

# HAWAII RURAL DEVELOPMENT COUNCIL

"Improving the quality of life through economic opportunities in rural communities..."

# FINAL REPORT TO STATE LAND USE COMMISSION

Hawaii Rural Lands Use Workshops < Kauai, Maui, West Hawaii, East Hawaii >

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Hawaii Rural Development Council c/o HACBED • 677 Ala Moana Blvd., Suite 702 • Honolulu, HI 96813

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#### **PREFACE**

Chapter 205, Hawaii Revised Statutes, creates a land use regulatory system that guides the development of all land in Hawaii. It classifies all land in Hawaii in one of four classifications: Conservation, Rural, Agricultural, and Urban. In 2005, the state Legislature called for a series of community advisory group meetings to advise it on possible revisions to HRS chapter 205 governing Rural District lands, which constitutes only 0.26% of all lands classified. Recent revelations of the misuse of lands classified Agricultural prompted the Legislature to consider the possible expansion of the Rural District lands, which might otherwise remain in the Agricultural District, for potential land development.

Because of its interest in generating active discussion on critical issues impacting Hawaii's rural residents, the Hawaii Rural Development Council agreed under a contract with the Executive Officer of the State Land Use Commission to assist him in implementing the provisions of Act 205 (SLH 2005). This arrangement was an ideal opportunity to implement the Council's objectives of enhancing discussion about and input into the political decision-making process affecting rural Hawaii. Given the resource limitation to execute this contract, the Council views this exercise as only the beginning of additional informed consultations throughout rural Hawaii as this crucial inquiry ensues. The Council hopes to be an integral catalyst in that continuing discussion on what may evolve to be one of the most substantial amendments to the state land use law.

To meet its responsibilities, the Council subcontracted meeting facilitator Eric Kapono to conduct 12 advisory group meetings on three neighbor islands (Kauai, Maui, and Hawaii island). The Executive Officer of the LUC complemented this effort by holding similar meetings on the other islands (Oahu, Lanai, and Molokai). We sought input on what vision these rural residents had for their communities and how to best achieve that vision. What follows is Mr. Kapono's report on what he heard from those participants who spent the time in each of these venues to give input.

The HRDC board of directors made a conscious effort to utilize its members' network of contacts to notify as broad a cross section of rural residents of these meetings. In this way, the council board members attempted to convene as broad an audience as possible in each location. The board members utilized its contacts to circulate notices of the community advisory group meetings and urged these contacts to alert others with the interest in attending these sessions so future notices would go to a representative mix of the larger community. As a result of these contacts, Mr. Kapono was able to circulate email notices of the planned meetings to a diverse set of potential participants.

In addition, Mr. Kapono recorded and reported the input provided at the scheduled sessions on a central website (<a href="www.advancementservices.org/hrdc/index.htm">www.advancementservices.org/hrdc/index.htm</a>) for public review between the Round One (vision statements) and Round Two (Action recommendations) sessions. In this way, he attempted to expose anyone interested in the group process to the resulting products from those meetings as they occurred, even if not everyone could attend both sessions on their respective islands. This website continues to be available to access a copy of this report.

Also, as the HRDC chair, I was able to attend 11 of the 12 sessions convened by its facilitator to observe the proceedings and provide any additional information and support to the meeting facilitator and group participants.

Due to circumstances beyond its control, the Council was unable to execute its contract with its facilitator under the schedule for advance notice as it originally planned. The Council originally anticipated contracting with the LUC in late August, enabling it to notify those within its network of contacts well in advance of the scheduling of meetings. However, administrative processing of the formal contract was delayed until October 2006, shortening the time available to notify potential participants of, and to conduct, the upcoming meetings. As the time available to provide notice to the public shrank over the summer and fall, the Council eventually faced the reality that it had only two weeks to give notice of its first meeting (on Kauai) to the public. Nevertheless, there appeared to be a lot of interest and awareness of this exercise in each of the meetings I attended.

In the end, the Council viewed its meetings to mark only the beginning of a series of consultations with the public on proposed changes to Rural District standards. There were some inconsistencies in vision, as well as proposals for action. For example, the Kauai group identified attributes of subdivision lots that were irreconcilable with other attributes. The concern for the allowable uses in rural areas was so intense there, that participants called for a moratorium on development until all planning and land use restrictions could be sorted out. Thus, there was no consensus in all cases.

In view of these differences, as well as the need for future public policy actions, the HRDC urged participants in each session to provide additional input to the LUC Executive Officer at a statewide gathering, which he is now planning for early January 2007, and, ultimately, to the 2007 Legislature, in its future hearings on related legislation. The Council also urged those attending meetings to remain engaged throughout the legislative process, and in contact with their respective legislators, since there was no guarantee of any specific proposal until after legislation is introduced at the beginning of the 2007 session.

Despite the differences in some of the input provided, the HRDC was struck by the apparent themes that many shared and expressed in separately held advisory group meetings. Despite the aforementioned limitations in this process, it is confident that the input provided by the participants in the meetings constitutes a fair representation of the opinion of residents of Rural Hawaii. This information should be supplemented with surveys and additional consultations, for which the Legislature should provide funding. There was a clear desire for more community education on the land use regulatory process. In fact, in more than one instance, participants called on the HRDC to assist them in obtaining the resources to expand the land use advisory process so that it is locally controlled and integrated with other parallel processes in which state and county land use agencies are engaged:

- various counties' community plan amendment and planning sessions,
- deliberations of the Department of Agriculture implementing the important agricultural land provisions of Act 183 (SLH 2005), and

• Sustainability 2050 Task Force discussions being pursued by a mixture of legislators and public officials.

The HRDC supports this call for integration and looks forward to a more coordinated planning effort that accounts for all of these initiatives. The public deserves no less.

The HRDC is proud to submit this report to the Executive Officer of the Land Use Commission. It contains powerful messages of what rural Hawaii residents want to see promoted and enhanced in their communities. It reflects a sense of a shared vision for strengthening communities and families. It reveals common aspirations for positive government laws and actions that will reflect and be accountable to the common will of the people of rural Hawaii While there are complications in coordinating the efforts of the different agencies involved, what matters most is that the sessions showed a deep hunger for public participation that should encourage public policy makers to actively engage with interested parties looking to Hawaii's future.

In short, this report is a great beginning to an effort that presents the Legislature with an excellent opportunity to engage its constituency in a public consultation in the highest tradition of grassroots democracy.

Alan T. Murakami

Chair, Hawaii Rural Development Council

December 21, 2006

#### EXECUTIVE SUMMARY

The Hawaii Rural Development Council was contracted by the Executive Officer of the State Land Use Commission, to conduct two rounds of public meetings that collected input regarding potential changes to Hawaii's Rural District designation. This document reports on the process and products of the public meetings.

The initiative for public input arose in response to Act 205 (SLH 2005), which suggested a process to "develop policy and recommend boundary amendments to expand and enhance the use of rural districts."

The public meetings, held in November 2006, comprised the first steps towards potential changes to the Rural designation, as defined in Hawaii Revised Statutes (HRS). HRS 205-5 currently lists the uses which are permitted in the Rural district:

- (1) Low density residential uses;
- (2) Agricultural uses;
- (3) Golf courses, golf driving ranges, and golf-related facilities; and,
- (4) Public, quasi-public, and public utility facilities.

"Low density" is described as: "the minimum lot size for any low density residential use shall be one-half acre and there shall be but one dwelling house per one-half acre, except as provided for in Section 205-2."

Each round of public meetings had one focus question to stimulate responses regarding changes to the Rural District designation. The collected input was organized and named by participants at each meeting, and those products are included herein. There were several recurring themes in each round:

- Round One: What are the characteristics or attributes of a healthy & vibrant Rural District?
  - O Agricultural Opportunities
  - o Open Space
  - Village Core
  - Rural Infrastructure
  - o Community-based Economic Development
- Round Two: What specific & substantial actions can government & community take, to move us towards our healthy & vibrant Rural District?
  - o Empower Community Voices
  - o Enact & Enforce Law
  - o Support Economic Development
  - o Preserve Natural Resources

The "Rural District" preferred by meeting participants is more vibrant and multi-faceted than the Rural District currently described in HRS 205, making evident the need for changes in the law. Furthermore, these themes point to a preferred future for Hawaii, and therefore may be applicable to more than land use planning issues. In which case, this Report will have a broader impact than originally intended.

# WORKSHOP ANNOUNCEMENTS & PARTICIPATION

Arrangements for the Rural Lands community workshops began immediately after the approval of the contract between Hawaii Rural Development Council and the Land Use Commission, approximately October 12. All workshops were planned to be completed by November 30, or just prior to a state-wide meeting anticipated for the first week of December (this meeting is now tentatively scheduled for early January).

Workshops were planned for two rounds in each island-area of Kauai, Maui, West Hawaii and East Hawaii. The first round of workshops would include a repeat session in the evening, after the afternoon session. Two weeks later, the second round had one session planned in each islandarea.

# HRDC "Rural Lands Use" Workshop Schedule

# Round One: "Rural Hawaii: maintaining its values and characteristics"

Kauai: Monday, November 6, 2:00 – 4:30, & repeated 5:30 – 8:00

O Aloha Beach Resort (Alii Room)

Maui: Wednesday, November 8, 2:00 – 4:30, & repeated 5:30 – 8:00

o Maui Beach Hotel (Molokai Room)

West Hawaii: Monday, November 13, 2:00 – 4:30, & repeated 5:30 – 8:00

Outrigger Keauhou Resort (Kahaluu III)

East Hawaii: Wednesday, November 15, 2:00-4:30, & repeated 5:30-8:00

o Naniloa Volcanoes Resort (Aloha Room)

# Round Two: "Shaping policies & standards for our preferred Rural Hawaii"

Kauai: Monday, November 20, 2:00 - 4:30

o Aloha Beach Resort (Alii Room)

Maui: Tuesday, November 21, 2:00 - 4:30

o Maui Beach Hotel (Maui Room)

West Hawaii: Monday, November 27, 2:00 - 4:30

o Outrigger Keauhou Resort (Kahaluu III)

East Hawaii: Thursday, November 30, 2:00 – 4:30

Workshop facilities for all 12 sessions were confirmed by October 22, and initial announcements were distributed on October 23 (i.e., two weeks prior to the first workshop). The primary means of announcement was through e-mail, using a file attachment that had dates, times and locations for the 12 sessions.

The first method of advertisement was through the network of the Hawaii Rural Development Council, its board members, and their respective professional or advocacy networks. Other email networks included that of the State Office of Planning, the Rural Community Assistance Corporation, the Hawaii Association of Conservation Districts, the Technical Committee of the National Park Service, the Natural Resource Conservation Service, and the Hawaii Office of the U.S. Department of Agriculture.

Table 1: Workshop Attendance

	R	ound O	ne	Round Two	Cumulative
	2:00	5:30	Total		
Kauai	24	8	32	42	74.
Maui	24	7	31	9	40
West Hawaii	14	6	20	15	35
East Hawaii	22	8	30	24	54
TOTAL	84	29	113	90	203

Based upon participant sign-in sheets, a total of 113 community members attended eight sessions of the Round One workshop. They represented a wide variety of professional and advocacy interests. A total of 90 individuals participated in the four Round Two workshops. With only small exceptions, the majority of Round Two participants attended the Round One workshop.

Following the Round One sessions, a web-site was created to disseminate the products from each workshop. Updates to the web-site are communicated via e-mail to all participants for whom we have an e-mail address.

## WORKSHOP PROCESS DESCRIPTIONS

The facilitated processes from both Rounds One and Two sought to tap into the varieties of experiences of participants, then pool individual contributions into larger, more informative and inclusive patterns.

Our convergence techniques were designed to result in organized products that illustrated group priorities for Rural district characteristics (Round One) and group recommendations for implementing these characteristics (Round Two).

#### **Agendas**

Round One: HRDC Rural Lands Workshop

<u>Purpose</u>: To identify what we want the Rural District to be

#### Agenda:

- ♦ Overview & Introductions
- ♦ Review "State Land Use" context
- ♦ "Rural Lands" Interactive Session
- ♦ Wrap-up & Evaluations

Round Two: HRDC Rural Lands Workshop

<u>Purpose</u>: To develop actions & directions for Rural District land use

#### Agenda:

- o Overview
- o Review, Preview, Big view
- o Rural Lands "Strategic Directions"
- Wrap-up & Evaluations

#### Round One Process

The Diverge-Converge Process: "Rural Lands" Interactive Session

Round One sessions used the following workshop question: "What are the characteristics or attributes of a healthy & vibrant Rural District?"

This question reflects a modification made in the first Kauai session, when "District" was exchanged with "Hawaii" to emphasize the workshop focus on the Rural District State Land Use designation.

Context and initial consideration of the workshop question was set through a facilitated group conversation using an excerpt from Part II of Act 205. Using a handout with the workshop question, participants did an individual brainstorm of responses to the question.

Participants highlighted their top individual items, then compared these with one or two other participants. These small teams then selected their top brainstormed items, and wrote their team's ideas on cards.

Cards were collected and placed on the wall. Participants identified pairs and clusters of the cards. Clusters were named by the participants. Depending upon the time remaining for the session, names were either one-word or a short "adjective-noun" phrase.

The clusters and names developed by the participants are replicated in the products contained in this report (see page 12).

"Things to Keep Out of the Rural District"

A sheet of chart paper was posted on the wall, to allow participants to list items that should not be in the Rural District. This topic was not facilitated in order to allow more time for the divergence-convergence process described above.

The items listed on the chart paper are replicated in the products contained in this report. Not every session had items placed on this paper (see page 244).

#### Round Two Process

# The Diverge-Converge Process: Rural Lands "Strategic Directions"

Round Two sessions used the following workshop question: "What specific & substantial actions can government & community take, to move us towards our healthy & vibrant Rural District?" Prior to answering this question, a group exercise was conducted using the "11 Principles of Rural Planning," wherein participants identified actions that government could take in response to each principle.

The individual brainstorming was conducted using the Round One products. Participants brainstormed actions government could take, to move towards the rural characteristics identified in the Round One product particular to that location.

Using a handout with the workshop question, participants did an individual brainstorm of responses to the question. Participants highlighted their top individual items, then compared these with one or two other participants. These small teams then selected their top brainstormed items, and wrote their team's ideas on cards.

Cards were collected and placed on the wall. Participants identified pairs and clusters of the cards. Clusters were named by the participants. Names were short phrases beginning with a verb. Clusters were then organized by participants into theme-sets, which were named as "strategic directions" with a phrase written inside an arrow for each theme-set.

The theme-sets, clusters, and names developed by the participants are replicated in the products contained in this report (see page 20).

## Ground Rules

Facilitator-developed Ground Rules were introduced at the beginning of sessions, to assist in keeping the group process moving forward. The Rules included:

- Everyone Speaks
- Respect the Speaker
- Use the "Parking Lot"
- Consensus Means: "I can live with it, and support it."

Consensus was relevant to the final group-developed product, but not required. The definition of consensus was sometimes modified by participants. Whenever consensus was achieved, it is indicated on the final products contained herein along with the definition agreed to by the participants. Consensus was not sought in every instance, sometimes because the completion of the product occurred after the scheduled end-time and several participants had to leave.

#### Parking Lot

Participants in the first Kauai session requested a Parking Lot be used. In all subsequent sessions, a Parking Lot was included at the beginning of the session, along with Ground Rules.

The Parking Lot was used for topics that were not immediately relevant to the session topic, or which were too complex to be dealt with in our limited time of the session. Participants with important items that could not be handled in the session were invited to write their item on the Parking Lot chart paper placed on the wall.

The items listed on the Parking Lot are replicated in the products contained in this report. Not every session had items placed in the Parking Lot (see pages 255 and 266).

#### **WORKSHOP PRODUCTS**

The 12 workshop products are transcriptions of the divergence-convergence processes utilized in the two rounds of sessions, and formatted according to how input was organized on the wall.

Following the Workshop Products is a brief section on Prevalent Themes, highlighting the commonalities and areas of particular importance for some of the sessions (see page 277).

#### Reading the Products

One quick method to locate topics of particular importance for community members is through review of the column headings (Round One) and strategic direction arrows (Round Two).

Secondly, a visual scan of the size of each grouping (i.e., quantity of bulleted items) will give indication of areas of particular importance for that session. Duplicate input was preserved, as a way to indicate importance of those items.

Finally, review of individual input will illustrate the specific responses each person had regarding the workshop question.

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		Restrictions	Full-time residents and no vacation rentals     No golf courses     Limit size of Rural District     No speculative development
	District?	Permitted Uses	Mom & Pop businesses     Limited number & types of commercial activity     Greater land use flexibility & community layout design     Diverse activities primarily familyowned & -     operated
4:30)	hy & vibrant Rural I 24	Housing	Limit size of houses & allow multi-family & temporary units for agricultural workers     Affordable housing in Urban or in Agricultural as farm dwelling or for farm worker     No house over 2,500 sq. ft.
Round One - Kanai (2:00 to 4:30)	ics or attributes of a healthy Neurher of Participants: 24	Open-Space &	• Open space • Smart growth principles • Open natural vistas (mauka & makai) with few buildings • Pastures • Maintain natural beauty of trees, parks, open space pollution • No density – serve as open space buffer (drainage, park, habitat, culture) between Urban & Agriculture • Identifying & preserving delicate & irreplaceable natural resources • Clusters of Rural around Agriculture lands
Round	What are the characteristics or attributes of a healthy & vibrant Rural District?	Agricultural	• Encourage owners & renters to be active in farming • Agricultural self- sufficiency • Small family farms • Agriculture — horses & animals • Affordable land to farm • Agriculture & farm • Agriculture & farm • Agriculture & farm • Agriculture & islam • Agriculture & farm • Agriculture & farm • Agriculture & farm • Agriculture & farm participation & work by all Kauai residents • Organized & cooperative island-wide agricultural industry • Farmers' market
	What are	People-Friendly	Infrastructure  Pedestrian-friendly Few paved roads; many dirt & gravel Renewable energies driving homes & businesses Small intimate & friendly community Smaller roads Good education system System System Small schools within walking distance Roads follow contour; meandering roads Character is unique ("Kapaa", "Kekaha") No urban infrastructure
		Density	• Density is less than Urban & more than Agricultural District • One house per lot • Lots: ½ acre or more • Low Density Housing • Low Density Human Population • Limited # and size of outbuildings • Large yards & bigger houses

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	Sprawl Prevention	• Develop adjacent to Urban areas • Contiguous with Urban or other Rural • Defined communities (with borders) • Open space is adjacent to Rural land & between Rural & Agriculture • Dedicated open space & affordable housing (land bank or units)
	Community Design	Communities with character Relaxed, informal, friendly community
Round One - Kauai (5:30 to 8:00) What are the characteristics or attributes of a healthy & vibrant Rural District?	Minimal & Limited Commerce	Limited basic businesses allowed (groceries, feed for animals)     Minimal commerce     Allow neighborhood commercial     No Starbucks, etc.     No vacation rental     Limit # & types of commercial
i (5:30 to 8:00)  of a healthy & vibricinants: 8	Country Roads	• No 4-lane highways • Quiet & peaceful; away from main roads • Roads developed to be walkable & interconnecting • Cane haul-like roads
Round One - Kauai (5:30 to 8:00) ristics or attributes of a healthy &	Natural Environment	Wildlife     View sheds     Parks     Camping     Golf Courses     No Golf Courses
E are the character	Utilities	Private roads & services     services     All public utility lines be underground     Renewable resources allowed, i.e., wind & solar
Wha	Size & Siting of Residence	• No lots smaller than one acre than one acre density of 1 dwelling per acre (but allow clustering) • One house per lot • Lots ½ to 1 acre • No CPRs • No CPRs • No CPRs allowed on Rural lots • No CPRs allowed on Rural lots • No house over of homes • Limit # & size of out-buildings • No house over 2,000 sq ft • Maximum use allows one dwelling & one small 'ohana (max. of 750 sq ft)
	Small Lot Agriculture	Home gardens     & fruit trees     Diversified     agriculture     sustaining     community

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	Fuxuronment	- Metwol oreas	• Natural areas – integrated with community • Choke open space	
trict?		Agriculture	Agricultural activities that provide opportunities for employment, rather than conflicts  Potential for small farms  Agricultural uses	
:30) A vibrant Rural Dis	ensus*)	Boundaries	• Self-contained • Maintain & develop distinct community boundaries • Buffer between Urban & Agricultural • Clear edges between towns & agricultural / natural lands • Boundaries (edge of town)	
Round One - Maul (2:00 to 4:50) What are the characteristics or attributes of a healthy & vibrant Rural District?	Number of Participants: 24 (Consensus*)	Social	• Sense of community; ohana • Interactions encouraged: pedestrian- friendly, porches, fences, etc. • Pedestrian-oriented • Sense of security through community support • Non-transient (fulltime residents) • Connect with area's cultural & historical significance • "Community" control	
Round O He characteristics or o	Number of P	Village	Village node with rings of decreasing density decreasing density concept.  Rural service center.  Maintained density – cluster.	
What are th		Standards	ds-d-d-ds-ds-ds-sign sign size) sy-ass-size) sy-ass-size) sy-ass-size) sy-ass-size) sy-ass-size)	"I can live with it."
		TEA	• Mixed-use central core for residents core for residents directed businesses • Balanced mix of residential commerce & agriculture • Identify community appropriate uses • Services to support everyday needs of community • Self-sufficient • Limited homebased businesses with low or no impact • Neighborhood center with commercial & public facilities	* Consensus means:

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	Pedestrian-friendly		
t Rural District?	Culture	Paniolos     Appreciation of place     Preserve history     Community events	
ui (5:30 to 8:00) s of a healthy & vibran	nts: 7 (Consensus*)	• Safe • Child-friendly • Ohana	
Round One - Maui (5:30 to 8:00) What are the characteristics or attributes of a healthy & vibrant Rural District?	Number of Participants: / (Consensus*)	Natural Beauty  Greeneries & natural environment  More open space with trees  High ratio of green to man-made  Plenty mango & jacaranda trees  Running streams  View planes & starry skies  Quiet natural sound  Noise ordinance	oort it"
What are the cha		Rural Architecture  • Plantation architecture  • Appropriate building size & style	* Consoners morns: "I can live with it. and support it"
		Sustainability  Has a gathering place  Town center with  Mom-&-Pop shops  Small agriculture  Appropriate scale	Subam sinsuasuo) *

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	What are tl	Round One- ne characteristics or of P	Round One – West Hawaii (2:00 to 4:30) acteristics or attributes of a healthy & vibraturber of Participalls: 14 (Consensus*)	What are the characteristics or attributes of a healthy & vibrant Rural District?  Number of Participalls: 14 (Consensus*)	District?	
Gathering Place	Rural Mixed-use &	Town Character	Social Diversity	Agriculture	Sustainable Community	Family Oriented
• Gathering places: post office, markets, park, gym • A Meeting place, e.g., decision- making, bartering, social, information sharing • Common places: schools, playgrounds, community center • Common element: park, post office, coffee shop		• Distinct town center with historical-type commerce of wixed & diverse use land with agricultural bias estill has its historical architecture e. Limited urban features, i.e., street lights, less than 3 lanes for roads oriented oriented	High degree of social economic diversity     Mixed ethnicities & socioeconomic diversity, i.e., luna/ laborer, rancher/ cowboy	Develop small scale agriculture businesses     Inclusion of small part-time farms	<ul> <li>Sustainable practices: solar, wind power</li> <li>Sustainable land use design: water retention &amp; recharge</li> <li>Mixed lot sizes: small &amp; larger lots mixed with big acreage on fringes &amp; penetrating into town</li> <li>Minimize road construction; more permeable surfaces</li> <li>Abundance of open space</li> <li>Relaxed standards for infrastructure &amp; zoning</li> <li>Allow PUD with min. I dwelling on min. I acre ratio</li> <li>Define community boundary: (1) design guidelines; (2) rural vs. conservation, next to, e.g., open space</li> <li>Road goes through but dominated by local traffic</li> </ul>	• Families familiar with each other • Children respect family values • Community leadership • Multi- generational presence
* Consensus means:	"I can live with it, and support it.	support 1t."				

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	e Small-scale	·
	• Affordable	housing
What are the characteristics of marticipants: 6 Number of Participants: 6	· Cinale family	dwelling
ticipants: 6		• Lesser standard of public utilities (septic, roads)
Number of Participants: 0		• Clear growth boundaries
	Environment Quality	• See the night sky: building height restricted, to diminish noise & light pollution consciousness
	Open Space	• Small, self- contained, surrounded by open space • Minimum acreage at 5-10 acre • 65% open space • Sense of open space (no constant car use) • Public lanes for pedestrian / bike passing through Conservation, farms, green belt, open space • Multi-zoning for varied lot sizes, including mostly large lots outside village center
	Village Core	• Small, self- contained, surrounded by open space • Commercial services (store, appropriate services) • Sense of open space (no constant car use) • Village centers away from main transportation corridors • Village centers away from dilage squares (courtyard concept); pedestrian- friendly

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	e the characterishes of w Number of Pa	ciensules of anticipants: 22 (Consensus*)	What are the characteristics or airributes of a neutiny & violant serious Number of Participants: 22 (Consensus*)		
Pedestrian Friendly Spirit of Aloha	Community-based Planning	Environment & Conservation	Getting There & Away & Around	Public Services & Facilities	Community- based Economic Development
• Basic services;  • Walkable • Walkable streets • Emergency response team plantings • Pedestrians are safe (including wheel chairs & bikes)	High- & low-cost housing intermingled     Low population density     Community-based planning     Multi-generational recreation opportunities     Developing local character     Allow ohana dwellings not to exceed minimum density     Mixed uses; urban & rural     Accumulating style; no subdivisions     Green planning; keep clean soil, clean air, clean water, solar energy     Rural needs to be planned with Agriculture & Urban districts	More native habitat than developed     Gravel roads     Gravel roads     Green space     (public)     Open space: appropriate setbacks     No street lights     A rural community is a concept     A rural courses that use poisons, pollute water with fertilizer & restrict walkers     Lot size no smaller than 1 acre	• Facilities for high- volume transportation • Effective public transportation links • Transportation to urban center • Bike paths & park- and-ride lots (if no trees have to be flattened) • Maximum 2-lane roads	• Clustered services, i.e., post office, bank, grocer, meeting place, village center, library, youth center. • Public services: schools, fire & police, transportation, shopping (small) • Reuse-recycle centers • Community center with bulletin board • Minimum of services • Services are limited (no trash pick-up, no street lights, no sewer) • Alternative energy • Public facilities available (fire, police, clinic, park, playground)	<ul> <li>Home-based industry</li> <li>Limited small-scale commercial pertinent to surroundings</li> <li>Employment opportunities</li> <li>Community facilities, i.e., commercial kitchen for cottage industry</li> <li>Small, appropriate agriculture activities (including farmers' markets)</li> <li>World class schools</li> </ul>

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	TITE AND ADDRESS OF THE PERSON	Round One - East Hawaii (5:30 to 8:00)	twaii (5:30 to 8:00)	Rural District?	
	What are me cha	Number of Participants: 8 (Consensus*)	ts: 8 (Consensus*)		*** * ***
Beautiful Kipuka	Balanced Community	Economic Sustainability	Quality of Life	Community Services	Unique Identity
• Far from other towns • Surrounded by Agriculture, Conservation; not sprawl	Balance between open space, agriculture, responsible sustainable development, commercial centers Restricted uses (i.e., height restrictions, building design, minimum lot size) Jobs & basic services near homes Low density  Walkability  Master plan  Lots of farmers  Plan around people, instead of cars  Planning in harmony with land, including conservation  Not stepping stone for Urban zoning		Not a tourist area People satisfied with less improvements Strong community center Small enough to know everybody Everyone feels ownership, takes care of their community area Cultural enjoyment & entertainment (bring folks together; focus Honoring local culture Clean & quiet Attractive natural & built features Unit features On't have to lock doors Welcoming (like old Kalapana) Planning in harmony with land, including conservation	<ul> <li>Well-designed infrastructure</li> <li>Schools &amp; youth activities</li> <li>Cultural enjoyment &amp; entertainment (bring folks together; focus)</li> <li>Recreational center</li> <li>Own support services (quality schools, hospitals, medical care)</li> <li>Public transportation</li> <li>Local police or no police</li> <li>Responsible for own services (i.e., volunteer fire)</li> <li>Affordable housing</li> </ul>	One-of-a-kind stores, food stuffs  Unique identity  People share a common vision  Everyone feels ownership, takes care of their community area  area
Consensus means: "I	Consensus means: "I can live with it, and support it.	(T, 1)			

Round Two – Kauai What specific & substantial actions can government & community take, to move us towards our healthy & vibrant Rural District? Number of Participants: +2	al District?
• Ass al land development • Mo	
al & on subdivision of evelopers for 10 years	Taking the Time to Plan for a Pono
'Agricultural" according & resources I land use standards	Community (Moratorium)
<ul> <li>Allow county to determine density</li> <li>Change Tax Codes:         <ul> <li>Enforce Existing Laws:</li> <li>Identify &amp; Correct Troublesome Laws:</li> <li>No about structure as suggested by the structure as suggested by th</li></ul></li></ul>	Making the Law Work for Pono Community
d Planning Process:  as, incl but not limited by, roads, drainage, ges go into development sricultural" & placement tual use imate)  Support Alternative En  Transportation Plan  Connect community w (e.g., pedestrian, bike	Supporting Pono Community Planning
<ul> <li>Establish state fund purchase development</li> <li>All utility underground</li> </ul>	

Round Two – West Hawaii  What specific & substantial actions can government & community take, to move us towards our healthy & vibrant Rural District?	Hound T government & community of the state	Round Two – West Hawaii  It & community take, to move us to	wards our healthy & vibrant	Rural District?
• 3 tiers: village core; 2 to 10 acres; 11 to 35 acres • Allow PUD with minimum 1 dwelling on 1 acre ratio • Cluster + village core = higher standard infrastructure; More rural = lesser standards infrastructure • Lot sizes • Consensus: master plan before permitting	• Revise Regulatory Ordinances: zoning code; subdivision code; county standard details; form-based codes; incentives for green infrastructure; green building code • Zoning • Variances allowed only for public health, safety & welfare • County establish Rural mixed-use zoning code & infrastructure standards • Ban golf courses • Rules: building height	"al Codes: Ordinances: zoning code; subdivision lard details; form-based codes; an infrastructure; green building code only for public health, safety & ural mixed-use zoning code & idards ight	Enforce, Assess & Collect for Violations: • Enforcement of violations • Enforce EIS rules & EPA guidelines	Creating & Enforcing Rural Standards & Codes
Empower Community Rural Voices:  • Legislature: "HRDC speaks for community"  • Community understand clearly: political process & roadblocks	Create Rural Economic  Development:  • Economic incentives: tax breaks; loans • Agriculture & economic development	<ul> <li>Create Diverse Communities:</li> <li>Family-oriented: integrate affordable housi gated communities or next to it</li> <li>Design &amp; build affordable (green) housing</li> <li>Support &amp; develop charter schools</li> </ul>	<ul> <li>Create Diverse Communities:</li> <li>Family-oriented: integrate affordable housing as part of gated communities or next to it</li> <li>Design &amp; build affordable (green) housing</li> <li>Support &amp; develop charter schools</li> </ul>	Creating & Empowering Rural Communities
<ul> <li>Define Rural Designation:</li> <li>State to map additional Rural areas</li> <li>State clarifying allowable uses &amp; average lot sizes</li> </ul>	Identify, Map & Manage  Natural Areas & Resources:  • Identify watershed & do water monitoring: mapping of flood areas (FEMA maps)  • Map floodways & "historical" drain-ways  • Regulations for minimal natural area impact	<ul> <li>Create Incentive Tools for Land Use: <ul> <li>Land use: TDR; tax incentives; growth management areas; conservation easements</li> <li>Forest preservation tax breaks</li> <li>County create property tax incentives that support working landscapes</li> <li>Taxing</li> <li>Incentives: TDR</li> <li>County adopt TDR legislation</li> </ul> </li> </ul>	Land Use: tives; growth management nents eaks x incentives that support ation	Protecting & Preserving Natural Resources

# Things to KEEP OUT of the Rural District

Maui, 2:00

- +No Minimum lot sizes
- +No gated communities

Maui, 5:30

- +Vacation rentals
- +Gated communities & homes

West Hawaii, 2:00

- +Private golf courses
- +No residential sprawl
- +No development in floodplains, steep slopes
- +No gated communities
- +No gated community(ies)

## Parking Lot -- Round One

#### Kauai, 2:00

- How can we distinguish Rural from Agriculture without knowing or making assumptions about what Agriculture looks like?
- + What if County doesn't want to allow golf course in Rural?
- + Are we really talking about a district or an island being rural?
- + Can we create rural-ness by regulating a district?

#### Maui, 2:00

- + Chapter 46, HRS, Ohana laws; Affects density
- + HRS 205: Agriculture uses must be established before "housing." County not requiring farming "prior" to home. Also ohana's not for farm workers. Condominium property regime used on Agricultural lands.

## East Hawaii, 2:00

1st (bottom - up)

Make sure that CDP processes are complete for the entire island

- + The incongruence between State & County land-use maps must be addressed
- + Clarify definition(s) of "best & highest use" as used to appraise for Real Property taxes
- + "Fix" the AG issue (Ag land being used for residential)
- + County needs to re-visit its lists of "permitted uses" for each type of zoning
- + Hard to define "Rural" without knowing definitions for "Agriculture" and "Urban"

## Parking Lot -- Round Two

#### Kauai

- + Concern disjointed poor process heavy involvement of special interest in determining existing process; not integrated with whole land use system
- + Let Kauai define Rural & Agricultural for itself
- + Should Agricultural be upzoned to Urban or Rural be close to Urban for upzoning when necessary in the future?
- + Protect existing low speed roadways, which employ natural traffic calming features such as existing single lane bridges, and travel speed reducing features such as mature trees growing on the roadsides and tight curves
- + Historic structures in the public sector should be maintained

#### Maui

Better representation of rural residents

#### West Hawaii

- + Golf is a commercial enterprise. Why is the State legislating a particular business to be in a Rural district? This business draws large numbers of tourists not involved in "Rural"
- + Rural & Important Agricultural Lands are not mutually exclusive. Historically, what we "perceive" as Rural evolved in what has been IAL. New definition of Rural should include this
- + Three tier Rural zoning:
  - 1). Village core with small lots suitable for services provided
  - 2). Residential mid-zone: 2 to 10 or 15 acres for plant nurseries, parks, orchards, "unimportant" agriculture
  - 3). 10 to 30 acres: small farms, stables, residential orchards, parks, botanical parks Plus, watersheds, forests, floodplains, flyways, channels, environmentally sensitive area require special use requirements if in Rural
- + Infrastructure needs not met in Urban area, e.g., Kealakehe
  - Connecting roads
  - R2 to R1 wastewater treatment (e.g., Kealakehe, not done 10 years)
  - Landfill issue: pending
  - Water quality monitoring: not done

- No community center
- No youth recreation center in walking distance; 3,000 kids in schools in Kealakehe
- "Living ahupuaa" teaching center of Hawaiian values & stewardship of land & ocean
- FEMA flood mapping
- Bike, pedestrian pathways

#### East Hawaii

- + Will LUC consider a new zone that is mixed Conservation, Agricultural, Residential lots bigger than one-half acre in Native Forest?
- Need new zone: Native Forest Agricultural; Keep golf courses out / keep lot size larger than 1 acre

# MOST PREVALENT THEMES IN THE WORKSHOP PRODUCTS

#### Round One

"What are the characteristics or attributes of a healthy & vibrant Rural District?"

# **Agricultural Opportunities**

Every session identified agricultural opportunities and activities as a preferred characteristic of the Rural District. Agriculture was of significant importance for half of the sessions, as reflected in the clustered group headings for Kauai, Maui and West Hawaii. In other sessions, agricultural activities were part of economic development or sustainability in the Rural District.

## **Open Space**

Every session identified open space as characteristic of the Rural District, while two sessions (Kauai and West Hawaii) had cluster groupings related to these characteristics. Open space was part of "Sprawl Prevention" (Kauai), Environment and Natural Beauty (Maui and East Hawaii), and Sustainable and Balanced Community (West Hawaii and East Hawaii).

## Village Core

This theme shows up in several forms, while Maui and West Hawaii named it as a cluster heading. This "village core" has social, economic and design characteristics, as indicated by the participants: Neighborhood center with commercial & public facilities (Maui); Village node with rings of decreasing density (Maui); Gathering places: post office, markets, park, gym (West Hawaii); Village centers around village squares, courtyard concept (West Hawaii); Clustered services, i.e., post office, bank, grocer, meeting place, village center, library, youth center (East Hawaii); and, Strong community with community center (East Hawaii).

#### **Rural Infrastructure**

Every session identified preferred characteristics of rural infrastructure, including sessions having related cluster headings: People-Friendly Infrastructure (Kauai); Country Roads (Kauai); and, Pedestrian-Friendly (Maui and East Hawaii). Rural infrastructure is characterized by participants as: Roads follow contour, meandering roads (Kauai); Roads developed to be walkable & interconnecting (Kauai); Rural infrastructure, e.g., grass swales (Maui); Green sidewalks (West Hawaii); Public lanes for pedestrian & bikes passing through conservation, farms, green belt, open space (West Hawaii); Gravel roads (East Hawaii); and, Plan around people instead of cars (East Hawaii).

## Community-based Economic Development

Every session identified characteristics of appropriate economic development activities in the Rural District, while East Hawaii had this theme as a cluster heading. Some examples of related input include: Diverse activities primarily family-owned & operated (Kauai); No Starbucks, etc. (Kauai); Limited home-based businesses (Maui); Mom-and-Pop shops (Maui); High degree of social economic diversity (West Hawaii); Home-based industry (East Hawaii); and, Employment opportunities (East Hawaii).

#### Round Two

"What specific & substantial actions can government & community take, to move us towards our healthy & vibrant Rural District?"

# **Empower Community Voices**

Every session placed importance upon the need to empower local residents in the process of redefining the Rural District designation. This was especially heard on Kauai, as demonstrated in their strategic direction "Supporting Pono Community Planning" with recommendations to "Guarantee Comprehensive Community-based Planning Process." Likewise, West Hawaii identified a strategic direction of "Creating & Empowering Rural Communities" that recommended "Empower Community Rural Voices," and East Hawaii recommended "Empower Local Residents." This theme of empowered community voices included calls for better integration of Agricultural and Rural Lands planning, and better integration of County planning processes with State initiatives such as the Hawaii 2050 Sustainability Task Force and the Agricultural Working Group.

#### **Enact & Enforce Laws**

Every session wanted government to enforce both existing and newly enacted standards, rules, laws or criteria for preserving and maintaining the preferred Rural district characteristics. Kauai identified a strategic direction "Making the Law Work for Pono Community" that recommended "Change Tax Codes," "Enforce Existing Laws," and "Identify & Correct Troublesome Laws";

Maui identified "Enacting, Amending or Repealing Laws" that recommended; West Hawaii identified "Creating & Enforcing Rural Standards & Codes"; and, East Hawaii identified "Creating & Enforcing a Sustainable Master Plan."

#### Support Economic Development

Every session recognized the importance of governmental support for economic development in the Rural District, in order for the preferred district to be realized. In its "Supporting Pono Community Planning" strategic direction, Kauai recommended to "Establish Transfer Development Rights"; Maui prioritized "Supporting & Promoting Agriculture" and recommended "Support & Promote Careers in Agriculture" and "Enact & Implement Economic Incentives"; as part of "Creating & Empowering Rural Communities," West Hawaii recommended to "Create Rural Economic Development"; and, East Hawaii prioritized "Creating Economic Opportunities in the Rural District."

#### **Preserve Natural Resources**

Every session indicated the importance of the natural environment in the Rural District, and identified actions government could take in this direction. Kauai recommended actions in the context of a community-based planning process; Maui recommended to "Identify, Protect & Preserve No-Build Areas"; West Hawaii recommended to "Identify, Map & Manage Natural Areas & Resources"; and, East Hawaii recommended to "Encourage Natural Resource Conservation."

WORKSHOP ATTENDEES

WORKSHOP ATTEND	Kauai Attende	es
Round One		Round Two
2:00 to 4:30	5:30 to 8:00	2:00 to 4:30
Andy Friend	Betty Unanian	Andy Friend
Diana Shaw	Diane Zachary	Beryl Blaich
Ian Costa	Judy Dalton	Carol Ann Davis
James Torio	Ken Taylor	Chreyl Loren-Obatake
Jean Souza	Michael Loo	Diana Shaw
Jerry Ornellas	Rayne Regush	Don Heacock
JoAnn Yukimura	Sandy Thomas	Ed Pollock
Joy Ortiz-Zimmer	Sylvia Leutz	Elaine Dunbar
Ken Taylor	<u>8</u>	Elle Vitt
Laurel Quarton	-	Greg Kamm
Liberta Albao		Hartwell HK Blake
Liz Ronaldson		Ian Costa
Marge Freeman		Jean Souza
Marj Dente		Jerry Ornellas
Maryanne W. Kusaka		JoAnn Yukimura
Mattie Yoshioka		John S. Yamane
Nadine Nakamura		Kaee Calica
Owen Moe		Kathleen West-Hurd
Roy Oyama		Ken Taylor
Susan Tai		Keone Kealoha
Thomas A. Noyes		KipuKai Kualii
Thomas Oi	•	Laurie Ho
Tracey Schavone		Liz Ronaldson
Trinette Kaui		Mahealani Silva
<u>24</u>		Makaala Kaaumoana
		Marge Freeman
		Marilyn Pollock
		Marj Dente
		Mattie Yoshioka
		Michael Loo
		Nancy Budd
		Nani Rogers
		Neil Clendeninn
		Owen Moe
		Rayne Regush
		Rhoda Libre
		Roy Yamakawa
		Susan Tai Ted Kawahinehelelani Blake
		Thomas A. Noyes Tom H. Shigemoto
		Tracey Schavone
		•
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	Maui Attendees	
Round One		Round Two
2:00 to 4:30	5:30 to 8:00	2:00 to 4:30
Carl Lindquist Colleen Suyama Dale Bonar Danny Das Elaine M. Waldow Grant Chun Hinano Rodriquez Jeff Hunt Jeffrey Dack	Charles K. Maxwell Gilbert S.C. Keith-Agaran Kallie Keith-Agaran Kathy McDuff Krisna Suryanata Michele Otake Richard Lucas 7	Blossom Feiteira Carl Lindquist Colleen Suyama Diane Nakamatsu Elaine M. Waldow Jennifer L. Maydan Leinaala Drummond Leo K. Caires CEO Robyn L. Loudermilk
Jennifer L. Maydan Jo Anne Johnson Ken E.K. Hunt Krisna Suryanata Leinaala Drummond Lisa Almeida M. Chubby Vicens Melanie Kaimiola Paul Fasi Robert Horcajo Robyn L. Loudermilk Rory Frampton Susie Thieman Thelma M. Shimaoka Warren Juonki		<u>9</u>

West Hawaii Attendees			
Round One		Round Two	
2:00 to 4:30	5:30 to 8:00	2:00 to 4:30	
Dale Burton Dickie Nelson Ellen Mehos Ken Melrose Ken Russell Kristen Paleudis Marni Herkes Michael Riehm Monty Richards Nancy Redfeather Neil Hannahs Sally Rice Sara Peck	Bill Moore Bob Acree Brenda Ford Dore Dokos-Loewenthal Laura Schewel Nancy Pisicchio 6	Ambika Kosada Bill Moore Bob Freitas Brenda Ford Dickie Nelson Dore Dokos-Loewenthal Jack Kelly Jimmy Medeiros Ken Melrose Kristen Paleudis Marni Herkes Michael Riehm Monty Richards Patrick Cunningham	
Sally Rice		Michael Riehm Monty Richards	

East Hawaii Attendees			
Round One		Round Two	
2:00 to 4:30	5:30 to 8:00	2:00 to 4:30	
Alex Muramoto	Bruce McClure	Ann Hassler	
Andrew Iwashita	Christopher A. Manfredi	Anthony Ching	
Barbara Lively	Cory Harden	Barbara Lively	
Caleb Yamanaka	Darrell Yagodich	Bob Jacobson	
Debbie Ward	Glen Barfield	Christopher A. Manfredi	
Emiline Patterson	Jennifer Perry	Cory Harden	
Jerry E. Bragdon	Jerry Hess	Dale Burton	
Jim Baldwin	Loren Mochida	Debbie Ward	
Kathleen Nielsen	<u>8</u>	Denise Boswell	
Kim Tavares	_	Emiline Patterson	
Laura Brezinsky		Jerry Hess	
LeAna Gloor		Kim Tavares	
Loren Mochida		LaJuana Duncan	
Martha Lockwood		Loren Mochida	
Mike Schrieber		Martha Lockwood	
Nicole Milne		Odette Rickert	
Odette Rickert		Paul J. Buklarewicz	
Rene Siracusa		Rene Siracusa	
Sara Burgess		Rick Warshauer	
Steve Godzsak		Sara Burgess	
Susan O'Neill		Steve Godzsak	
Thomas Young		Susan O'Neill	
22		Thomas Young	
	•	Tim DeLozier	
		<u>24</u>	