldarone, Tr. 10/29/14, \_\_\_\_; N.Doss, Tr. 10/29/14, \_\_\_\_]

88-87. SunEdison has been developing and operating renewable energy projects since 2003. To date, SunEdison has developed more than 1,000 megawatts ("MW") of solar energy capacity and delivered more than 4,253,610 MW hours of electricity. [N.Doss, Tr. 10/29/14, \_\_\_\_]

89-88. SunEdison's renewable energy production has prevented the emission of over 4.6 trillion pounds of carbon dioxide. SunEdison has 47 offices located throughout North America, Europe and Asia, and over 800 operational sites worldwide. SunEdison is the first solar energy provider to raise more than \$5 billion in project financing. [N.Doss, Tr. 10/29/14, \_\_\_\_]

90-89. The six members of the SunEdison Hawai'i team have more than 40 years of experience doing renewable energy projects, including solar projects, and have been responsible for more than 300 MW of renewable energy production. [KS Ex 6; N.Doss, Tr. 10/29/14, \_\_\_\_]

91-90. Nicola Doss is the Senior Manager of the solar farm project proposed for the KS Property. Ms. Doss has experience in the United States and overseas doing environmental consulting, land use planning and utility-scale solar developments. [KS Ex 7]

92-91. Ms. Doss is SunEdison's primarily liaison with HECO for the negotiations of the power purchase agreement. [KS Ex 6]

93-92. Ms. Doss represented that the power purchase agreement is anticipated to be filed with the Public Utilities Commission in December of this year. [N.Doss, Tr. 10/29/14, \_\_\_\_]

94.93. The price of the power under the power purchase agreement between SunEdison and HECO is confidential and will be redacted from all PUC proceedings. [N.Doss, Tr. 10/29/14, \_\_\_\_]

95.94. Rough order of magnitude construction costs for Phase 1 of the solar farm is between \$150 to 200 million.

96.95. Rough order of magnitude construction costs for Phase 2 of the solar farm is between \$180 to \$200 million.

97.96. As a publicly traded company, SunEdison has audited annual financial statements available to the general public. The market capitalization of SunEdison is approximately \$5 Billion. SunEdison has the development capital needed to develop the solar farm project through to the start of construction, and has access to construction financing funds in place to complete the project.

98.97. SunEdison and its affiliates have the necessary economic ability to carry out its representations and commitments relating to the solar farm. [N.Doss, Tr. 10/29/14, \_\_\_\_]

**E. STATE AND COUNTY PLAN AND SMA DESIGNATIONS**

99.98. The KS Property is currently designated in the State Land Use Urban District. [Waiawa Order; KS Ex 2; T.Witten, Tr. 10/29/14, \_\_\_\_]

100.99. The KS Property is designated for urban type uses (e.g., residential, commercial, golf course and industrial) under the Central Oahu Sustainable Communities Plan land use map. [KS Ex 16; T.Witten, Tr. 10/29/14, \_\_\_\_]

101.100. The KS Property is subject to a mixture of zoning by the City and County of Honolulu, including Neighborhood Business District (B1), Community Business District (B2), Low Density Apartment District (A1), Medium Density Apartment District (A-2),

Industrial-Commercial Mixed Use District (IMX1), Residential District (RS) and General Preservation (P-2). [KS Ex 4; T.Witten, Tr. 10/29/14, \_\_\_\_]

~~102.101.~~ \_\_\_\_ The KS Property is not located within the City and County of Honolulu's Special Management Area. [Waiawa Order, FOF 45; T.Witten, Tr. 10/29/14, \_\_\_\_]

~~103.102.~~ \_\_\_\_ The proposed solar farm is a "utility installation" as defined under the Honolulu Land Use Ordinance, Revised Ordinances of Honolulu, Chapter 21. A "utility installation" is defined as "uses or structures, including all facilities, devices, equipment, or transmission lines, used directly in the distribution of utility services, such as water, gas, electricity, telecommunications other than broadcasting antennas, and refuse collection other than facilities included under waste disposal and processing." Utility installations also include accessory uses and structures directly associated with the distribution of the utility service. [T.Witten, Tr. 10/29/14, \_\_\_\_]

~~104.103.~~ \_\_\_\_ The proposed solar farm falls under the category of Utility Installation, Type B, which is a permitted use within any zoning district, subject to approval of a Conditional Use Permit-Minor by the DPP. [DPP Statement of Position at 2; KS Ex 11]

**F. ECONOMIC IMPACTS**

~~105.104.~~ \_\_\_\_ The energy generated from Phase 1 of the solar farm will be enough to power approximately 9,800 homes each year for the term of the project, which will result in a savings of approximately \$145,000,000 in electrical costs for the term of the project. [N.Doss, Tr. 10/29/14, \_\_\_\_]

~~106.105.~~ \_\_\_\_ The energy generated from Phase 2 of the solar farm will be enough to power approximately 12,740 homes each year for the term of the project, which will result in a savings of approximately \$188,000,000 in electrical costs for the term of the project. [N.Doss, Tr. 10/29/14, \_\_\_\_]

107.106. The savings in electrical costs are estimates based on current avoided costs of power generation versus the average cost of energy proposed by waiver projects collectively, and may vary with the price of fuel over time. [N.Doss, Tr. 10/29/14, \_\_\_\_]

~~110. Development of the solar farm is not anticipated to generate significant changes in employment. However, the solar farm will cause more jobs than the present uses of the KS Property.~~ [N.Doss, Tr. 10/29/14, \_\_\_\_]

109.107. Site work for Phase 1 of the solar farm is expected to take approximately 12 to 18 months, and require up to 150 workers at any one time. [N.Doss, Tr. 10/29/14, \_\_\_\_]

~~110.108.~~ Employment estimates have not been determined for Phase 2, but because Phase 2 is substantially larger than Phase 1, it is anticipated that the employment figures will be higher. [N.Doss, Tr. 10/29/14, \_\_\_\_]

~~111.109.~~ Once construction is complete, the solar farm will require minimal security personnel and a few workers for operation and maintenance purposes. [N.Doss, Tr. 10/29/14, \_\_\_\_]

~~112.110.~~ Allowing the use of portions of the KS Property for the solar farm project will allow KS to receive a financial return on the KS Property, which is essential for promoting KS' education mission, which currently provides education for more than 47,000 learners and caregivers annually. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

~~113.111.~~ Making use of this vacant KS Property will provide financial support to KS, which spent \$362 Million in fiscal year 2012/2013 on educational programs, services and support. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

~~114.112.~~ KS represents that using portions of the KS Property for a solar farm project, will provide KS with the time and opportunity to assess potential development options for the entire KS Property. [C.Camp, Tr. 10/29/14, \_\_\_\_]

~~115.113.~~ KS believes that the Waiawa Ridge Project (i.e., the Gentry plan), which was conceptualized over 25 year ago, needs to be re-assessed to take into consideration today's regional and social changes. KS represents that the jobs and revenues projected to result from the Waiawa Ridge Project within the KS Property are likely not realistic in the current environment. [C.Camp, Tr. 10/29/14, \_\_\_\_]

~~116.114.~~ Rather than letting the land remain vacant and unproductive during this re-assessment, KS sought out solar development within a portion of the KS Property as a means of making good use of the land in a manner that benefits the State, and has little to no adverse environmental impacts. [KS Ex 38; C.Camp, Tr. 10/29/14, \_\_\_\_]

~~117.115.~~ An additional benefit to the solar farm is that solar farms uses are not incompatible with other urban-type development. Therefore, the solar farm development will not preclude KS from pursuing other development options on the remainder of the KS Property. [KS Ex 38; C.Camp, Tr. 10/29/14, \_\_\_\_]

#### **G. SOCIAL IMPACTS**

~~118.116.~~ The Waiawa Ridge Project envisioned by Gentry is generally consistent with the intensity of development recognized as appropriate for the KS Property and environs. [T.Witten, Tr. 10/29/14, \_\_\_\_]

~~119.117.~~ The market for housing has changed since the Waiawa Ridge Project was first conceptualized. [C.Camp, Tr. 10/29/14, \_\_\_\_; KS Ex 38 at 1]

~~120.118.~~ Greater changes are planned for the near future in the form of rail and transit oriented development. [KS Ex 5; T.Witten, Tr. 10/29/14, \_\_\_\_]

121.119. KS has evolved since the 1980s, when the Waiawa Ridge Project was first envisioned, and KS has an obligation to evaluate uses of the Waiawa property in a way that is consistent with its mission and obligations to beneficiaries. As a perpetual charitable trust, KS must be particularly cautious about taking any actions that may reduce its limited trust assets. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

122.120. In order to fulfill its educational mission, KS must engage in a strategic planning process to address its educational goals and financial support for those goals. Strategic plans are prepared to set KS' course for the future. The Strategic Plan sets the overall goals for KS with respect to its educational mission, identifies issues, formulates strategies for addressing those issues, and results in goals and priorities to be pursued by KS. [KS Ex 38; C.Camp, Tr. 10/29/14, \_\_\_\_]

123.121. The current plan, Kamehameha Schools Strategic Plan 2000 - 2015, is coming to a close, and KS has recently embarked on an organizational wide Strategic Planning Processes for the 2015-2040 time horizon. [KS Ex 38; C.Camp, Tr. 10/29/14, \_\_\_\_]

124.122. For the current Strategic Plan update, KS has orchestrated over 100 internal and external input-gathering sessions statewide. [C.Camp, Tr. 10/29/14, \_\_\_\_]

125.123. Future uses of the Waiawa property will have to be evaluated against the goals and priorities to be set forth in the 2015 - 2040 Strategic Plan. [C.Camp, Tr. 10/29/14, \_\_\_\_]

126.124. In addition to the 2015 - 2040 Strategic Plan process, KS is embarking on a regional planning effort for various regions, including the Waiawa area. The regional planning effort will look at how learning opportunities can be established in conjunction with commercial development. [C.Camp, Tr. 10/29/14, \_\_\_\_]

127.125. Preliminary ideas for the Waiawa Property under such a concept include land stewardship opportunities (aina based learning), and collaborations with Leeward



Community College. None of these concepts were explored under the Waiawa Ridge Project.  
[C.Camp, Tr. 10/29/14, \_\_\_\_]

126. Petitioner is preparing a Master Plan for the Petition Area, and anticipates that substantial changes will be made to the original Waiawa Ridge Project proposal. If substantial changes are made, Petitioner represented that it will return to the Commission through a motion to amend that examines the new uses and impacts and to amend the original Decision and Order and to possibly add or change the original conditions.

127. The Petition Area has not been developed subsequent to the original Waiwa Order in 1988. The development of the Waiawa Ridge Project is integral to the incremental districting of the Castle & Cooke Homes, LLC's Koa Ridge Project as proposed which requires an executive cost-sharing agreement between Castle & Cooke Homes, LLC and the developer of this Petition Area by 2032. See Docket No. A11-793. Given the length of inactivity in the Petition Area, the importance of the Petition Area's development to the incremental districting in Docket No. A11-793, and the plan changes necessitated by the thirty-five year use of approximately 655 acres for solar farms, the Office of Planning believes the Petitioner needs to move forward with its planning for the Petition Area.

128. Petitioner is willing to accept a condition requiring the submission of a Master Plan and schedule for development of the Petition Area within five years of this Order.

128.129. Consistent with KS' educational mission, the Development Agreement between KS and SunEdison calls on SunEdison to cooperate with KS in supporting various educational programs during the term of the solar farm project. This may include supporting internships, coordination of opportunities for hands-on experience in biological monitoring or mitigation activities, meteorological data analysis, or student-facilitated tours of the solar farm site, including providing students access to non-proprietary and public data to support classroom/student projects. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

129.130. SunEdison may offer presentations on the technical, environmental, logistic and economic aspects of commercial solar energy generation. The final determination of the educational program(s) to be offered will be determined by KS and SunEdison. [N.Doss, Tr. 10/29/14, \_\_\_\_]

130.131. SunEdison has been involved in schools in other communities. In 2008, SunEdison conducted the City Tour for Solar, an educational campaign promoting solar energy that visited 50 cities in 100 days. SunEdison visited Montgomery County Public Schools, Harford County Public Schools and Howard County Public Schools. As a part of that initiative SunEdison prepared sample curricula and teacher guides geared toward Science and Earth and Physical Science courses for middle schools students (grades 6 - 8) and high school students (grades 9 - 12). [KS Ex 17; N.Doss, Tr. 10/29/14, \_\_\_\_]

131.132. KS has no immediate plans to develop the KS Property. Therefore the development of the solar farm project is not preventing or delaying the development of the KS Property. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

132.133. Today, imported oil supplies nearly all of Hawaii's energy, making it the most dependent state in the U.S. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

133.134. The State of Hawaii has adopted a goal of using clean energy to meet 70% of Hawaii's energy demand, with 40% of that clean energy to come from locally-generated renewable sources, and 30% to come from efficiency measures. [OP Response at 8]

134.135. The average cost for residential electricity in Hawai'i is approximately 37.11 cents per kilowatt hour, and HECO's current avoided cost of power from primary fossil fuel baseload generation is approximately 22 cents per kilowatt hour. That price is more than triple the national average of 12 cents per kilowatt hour. [N.Doss, Tr. 10/29/14, \_\_\_\_]

135.136. HECO issued two rounds of requests for proposals for Low-Cost Waiver projects on Oahu. The Public Utilities Commission approved waivers from competitive bidding for both rounds of waiver projects.

136.137. Initially HECO sought projects that could provide power under at a price of 17 cents per kilowatt hour. In the second round, HECO set a new threshold price of 16.25 cents per kilowatt hour. The average price of the second round waiver projects was approximately 15.9 cents per kilowatt hour. [N.Doss, Tr. 10/29/14, \_\_\_\_]

137.138. Through a confidential process, HECO selected 9 projects consisting of 240 MW. All of the power purchase agreements between HECO and the selected renewable energy projects must be approved by the Public Utilities Commission. [N.Doss, Tr. 10/29/14, \_\_\_\_]

138.139. Recent newspaper articles have described various-renewable energy projects dropping out of the HECO Low-Cost Waiver project due to land, interconnection and permitting issues. [N.Doss, Tr. 10/29/14, \_\_\_\_]

139.140. It is essential to put Phase 1 into commercial operations no later than the third quarter of 2016 in order to access and monetize the available 30% Federal investment tax credits. The tax credits allow SunEdison to offer its power to HECO at the currently proposed low price. [N.Doss, Tr. 10/29/14, \_\_\_\_]

140.141. If Phase 1 is delayed, the price that SunEdison will be able to offer to HECO for the power will need to increase by at least 20% to reflect the lowered Federal tax credits of 10% starting in 2017. [N.Doss, Tr. 10/29/14, \_\_\_\_]

141.142. SunEdison represented that the solar farm should not inhibit or restrict HECO's ability to accept PV power from individual homes and businesses that also wish to use solar energy. [KS Ex 36; N.Doss, Tr. 10/29/14, \_\_\_\_]

142.143. Residential and commercial PV systems connect to the HECO grid at a distribution level of 12kV. Utility scale solar power, such as proposed by SunEdison, connects to the grid at a sub-transmission level, at 46kV. Therefore, SunEdison's connection will not directly compete with residential and commercial PV systems' connections. The 46kV connection is the same as what HECO uses to bring power from its existing fossil fuel power plants. The connection points for utility scale projects are different than those used for rooftop projects. [N.Doss, Tr. 10/29/14, \_\_\_\_]

144. There is an upper limit to the total amount of intermittent renewable energy which can connect to the HECO grid. A recent NREL study estimated that the HECO grid as a whole could add an additional 300 MW of solar power and an additional 100 MW of wind power. This upper limit may be further increased if HECO proceeds with battery storage projects which would ameliorate the fluctuations in energy from these intermittent energy sources.

143.145. KS and SunEdison have engaged in extensive community outreach regarding the proposed solar farm. In February of this year representatives from KS and SunEdison met with various elected officials to alert them to the proposed solar project. Meetings were held with Rep. Gregg Takayama (H. Dist. 34, Pearl City, Waimalu, Pacific Palisades), Sen. Clarence Nishihara (S. Dist. 17, Waipahu, Crestview, Manana, Pearl City, Pacific Palisades), Rep. Beth Fukumoto (H. Dist. 36, Mililani Mauka, Mililani), Sen. Michelle Kidani (S. Dist. 18, Mililani Town, portion of Waipio Gentry, Waikele, Village Park, Royal Kunia) and Rep. Ryan Yamane (H. Dist. 37, Mililani, Waipio Gentry, Waikele). All meetings about the interim use of portions of the KS Property as a solar farm were positive and supportive. [C.Camp, Tr. 10/29/14, \_\_\_\_]

144.146. SunEdison made a presentation to the Pearl City Neighborhood Board (NB No. 21) in March, and in April the Neighborhood Board passed a resolution in support of the solar farm project. [KS Ex 12; N.Doss, Tr. 10/29/14, \_\_\_\_]

~~145.147.~~ SunEdison made a presentation to the Mililani/Waipio/Melemanu Neighborhood Board (NB No. 25) in March, and the Board passed a resolution in support of the solar farm project. [KS Ex 13; N.Doss, Tr. 10/29/14, \_\_\_\_]

~~146.148.~~ SunEdison made a presentation to Waipahu Neighborhood Board (NB No. 22) in April. The Waipahu Board did not pass a resolution in support of the solar farm project, but the presentation provided the Waipahu community with information about the proposed solar farm. [N.Doss, Tr. 10/29/14, \_\_\_\_]

#### **H. IMPACTS UPON RESOURCES OF THE AREA**

~~147.149.~~ A final environmental impact statement for originally proposed "Waiawa Development" within the KS Property was accepted by the City and County of Honolulu Department of General Planning (now known as DPP) on March 6, 1987. [KS Ex 14; T.Witten, Tr. 10/29/14, \_\_\_\_]

~~148.150.~~ The DPP determined that the proposed solar farm does not trigger the requirements to prepare an environmental assessment under Chapter 343, HRS. [KS Ex 14; T.Witten, Tr. 10/29/14, \_\_\_\_]

#### **1. AGRICULTURAL RESOURCES**

~~149.151.~~ The KS Property was previously used for sugarcane cultivation by the Oahu Sugar Company, and as pasture for cattle grazing. [Waiawa Order, FOF 65; T.Witten, Tr. 10/29/14, \_\_\_\_]

~~150.152.~~ The cane fields were fallowed when operations became economically infeasible due to the high cost of pumping irrigation water, the overall high cost of production and the distance between the Waiawa Property and the sugar mill. [Waiawa Order, FOF 65]

~~151.153.~~ The KS Property was placed into the State Land Use Urban District in 1988.

~~152.~~154. The KS Property is presently vacant and except for internal cane haul roads, essentially undeveloped. [G.Caldarone, Tr., 10/29/14, \_\_\_\_]

~~153.~~155. No agricultural activities have taken place on the KS Property since 1983. [G.Caldarone, Tr., 10/29/14, \_\_\_\_]

~~154.~~156. Development of the solar farm will have no effect on agricultural production in light of the fact that no portion of the KS Property has been used for agricultural production in over thirty years. [G.Caldarone, Tr., 10/29/14, \_\_\_\_]

~~155.~~157. The State Department of Agriculture has no objections to the solar farm. However, the Department recommended that KS consider the use of livestock or other compatible agricultural uses for vegetation control. [OP Ex 6]

~~156.~~158. Livestock is generally not an allowed use under the City and County of Honolulu Land Use Ordinance within the zoning districts effective within the KS Property. [KS Ex 4; T.Witten, Tr., 10/29/14, \_\_\_\_]

~~157.~~159. KS has not analyzed the effects of active livestock within the Zone of Contribution. [G.Caldarone, Tr., 10/29/14, \_\_\_\_]

## **2. FLORA AND FAUNA**

~~158.~~160. The Commission previously determined that the development of the Waiawa Ridge Project would have no adverse effect on any endemic Hawaiian animal or ecosystem within the KS Property. [Waiawa Order, FOF 74, 75; T.Witten, Tr. 10/29/14, \_\_\_\_]

~~159.~~161. The development of the solar farm is far less intensive than the previously proposed Waiawa Ridge Project; and therefore will have no adverse effect on any endemic Hawaiian animal or ecosystem within the KS Property. [T.Witten, Tr. 10/29/14, \_\_\_\_]

~~162. The PV modules do not pose any risk to fauna. The PV modules are similar to those used on rooftops. [N.Doss, Tr. 10/29/14, \_\_\_\_] [A2]~~

### 3. ARCHAEOLOGICAL AND HISTORICAL RESOURCES

~~161.162.~~ An archaeological reconnaissance and inventory survey of the KS Property was approved by SHPD July 7, 1992. [KS Ex 19; C.Monahan, Tr. 10/29/14, \_\_\_\_]

~~162.163.~~ In April 2014, SHPD determined that an archaeological inventory survey be conducted within the entire KS Property. [KS Ex 23; C.Monahan, Tr. 10/29/14, \_\_\_\_]

~~163.164.~~ July 2014, TCP Hawai'i LLC completed the fieldwork for an archaeological inventory survey of the entire KS Property, as well as the two existing access roads into the KS Property and two linear transects representing utility tie-ins for the proposed solar farm. [C.Monahan, Tr., 10/29/14, \_\_\_\_]

~~164.165.~~ TCP Hawai'i, LLC submitted an archaeological inventory survey of the entire KS Property, as well as the two existing access roads into the KS Property and two linear transects representing utility tie-ins for the proposed solar farm (the "2014 AIS") to SHPD in September 2014. [C.Monahan, Tr. 10/29/14, \_\_\_\_]

~~165.166.~~ The 2014 AIS determined that the entire KS Property had been completely altered by plantation-era activities and construction. There was evidence of extensive bulldozing and road construction in all three gulches, whose drainage bottoms have also experienced major flooding damage. [C.Monahan, Tr., 10/29/14, \_\_\_\_]

~~166.167.~~ In order to test the only possible traditional Hawaiian site identified in the project area, TCP Hawai'i, LLC excavated it and recovered three, ferrous-metal nails in situ near the base of excavation, which confirmed a large body of observation and evidence that there are no extant precontact or early historic Hawaiian sites left in the KS Property. [C.Monahan, Tr. 10/29/14, \_\_\_\_]

~~167.168.~~ The 2014 AIS documents three historic properties, all plantation-era sites dating from the early to middle 20th century, consisting of 55 component features: (a) SIHP # 50-80-09-2270, a network of roads and railroad rights-of-way consisting of 28 features; (b) SIHP # 50-80-09-2273, an irrigation system consisting of 25 features; and (c) SIHP # 50-80-09-2271, the remains of workers' camps consisting of two features. [C.Monahan, Tr. 10/29/14, \_\_\_\_]

~~168.169.~~ TCP Hawai'i, LLC evaluated SIHP # 50-80-09-2270 as significant under criterion D for its intrinsic informational value to research on Hawaiian history. In general, Site 2270 informs us about the earliest efforts to develop Waiawa Uka as a commercial plantation growing first pineapple then sugarcane. [C.Monahan, Tr., 10/29/14, \_\_\_\_]

~~169.170.~~ SIHP # 50-80-09-2271 consists of two features. Feature 1 is the structural remains of a pineapple cannery, and TCP Hawai'i, LLC evaluated Feature 1 as significant under criterion D. Feature 2 is camp debris, which TCP Hawai'i, LLC evaluated as not a significant historic property. [C.Monahan, Tr., 10/29/14, \_\_\_\_]

~~170.171.~~ TCP Hawai'i, LLC evaluated SIHP # 50-80-09-2273 as significant under criteria C and D for its intrinsic informational value to research on Hawaiian history. In particular, it provides important data on the geospatial location, extent and character of the plantation irrigation infrastructure in Waiawa Uka built around or shortly after 1916 by the Oahu Sugar Company; and, excluding the interruption of World War II, continued to be used into the 1970s. [C.Monahan, Tr., 10/29/14, \_\_\_\_]

~~171.172.~~ TCP Hawai'i, LLC recommends an effect determination of "effect, with proposed mitigation commitments" for the solar farm areas. No further archaeological or historic preservation work is needed at any of the sites or their component features within the solar farm areas (SIHP #s 50-80-09-2270, 50-80-09-2271 and 50-80-09-2273). [C.Monahan, Tr., 10/29/14, \_\_\_\_]



~~172.173.~~ TCP Hawai'i, LLC recommended that no formal effect determination or proposed mitigation be made on the remaining portions of the KS Property at this time. When the remainder of the KS Property is proposed for development, a formal effect determination (and proposed mitigation, as applicable) shall be made in consultation with the SHPD. [C.Monahan, Tr., 10/29/14, \_\_\_\_]

~~173.174.~~ SHPD approval of the TCP Hawai'i, LLC archaeological inventory survey is pending. [C.Monahan, Tr. 10/29/14, \_\_\_\_]

175. If required by SHPD, Petitioner will revise the archeological inventory survey. Petitioner will also obtain SHPD approval of the archaeological inventory survey, and will comply with any mitigation requirements in the approved archaeological inventory survey or protection plan required by archaeological inventory survey.

#### 4. CULTURAL RESOURCES

~~174.176.~~ A Cultural Impact Assessment for 3,600 acres of land, which included the KS Property, was prepared by Cultural Surveys Hawai'i, Inc. in 2003 in anticipation of the Waiawa Ridge Project. [KS Ex 20; J.Jeremiah, Tr. 10/29/14, \_\_\_\_]

~~175.177.~~ A Cultural Resources Preservation Plan was prepared in 2005 by Aki Sinoto Consulting. The sites identified for preservation are not within the KS Property. [KS Ex 21; J.Jeremiah, Tr. 10/29/14, \_\_\_\_]

~~176.178.~~ SHPD approved the Cultural Resources Preservation Plan in 2007. [KS Ex 22; J.Jeremiah, Tr. 10/29/14, \_\_\_\_]

~~177.179.~~ There are no specific ongoing traditional cultural practices being exercised at the Petition Area, and the Petition Area has not been used for traditional cultural purposes within recent times. [J.Jeremiah, Tr., 10/29/14,; \_\_\_\_]

~~178.180.~~ Since no cultural activities have been identified within the KS Property, development of the solar farm will not have any adverse effect upon Native Hawaiian traditional and customary rights, which would require protection under Article XII, section 7, of the Hawai'i State Constitution. [J.Jeremiah, Tr., 10/29/14,; \_\_\_\_]

## **5. GROUNDWATER AND SURFACE WATER RESOURCES**

~~179.181.~~ The Waiawa Shaft entrance is situated adjacent to the KS Property, along the western wall of Waiawa Stream. [Waiawa Order, FOF 56; T.Witten, Tr. 10/29/14, \_\_\_\_]

~~180.182.~~ The Waiawa Shaft is the primary source of potable water for military and civilian users in the Pearl Harbor area. [Waiawa Order, FOF 55]

~~181.183.~~ In 1990 the State of Hawaii Department of Health prepared a study titled "Report to the Office of State Planning by the Department of Health Safe Drinking Water Branch on the Delineation of the Hydrologic Zone of Contribution for the U.S. Navy Waiawa Shaft" (Revised Dec. 1990)) ("**ZOC Study**"). The ZOC Study was undertaken to identify the zone of contribution of the Waiawa Shaft. The Navy concurred with the methodology of the ZOC Study and the location of the Zone of Contribution. [KS Ex 15; G.Caldarone, Tr. 10/29/14, \_\_\_\_].

~~182.184.~~ Portions of the Zone of Contribution are located within the eastern portion of the KS Property. [KS Ex 24; KS Ex 28; T.Witten, Tr. 10/29/14, \_\_\_\_]

~~183.185.~~ Condition 1 of the Waiawa Order provides as follows:

*1. A study funded by the U.S. Department of the Navy to review the potential for groundwater contamination resulting from the urbanization of the Property shall be completed prior to any site development and construction unless the Department of Health after consultation with the United States Navy and after review of the proposed study scope makes a determination that development and construction within a specified area will not cause groundwater contamination to wells in the area. Petitioner shall not proceed with the project until the study shows to the*

*satisfaction of the Department of Health that groundwater contamination will not occur as a result of the proposed project, or until the Department of Health makes a determination that development or partial development may be allowed.*

~~184.186.~~ Condition 2 of the Waiawa Order provides as follows:

*2. Any urban development within the Property shall be subject to further review and subsequent approval by the Department of Health. The Department of Health may require appropriate mitigative measures and conditions relating to the proposed development's impact on the groundwater resources in the area.*

~~185.187.~~ With respect to the solar farm, the requirements under Conditions 1 and 2 of the Waiawa Order have been met. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

~~186.188.~~ The solar panels will need to be cleaned once or twice a year (depending upon rainfall) with water that it will truck onto the KS Property. No cleansers or other additives will be added to the water, or used to clean the panels. [P.Matsuda, Tr. 10/29/14, \_\_\_\_]

~~187.189.~~ SunEdison represented that grasses are anticipated to be used as a vegetated groundcover. If any solar farm activities take place within the hydrologic "zone of contribution," the vegetated groundcover will be maintained through mechanical means, by utilizing zero-turn mowers and weed trimmers. Outside of the "zone of contribution," SunEdison proposes to use an EPA certified herbicide to help control the growth of the vegetation. [N.Doss, Tr. 10/29/14, \_\_\_\_]

~~188.190.~~ The State Department of Health Safe Drinking Water Branch, Clean Water Branch and Solid and Hazardous Waste Branch determined that the development of the Phase 1 and Phase 2 solar farms should have minimal or no impact on groundwater. [KS Ex 28; OP Ex 2; G.Caldarone, Tr. 10/29/14, \_\_\_\_]

~~189.191.~~ The Department of the Navy determined that the solar farm is a compatible land use within the Zone of Contribution. [KS Ex 25; G.Caldarone, Tr. 10/29/14, \_\_\_\_]

6. **RECREATIONAL AND SCENIC RESOURCES**

~~190.192.~~ The solar farm, as an almost entirely passive use of land, will not generate or increase the demand on existing recreational facilities or resources. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

~~191.193.~~ The solar farm will not prevent any existing recreational uses of the KS Property. There is no current recreational use of the KS Property. Occasionally KS allows hunters to access the KS Property, and those opportunities will not be impeded by the solar farm. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

~~192.194.~~ The solar farm will not adversely impact scenic resources or view corridors. Existing views from the surrounding communities will remain intact. Views from Pacific Palisades, Ka Uka Boulevard, the Waipio Sports Park and Waipio Uka Street will experience little change due to the development of Phase 1 or Phase 2 of the solar farm. [KS Ex 9; N.Doss, Tr. 10/29/14, \_\_\_\_]

~~193.195.~~ The preliminary solar glare hazard analysis for the solar farm determined that the solar farm would not result in glare to aircraft landing or departing from Honolulu Airport. [KS Ex 34; N.Doss, Tr. 10/29/14, \_\_\_\_]

~~194.196.~~ The State Department of Transportation indicated that if glint or glare from the solar farm PV array creates a hazardous condition for pilots, the facility operator must be prepared to immediately mitigate the hazard upon notification from the Department of Transportation, Airports Divisions or the Federal Aviation Administration. [OP Ex 7]

195.197. SunEdison represented that it would comply with the conditions requested by the State Department of Transportation with respect to glare and glint. [N.Doss, Tr. 10/29/14, \_\_\_\_]

196.198. No visual impacts are expected from the development of the solar farm. However, a landscaping plan will be required as part of the CUP-Minor permit that SunEdison must obtain from DPP in order to construct the solar farm. [N.Doss, Tr. 10/29/14, \_\_\_\_]

## **I. ENVIRONMENTAL QUALITY**

### **1. NOISE**

197.199. The solar farm is a relatively passive operation. The racking systems are fixed, and do not have any moving parts. The electrical equipment does not include any mechanical or motorized equipment that will generate noise. [KS Ex 37 at 4; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

198.200. Operation and maintenance of the solar farm could generate very minimal vehicular noise. [KS Ex 37 at 4; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

199.201. During site preparation and construction of the solar farm, noise will be generated. All construction noise must be in compliance with HAR Chapter 11-46 (regulations for community noise control). [KS Ex 37 at 4; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

200.202. Due to the remote location of the KS Property, and the distance of the proposed solar farm areas from existing communities, it is anticipated that if there are any noise impacts, those impacts will be minimal. [KS Ex 37 at 4; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

201.203. If noise from construction activities exceeds permissible sound levels, Petitioner will obtain a Community Noise Permit from the Department of Health in accordance with HAR Chapter 11-46 Community Noise Control. [KS Ex 37 at 4; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

## 2. AIR QUALITY

202.204. There are no direct air emissions from the operations of a solar farm. [KS Ex 37 at 4; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

203.205. During construction of the solar farm there will be short-term impacts to air quality due to the emission of fugitive dust and an increase in exhaust emissions from construction vehicles. [KS Ex 37 at 4; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

204.206. Petitioner will minimize air quality impacts through fugitive dust measures required under HAR § 11-60.1-33 and institute temporary Best Management Practices ("BMPs") to mitigate impacts, such as watering, dust fences, windbreaks and other soil management measures. [KS Ex 37 at 4; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

## J. ADEQUACY OF PUBLIC SERVICES AND FACILITIES

### 1. HIGHWAY AND ROADWAY FACILITIES

205.207. The State Department of Transportation ("DOT") requested that KS prepare a traffic assessment for the solar farm project for DOT review and approval. [OP Ex 7]

206.208. DOT acknowledged that based on the information provided in the Motion to Amend, the proposed solar farm development will not adversely impact State highway facilities. [OP Ex 7]

207.209. DOT recommended that the access road that connects to the Mililani Cemetery Road be located as far as possible from the connection to Ka Uka Boulevard to avoid queuing onto the Boulevard. [OP Ex 7]. Petitioner agreed to comply with this recommendation.

208.210. SunEdison had Fehr & Peers prepare a Traffic Assessment for the construction phase of Phase 1 of the solar project. [KS Ex 35]

209.211. The Traffic Assessment focused on the construction period only, as once Phase 1 is in operations, no more than five employees are expected to be on site at any given time. [KS Ex 35; N.Doss, Tr. 10/29/14, \_\_\_\_]

210.212. The two potential access points to the KS Property are: (1) from a driveway located on Waiawa Prison Road, which is along the northern edge of the KS Property, with regional connections to the H-2 Freeway via Ka Uka Boulevard and Mililani Cemetery Road; and (2) from a driveway located on Waihona Street, mauka of Kamehameha Highway, located at the southern portion of the KS Property. [KS Ex 35 at 2]

211.213. Fehr & Peers determined that both points of access are sufficient as-is for the anticipated construction traffic required to develop the solar farm project. [KS Ex 35 at 14]

212.214. Fehr & Peers developed two project trip generation estimates for the construction of Phase 1 of the solar project and compared those estimates to the 2016 baseline.

213.215. The most conservative, highest trip generation estimates assumes that each of the 150 construction workers would drive individual vehicles to the project site, and that the majority of trips would occur during the AM and PM peak hours. The second trip estimate assumed that 95% of the construction employees would drive to an off-site parking area, and be shuttled from there to the KS Property via a shuttle bus arranged by the contractor, and that the majority of the trips would not occur during the AM and PM peak hours. [KS Ex 35 at 5-6]

214.216. The conservative analysis results in 342 trips a day (168 AM peak trips and 168 PM peak trips). The employee shuttle analysis results in 66 trips a day (19 AM peak trips and 18 PM peak trips). [KS Ex 35 at 6]

215-217. The 2016 baseline level of service is better than the acceptable level of service D at all but the Waihona Street PM peak, where the 2016 baseline level of service is F during the PM peak and level of service D during the AM peak hour. [KS Ex 35 at 11]

216-218. Under the conservative analysis, the projected level of service will be at the acceptable level of service of D or better at all but two intersections. The Waihona Street intersection will remain at F during the PM peak, and the Ka Uka Boulevard/H-2 northbound off-ramp will be D during the PM peak. [KS Ex 35 at 11]

217-219. Under the employee shuttle analysis, the projected level of service will be at the acceptable level of service D or better at all intersections except for the Waiahona Street intersection, which will remain at level of service F during the PM peak. [KS Ex 35 at 11]

220. The Petitioner will cause SunEdison through its contractor to adopt and comply with the traffic mitigation plan recommended in the traffic assessment, and meet the levels of the second trip estimate through adjusted work hours of the construction workers and, if necessary, a shuttle service.

221. With respect to Phase II, the Petitioner agreed to have a traffic assessment completed and accepted by the State DOT prior to construction of Phase II.

218-222. The State Department of Public Safety determined that the solar farm would have little impact on the operations of the nearby Waiawa Correctional Facility but has the potential to impede access to Ka Uka Boulevard during the construction period. [OP Ex 3]

219-223. The Department of Public Safety expressed concerns whether using Mililani Cemetery Road for construction traffic could impede access to Waiawa Correctional Facility, and therefore requested that the developer keep the Correctional Facility informed of planned activity that could impact access to the Correctional Facility. [OP Ex 3]



220-224. In consultation with KS, Fehr & Peers determined that construction activities related to reservoir decommissioning on the KS Property recently took place, which generated traffic along Waiawa Prison Road and Mililani Cemetery Road. No significant operational or safety issues were identified by KS as a result of the construction activities. [KS Ex 35 at 13; N.Doss, Tr. 10/29/14, \_\_\_\_]

221-225. KS and SunEdison represented that management at the Waiawa Correctional Facility would be kept informed of any activity expected to result in a significant imposition to access along Mililani Cemetery Road. [N.Doss, Tr. 10/29/14, \_\_\_\_]

222-226. Construction management measures recommended by Fehr & Peers include: (a) signage between Ka Uka Boulevard interchange and the access driveway into the KS Property on Waiawa Prison Road; (b) ensure adequate sight distance is provided for drivers along Waiawa Prison Road approaching the access to the KS Property; (c) vegetation management along the Mililani Cemetery Road and Waiawa Prison Road, if needed; (d) manual traffic control along Waiawa Prison Road to manage construction and prison traffic. [KS Ex 35 at 13]

## **2. DRAINAGE AND STORMWATER**

223-227. Group 70 International, Inc., prepared a preliminary civil engineering assessment for the solar farm. [KS Ex 37; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

224-228. Clearing, grubbing and grading will be needed for placement of the solar panels, equipment, facilities, access driveways, fence and vegetated buffer. In general, the PV racks will be concentrated in areas of more gradual slopes. [KS Ex 37 at 1; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

225-229. It is anticipated that the earthwork volumes and related construction costs will be minimized by optimal placement of the PV racks by following the existing grades and elevations. Where possible, the existing agricultural roads will continue to be utilized for access. [KS Ex 37 at 1 -2; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

226-230. Prior to grading and grubbing of the KS property, permits and approvals will be required from the State of Hawaii and the City and County of Honolulu (C&C) to allow grading and grubbing of the site including a State of Hawaii Department of Health, NPDES General Permit for Construction Activities, Notice of Intent, and a City and County of Honolulu Grading, Grubbing and Stockpiling Permit. [KS Ex 37 at 2; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

227-231. Issuance of these permits requires agency review of grading and erosion control construction plans, stormwater pollution prevention plans, erosion control calculations and drainage reports. [KS Ex 37 at 2; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

228-232. Existing runoff at the KS Property discharges through sheet flow or shallow concentrated flow into swales onto adjacent downstream areas. The existing drainage patterns will not be altered in the development of the solar farm. [KS Ex 37 at 2; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

229-233. The solar farm will create minimal additional impervious area (from concrete equipment pads, equipment buildings and micropile/pier foundations), and that impervious area will be evenly distributed throughout the solar farm easement areas. As a result, there will not be a significant pre-development to post-development increase in stormwater flows from the construction of the solar farm. [KS Ex 37 at 2; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

230-234. Both temporary and permanent BMPs will be required through the grading and erosion control regulations and permits required by the State and City & County of Honolulu. Temporary BMPs are required during construction activities and will remain in place until Permanent BMPs can be established. [KS Ex 37 at 2; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

231-235. It is anticipated that the erosion control BMPs to be used on-site will include: preservation of natural vegetation, minimization of areas of clearing and grubbing, vegetated buffers, temporary soil stabilization with grass and/or mulch, silt fences/fiber filtration tubes, gravel bag berms/check dams, stabilized construction entrances, sediment traps and

basins, temporary diversion swales and ditches, and water application and/or dust screens for dust control. [KS Ex 37 at 3; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

232-236. \_\_\_\_ The permanent BMPs anticipated to be used within the solar farm area include: permanent soil stabilization with landscaping, pavement, or gravel, infiltration trenches, dry wells and sumps, grass swales and ditches, filter strips and sediment traps and basins. [KS Ex 37 at 4; P.Matsuda, Tr. 10/29/14, \_\_\_\_]

**K. COMMITMENT OF STATE FUNDS AND RESOURCES**

233-237. \_\_\_\_ No State or other public funds will be used in the development of the solar Project. [N.Doss, Tr. 10/29/14, \_\_\_\_]

234-238. \_\_\_\_ All solar farm infrastructure will be developed and funded by SunEdison. [N.Doss, Tr. 10/29/14, \_\_\_\_]

235-239. \_\_\_\_ The Project will not generate any new or additional demands for parks, schools, and health care services nor will it extend the service area limits for police and fire protection. [T.Witten, Tr. 10/29/14, \_\_\_\_]

**L. CONFORMANCE WITH THE GOALS, OBJECTIVES AND POLICIES OF THE HAWAII STATE PLAN**

236-240. \_\_\_\_ HRS §205-16 provides that "No amendment to any land use district boundary *nor any other action by the land use commission* shall be adopted unless such amendment or other action conforms to the Hawaii state plan." (emphasis added). The interim use of portions of the KS Property as a solar farm is consistent with applicable goals, objectives and policies of the Hawai'i State Plan, HRS Chapter 226. [T.Witten, Tr. 10/29/14, \_\_\_\_]

237-241. \_\_\_\_ The interim use of portions of the KS Property as a solar farm supports the certain State goals and objectives under the Hawai'i State Plan such as a strong, viable, stable and diverse economy and the development of physical environments that are beautiful, clean and unique. [T.Witten, Tr. 10/29/14, \_\_\_\_]

238-242. The solar farm is consistent with the following objectives and policies of the Hawai'i State Plan:

- HRS §226-18: Objectives and Policies for Facility Systems - Energy

(a) Planning for the State's facility systems with regard to energy shall be directed toward the achievement of the following objectives, giving due consideration to all:

- (a)(1) Dependable, efficient, and economical statewide energy systems capable of supporting the needs of the people;
- (a)(2) Increased energy self-sufficiency where the ratio of indigenous to imported energy use is increased;
- (a)(3) Greater energy security and diversification in the face of threats to Hawaii's energy supplies and systems; and
- (a)(4) Reduction, avoidance, or sequestration of greenhouse gas emissions from energy supply and use.

(b) To achieve the energy objectives, it shall be the policy of this State to ensure the short- and long-term provision of adequate, reasonably priced, and dependable energy services to accommodate demand.

(c) To further achieve the energy objectives, it shall be the policy of this State to:

- (c)(1) Support research and development as well as promote the use of renewable energy sources;
- (c)(2) Ensure that the combination of energy supplies and energy-saving systems is sufficient to support the demands of growth;
- (c)(3) Base decisions of least-cost supply-side and demand-side energy resource options on a comparison of their total costs and benefits when a least-cost is determined by a reasonably comprehensive, quantitative, and qualitative accounting of their long-term, direct and indirect economic, environmental, social, cultural, and public health costs and benefits;
- (c)(4) Promote all cost-effective conservation of power and fuel supplies through measures, including:
  - (A) Development of cost-effective demand-side management programs;
  - (B) Education; and
  - (C) Adoption of energy-efficient practices and technologies;
- (c)(5) Ensure, to the extent that new supply-side resources are needed, that the development or expansion of energy systems uses the least-cost energy supply option and maximizes efficient technologies;
- (c)(8) Support actions that reduce, avoid, or sequester greenhouse

gases in utility, transportation, and industrial sector applications;  
(c)(10) Provide priority handling and processing for all state and county permits required for renewable energy projects.

[T.Witten, Tr. 10/29/14, \_\_\_\_]

239-243. The solar farm is consistent with the following State priority guidelines under HRS §226-103 with respect to encouraging the development of clean industries.

Guidelines

- Hawai'i State Plan Priority Guidelines; HRS § 226-103 - Economic Priority

HRS §226-103(a)(8). Provide public incentives and encourage private initiative to develop and attract industries which promise long-term growth potentials and which have the following characteristics:

(A) An industry that can take advantage of Hawaii's unique location and available physical and human resources.

(B) A clean industry that would have minimal adverse effects on Hawaii's environment.

[T.Witten, Tr. 10/29/14, \_\_\_\_]

240-244. The solar farm is consistent with the following State priority guidelines under HRS §226-103 with respect to energy use and development:

- HRS §226-103(f). Priority guidelines for energy use and development:

(1) Encourage the development, demonstration, and commercialization of renewable energy sources.

(2) Initiate, maintain, and improve energy conservation programs aimed at reducing energy waste and increasing public awareness of the need to conserve energy.

(3) Provide incentives to encourage the use of energy conserving technology in residential, industrial, and other buildings.

(4) Encourage the development and use of energy conserving and cost-efficient transportation systems.

[T.Witten, Tr. 10/29/14, \_\_\_\_]

241.245. By providing 50 MW of power in Phase 1 (enough renewable energy to power roughly 9,800 homes a year), the solar farm is a prime example of the development and commercialization of a renewable energy source. [T.Witten, Tr. 10/29/14, \_\_\_\_]

**M. COMMISSION CRITERIA FOR A MOTION TO AMEND**

242.246. For the modification or deletion of conditions or orders, HAR § 15-15-94 provides in part as follows:

*(a) If a petitioner, pursuant to this section, desires to have a . . . modification of the commission's order, the petitioner shall file a motion in accordance with section 15-15-70 and serve a copy on all parties to the boundary amendment proceeding . . . in which the order was issued, and to any person that may have a property interest in the subject property as recorded in the county's real property tax records at the time that the motion is filed.*

*(b) For good cause shown, the commission may act to modify or delete any of the conditions imposed or modify the commission's order.*

*(c) Any modification or deletion of conditions or modifications to the commission's order shall follow the procedures set forth in subchapter 11.*

**1. SERVICE OF MOTION, HAR § 15-15-94(A)**

243.247. KS served Gentry-Pacific, LTD with a copy of the Motion to Amend. KS also served OP and DPP with copies of the Motion to Amend. [G.Caldarone, Tr. 10/29/14, \_\_\_\_]

244.248. KS served copies of the Motion to Amend on all persons with a recorded interest in the KS Property. In total, KS served copies of the Motion to Amend on 18 individuals or entities [KS Ex 3; KS COS, 5/13/14; G.Caldarone, Tr. 10/29/14, \_\_\_\_]

245-249. Other than DPP and OP, which are parties to this proceeding, none of the other recipients of the Motion to Amend sought to become parties to this proceeding.

246-250. A representative from AT&T Services, Inc. inquired as to the purpose of a copy of the Motion to Amend being sent to AT&T Services, Inc., and did not seek any involvement in these proceedings. [KS Ex 26]

**2. GOOD CAUSE SHOWN TO MODIFY THE WAIAWA ORDER,**  
**HAR § 15-15-94(B)**

247-251. KS has presented the Commission with good cause to modify the Waiawa Order as requested for the following reasons.

248-252. KS actively sought the concurrence of the Department of the Navy and the State Department of Health for the proposed solar farm, as described above in I.H.5 (Groundwater and Surface Water Resources). [KS Ex 15; KS Ex25]

249-253. The proposed solar farm is consistent with the Urban District classification and the Commission rules for Urban District standards and permissible uses. HAR Sections 15-15-18, 15-15-24. [OP Response at 5; T.Witten, Tr. 10/29/14, \_\_\_\_]

250-254. Using the KS Property as a solar farm is permitted under City and County of Honolulu law and under the State Land Use Urban District. Under HAR §15-15-24 “Any and all uses permitted by the counties either by ordinance or rules may be allowed within this [the "U" Urban] district, subject to any conditions imposed by the commission pursuant to section 205-4(g), HRS.” This is in contrast with the limited ability to utilize State Land Use Agricultural District lands for solar development. [T.Witten, Tr. 10/29/14, \_\_\_\_]

251-255. KS and SunEdison engaged in extensive community outreach to inform the community and area law makers about the solar farm, and the responses were positive. [C.Camp, Tr. 10/29/14, \_\_\_\_]

252-256. Development of the solar farm will help the State of Hawaii achieve its clean energy goals. [OP Response at 8]

253-257. The energy generated from Phase 1 of the solar farm is projected ~~to~~ will be enough to power approximately 9,800 homes each year for the term of the project, which will result in a savings of approximately \$145,000,000 in electrical costs for the term of the project. [N.Doss, Tr. 10/29/14, \_\_\_\_]

254-258. The energy generated from Phase 2 of the solar farm is projected to ~~will~~ be enough to power approximately 12,740 homes each year for the term of the project, which will result in a savings of approximately \$188,000,000 in electrical costs for the term of the project. [N.Doss, Tr. 10/29/14, \_\_\_\_]

255-259. Allowing KS to use portions of the KS Property for solar farm development while KS assesses possible future development options for the KS Property will allow KS to generate a financial return on the KS Property without preventing KS from engaging in development on the remaining portions of the KS Property. [C.Camp, Tr. 10/29/14, \_\_\_\_]

### **RULINGS ON PROPOSED FINDINGS OF FACT**

Any of the findings of fact submitted by Petitioner or other parties not already ruled upon by the Commission by adoption herein, or rejected by clearly contrary findings of fact herein, are hereby denied and rejected.

Any conclusion of law herein improperly designated as a finding of fact should be deemed or construed as a conclusion of law; any finding of fact herein improperly designated as a conclusion of law should be deemed or construed as a finding of fact.

### **CONCLUSIONS OF LAW**

1. Pursuant to HRS Chapter 205, and the Commission Rules under HAR chapter 15-15, and upon consideration of the Commission decision-making criteria under HRS section 205-16 the Commission finds upon the clear preponderance of the evidence that the use



of the identified portions of the KS property as a solar farm, to include all related utility and other infrastructure, for a period not to exceed 35 years from the date of this Order, is reasonable, not violative of HRS § 205-2 and is consistent with the policies and criteria established pursuant to HRS §§ 205-16, 205-17 and 205A-2.

2. Pursuant to HRS Chapter 205, and the Commission Rules under HAR chapter 15-15, and upon consideration of the Commission decision-making criteria under HRS section 205-16 the Commission finds upon the clear preponderance of the evidence that authorizing the use of the identified portions of the KS property as a solar farm, to include all related utility and other infrastructure, for a period not to exceed 35 years from the date of this Order, and subject to the conditions imposed herein, is reasonable, not violative of HRS § 205-2 and is consistent with the policies and criteria established pursuant to HRS §§ 205-16, 205-17 and 205A-2.

3. Pursuant to HRS Chapter 205, and the Commission Rules under HAR chapter 15-15, and upon consideration of the Commission decision-making criteria under HRS section 205-16 the Commission finds upon the clear preponderance of the evidence that the development of the solar farm would not violate any of the conditions imposed under the Waiawa Order.

4. Article XII, section 7, of the Hawai'i State Constitution requires the Commission to protect native Hawaiian traditional and customary rights. The State of Hawai'i reaffirms and shall protect all rights, customarily and traditionally exercised for subsistence, cultural and religious purposes and possessed by ahupua'a tenants who are descendants of native Hawaiians who inhabited the Hawaiian Islands prior to 1778, subject to the right of the State to regulate such rights. The State and its agencies are obligated to protect the reasonable exercise of customarily and traditionally exercised native Hawaiian rights to the extent feasible. *Public Access Shoreline Hawai'i v. Hawai'i County Planning Commission*, 79 Haw. 425, 450, n. 43, *certiorari denied*, 517 U.S. 1163 (1996).

5. The Commission is empowered to preserve and protect customary and traditional rights of native Hawaiians. *Ka Pa'akai O Ka' Aina v. Land Use Commission*, 94 Hawai'i 31, 7 P.3d 1068 (2000).

6. Article XI, Section 1, of the Hawai'i State Constitution requires the State to conserve and protect Hawai'i's natural beauty and all natural resources, including land, water, air minerals, and energy sources, and to promote the development and utilization of these resources in a manner consistent with their conservation and in furtherance of the self-sufficiency of the State.

7. Article XI, Section 3, of the Hawai'i State Constitution requires the State to conserve and protect agricultural lands, promote diversified agriculture, increase agricultural self-sufficiency, and assure the availability of agriculturally suitable lands.

8. The Petition Area is not classified as Important Agricultural Land under Part III of HRS chapter 205

9. Article XI, Section 7, of the Hawai'i State Constitution states that the State has an obligation to protect, control, and regulate the use of Hawai'i's water resources for the benefit of its people.

10. Article XI, Section 1, of the Hawai'i State Constitution states that all public natural resources are held in trust by the State for the public benefit. Government bodies are precluded from authorizing a proposed use that will impact the public trust in the absence of an affirmative showing that the use does not conflict with public trust principles and purposes." *Kauai Springs v. Planning Comm'n of the Cnty. of Kauai*, 2014 WL 812683 (Haw. Feb. 28, 2014).

11. The Commission concludes that it has observed and complied with its duties arising under Article XI, Section 1, Article XI, Section 3, Article XI, Section 7 and Article XII, Section 7 of the Hawai'i State Constitution.

## **DECISION AND ORDER**

IT IS HEREBY ORDERED that:

1. **Revised Master Plan.** Petitioner shall submit to the Commission a revised master plan and schedule for development for the approximately 1,395-acre KS Waiawa property within five (5) years from the date of the Commission's issuance of an order approving the Motion to Amend.

2. **Access to the Waiawa Correctional Facility.** Petitioner shall cause the solar farm operator to ensure that the construction and installation of the solar farm within the KS Property shall not prevent roadway access to the Waiawa Correctional Facility.

3. **Previously Unidentified Burials and Archaeological/Historic Sites.** A supplemental archaeological inventory survey for the entire 1,395-acre Petition Area shall be prepared by a qualified archaeologist to determine potential impacts and to ensure that appropriate mitigation is implemented as needed. The supplemental archaeological inventory survey shall be submitted to the State Historic Preservation Division ("SHPD") and accepted prior to the start of construction.

In the event that historic resources, including human skeletal remains, are identified during construction activities, all work shall cease in the immediate vicinity of the find, the find shall be protected from additional disturbance, and the SHPD, Oahu Island Section, shall be contacted immediately. Without any limitation to any other condition found herein, if any burials or archaeological or historic sites, such as artifacts, marine shell concentrations, charcoal deposits, stone platforms, paving, and walls not previously identified in studies referred to herein, are discovered during the course of construction of the solar farm project, all construction activity in the vicinity of the discovery shall stop until the issuance of an archaeological clearance from the SHPD that mitigative measures have been implemented to its satisfaction.

4. **Aircraft Hazard.** If glint or glare from the photovoltaic array creates a hazardous condition for pilots, Petitioner shall cause the solar farm facility operator to be prepared to

immediately mitigate the hazard upon notification by the Department of Transportation Airports Division or the Federal Aviation Administration.

5. Traffic Impacts.

a. Phase 1. Prior to the start of construction of Phase 1 of the solar project, Petitioner shall cause the solar farm operator to address any comments that may be made by the State Department of Transportation regarding the August 1, 2014, "Construction Traffic Assessment for the Proposed Waiawa Solar Farm" that was prepared for the solar farm project, and to implement the mitigations recommended in the Fehr & Peers Traffic Assessment.

b. Phase 2. Petitioner shall cause the solar farm operator to prepare and submit to the State Department of Transportation for review and to obtain acceptance of a Traffic Assessment for Phase 2 of the solar project prior to the start of construction of Phase 2.

6. Development Schedule. Phase 1 of the solar farm shall be substantially completed within five (5) years from the date of the Commission's issuance of an order approving the Motion to Amend. Phase 2 of the solar farm shall be substantially completed within ten (10) years from the date of the Commission's issuance of an order approving the Motion to Amend.

7. Compliance with Representations. Petitioner shall cause the solar farm operator to develop and operate Phase 1 and Phase 2 of the solar farm in substantial compliance with the representations made to the Commission as reflected in this Findings of Fact, Conclusions of Law, and Decision and Order. Failure to do so develop the Petition Area may result in reversion of the Petition Area to its former classification, or change to a more appropriate classification.

8. Notice of Imposition of Conditions. Within 7 days of the issuance of the Commission's order approving the Motion to Amend Petitioner shall record the conditions imposed herein by the Commission with the Bureau of Conveyances pursuant to HAR § 15-15-92, and file a copy of such recorded notice with the Commission. All such conditions shall run with the land.

### **ADOPTION OF ORDER**

The undersigned Commissioners, being familiar with the record and proceedings, hereby adopt and approve the foregoing ORDER this \_\_\_\_\_ day of \_\_\_\_\_, 2014. This ORDER may be executed in counterparts. This ORDER shall take effect upon the date that this ORDER was certified by the Commission.

DONE at \_\_\_\_\_, Hawai'i, this \_\_\_\_\_ day of \_\_\_\_\_, 2014, per motion on \_\_\_\_\_, 2014.

APPROVED AS TO FORM	LAND USE COMMISSION STATE OF HAWAII
_____ Deputy Attorney General	_____ CHAD McDONALD Chairperson and Commissioner

\_\_\_\_\_  
Arnold Wong  
Vice Chair and Commissioner

\_\_\_\_\_  
Edmund Aczon  
Commissioner

\_\_\_\_\_  
Aaron D. Mahi  
Commissioner

\_\_\_\_\_  
Brandon Ahakuelo  
Commissioner

\_\_\_\_\_  
Kent Hiranaga  
Commissioner

\_\_\_\_\_  
Jonathan Scheuer  
Commissioner

Filed and effective on: \_\_\_\_\_, 2014.

Certified by:

---

DANIEL ORODENKER  
Executive Officer

**EXHIBIT "A"**

(Description of Petition Area)

BEFORE THE LAND USE COMMISSION  
OF THE STATE OF HAWAII

To Amend the Agricultural In the Matter of the  
Petition of

DOCKET NO. A87-610

TOM GENTRY AND GENTRY-PACIFIC,  
LTD

Land Use District Boundary into the Urban  
Land Use District for Approximately 1,395  
Acres at Waiawa, Ewa, Oahu, State of Hawaii,  
Tax Map Key Nos." 9-4-06: Portion of 26; 9-6-  
04: Portion of 1 and Portion of 16; and 9-6-05:  
Portion of 1, Portion of 7 and Portion of 14

**CERTIFICATE OF SERVICE**

CERTIFICATE OF SERVICE

I hereby certify that due service of a copy of the foregoing was served upon the  
following either by hand delivery or by depositing the same with the U. S. Mail, postage prepaid,  
on November   20  , 2014, addressed to:

HAND DELIVERY	LEO R. ASUNCION, JR., Acting Director Office of Planning State Office Tower, 6th Floor 235 South Beretania Street Honolulu, HI 96813
HAND DELIVERY	DAVID M. LOUIE, Esq. BRYAN YEE, Esq. Deputy Attorney General Commerce and Economic Development Department of the Attorney General 425 Queen Street Honolulu, Hawaii 96813



HAND DELIVERY	GEORGE I. ATTA, Director Department of Planning and Permitting City & County of Honolulu 650 South King Street, 7th Floor Honolulu, HI 96813
HAND DELIVERY	DON S. KITAOKA, Esq. RICHARD D. LEWALLEN, Esq. Deputy Corporation Counsel Deputy Corporation Counsel Department of the Corporation Counsel Honolulu Hale 530 South King Street, Room 110 Honolulu, HI 96813

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STEVEN S.C. LIM  
 JENNIFER A. (BENCK) LIM

Attorneys for Successor Petitioner  
**KAMEHAMEHA SCHOOLS**

Dated: Honolulu, Hawaii, November \_\_\_\_,  
 2014

BEFORE THE LAND USE COMMISSION  
OF THE STATE OF HAWAI'I

In the Matter of the Petition

of

TOM GENTRY AND GENTRY-PACIFIC,  
LTD.,

To Amend the Agricultural Land Use District  
Boundary into the Urban Land Use District for  
Approximately 1,395 Acres of Land at  
Waiawa, Ewa, O'ahu, City and County of  
Honolulu, State of Hawai'i, Tax Map Key  
Nos.: 9-4-06: portion of 26; 9-6-04: portion of  
1 and portion of 16; and 9-6-05: portion of 1,  
portion of 7 and portion of 14.

DOCKET NO. A87-610

CERTIFICATE OF SERVICE

**CERTIFICATE OF SERVICE**


I hereby certify that due service of a copy of **OFFICE OF PLANNING, STATE OF HAWAI'I'S COMMENTS TO PROPOSED STIPULATED FINDINGS OF FACT, CONCLUSIONS OF LAW, AND DECISION AND ORDER**, was made by hand-delivery or by depositing the same with the U. S. mail, postage prepaid, on November 5, 2014, addressed to:

STEVEN S. C. LIM, ESQ.  
JENNIFER A. BENCK, ESQ.  
PUANANIONAONA P. THOENE, ESQ.  
ASB Tower, Suite 2100  
1001 Bishop Street  
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KAMEHAMEHA SCHOOLS

GEORGE I. ATTA, Director  
Department of Planning and Permitting  
City and County of Honolulu  
650 S. King Street, 7<sup>th</sup> Flr.  
Honolulu, HI 96813

DONNA Y. L. LEONG, ESQ.  
DON S. KITAOKA, ESQ.  
RICHARD LEWALLEN, ESQ.  
Dept. of the Corporation Counsel  
Honolulu Hale, Room 110  
530 S. King Street  
Honolulu, HI 96813

DATED: Honolulu, Hawai'i, November 5, 2014.

  
\_\_\_\_\_  
BRYAN C. YEE  
Deputy Attorney General